



# Monterey County

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## Board Order

Upon motion of Supervisor Parker, seconded by Supervisor Potter and carried by those members present, the Board of Supervisors hereby:

Adopted Resolution No. 14-213:

- a. Finding that the ordinance is not a project under the California Environmental Quality Act (CEQA) per CEQA Guidelines Sections 15060 (c)(3) and 15378 (b)(5) because the ordinance is an organizational or administrative activity of government that will not result in direct or indirect physical changes in the environment;
- b. Adopting a resolution of intent to adopt an ordinance (Attachment B, Exhibit 1) amending Title 19 (coastal subdivision ordinance) and Title 20 (Monterey County Coastal Implementation Plan, Part 1) of the Monterey County Code to establish notification and hearing procedures to address inactive discretionary land use permit applications in the coastal unincorporated area of Monterey County;
- c. Certifying that the amendment is intended to be carried out in a manner fully in conformity with the Coastal Act; and
- d. Directing staff to submit the proposed ordinance to the California Coastal Commission for certification together with materials sufficient for a thorough and complete review.

PASSED AND ADOPTED on this 8th day of July 2014, by the following vote, to wit:

AYES: Supervisors Armenta, Calcagno, Salinas, Parker and Potter  
 NOES: None  
 ABSENT: None

I, Gail T. Borkowski, Clerk of the Board of Supervisors of the County of Monterey, State of California, hereby certify that the foregoing is a true copy of an original order of said Board of Supervisors duly made and entered in the minutes thereof of Minute Book 77 for the meeting on July 8, 2014.

Dated: July 9, 2014  
File Number: ORD 14-011

Gail T. Borkowski, Clerk of the Board of Supervisors  
County of Monterey, State of California

By   
Deputy

Before the Board of Supervisors in and for the County of Monterey, State of California

Resolution No. 14-213

Resolution of the Monterey County Board of Supervisors to adopt a resolution to:
a. Find that the ordinance is not a project under the California Environmental Quality Act (CEQA);
b. Adopt resolution of intent to adopt an ordinance (Attachment B, Exhibit 1) amending Title 19 (coastal subdivision ordinance) and Title 20 (Monterey County Coastal Implementation Plan, Part 1) of the Monterey County Code to establish notification and hearing procedures to address inactive discretionary land use permit applications in the coastal unincorporated area of Monterey County;
c. Certify that the amendment is intended to be carried out in a manner fully in conformity with the Coastal Act; and
d. Direct staff to transmit the proposed ordinance to the California Coastal Commission for certification together with materials sufficient for a thorough and complete review.
[REF120032, Inactive Application Ordinance Coastal zone].....

The proposed ordinance (REF120032) amending Title 19 (coastal subdivision ordinance) and title 20 (Monterey County Coastal Implementation Plan, Part 1) of the Monterey County Code to establish notification and hearing procedures to address inactive discretionary land use permit applications in the coastal unincorporated area of Monterey County came on for public hearing before the Monterey County Board of Supervisors on June 24, 2014. Having considered all the written and documentary evidence, the administrative record, the staff report, oral testimony, and other evidence presented, the Monterey County Board of Supervisors hereby finds and decides as follows:

RECITALS

- 1. Pursuant to Article XI, section 7 of the California Constitution, the County of Monterey may adopt and enforce ordinances and regulations not in conflict with general laws to protect and promote the public health, safety, and welfare of its citizens.
2. As of July 1, 2013, the Monterey County Resource Management Agency-Planning Department had 2,925 applications for discretionary entitlements for land use projects which had no activity for at least six consecutive months but which applicants had not withdrawn.
3. Indefinite retention of such inactive applications creates several problems, including: creation of a backlog of applications whose status is uncertain; diversion of resources away from processing active applications; technical reports and information becoming

outdated prior to the application being heard; inefficiencies in processing the application; and excess costs not covered by the application fee.

4. On February 28, 2012, the Monterey County Board of Supervisors adopted a Resolution of Intention (Resolution No. 12-050) to initiate amendments to text provisions of Title 19 (both coastal and inland subdivision ordinances), Title 20 (coastal zoning), and Title 21 (inland zoning) to put in place procedures for acting on inactive applications.
5. This ordinance is intended to establish consistent and fair procedures to enable the County to make a final disposition of inactive applications while providing notification and opportunity to applicants to take the necessary steps to keep their applications active if they so choose.
6. The establishment of notification and hearing procedures for inactive applications serves the public health, safety, and welfare by addressing the problems associated with indefinite retention of inactive applications while providing notice and opportunity to applicants to be heard.
7. Adoption of this coastal ordinance would make both the County inland and coastal zoning and subdivision regulations consistent, as similar amendments to County's non-coastal zoning and subdivisions ordinances were adopted by the Board of Supervisors on April 1, 2014 and have gone into effect.
8. This ordinance is not a project under the California Environmental Quality Act (CEQA) per CEQA Guidelines Sections 15060(c) (3) and 15378(b)(5) because the ordinance is an organizational or administrative activity of government that will not result in direct or indirect physical changes in the environment.
9. Monterey County has a certified Local Coastal Program pursuant to the California Coastal Act of 1976 (Public Resources Code sections 30000 et seq.) that contains land use development regulations for the coastal areas of the County. The Local Coastal Program includes the Monterey County Coastal Implementation Plan, which is Title 20 of the Monterey County Code. This ordinance amends the Monterey County Coastal Implementation Plan and will require certification by the California Coastal Commission. The proposed ordinance is attached to this resolution as Exhibit 1 and incorporated herein by reference.
10. The Board finds that the ordinance is consistent with the County's certified Local Coastal Program and the Coastal Act and is intended to be carried out in a manner fully in conformity with the California Coastal Act. The establishment of procedures to address inactive applications reduces the potential for use of out of date information in the processing of land use permit applications, thereby helping to assure the orderly utilization and protection of coastal resources.
11. Pursuant to the Coastal Act, the County may amend the certified Local Coastal Program, provided the County follows certain procedures. The procedures include: that the County's Planning Commission hold a notice public hearing and make a recommendation to the Board of Supervisors; that the Board of Supervisors hold a noticed public hearing, adopt a resolution of intent, and submit the proposed amendment to the California Coastal Commission for certification together with materials sufficient for a thorough and complete review; that the Board of Supervisors adopt the ordinance after the Coastal

Commission takes action; and that the Coastal Commission confirms the action of the County. Accordingly, the ordinance will not go into effect until after subsequent formal adoption by the Board of Supervisors at a duly noticed public hearing, and it will not become operative until the California Coastal Commission's certification is final and effective.

12. A public hearing on the proposed ordinance at the Monterey County Planning Commission was duly noticed for May 14, 2014 in the Monterey County Weekly at least ten days prior to the hearing. On May 14, 2014, the Planning Commission conducted a public hearing on the draft ordinance and recommended adoption of the ordinance on a vote of 9-0 (1 absent).
13. A public hearing on the proposed ordinance at the Monterey County Board of Supervisors was duly noticed for July 8, 2014. Notice was provided by publication in the Monterey County Weekly at least ten days prior to the hearing and by giving notice to interested parties.

### DECISION

NOW, THEREFORE, BE IT RESOLVED, that the Board of Supervisors of the County of Monterey does hereby:

- a. Find that the ordinance is not a project under the California Environmental Quality Act (CEQA) per CEQA Sections 15060 (c)(3) and 15378 (b)(5) because the ordinance is an organizational or administrative activity of government that will not result in direct or indirect physical changes in the environment;
- b. Adopt a resolution of intent to adopt an ordinance, attached hereto as Exhibit 1 and incorporated herein by reference, amending Title 19 (coastal subdivision ordinance) and Title 20 (Monterey County Coastal Implementation Plan, Part 1) of the Monterey County Code to establish notification and hearing procedures to address inactive discretionary land use permit applications in the coastal unincorporated area of Monterey County;
- c. Certify that the amendment is intended to be carried out in a manner fully in conformity with the Coastal Act; and
- d. Direct staff to transmit the proposed ordinance to the California Coastal Commission for certification together with materials sufficient for a thorough and complete review.

**PASSED AND ADOPTED** upon motion of Supervisor Parker, seconded by Supervisor Potter and carried this 8th day of July 2014, by the following vote, to wit:

AYES: Supervisors Armenta, Calcagno, Salinas, Parker and Potter

NOES: None

ABSENT: None

I, Gail T. Borkowski, Clerk of the Board of Supervisors of the County of Monterey, State of California, hereby certify that the foregoing is a true copy of an original order of said Board of Supervisors duly made and entered in the minutes thereof of Minute Book 77 for the meeting on July 8, 2014.

Dated: July 9, 2014  
File Number: ORD 14-011

Gail T. Borkowski, Clerk of the Board of Supervisors  
County of Monterey, State of California

By \_\_\_\_\_



Deputy

# **Exhibit 1 to Attachment B**

ORDINANCE NO. \_\_\_\_\_

**AN ORDINANCE OF THE COUNTY OF MONTEREY, STATE OF CALIFORNIA, AMENDING TITLE 19 (COASTAL SUBDIVISION ORDINANCE) AND TITLE 20 (COASTAL ZONING ORDINANCE) OF THE MONTEREY COUNTY CODE TO ADD REGULATIONS RELATED TO INACTIVE DISCRETIONARY LAND USE PERMIT APPLICATIONS.**

## **County Counsel Summary**

*This ordinance amends Title 19 (coastal subdivision ordinance) and Title 20 (Monterey County Coastal Implementation Plan, Part 1) of the Monterey County Code to establish notification and hearing procedures to address inactive discretionary land use permit applications in the unincorporated coastal zone of Monterey County.*

The Board of Supervisors of the County of Monterey ordains as follows:

### **SECTION 1. FINDINGS AND DECLARATIONS.**

A. Pursuant to Article XI, section 7 of the California Constitution, the County of Monterey may adopt and enforce ordinances and regulations not in conflict with general laws to protect and promote the public health, safety, and welfare of its citizens.

B. As of July 1, 2013, the Monterey County Resource Management Agency-Planning Department had 2,925 applications for discretionary entitlements for land use projects which had no activity for at least six consecutive months but which applicants had not withdrawn.

C. Indefinite retention of such inactive applications creates several problems, including: creation of a backlog of applications whose status is uncertain; diversion of resources away from processing active applications; technical reports and information becoming outdated prior to the application being heard; inefficiencies in processing the application; and excess costs not covered by the application fee.

D. On February 28, 2012, the Monterey County Board of Supervisors adopted a Resolution of Intention (Resolution No. 12-050) to initiate amendments to text provisions of Title 19 (both coastal and inland subdivision ordinances), Title 20 (coastal zoning), and Title 21 (inland zoning) to put in place procedures for acting on inactive applications.

E. On April 1, 2014, the Board of Supervisors adopted Ordinance No. 5235 amending the County's non-coastal subdivision and zoning ordinances to address inactive discretionary land use permit applications in the non-coastal unincorporated area of the County, and the current ordinance would put in place the same procedures in the coastal zone of the County.

F. This ordinance is intended to establish consistent and fair procedures to enable the County to make a final disposition of inactive applications while providing notification and opportunity to applicants to take the necessary steps to keep their applications active if they so choose.

G. The establishment of notification and hearing procedures for inactive applications serves the public health, safety, and welfare by addressing the problems associated with indefinite retention of inactive applications while providing notice and opportunity to applicants to be heard.

H. This ordinance is not a project under the California Environmental Quality Act (CEQA) per CEQA Guidelines Sections 15060(c) (3) and 15378(b)(5) because the ordinance is an organizational or administrative activity of government that will not result in direct or indirect physical changes in the environment.

SECTION 2. The Table of Contents of Chapter 19.01 of Title 19 (coastal subdivision ordinance) of the Monterey County Code is amended to add section 19.01.085 as follows:

19.01.085 Inactive applications.

SECTION 3. Section 19.01.085 is added to Title 19 (coastal subdivision ordinance) of the Monterey County Code to read as follows:

19.01.085 Inactive applications.

- A. When an applicant for a discretionary land use entitlement under this Title has not submitted information, documents, or associated land use application fees requested by the County for a period of at least six (6) consecutive months, the County in its discretion may follow the process outlined in this section to determine if the application is inactive.
- B. Courtesy notice prior to deeming an application inactive.  
Prior to deeming an application inactive, the Director of Planning shall mail a courtesy notice providing notice that the application will become inactive within thirty (30) calendar days of the date of mailing of the courtesy notice, unless the applicant takes one of the options outlined in the notice. The courtesy notice shall include the description of the proposed project and the outstanding information required and/or application fees required, if applicable. The courtesy notice, as well as further correspondence from the Director of Planning required by this subsection, shall be mailed to all of the following: the property owner as shown in the latest assessment roll; the applicant (if different from the owner); and the applicant's authorized agent, if any. The courtesy notice shall outline the options available to applicant as set forth in subsection C below.
- C. Options available to applicant following receipt of courtesy notice.
  1. The applicant may withdraw his/her/its application in writing.
  2. The application shall remain in active status if the applicant takes one of the following steps:
    - a. The applicant may submit the outstanding information (required information and/or outstanding application fees, as identified by the County in the courtesy notice) within no more than thirty (30) calendar days from the date of mailing of the courtesy notice together with such

additional application fees as County may require to reactivate the application.

- b. The applicant may request in writing within thirty (30) calendar days from the date of mailing of the courtesy notice that his/her/its application be kept active. Such written request shall be made to the Director of Planning with a detailed explanation of the reason(s) for the request and the additional time needed to provide the requested information and/or application fees. Such reasons may include by way of example and not by limitation, additional time needed to conduct a required seasonal biological survey or to secure a professional consultant to carry out a required analysis. The Director of Planning shall review the written request and provide the applicant a written determination, approving or denying the request. If the Director of Planning grants the applicant's request, the written determination shall specify the additional time granted.
3. If a change of ownership of the property that is the subject of the application has occurred between the submittal of the application and the receipt of the courtesy notice, the new owner may reactivate the application only upon payment of such new application fees as identified in the courtesy notice, such update of the application as the County may require, and submittal of such outstanding information as County has identified. Change of ownership means a change of ownership as determined by the County Assessor pursuant to the California Revenue and Taxation Code.

**D. Deeming an Application Inactive.**

The Director of Planning shall deem an application inactive if the applicant fails to submit the information and/or fees identified in the courtesy letter within the time allotted by that letter, or any extended time granted pursuant to section 19.01.085.C.2.b, or if the Director of Planning denies a request by applicant pursuant to section 19.01.085.C.2.b to keep the application active.

**E. Notice of Inactive Application.**

1. After the Director of Planning has deemed an application inactive, the Director of Planning shall provide written notice to the property owner as shown in the latest assessment roll, the applicant (if different from the owner), and the applicant's authorized agent, if any, that the application has been deemed inactive. The notice shall include the description of the proposed project, the outstanding information required and/or application fees required. The notice shall outline the options available to the applicant as set forth in subsection E.2 below and inform the applicant that if the applicant does not take one of the steps outlined in subsection E.2 below, the application will be set for hearing with a recommendation of denial.
2. a. The applicant may withdraw his/her/its application in writing within one hundred and eighty (180) calendar days of the date of mailing of the notice of inactive application; or

- b. The applicant within no more than one hundred and eighty (180) calendar days from the date of mailing of the notice of inactive application may submit required information and/or outstanding application fees together with such additional application fees as County may require to reactivate the application.
    3. If after more than one hundred and eighty (180) calendar days from the date of mailing of the notice of inactive application the applicant does not withdraw his/her/its application in writing or does not provide the required information and/or application fees, including a reactivation fee, staff will schedule the application for a public hearing by the Appropriate Authority with a recommendation of denial.
- F. Action by Appropriate Authority.
  1. The Appropriate Authority to hear inactive applications shall be the person, official, or body designated by Title 19 (coastal) of the Monterey County Code as the Appropriate Authority to act on the type of permit that is the subject of the inactive application.
  2. Notice of the public hearing on the inactive application shall be given pursuant to Section 19.01.055 of Title 19 (coastal) of the Monterey County Code.
  3. The Appropriate Authority may deny the inactive application if the Appropriate Authority finds, based on substantial evidence, that the applicant has failed to provide complete or adequate information or failed to provide application fees required by the County to process the application.
- G. Appeals.

An appeal may be taken from the action of the Appropriate Authority pursuant to Chapter 19.16 of this Title.
- H. Notwithstanding any other provision of this Section 19.01.085, if an inactive application for a subdivision or lot line adjustment is part of a Combined Development Permit, the County shall process the inactive application in accordance with Chapter 20.83 of Title 20 of the Monterey County Code, excepting any application for a Combined Development Permit that includes an application for a subdivision and that was deemed complete prior to the effective date of Ordinance No. \_\_\_\_ adopting Section 19.01.085.
- I. Exemption.

This Section 19.01.085 shall not apply to any application for a subdivision, including any application for a Combined Development Permit that includes a subdivision application, which was deemed complete prior to the effective date of Ordinance No. \_\_\_\_ adopting Section 19.01.085.

SECTION 4. The Table of Contents of Title 20 of the Monterey County Code is amended to add Chapter 20.83 as follows:

#### Chapter 20.83- Inactive Applications



SECTION 5. Chapter 20.83 is added to the Monterey County Code to read as follows:

**Chapter 20.83**  
**INACTIVE APPLICATIONS**

**Sections:**

- 20.83.010 Purpose.
- 20.83.020 Applicability.
- 20.83.030 Inactive applications.

**20.83.010 Purpose.**

The purpose of this Chapter is to increase efficiency in the processing of applications for entitlements under this Title by establishing consistent and fair procedures to enable the County to make final disposition of inactive applications while providing notification and opportunity to applicants to take the necessary steps to keep their applications active if they so choose.

**20.83.020 Applicability.**

The provisions of this Chapter are applicable to all types of land use entitlements under this Title, except Chapter 20.83 shall not apply to any application for a Combined Development Permit that includes a subdivision application which was deemed complete prior to the effective date of Ordinance No. \_\_\_\_\_ adopting Chapter 20.83.

**20.83.030 Inactive applications.**

- A. When an applicant for a discretionary land use entitlement under this Title has not submitted information, documents, or associated land use application fees requested by the County for a period of at least six (6) consecutive months, the County in its discretion may follow the process outlined in this section to determine if the application is inactive.
- B. Courtesy notice prior to deeming an application inactive.  
Prior to deeming an application inactive, the Director of Planning shall mail a courtesy notice providing notice that the application will become inactive within thirty (30) calendar days of the date of mailing of the courtesy notice, unless the applicant takes one of the options outlined in the notice. The courtesy notice shall include the description of the proposed project and the outstanding information required and/or application fees required, if applicable. The courtesy notice, as well as further correspondence from the Director of Planning required by this subsection, shall be mailed to all of the following: the property owner as shown in the latest assessment roll; the applicant (if different from the owner); and the applicant's authorized agent, if any. The courtesy notice shall outline the options available to applicants as set forth in subsection 20.83.030.C below.

- C. Options available to applicant following receipt of courtesy notice.
1. The applicant may withdraw his/her/its application in writing.
  2. The application shall remain in active status if the applicant takes one of the following steps:
    - a. The applicant may submit the outstanding information (required information and/or outstanding application fees as identified by the County) within no more than thirty (30) calendar days from the date of mailing of the courtesy notice together with such additional application fees as County may require to reactivate the application.
    - b. The applicant may request in writing within thirty (30) calendar days from the date of mailing of the courtesy notice that his/her/its application be kept active. Such written request shall be made to the Director of Planning with a detailed explanation of the reason(s) for the request and the additional time needed to provide the requested information and/or application fees. Such reasons may include by way of example and not by limitation, additional time needed to conduct a required seasonal biological survey or to secure a professional consultant to carry out a required analysis. The Director of Planning shall review the written request and provide the applicant a written determination, approving or denying the request. If the Director of Planning grants the applicant's request, the written determination shall specify the additional time granted.
  3. If a change of ownership of the property that is the subject of the application has occurred between the submittal of the application and the receipt of the courtesy notice, the new owner may reactivate the application only upon payment of such new application fees as identified in the courtesy notice, such update of the application as the County may require, and submittal of such outstanding information as County has identified. Change of ownership means a change of ownership as determined by the County Assessor pursuant to the California Revenue and Taxation Code.

D. Deeming an Application Inactive.

The Director or Planning shall deem an application inactive if the applicant fails to submit the information and/or fees identified in the courtesy letter within the time allotted by that letter, or any extended time granted pursuant to section 20.83.030.C.2.b, or if the Director of Planning denies a request by applicant pursuant to section 20.83.030.C.2.b to keep the application active.

E. Notice of Inactive Application.

1. After the Director of Planning has deemed an application inactive, the Director of Planning shall provide written notice to the property owner as shown in the latest assessment roll, the applicant (if different from the owner), and the applicant's authorized agent, if any, that the application has been deemed inactive. The notice shall include the description of the proposed project, the outstanding information required and/or application fees required. The notice shall outline the options available to the applicant as set forth in subsection E.2 below and inform

the applicant that if the applicant does not take one of the steps outlined in subsection E.2 below, the application will be set for hearing with a recommendation of denial.

2. a. The applicant may withdraw his/her/its application in writing within one hundred and eighty (180) calendar days of the date of mailing of the notice of inactive application; or
- b. The applicant within no more than one hundred and eighty (180) calendar days from the date of mailing of the notice of inactive application may submit required information and/or outstanding application fees together with such additional application fees as County may require to reactivate the application.
3. If after more than one hundred and eighty (180) calendar days from the date of mailing of the notice of inactive application the applicant does not withdraw his/her/its application in writing or does not provide the required information and/or application fees, including a reactivation fee, staff will schedule the application for a public hearing by the Appropriate Authority with a recommendation of denial.

**F. Action by Appropriate Authority.**

1. The Appropriate Authority to hear inactive applications shall be the person, official, or body designated by Title 20 (Part 1 of the Monterey County Coastal Implementation Plan) of the Monterey County Code to act on the type of permit that is the subject of the application.
2. Notice of the public hearing on the inactive application shall be given pursuant to the notice requirements applicable to the specific type of land use application (see Chapter 20.76 (Coastal Administrative Permits) or Chapter 20.84 (other permit types)).
3. The Appropriate Authority may deny the inactive application if the Appropriate Authority finds, based on substantial evidence, that the applicant has failed to provide complete or adequate information or failed to provide application fees to process the application.

**G. Appeals.**

An appeal may be taken from the action of the Appropriate Authority pursuant to Chapter 20.86.

**SECTION 6. SEVERABILITY.** If any section, subsection, sentence, clause or phrase of this ordinance is for any reason held to be invalid, such decision shall not affect the validity of the remaining portions of this ordinance. The Board of Supervisors hereby declares that it would have passed this ordinance and each section, subsection, sentence, clause and phrase thereof, irrespective of the fact that any one or more sections, subsections, sentences, clauses, or phrases be declared invalid.

**SECTION 7. EFFECTIVE DATE.** This ordinance shall become effective on the thirty-first day following its adoption or the day certification by the California Coastal Commission becomes final and effective, whichever occurs later.

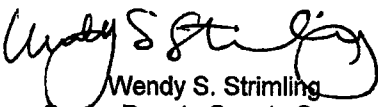
PASSED AND ADOPTED on this \_\_\_ day of \_\_\_\_\_, 2014, by the following  
vote:

AYES:  
NOES:  
ABSENT:  
ABSTAIN:

\_\_\_\_\_  
LOUIS R. CALCAGNO, CHAIR  
Monterey County Board of Supervisors

A T T E S T:

GAIL T. BORKOWSKI  
Clerk of the Board of Supervisors

APPROVED AS TO FORM:  
  
Wendy S. Strimling  
Senior Deputy County Counsel

By \_\_\_\_\_  
Deputy