

# MONTEREY COUNTY LEGISLATIVE PROGRAM



# 2019-2020

# UPDATE

For consideration by the Board of Supervisors 1/28/20

~~ADOPTED BY THE BOARD OF SUPERVISORS ON JANUARY 29, 2019~~

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# ABOUT MONTEREY COUNTY

Monterey County is located on the beautiful Pacific Coast of California, south of San Francisco and north of Los Angeles. The County is comprised of 3,771 square miles and includes 12 incorporated cities and 16 unincorporated areas. The County seat and largest municipality is Salinas.



## [Demographics:](#)

The California Department of Finance projects the County's population in 2019 at ~~450,946~~446,873: 59% Hispanic, 30% White, 5% Asian, 2% Black, and 3% other. The County population is relatively young: ~~with 9% ages birth 5-14~~43% under the age of 30, 37% age 30-59, and 20% age 60+. At 21.7%, Monterey County has the highest percent of noncitizens of any California County (2018 Public Policy Institute of California report). There are 193,512 registered voters in Monterey County.

## [Labor Force:](#)

The California Employment Development Department lists the County labor force at ~~224,100~~220,200, with ~~6.37%~~6% unemployment (201~~8~~7 annual averages). The County of Monterey is the largest employer with ~~5,359~~5,171 employees and a \$1.5 billion budget (Fiscal Year 201~~9~~2018-19).

## [Economy:](#)

Monterey County's economy is primarily based on agriculture in the Salinas Valley and tourism in the coastal regions. It is home to an extensive array of education, research and military institutions. The health care, non-profit, and government sectors are also among the County's largest economic drivers.

## [Agriculture:](#)

Monterey County is one of the nation's top agricultural producers. Agriculture is the County's largest economic and employment sector generating \$8.1 billion annually and providing 76,054 jobs (*Economic Contributions of Monterey County Agriculture, 2014*). Unlike most agricultural crops across the United States that are machine harvested, the crops grown in Monterey County are dependent upon a highly skilled labor force. The vast majority of companies based in the County are family-owned and operated.

## [Hospitality:](#)

Monterey County has long been a tourist destination attracting 4.6 million visitors annually and generating \$2.8 billion in spending which supports 25,220 jobs. With a worldwide reputation, visitors delight in destinations such as the Monterey Bay Aquarium, the National Steinbeck Center, 17-Mile Drive, Cannery Row, Fisherman's Wharf, Pinnacles National Park, and the Monterey Wine Country. Visitors enjoy a wide range of recreational activities and nearly 300 annual special events.

## [Higher Education, Research, and Military Institutions:](#)

The County has a strong concentration of higher education and research institutions, particularly related to foreign language study, marine research, and international policy, contributing approximately \$1.9 billion to the local economy, including more than \$~~316~~316 million in research and grant funding. More than ~~15,000~~12,110 faculty, staff and researchers are directly employed, and ~~83,000~~78,000 students are enrolled annually. The County has a long and proud military history and is home to ten military missions, providing significant local economic benefits.

# LEGISLATIVE PROGRAM

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Monterey County maintains a long-standing and successful Legislative Program, ensuring that the interests of the County are well represented in Sacramento and Washington, D.C. The Program provides the County a voice in funding and policy decision-making in the state and national capitals, and ensures that County leaders are fully apprised of evolving state and federal initiatives impacting the County and its residents. The Legislative Program is managed in accordance with a series of legislative principles and priorities which are designed in support of the Board of Supervisors' Strategic Initiatives. The Strategic Initiatives lay out a forward-looking vision for planning and management of County resources across programs to secure maximum return and benefit for County residents.

## **Strategic Grant Services Program**

The Board of Supervisors created the Strategic Grants Services Program to concentrate funding efforts on the County's highest priority needs, and projects which require a high level of collaboration among County departments and community partners. The Strategic Grant Services Program works in alignment with the Board of Supervisors' Strategic Initiatives and in close collaboration with the Legislative Program to advocate for maximum funding for state and federal programs which translate into to locally available grant funding opportunities.

## **Board of Supervisors – Legislative Committee**

The Board of Supervisors has a two-member Legislative Committee, staffed by the County Administrative Office – Intergovernmental & Legislative Affairs Division. The Committee meets regularly to review and make recommendations to the Board of Supervisors regarding legislative, budgetary, and regulatory issues which could impact Monterey County, and to direct the efforts of the Strategic Grant Services Program. On an annual basis, the Legislative Committee recommends a Legislative Program and Strategic Grant Services Program Work Plan to the Board of Supervisors. The Legislative Committee also directs the legislative activities of the Committee staff, County departments, and the County's state and federal legislative advocates and grant consultants.

## **Community Priorities**

In early 2018, the Board of Supervisors hosted a community engagement process to identify local priorities. The process included telephone and online surveys as well as five community forums to understand how potential cannabis tax revenues could help meet community needs. The top funding priorities across the County were: education (especially early education and preschool), quality health and mental health services, homeless services, crime and violence prevention and reduction; affordable housing and displacement prevention. Additional concerns included preservation of existing services, equitable and culturally relevant programs, reparations and expungement, library funding, and animal shelter funding. These results were largely consistent with previous studies (e.g., Impact Monterey County). These community identified priorities have been used to help shape this Legislative Program.

## **Legislative Policies**

The Board of Supervisors has adopted policies pertaining to the legislative activities of the Board, department heads, County staff, the County's state and federal legislative advocates, and County advisory boards and commissions. These policies can be found in the Board Policy Manual:

[G-122 Legislative Program: Policies Governing Legislative Activities](#)

## LEGISLATIVE PRINCIPLES

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To ensure that Monterey County proactively supports, defends, or opposes any legislative or budget actions that impact County resources, operations, or the goals set forth in the Strategic Initiatives, the following legislative principles will guide County decisions and actions:

### ECONOMIC DEVELOPMENT

#### General:

Support the County's ability to enhance the quality of life, well-being, prosperity, health, safety, livelihood, art, libraries, culture, recreation, housing, and education (e.g., early childhood development, cradle to career initiative) of Monterey County residents. Support policies and programs that protect consumers and help families achieve self-sufficiency. Support job training, and public or private efforts, to stabilize and enhance jobs and economic growth. Support policies and programs that promote health, equity, and neighborhood sustainability, safeguard the preservation of prime agricultural lands and natural open spaces, and improve the environment and protect environmentally sensitive areas in order to ensure a diversified and healthy economy. Support funding, policies, and programs that remove barriers to local industries reaching their full economic potential and acting as regional economic generators.

#### Sustainable Job Growth:

Support efforts to fund development of regional countywide economic development plans that balance environmental and economic considerations in furtherance of jobs key to the pillar industries of economic development in the County: agriculture, tourism, small business, higher education, and marine research. Support efforts to promote a strong state and county economy, and provide a healthy environment to retain, expand, and attract business and economic development. Support efforts to expand broadband infrastructure to provide high-speed internet to underserved areas of the County, and to retain local authority to assess fees and control placement of new wireless facilities. Support legislative, policy or regulatory efforts that provide local governments with economic and community development tools and encourage compliance with state-mandated regional planning strategies. Support efforts that promote ecotourism and wellness, Edu-tourism, Blue Economy research and development, and Agri-Technology that further economic and employment growth. [Support efforts to clarify/modify independent contractor law \(i.e., AB 5\).](#)

#### Workforce Development and Working Families:

Support efforts to fund workforce development initiatives (e.g., youth and veterans' employment and leadership programs) to ensure the continuity of employment, and training programs to stimulate economic growth through the creation of a trained and skilled workforce. [Ensure public investments in roads, transit, sewers, and other community infrastructure are made in ways that create job opportunities for people residing in Monterey County who are underemployed and unemployed.](#) Support efforts to prepare youth for future self-sufficiency and prevent youth violence and crime. Support working family initiatives that balance work and care-giving obligations such as: workplace flexibility and access to paid leave; affordable, quality child/elder care; and equal pay.

#### Housing & Homelessness:

Support efforts that [create affordable housing policies and](#) fund the creation of housing – especially affordable housing and affordable rental housing – for low-income county residents and those with special needs (e.g., farm workers, veterans, seniors, the disabled, and the homeless). Work to [eliminate streamline](#) processes which create barriers or delays to the development of affordable housing projects. Support efforts to address the unique needs of homeless individuals and families, [and equitably allocate funding to address homelessness.](#)

### **Military Installations:**

Support efforts to assist in military base reuse, especially the redevelopment of lands on the former Fort Ord, and to replace jobs lost because of the base closure. Support efforts to strengthen and expand the missions of military institutions in Monterey County ([i.e., Monterey Bay Defense Alliance](#)), and oppose Base Realignment and Closure (BRAC) or other proposals which aim to close or reduce programs or missions [and have negative impacts on the County](#).

## **ADMINISTRATION**

### **General:**

Support legislative and regulatory efforts that protect and enhance local governments' revenues, maximize County access to state and federal funding sources and increase local funding flexibility. Support efforts to increase local authority and control over revenues, governance, and service delivery – as well as protect the County against federal and state mandates that constrict its ability to manage its own affairs. Support efforts to provide funding or reimbursement at the actual cost of doing business for County administered programs, projects, and responsibilities. [Support efforts to recruit and retain a highly skilled and professional county workforce, provide staff opportunities for professional development, and promote the recognition of employees as professionals in their fields](#). Protect the attorney-client privilege. Support full funding for mandated programs and oppose unfunded mandates and the imposition of unreasonable or unnecessary legislative, administrative, or regulatory burdens that add costs or risks to County and local operations. Support efforts to provide increased training opportunities to County staff to ensure public health and safety.

### **Local Revenue Generation:**

Support efforts that preserve the County's autonomy as the fiscal manager, administrator, and policy-making entity related to County funds. Support expanded authority to generate voter approved revenues at the local level. Protect the County's revenue sources, especially property, sales, and transient occupancy taxes. Oppose efforts to restrict, limit or eliminate local taxing authority and policies that have the effect of reducing revenues to state and local government (e.g., the tax-exempt status of municipal bond interest, and the deduction for state and local taxes). Support the County's authority to engage in public-private partnerships and other alternative financing mechanisms for infrastructure development.

### **Government Efficiency & Privacy:**

Support efforts to modernize the governance structure of County divisions and agencies or enter into strategic partnerships to improve the efficient delivery of government services. Support efforts to streamline operations, enhance access and use of digital and other information technologies, and add flexibility and discretion for counties to manage programs in the most efficient and cost-effective manner possible. Support policies that promote net neutrality and open access to information in any format. [Support efforts to increase data privacy, limit third party access to data, safeguard against data breaches, and guard against election interference](#).

### **Civil Rights & Civic Engagement:**

Support efforts that respect civil rights, provide equal opportunity for all, and pursue equity in all operations by developing a culture of diversity and inclusion. [Support efforts to improve services to Limited English Proficiency \(LEP\) persons by providing services in the language spoken by our residents, including indigenous languages. Support efforts to increase access to government for persons with different abilities using adaptive or assistive devices. Support efforts to improve the Department of Fair Employment and Housing's discrimination, harassment, and retaliation investigative process. Support efforts to increase diversity and inclusion in government boards, commissions, and committees](#). Support efforts to protect the constitutional rights and voting rights of County residents, the integrity of the

election process, and equitable access to voter registration and voting. Support efforts to reform the election process and fund election administration to ensure reform efforts can be implemented. Support policies that create efficiencies and reduce costs in elections administration.

**Strategic Collaboration:**

In matters where legislative pursuits align or are consistent with the interests of Monterey County, support other agencies' efforts. Collaborate with neighboring cities, counties, and other agencies on large-scale projects and regional planning efforts. Maintain effective relationships with the California State Association of Counties (CSAC) and National Association of Counties (NACo).

## HEALTH & HUMAN SERVICES

**General:**

Assure that adequate protections are in place to provide equitable opportunities for all individuals to realize their full potential and provide for needed public health, safety, and social service programs. Support state and federal actions that promote the health and welfare of the County's most vulnerable residents. Support efforts to fund, expand, coordinate, and improve the County's health care safety net system. Support reforms to fully fund comprehensive health care programs, providers, and facilities for every resident, without adversely affecting the local economy and business community. Oppose funding cuts to critically important health and human service programs, such as Medicaid (Medi-Cal in California), Medicare, [and Disproportionate Share Hospital \(DSH\) funding](#), and efforts that reduce local flexibility in the implementation of such programs. Oppose policies that limit access to private health insurance. Support state efforts to negotiate renewed waivers with the federal government that enhance matches or provide additional Medicaid (Medi-Cal) funding to California counties. Support funding for, and policies that, assure parity for mental health and substance use disorder prevention and treatment. [Oppose attempts to require website posting of hospital contracts which would affect the hospital's ability to compete, increase potential lawsuits, and place an undue burden on County business.](#) Support efforts to fund electronic health records integration and implementation so health information exchange efforts can expand. Support changes in federal substance abuse confidentiality rules to allow for streamlined information sharing.

**Public Health:**

Support policies and funding that preserve and expand primary prevention and essential public health functions. Support efforts that foster social equity in the areas of community health, health care access, education, and disease prevention. Support efforts to create safe neighborhoods and invest in affordable housing to assure the environment is supportive of making healthy choices that lead to healthy lifestyles, with a focus on early childhood development, prevention of childhood obesity, promotion of maternal and child health, and youth violence prevention. [Support efforts to create climate resilient communities.](#) [Support efforts and policies that promote environmental health regulations that require businesses and individuals to follow public health principles that protect people and the environment.](#) Support efforts to allow streamlined information sharing across multi-sector entities to improve coordination of care and client outcomes.

**Social Services:**

Support efforts to preserve and advance social services by providing the authority and resources required to promote the social and economic self-reliance of individuals and families, and for the protection of children, elders, and dependent adults. Support efforts to restore funding and clarify state/county responsibilities for county provided social services. Encourage and support the State's efforts to secure funding and federal waivers resulting in additional resources for counties and community-based social service providers. Support efforts to provide funding and policies to address the unique needs of veterans and their families.



## INFRASTRUCTURE

### **General:**

Support efforts to identify and secure funds for local transportation, water, energy, technology, government facility, housing, and community infrastructure projects, in particular where such improvements contribute to clean energy and green building. Support funding efforts to repair, upgrade or modernize transportation, wastewater collection and disposal systems, and other infrastructure projects or systems, particularly in areas where the associated infrastructure is aging and there is insufficient financial capacity to fund necessary improvements.

### **Environmental Review:**

Support efforts to reform environmental processes such as the California Environmental Quality Act (CEQA) to retain environmental protections while reforming the legal process to reduce abuses. Support efforts to align state and federal requirements, and to obtain, streamline and coordinate state and federal permit processes for public infrastructure and safety projects.

### **Water Resources:**

Support efforts to fund, manage and protect the County's water rights, water quality, water supply, groundwater sustainability, storm water, flood protection, and mediate the effects of climate change (e.g., drought, sea level rise).

### **Energy:**

Monitor the potential Federal lease of lands for oil and gas exploration and the potential effects of these activities on water quality and dam safety. Support efforts to ensure appropriate oversight and funding for State regulation and monitoring of energy extraction activities (e.g., hydraulic fracturing). Support efforts to allow the County to manage an adequate renewable energy program (e.g., fees on oil, commercial solar).

### **Land Preservation:**

Support efforts to protect and preserve the federal, state, county, and regional parks within Monterey County, including the promotion of park designations and the preservation of resources of historical or cultural significance. Support efforts to manage County open space lands (e.g., Fort Ord, Odello East, Hatton Canyon, Jack's Peak) including partnerships with or transfers to Monterey Peninsula Regional Parks District, the Bureau of Land Management (BLM), or other public land management agencies. Maintain and protect rural resources, coastal areas, and bio-diversity.

### **Agriculture:**

Support efforts to protect and promote agriculture, farm worker health and safety, the protection of public health and the environment, and the assurance of a fair marketplace. Support efforts to provide agricultural research and education activities. Support efforts to protect and preserve prime agricultural lands (e.g., Williamson Act funding). Support pest detection and pest management programs and invasive weed prevention programs. Support efforts to ensure the success of the local cannabis [and industrial hemp](#) industries, while addressing the tax, regulatory, policy, enforcement, education, health, environment and safety of our communities as related to both cannabis and hemp.

## PUBLIC SAFETY

### General:

Support efforts to protect life and property through the delivery of emergency response, law enforcement, custody, and rehabilitation services that provide a high level of safety to residents and visitors. Support funding for programs that assist the County with efforts aimed at reducing crime, enhancing public safety through community partnerships and multi-jurisdictional efforts, providing alternatives to incarceration, and increasing access to justice by providing the community with adequate and accessible facilities (e.g., proposed Greenfield Courthouse). [Support justice policy reforms that advance racially equitable public safety.](#) Support efforts to fund public safety facilities, equipment, training and programs. Support funding for programs that assist the County with emergency, disaster, and homeland security preparedness, response and recovery, including efforts at achieving communications interoperability. Support collaborative efforts to maintain and increase public safety, prevent and reduce the frequency, severity, and impact of fire and other natural disasters.

### Violence Prevention:

Support collaborative efforts to maintain and increase public safety, prevent and reduce the frequency, severity, and impact of criminal behavior on the community, and the long-term effects of violence, especially youth violence, and trauma. Support federal gun control actions to prevent death and injury. Support evidence-based approaches and services for the rehabilitation and community re-entry of juvenile and adult offenders, and strategies to deter criminal behavior and promote law-abiding lifestyle choices, and a healthy family environment. Support efforts to recognize and protect victim's rights and the restoration of justice (e.g., work of the Restorative Justice Commission) while promoting healing. Support efforts to fund County and collaborative efforts aimed at preventing and reducing violence (e.g., gang violence, domestic violence) and other law offenders (e.g., human exploitation/trafficking), recognizing a public health approach to the prevention of violence and in support of the strategies outlined in the *Building Safe & Thriving Communities Action Plan (2015)*.

# ECONOMIC DEVELOPMENT

*Enhancing the Well-Being and Prosperity of Monterey County Residents*

## IMMIGRATION

The County strives to support and defend the civil and human rights of all of its residents, including those that are foreign-born. Immigrants comprise over 30% of the total population, and at 21.7% Monterey County has the highest percentage of non-citizens of any California county. The County's immigrant population, including undocumented immigrants, is a critical component of the local labor force, especially for the County's two largest industries – agriculture and hospitality. The contributions of immigrants to the economic, cultural, and social well-being of our community are a source of pride for the County, and the County recognizes the importance of maintaining an environment of trust and safety for immigrants who choose to make Monterey County their home.

The Board of Supervisors has proudly supported the County's immigrant community by supporting comprehensive immigration reform which includes a pathway to citizenship for undocumented immigrants; removing Immigration and Customs Enforcement (ICE) from the County jail and declaring Monterey County a "Welcoming County"; supporting reinstatement of the Deferred Action for Childhood Arrivals (DACA) program and becoming the first "Dreamers County" in the nation; supporting the ~~Agricultural Worker Program~~ [Farm Workforce Modernization Act](#); denouncing the Trump Administration's family separation policy; opposing the addition of a citizenship question on the 2020 Census; and ~~becoming a plaintiff in a federal lawsuit in New York challenging the citizenship question~~ [opposing the Trump Administration's "public charge" rule](#).

### Key Objectives:

Support policies that provide permanent legal status and a path to citizenship for Dreamers. Support policies that establish effective nonimmigrant visa programs that address the workforce needs of the agriculture and hospitality industries. Oppose legislative and executive actions that seek to punish local governments for failure to assist with federal immigration enforcement actions. Oppose legislative and executive actions that unlawfully discriminate against immigrants based on their country of origin. [Oppose legislative and executive actions that restrict public benefits to immigrants](#). Support comprehensive immigration reform legislation that addresses the County's labor force needs and provides a path to citizenship for the nation's undocumented immigrant population. [Support efforts to increase language access, ensure access to health care, facilitate naturalization, extend voting rights, and build leadership development pipelines for immigrants](#) ~~Oppose the addition of a citizenship question on the 2020 Census~~.

## LABOR FORCE

The availability of skilled and unskilled labor is critical to the maintenance and enhancement of economic development activities across all sectors. Monterey County's economy is primarily based on agriculture and tourism, both of which are highly dependent on an adequate labor supply. An aging worker population and current immigration policies make it increasingly difficult to meet these workforce needs. The lack of agricultural workers is the largest challenge facing our local industry today. The agriculture industry contributes \$8.1 billion and 76,054 jobs, and the hospitality industry provides 25,200 jobs and contributes over \$2.87 billion to the local economy. However, industry sources report that they are increasingly affected by labor shortages that jeopardize the local economy, the hospitality industry, and the availability of agricultural goods for national and international shipment. The California Farm Bureau reports that over half of the farmers in California are experiencing labor shortages and that fewer potential employees are applying for seasonal harvest jobs despite increased recruiting efforts, higher wages offered and other incentives. Additionally, the Central Coast is experiencing a significant shortage

of skilled medical personnel, and this shortage is expected to grow over the next 15 years, especially for primary care clinicians

**Key Objectives:**

Support efforts to implement comprehensive federal immigration reform to ensure that Monterey County has an adequate labor supply for all economic sectors. Oppose efforts to implement restrictive immigration policies that threaten the economic well-being of Monterey County residents. Support policies that promote a greater investment in training and retaining health care professionals to meet the workforce needs of our local health care industry.

## AGRICULTURE

Agriculture is the cornerstone of prosperity in Monterey County. Support for agriculture is critical to the economic vitality of the region, State, and nation. The Salinas Valley is known as the “salad bowl” of the ~~world~~<sup>nation</sup> and produces diverse vegetable crops, strawberries, and is a major producer of high-quality varietal wine grapes. Adequate transportation system maintenance and capacity, along with the security of County water supplies (e.g., water rights, storage, reuse, and financing) is critical to the health of the local agricultural economy.

**Key Objectives:**

Support efforts to secure and enhance Monterey County’s water resources for agriculture (e.g., water rights, storage, reuse, financing); secure funding for transportation infrastructure that supports the agricultural industry; protect prime agricultural lands (i.e., Williamson Act, [conservation easements](#)); and promote agriculture and agritourism.

## CANNABIS

According to [the most recent California Department of Food and Agriculture \(CDFA\) Cannabis Licensing Office ListServ](#) ~~Marijuana Business Daily~~, Monterey County is ranked ~~fourth~~<sup>third</sup> in California cannabis cultivation. The County Cannabis Program provides a local framework for successful leadership and management of commercial cannabis through coordination and collaboration with multiple County departments, state agencies, and local governments to address taxation, regulation, policy, enforcement, education and protection of the health, environment, and safety of our communities. There are outstanding federal and state policy issues that need to be addressed in order for the Program to be successful. [The Program will be updating its Strategic Plan and Implementation Plan in the spring of 2020.](#)

**Banking:** The conflict between federal and state law over marijuana use severely limits the cannabis industry’s ability to access banking services. As the industry continues to grow, the County is increasingly concerned with the large amounts of cash that cannabis businesses are required to store on site and the risk it poses for violent crime. The County collected \$~~35.1~~<sup>17.6</sup> million in tax revenue [between July 2016 and November 2019](#). ~~in FY 2016-18.~~

The County also is concerned that its tax assessment, collection and audit functions will be needlessly complicated in a “cash only” environment, and the potential revenue loss could negatively affect other County programs. A new federal policy is needed to permit financial institutions to serve the cannabis industry in accordance with state law. The County supports legislation that creates a safe harbor for individuals and entities from federal marijuana laws if they act in compliance with state law.

**Legalization:** Legislation was [reintroduced](#) in the 116<sup>th</sup> Congress to amend the federal Controlled Substances Act to exempt state-legal marijuana activity from its provisions. The bill, known as the Strengthening the Tenth Amendment Entrusting States (STATES) Act, would also protect banks and credit unions that work with legal cannabis businesses. The County supports this type of limited legalization

that allows each state to determine how best to address commercial cannabis activity within its own borders.

~~***Inclusion of Cannabis and Hemp in Agricultural Commissioner Crop Reports:*** The County strongly supports legitimizing cannabis cultivation as a contribution to the agricultural industry and allowing cannabis and hemp to be included in County Agricultural Commission annual crop reports. Highlighting the significance of the crop and related production data in these reports will also help Monterey and other counties promote this agricultural portfolio to investors seeking to back responsible operations through direct financial support. In addition, normalizing cannabis as a true agricultural product will encourage unlicensed growers to come forward and become legitimate, permitted and tax paying businesses.~~

***Funding for Enforcement:*** The 2018-19 State Budget included monies from the General Fund for a Department of Justice proposal for cannabis-related enforcement aimed at the illegal cannabis market and protecting against intrastate and interstate diversion activity by criminal organizations. None of this funding was provided directly to local enforcement agencies. The County supports additional funding provided directly to local law enforcement agencies for cannabis related enforcement activities.

***Cannabis Industry Stabilization:*** In order to gain industry stabilization in the next ten years, a commitment to continuous improvement needs to evolve. The California Cannabis Authority (CCA) needs to be integrated with the California Cannabis Track-and-Trace (CCTT) System that uses Metrc. Metrc is a compliance management solution used by the three regulatory bodies for the oversight of the cannabis industry. The three regulatory bodies are the Bureau of Cannabis Control (BCC), California Department of Food and Agriculture (CDFA), and California Department of Public Health (CDPH). The need for Metrc to be integrated with the CCA is to reduce workflow burdens on operators and to deliver incremental value that is not currently being realized by the industry or state and local jurisdictions. State tax escalators may also impact efforts to stabilize the industry. The commitment to reduce barriers to entry will encourage continued investment in an industry which has recently seen layoffs and retreating stock prices. If the increase in state cannabis taxes takes effect in 2020, consideration should be given to establishing a cannabis control/education program, funded by cannabis tax revenues, like what was established with tobacco and nutrition to expand health education for the industry.

Additionally, the Governor's Office is seeking input from local jurisdictions and stakeholders to continuously improve licensing agency services. To that end, the Office of Innovation under the California Health and Human Services (CHHS) Agency held workshops to gain input from stakeholders. Priority areas identified in one of the workshops were: 1) state and local communication; and 2) standardization of processes between the three agencies including online applications and databases.

***Cannabis Statute of Limitations:*** In November 2016, when California voters passed Proposition 64, the Control, Regulate and Tax Adult Use of Marijuana Act, section 26038 of the Business Professions Code did not specify a statute of limitations for civil penalties brought against persons engaging in commercial cannabis activities without a state license. As such, it defaulted to a one-year statute of limitations under section 340(b) of the Code of Civil Procedure. Due to the time required for these prosecutions, the Monterey County District Attorney's Office is seeking an increase in the statute of limitations from one to three years under this code section. Extending the statute of limitations for these cases would allow for better prosecution of black-market cases which is crucial to the successful implementation of Proposition 64 and which will in turn allow the legal cannabis industry to thrive.

#### **Key Objectives:**

Support efforts to change Federal regulations which restrict the use of federally insured banks and credit unions for cannabis revenues. Support legalization efforts that allow ~~each-states~~ to determine how ~~best~~ to address commercial cannabis activity within their borders, and to declassify cannabis as a Schedule I drug. ~~Seeking sponsor for legislation to allow inclusion of cannabis and hemp in Agricultural Commissioner Crop Reports.~~ Support additional funding for local law enforcement agencies to aid in enforcement

activities. [Support efforts that promote cannabis industry stabilization. Support efforts to extend the statute of limitations from one to three years to more effectively prosecute violators of commercial cannabis regulations.](#)

Support efforts to preserve local government authority and control over taxation, revenues and fees, land use, and local regulatory control over sale, distribution, production, and cultivation. [Support efforts to stall state tax escalators to allow for industry stabilization.](#) Support efforts to develop uniform pesticide and other contaminant standards for adult use and medical cannabis, to develop uniform potency standards for cannabis products, and to develop enforceable standards for impaired driving to ensure public health and safety. Support policies and regulations to develop packaging which does not appeal to children, and to require childproof containers. Support efforts to develop effective public health campaigns and resources to address the impacts of cannabis on public health. Support efforts to implement a statewide track and trace technology system compatible with local programs. Support efforts to develop state standards governing worker safety and security in the cannabis industry. Support efforts to establish funding to manage the impacts of cannabis growth including enforcement, monitoring, inspections, and health education. Support efforts to reduce environmental degradation and ensure the responsible use of resources including water and electricity in cannabis cultivation.

### **INDUSTRIAL HEMP**

[Recent legislation made the cultivation of industrial hemp for fiber, seed, and extracts legal at the federal and state levels. Industrial hemp production includes cultivation of cannabis sativa plants, the same species of plant cultivated for the still federally illegal cannabis market. What differentiates legally between industrial hemp and cannabis varieties is the amount of tetrahydrocannabinol \(THC\) present in the flowering tops - under 0.3% THC is defined as hemp, and greater than 0.3% THC is defined as cannabis.](#)

[Monterey County Board of Supervisors adopted Ordinance No. 5314, effective August 31, 2019, establishing a pilot program for the cultivation and processing of industrial hemp in the inland unincorporated areas of the County. This ordinance added Chapter 21.49 to Title 21 \(non-coastal zoning\) of the designation \(HMP district\) establishing industrial hemp cultivation as an allowed use subject to certain restrictions under the pilot program and development of new industrial hemp processing plants with a use permit. The ordinance requires approval of registration by the Monterey County Agricultural Commissioner, limits the number of industrial hemp cultivation registrations that may be issued \(not to exceed 30\), provides for a maximum cultivated area of 100 acres, and requires a three mile setback from existing legal commercial cannabis cultivation sites unless the setback is reduced or waived by mutual consent of the industrial hemp cultivator and the cannabis cultivator.](#)

[\*\*Funding for Enforcement:\*\* The County is under contract with the California Department of Food and Agriculture \(CDFA\) to perform work under the CDFA Industrial Hemp Cultivation Program. Maximum funding under the contract is \\$2,000, although CDFA has indicated that could be increased. CDFA recognizes this funding level will not cover all costs incurred by counties for enforcement activities. The County may consider establishment of a fee for Industrial Hemp cultivation pursuant to Food and Agricultural Code Section 81005. \(c\) which provides that: "The board of supervisors of a county may establish a reasonable fee, in an amount necessary to cover the actual costs of the commissioner and the county of implementing, administering, and enforcing the provisions of this division, except for costs that are otherwise reimbursed pursuant to subdivision \(b\), to be charged and collected by the commissioner upon registrations or renewals required pursuant to Section 81003 or 81004 and retained by the commissioner or the county, as appropriate. \(Amended by Stats. 2019, Ch. 838, Sec. 9. \(SB 153\) Effective January 1, 2020.\)"](#)

#### **Key Objectives:**

[Support efforts to increase funding for enforcement activities. Support efforts to develop uniform pesticide and other contaminant standards. Support efforts to fund local research of industrial hemp cultivation especially research of pollen travel and contamination.](#)

## FORT ORD REUSE AUTHORITY (FORA)

The Fort Ord Reuse Authority (FORA) was created by State law in 1994 following closure of the former Fort Ord military training base in 1992. FORA is charged with responsibility to plan, finance, manage and oversee conversion of the former military land for community reuse. When established FORA was envisioned to sunset in 2014, but due to the Great Recession and other factors, redevelopment didn't occur at the pace expected and in 2012 state legislators extended FORA's sunset date to June 30, 2020.

As required as part of the extension, FORA ~~was required to submit~~ ted a Transition Plan to the Local Agency Formation Commission (LAFCo) of Monterey County by ~~in~~ December 2018, which lays out how FORA assets and liabilities will be assigned to its member jurisdictions – Monterey County and several cities – when FORA ceases to exist. ~~The FORA Board approved a transition plan in December, LAFCo staff will be assessing it and continues to~~ advise ~~ing~~ the Commission of its implementation completeness in the coming months. FORA and its member jurisdictions are ~~still discussing~~ working to resolve key policy issues relating to the dissolution. ~~, for example, whether an extension of FORA is desired, whether a different entity is to be established to meet and achieve on-going requirements and funding, or whether the required program and financing obligations will be transferred to member jurisdictions.~~

### Key Objectives:

Support expedited approvals required by the U.S. Army necessary to achieve FORA dissolution by June 30, 2020. Support legislative or other efforts to ensure the smooth dissolution/transition of FORA assets and liabilities to its member jurisdictions, while safeguarding revenue streams (e.g., property tax distribution, special district fees) that support community reuse objectives (e.g., blight removal, habitat conservation planning) and minimize liabilities to the member jurisdictions.

## FEDERAL OPPORTUNITY ZONES

An Opportunity Zone is an economically-distressed community where new investments, under certain conditions, may be eligible for preferential tax treatment. Localities qualify as Opportunity Zones if they have been nominated for that designation by the state and that nomination has been certified by the Secretary of the U.S. Treasury. As of December 2018, the U.S. Treasury Department has identified a total of 8,761 opportunity zones across all 50 states, the District of Columbia and five U.S. territories. Each area will retain that designation through 2028.

In California, the U.S. Treasury Department has designated 879 census tracts as Qualified Opportunity Zones, including nine census tracts in Monterey County in Salinas, Seaside and Marina. Investments made by individuals through special funds in these zones would be allowed to defer or eliminate federal taxes on capital gains.

### Key Objectives:

Support efforts to streamline and coordinate economic development resources across different federal agencies. Support efforts to expand Opportunity Zone designations in Monterey County. Support efforts to assess the effectiveness of Opportunity Zones in alleviating poverty and promoting job creation.

## TOURISM

Monterey County has an abundance of open or undeveloped space and unique natural environments which lend themselves to tourism, eco-tourism, sustainable-tourism, and cultural-heritage tourism (e.g., Pinnacles National Park, Fort Ord National Monument, and numerous State, Regional and County parks). With proper marketing these assets can attract visitors for longer stays and more frequent visits, which benefit the local economy through increased visitor spending on lodging, food, retail, and other services. The attraction of recreational enthusiasts encourages the establishment of manufacturing, retail and

service businesses which cater to the recreational equipment needs of visitors and residents. Tourism benefits can also be gained by collaborating with the Monterey County Convention and Visitors Bureau and national organizations such as Brand USA, the Jobs Originated through Launching Travel (JOLT Act), and the State of California Travel Program. Traffic congestion acts as a deterrent to tourist, exacerbating the need to support transportation and infrastructure projects which improve public safety, enhance roadway capacity, provide for more public transportation, and improve coastal and trail access for residents and visitors.

**Key Objectives:**

Support efforts which promote tourism, eco-tourism, sustainable-tourism, and cultural-heritage tourism, including support for federal, state, and local conservation and recreation areas; partner with other agencies to leverage the benefits of tourism to increase economic growth, create jobs, generate tax revenue and boost U.S. exports; fund infrastructure improvements and capital projects that support visitor travel and tourism.

### **ARTS & CULTURE**

Through a 2018 community engagement process sponsored by the Board of Supervisors – which was conducted through phone, online and community forums – community members identified libraries as one of their top priorities.

Strengthening arts and cultural assets is vital to community development and can significantly contribute to economic development. Assets include those related to entertainment (e.g., theaters, performing groups), personal development (e.g., community centers, libraries, bookstores), education (e.g., schools, museums), and communities (e.g., cultural events/festivals). A flourishing arts and culture sector can affect where workers want to live and as such is important for workforce recruitment and retention. Arts and cultural activities also promote economic development by attracting visitors and increasing the length of time and money they spend.

**Key Objectives:**

Support efforts that expand, strengthen, and support art and cultural activities and facilities, which improve the education, health, and well-being of both visitors and those who live in our communities.

### **EDUCATION, RESEARCH & MILITARY**

The Monterey Bay Area has a diverse concentration of higher education, research and military institutions, particularly related to foreign language study, marine research, and international policy. The County is also home to the greatest collection of foreign language assets in the world and is directly involved in over 25% of the nation’s post-secondary learning in languages other than English. In 2014, the Library of Congress approved a trademark for Monterey County as “*Language Capital of the World.*”

**Strengthening Monterey County’s Military Missions:** Monterey County has a long and proud military history and is honored to support the ten military missions located here which provide many local jobs. Safeguarding and strengthening local military missions is critical to our national security and local economic strength. In recent years, certain missions have been threatened with reductions or closures due to proposals such as Base Realignment and Closure (BRAC). The County supports efforts which work to enhance, grow, and protect national security assets in the Monterey Bay Area.

**Key Objectives:**

Support efforts to protect, strengthen and expand [the missions of the](#) military ~~installations~~[missions](#) located within Monterey County. Oppose Base Realignment and Closure (BRAC) and similar Department of Defense proposals, which would diminish local missions, negatively impacting our regional economy.

### **OLD MONTEREY COUNTY JAIL**



[The Old Monterey County Jail located in Salinas, California, was built in 1931 in the Gothic Revival architectural style during the Art Deco period. It served as the County's primary jail until a new jail was completed in 1977. In 2004, the building was listed on the U.S. National Register of Historic Places reflecting its architectural significance and for areas where Cesar Chavez was imprisoned during the 1970 Salinas Lettuce Boycott – raising national attention. After extensive evaluation of multiple alternatives, the Board of Supervisors selected three preferred alternatives and seeks funding from the State in order to implement a capital project and repurpose of the historic jail/site.](#)

**[Key Objectives:](#)**

[Support efforts to secure State funding in 2020 for a capital project to repurpose the Old Monterey County Jail.](#)

## **[BROADBAND & TELECOMMUNICATION SERVICES](#)**

A major impediment to business attraction is the lack of reliable County broadband coverage. The Central Coast Broadband Consortium is a broad-based ad hoc group of local governments and agencies, economic development proponents, education and health organizations, community groups and private businesses, dedicated to improving service in Monterey, Santa Cruz, and San Benito Counties. Expanding broadband service throughout the region is important to the County's economic health – and supports the education, medical, military, and research industries.

[Additionally, there is a need to develop telecommunication services \(cellular services\) particularly in remote highly trafficked tourist destinations such as Big Sur. Reliable access to cellular service in these areas is important for both economic and public safety reasons.](#)

**[Key Objective:](#)**

Support efforts to fund the expansion of broadband [and cellular](#) service to underserved areas of Monterey County.

## **[HOUSING](#)**

Through a 2018 community engagement process sponsored by the Board of Supervisors – conducted through phone, online and community forums – community members identified affordable housing, displacement prevention, and services for homeless individuals and families as some of their top priorities.

Available [and affordable](#) housing is integral to the health and well-being of County residents and an important element for social equity, [environmental justice](#) and economic development. It is critical that people have the option to live near their workplace, particularly those workers most essential to the local economy (e.g., teachers, emergency service workers, nurses), many of whom find that housing is priced beyond their reach. When people can afford to live close to their jobs, entire communities reap the benefits. Commute times and traffic congestion ease, neighborhoods are more diverse and provide the opportunity for families to live and grow in one place, and economies strengthen by helping employers attract and retain essential workers. [Therefore, Monterey County supports policies, funding, and programs that support additional multi-family, farmworker, disabled, senior, veterans, and workforce housing opportunities to assure an adequate supply of low-cost and affordable housing stock are needed.](#)

[HUD – CDBG & HOME Programs: State and Federal programs are important sources of funding to help local communities develop affordable housing. Currently Monterey County receives ~~more than~~ \\$1.2 million annually in Community Development Block Grant \(CDBG\) Funds through the U.S. Department of Housing and Urban Development \(HUD\) ~~to which~~ supports ~~affordable housing,~~ community development \[and infrastructure needs ancillary to housing development,\]\(#\) and services for low-income and moderate-income persons. \[Increasing CDBG funding and expanding the program to allow funding to be used for new housing construction would be a powerful tool for local governments. HUD also offers the HOME Investment Partnership Program which funds new housing construction. An increase in HOME funding is needed for the County, as part of a consortium, to consider participating.\]\(#\) New permanent](#)

financing sources are needed to address housing needs at all income levels and to provide adequate housing subsidies for households. Policies ~~that support additional multi-family, farmworker, disabled, senior, veterans, and workforce housing opportunities to assure an adequate supply of low-cost and affordable housing stock are needed.~~

**Housing Vouchers:** In order to build more affordable housing and assist residents in need of subsidized housing opportunities, increased access to public housing and vouchers programs is needed. Voucher programs need to meet the high cost of rent in Monterey County and the area Fair Market Rents (FMR).

**Flexible Housing Subsidy Programs:** The State can assist communities to implement flexible housing subsidy programs, intended to provide housing stability to those at risk of experiencing homelessness. Subsidy pools centralize the management of housing resources under a single operator to match resources to eligible households, provide housing navigation and placement services, and provide flexibility in funding that can be utilized in several ways to close the funding gaps that serve as barriers to securing housing.

**Low-Income Housing Tax Credit:** Increasing access to the Federal Low-Income Housing Tax Credit (LIHTC) Program is needed to provide funding opportunities to developers. Currently, the LIHTC Program can take developers several rounds and years of delays to fund low-income multi-family housing developments.

**Barriers to Housing Production:** Some of the biggest barriers to affordable and market rate housing construction are the development of necessary infrastructure, California Environmental Quality Act (CEQA) and development impact fees, and the threat of litigation over CEQA and land use issues. Due to the County's rural nature, and its number one economic development activity – agriculture – major infrastructure is needed for the development of housing (e.g., sewer, water, roads, transit and other infrastructure). Supporting the expansion of CEQA exemptions for affordable housing infill projects and policies which provide protections for affordable housing and market rate developers (e.g., litigation) would help alleviate these concerns.

**Housing Fund Opportunities:** Housing funding opportunities are critical to get developers the funding they need to kick start local projects. Tools that assist in affordable housing production (e.g., Local Housing Trust Fund); and affordable housing preservation (e.g., Community Land Trust) would greatly enhance these efforts.

**RHNA Credit Allocation:** State law requires cities and counties to meet housing production goals as defined by the Housing Elements Regional Housing Needs Allocation (RHNA) or to face penalties. New state housing funding (e.g., Healthy Homes California, No Place Like Home) is geared to incentivize housing production and collaboration as the funds can be spent anywhere countywide. However, if the housing is built within city's boundaries – not the urban county unincorporated area – the city receives the full RHNA credit, while the county which put extensive effort into the development of the project, receives no direct RHNA credit. Monterey County is supportive of efforts to share RHNA credits in collaborative housing development.

**Employer-Sponsored Farmworker Housing:** The 2018 Farmworker Housing Study and Action Plan for Salinas Valley and Pajaro Valley, prepared by the California Institute for Rural Studies, estimated that in 2016 the number of workers in the region employed in agriculture was 91,433, and stated that farmworker housing in the region is severely overcrowded. Based on the data, 45,560 additional units of farmworker housing are needed to alleviate critical overcrowding in farmworker households. Additionally, state funding programs and resources (e.g., Joe Serna, Jr. Farmworker Housing Grant Program) are needed to build affordable farmworker housing. Infrastructure funding opportunities are needed to ensure farmworker housing is built in locations that are close to communities and existing transit and other opportunities.

~~Monterey County is experiencing housing shortages and overcrowding and has a need to develop additional employer-sponsored housing for its 18,300 migrant or seasonal agricultural workers. Migrant~~

~~workers under H2A visas account for about 25% of the migrant workforce. Employers who utilize the H2A visa program must provide free housing for their employees.~~

~~To meet the employer sponsored housing requirement, farm labor contractors have: purchased a 27-unit apartment complex in Soledad and evicted the current tenants; leased or purchased at least 22 single family homes in Salinas (based on code enforcement actions in 2018), displacing tenants and putting an average of 10 people into single family homes; and contracted for all rooms in at least 23 hotels/motels throughout the County, removing these rooms from the inventory available to provide temporary housing for the homeless.~~

~~Two local employers have reduced the impact of their migrant workforce by constructing employer sponsored housing that can house up to 1,400 employees. These companies, and others, have indicated their interest in building more employer sponsored housing if suitable sites can be found and regulatory barriers removed or reduced. One such barrier is school impact fees. Under the California Education Code, local school districts are authorized to charge school impact fees on all new development. Fees are set by the California Government Code and assessed based on commercial/industrial or residential development. Employer sponsored housing does not fit into these categories, so developers have negotiated appropriate fees with individual school districts since none of these workers are accompanied by school age children.~~

### **Key Objectives:**

Support efforts and funding to increase the supply of affordable and accessible housing production to meet County needs, especially rental housing, and housing for special need populations, with a preference for infill projects. Support efforts to fund infrastructure (e.g., water, sewer) to support affordable housing development. Support the expansion of CEQA exemptions for affordable housing infill projects with infrastructure. Support policies which provide protections for affordable housing developers (e.g., litigation). Support increased in tax credits for affordable housing developers to help spur affordable housing production. Support funding for programs that help get people into affordable housing and avoid displacement or homelessness (e.g., Flexible Housing Subsidy Program). Support reform of housing element laws, and changes to eliminate or reduce school impact fees for employer sponsored housing projects. Support the development of tools that assist in affordable housing production (e.g., Local Housing Trust Fund); and affordable housing preservation (e.g., Community Land Trust). Support regional approaches to affordable development which allow cities/county to share in Regional Housing Needs Assessment (RHNA) credits. Support an appropriate balance between statewide goals for housing production and affordability while maintaining appropriate discretion for Counties in implementing these policies through locally driven plans.

## **WORKFORCE DEVELOPMENT**

The Workforce Development Board coordinates and leverages local workforce strategies with education and economic development stakeholders to ensure that workforce development and job training programs meet the needs of employers. Investments in workforce development create a comprehensive system to provide our community with a highly skilled workforce that competes in the local, regional, and global economy. Monterey County receives funding through the Workforce Innovation and Opportunity Act (WIOA) to manage programs to assist with local workforce investment needs.

### **Key Objectives:**

Support funding through the Workforce Innovation and Opportunity Act (WIOA), including expanded funding for a business-led Workforce Development Board governed and supported by local leaders. Support the America's Job Center of California's centers in Monterey County, which focus on the needs of job seekers and businesses to ensure workers have access to critical employment programs, services, and training opportunities. Support funding for personal financial management education services. Support funding for career pathways for existing local and potential new industries.

## YOUTH EMPLOYMENT

Youth employment programs are nationally recognized for preventing youth violence and bringing hope and opportunity to communities. Such programs are highlighted as one of the five strategies in the Office for Juvenile Justice and Delinquency Prevention's Comprehensive Gang Prevention Model. In Monterey County gang issues, violence and crime steal the futures of all too many young people. Providing local youths with employment opportunities goes a long way toward ending youth violence and criminal gang involvement, and is a priority for the County and its many city and community partners. A cradle to career initiative (Bright Futures) is developing connections across the County to support children, youth, and adults to attain their educational goals and find gainful local employment. Summer and year-round youth employment and leadership programs prepare youth for future self-sufficiency, prevent youth violence and crime, and support businesses and organizations.

### Key Objectives:

Support efforts such as Bright Futures to [improve access to high quality and affordable education](#), foster progress in educational outcomes for local students from cradle to career and improve the pipeline of quality talent in Monterey County. Support efforts to enhance funding for summer youth employment and training programs and expand funding for year-round programs to better prepare youth for future self-sufficiency and prevent youth violence and crime.

## ADMINISTRATION

*Efficient and Effective Government Operations*

### 2020 CENSUS

The U.S. Constitution mandates that the federal government conduct a decennial census. Census data is used to determine federal funding levels to states for a variety of critical programs including health care, social services, transportation, public safety, and more. Based on 2010 Census data, California receives over \$76 billion dollars from the federal government for more than 70 programs. [Only 70% of Monterey County's population completed the 2010 Census questionnaire, resulting in a significant undercount.](#) Locally, an inadequate Census count in 2020 would greatly disadvantage the County's ability to serve vulnerable residents who rely on federal programs.

Monterey County has formed a Complete Count Committee (CCC) which includes a broad spectrum of government and community leaders from education, business, healthcare, and other community organizations. These trusted voices ~~are working to develop~~[ed](#) and [implemented](#) a 2020 Census awareness campaign based upon their knowledge of the local community to encourage response [and worked to ensure access to the online questionnaire is available in census tracts with the highest rates of Hard to Count \(HTC\) populations in Monterey County.](#)

### Challenges in Obtaining an Accurate Census Count in Monterey County

**Hard to Count (HTC) Communities:** County HTC communities are well-documented by the U.S. Census Bureau, with an estimated 35% of the population living in HTC neighborhoods comprised of populations historically missed in the census at disproportionately high rates (e.g., people of color, young children, immigrants, and renters). According to a recent report by the Public Policy Institute of California, Monterey County has the highest percentage of noncitizens of any California county, 21.7%. [The U.S. Census Bureau is at a 40% national recruitment rate for Partnership Specialists, Recruitment Assistants and Enumerators. The limited bandwidth of Census personnel and need for enhanced coordination between local and federal efforts is being felt in Monterey County. The impact that an inadequate number of Census Bureau personnel and poor coordination between federal and local effort could be detrimental to certain census count operations such as group quarters and homeless populations.](#)

**Citizenship Question:** The 2020 Census ~~proposed inclusion of~~ will include a question about citizenship, ~~which could deter immigrants regardless of status or deter entire households from participation.~~ The County joined the State of New York and other government entities from around the country in litigation against the U.S. Department of Commerce and the U.S. Census Bureau regarding inclusion of the citizenship question. ~~The trial concluded on November 27, 2018, and the parties are awaiting a decision from the U.S. District Judge who heard the case. Despite multiple attempts by~~ While the Supreme Court ruled that the U.S. Department of Commerce ~~'s to procedurally derail the litigation, so far, the U.S. the Supreme Court has declined to stay the proceedings or weigh in on the substance of the case. Whatever the outcome of the trial, it is anticipated that the case will be appealed to the Second Circuit Court of Appeals and further on to the Supreme Court.~~ decision to add a citizenship question violated federal law, the threat of the question exacerbated fears of sharing personal information and filling out the Census, particularly among immigrants and people of color. While the citizenship question will not appear on the 2020 Census, the Complete Count Committee has learned through outreach activities that many in Monterey County are still uninformed of the Supreme Court ruling, fear and mistrust of the federal government remains at an all-time high. The Census Bureau's 2020 Census Barriers, Attitudes and Motivators Study Survey Report revealed that nearly half of the study participants expressed concern about the confidentiality of their responses. Almost one quarter of participants were "extremely concerned" or "very concerned" that their responses would be used against them.

**Digital Census:** The federal government is relying more heavily of digital resources for the 2020 Census. This could create issues for rural households without, or with unreliable, internet connectivity. The U.S. Census Bureau will not provide Questionnaire Assistance Centers (QAC) or Questionnaire Assistance Kiosks (QAK) as they did for the 2010 Census. Monterey County will provide a minimum of 26 QACs/QAKs throughout the HTC census tracts to make the online survey more accessible.

**Language Barriers:** The online and telephone Census will be provided in English and 12 other languages, while the paper form will be in English and Spanish only. This creates a challenge in Monterey County where English, Spanish, Tagalog, Arabic, and indigenous languages from the Oaxacan region of Mexico are spoken – increasing the need to focus outreach efforts in linguistically and culturally relevant materials.

**Data Security:** While significant steps are taken to protect the privacy of data collected, doubt may remain among some participants about personal information being used for non-census related purposes or access by other agencies, such as law enforcement.

**Apportionment and Redistricting:** Under Article I, Section 2 of the Constitution, seats in the House of Representatives are apportioned among the states by population, as determined by the census conducted every ten years. The apportionment results will be submitted to the President by December 31, 2020 and redistricting data will be submitted to the states by April 1, 2021. The anticipated involvement and responsibilities of the County will be determined at that time but will include a redistricting process for County Supervisorial districts.

**Key Objective:**

Support additional funding to ensure a complete Census count. State funding for this effort of \$401,996 is insufficient. Without adequate distribution of funding for Census outreach and other activities, the County is at significant risk for an undercount of its population. Support increased resources for the U.S. Census Bureau to make certain there is adequate staffing specifically dedicated to Monterey County to ensure an accurate and complete Census count, and improve coordination between local and federal efforts. ~~to prevent the U.S. Census Bureau from including a question on citizenship on the 2020 Census.~~

## SOCIAL, HEALTH, AND RACIAL EQUITY

Monterey County supports policies and practices that promote equity and reduce disparities based on race, ethnicity, national origin, immigration status, gender, sexual orientation, gender identity, age, disability, and socioeconomic status. Policies should address all forms of racism, particularly institutional

and structural racism, which have historically played a central role in creating and perpetuating persistent social and health inequities. Despite progress in addressing explicit discrimination in these policy areas, inequities continue across the nation. These inequities exist across all indicators for success, including education, criminal justice, jobs, housing, public infrastructure, and health, regardless of region. Identifying and addressing the root causes of these disparities is needed to understand the unintended consequences of policies, systems and institutional biases which may marginalize certain communities.

[Monterey County has developed a Governing for Racial Equity Action Plan that will move a theory of change into action to achieve a collective vision of equity and drive institutional and structural change across County departments.](#)

**Key Objective:**

Support efforts, policies and practices that eliminate disparities based on race, ethnicity, national origin, immigration status, gender, sexual orientation, gender identity, age, disability, and socioeconomic status, to ensure equitable opportunities and better futures are available to all Monterey County residents. Support efforts to fund and implement proven Governing for Racial Equity practices across County departments.

### **LOCAL GOVERNMENT FUNDING AND AUTHORITY**

It is essential that the County work to protect and enhance local government revenues, maximize access to State and Federal funding sources and increase local funding flexibility. Local authority and control over revenues, governance, and service delivery – as well as protection against mandates that constrict the County’s ability to manage its own affairs is essential. Efforts must be supported which provide funding or reimbursement at the actual cost of doing business for County administered programs, projects and responsibilities and vigilantly oppose unfunded mandates and the imposition of unreasonable or unnecessary legislative or regulatory burdens that add costs or risks to operations.

**Federal and State Aid:** Monterey County receives funding from the Federal and State government to administer health, welfare, and public safety programs. The County also receives revenue from competitive grant programs. Total Federal and State aid for Fiscal Year 2017-18 is estimated at 33% of total financing. Social service and health programs rely heavily upon and are the largest recipients of this aid. However, funding to counties to deliver required services has not kept pace with costs.

**Discretionary Revenues:** The County’s primary discretionary revenue sources are property, sales, and transient occupancy taxes. These revenues support most County services and basic functions (e.g., public safety, criminal justice, health, public assistance, land use, recreation, environment, administration).

**Targeted Federal and State Advocacy:** The County’s state and federal legislative advocacy efforts work to support or defend legislative, regulatory or budget actions that impact resource, operation, revenue or funding opportunities for County projects and programs. The Board of Supervisors has a Legislative Program and Strategic Grant Services Program to aid County departments in legislative efforts and priority project grant applications. These programs work in close collaboration to advocate for maximum state and federal program funding which translates into locally available funding opportunities. The County’s lobbyists and grant consultants are key to these efforts, working with state and federal agency staff to shape rulemakings and guidance for programs that impact County finances and operations.

**Local Authority:** The County must have adequate authority, operational flexibility, and resources to meet its role as an agent of the State and local service provider. The County supports efforts to ensure local discretionary control over governance issues and the delivery of services. The County opposes the transfer of programs from the State to counties unless program control and flexibility are also shifted, and adequate State funding is guaranteed.

**Transparency:** The County supports transparency in its operations and business decisions, open government, and freedom of information as it executes its responsibilities. The County believes that the

transparency of public spending strengthens democracy, promotes fiscal responsibility, and bolsters public confidence.

**Key Objectives:**

Support efforts to secure and enhance State and Federal revenues and funding for local government operations and programs; preserve the County’s autonomy and local authority as the fiscal manager, administrator, and policy-making entity related to County funds; and to expand authority to generate voter approved revenues at the local level. Support efforts to increase transparency in the way the County conducts its business, modernize the governance structure of County divisions and agencies, and enter into strategic partnerships to improve the efficient delivery of government services. Support efforts to enhance and equitably distribute constitutionally guaranteed funds to counties for realigned public safety, health, and human services programs. Oppose administrative and regulatory burdens which unnecessarily add risks or costs to County business activities. Oppose federal efforts to eliminate or limit local taxing authority, the state and local tax deduction, the tax-exempt status of municipal bonds, and other tax policies that have the effect of reducing revenues for state and local governments.

## HEALTH & HUMAN SERVICES

*Health Equity and Wellness for Monterey County Residents*

### PUBLIC CHARGE DETERMINATIONS

In October 2018, the U.S. Department of Homeland Security (DHS) proposed a new rule for making “public charge” determinations, making it harder for immigrants to enter the U.S. and to apply for a green card. Public charge is a concept under U.S. immigration law that refers to an immigrant who is likely to become primarily dependent on the government for subsistence. Immigration officials can deny applications for a visa or legal permanent resident status if they determine an individual is likely to become a public charge. Individuals deemed to be a public charge can be denied a visa or green card, which could lead to their falling out of legal immigration status and becoming deportable.

Currently, the only benefits that count towards the public charge test are cash assistance programs such as Temporary Assistance to Needy Families (TANF) and Supplemental Security Income (SSI), and long-term institutionalization at the government’s expense. The proposed rule would include: Supplemental Nutrition Assistance Program (food stamps/CalFresh); Medicaid/Medi-Cal (other than emergency medical services and certain disability services provided by schools); Section 8 housing vouchers and Section 8 project-based rental assistance; subsidized housing assistance under the Housing Act of 1937; and Medicare Part D premium and cost sharing subsidies.

***Consequences if the Proposed Rule Goes into Effect:***

- It will increase the risk that vulnerable residents, especially children, will not have adequate access to medical care (i.e., Medi-Cal) and adequate food resources (i.e., CalFresh).
- Immigrant families may be forced to choose between using public benefit programs that help keep them stay healthy and remain stable but could jeopardize their immigration application or forgo vital services like preventive care and food assistance. The Fiscal Policy Institute estimates the public charge proposed rule would extend to 24 million people in the U.S., including 9 million children.
- In Monterey County, staff providing community benefits have reported customers requesting to have their benefits terminated or applications withdrawn specifically due to concerns with the proposed rule change. Customers are sharing heightened levels of fear and advisement from legal representation as reasons why they no longer desire to receive services such as Medi-Cal, CalFresh and CalWORKs.

- Monterey County residents receive approximately \$75 million in CalFresh benefits to supplement their nutrition budgets. A 10% reduction in enrollment for just this program could result in a \$7.5 million reduction in federal funds for Monterey County's economy.
- Emergency services provided by the County would be impacted by an increase in uncompensated care because individuals will not want to apply for Medi-Cal. These individuals will likely wait until they are severely ill to seek treatment. Unfunded inpatient days could increase because patients cannot be discharged to outpatient care, dialysis or home health. The number of self-pay patients and bad debt will increase, putting an increased burden on hospital programs.
- Monterey County could experience an increase in communicable diseases such as tuberculosis, influenza, chicken pox and measles because residents will not seek treatment, vaccinations and/or immunizations.

**Key Objectives:**

~~Strongly urge DHS to withdraw this proposal and s~~Support efforts to block the rule from going into effect. Oppose any changes or policies that add additional programs to the assessment for visa or green card applications or that make receiving qualified benefits more difficult. Advance policies that strengthen, rather than undermine, health and nutrition programs that impact the healthy development of children.

**PUBLIC HEALTH, HEALTH CARE COVERAGE, ACCESS & INTEGRATION**

Through a 2018 community engagement process sponsored by the Board of Supervisors – which was conducted through phone, online and community forums – community members identified quality health and mental health services as some of their top priorities.

California counties play a critical role in serving those most in need through the provision of public health, communicable disease control, behavioral health, social services, and a strong public safety net health care system. Funding cuts during the great recession left significant underfunded infrastructure needs for public health and communicable disease control. Restoration of these funds in particular are needed for a comprehensive infectious disease control system in California to combat emerging and reemerging diseases.

Additionally, ~~the~~ reduction of health inequities is a critical need that can be accomplished ~~possible~~ through intentional systems change to improve the social determinants of health and increasing the proportion of county residents covered by health insurance. System changes include fostering the promotion of health and prevention strategies, developing multi-sector coalitions using collective impact to address complex issues, expanding health care coverage, and partnering health care delivery with public health. These efforts are an intentional move up-stream from the treatment of illness associated with communicable and chronic disease to advance a policy, systems and organizational change approach to address the underlying environmental factors and conditions that influence health and health behaviors.

Monterey County faces numerous health-related issues (e.g., childhood obesity, youth violence, and adult onset diabetes). The County has adopted a strategy of “Health in All Policies” as part of its efforts to eliminate social, racial, economic, and environmental inequities that impede the attainment and maintenance of good health, including health care access. The County supports a broad system-wide and public health prevention approach to reduce risk factors that exacerbate health inequities, maintain, and strengthen the County’s role in health care reform, and the health of the public safety net health care system.

The safety net health care system and access to it provides residents with opportunities for routine care. Those opportunities include comprehensive health care insurance coverage, continued support for those with pre-existing conditions, reimbursement mechanisms that cover the costs of providing health care, and support for Medi-Cal 2020, the five-year renewal of California’s Section 1115 Medicaid waiver.

**Key Objectives:**



Support efforts that reduce health inequities, improve health care access for all (e.g., Esperanza Care), promote primary public health prevention, [fund interventions to prevent emerging and reemerging communicable diseases](#), and strengthen communities (e.g., social support networks, community design, clean energy, public transportation, access to education, employment practices, alternatives to incarceration, restorative justice, etc.). [Support funding and policy changes to support population-based chronic disease prevention efforts such as the creation of funding of a State Wellness Trust with allocations to counties and other key partners to implement programs, policies, and strategies to prevent chronic illness.](#)

Support efforts promote and fund health prevention efforts, address Adverse Childhood Experiences (ACEs), behavioral health, [communicable](#) and chronic disease, positively impact current and future health outcomes, promotes the integration of cognitive and physical health, mental health, behavioral health, and other types of preventive services and healthcare in unified service delivery models.

[Support efforts to improve the design and care of built and natural environments to be culturally supportive of healthy living throughout the county. Support increased information and resources to empower community members to choose healthy eating, active living, and drug free lives.](#)

Oppose efforts to repeal or diminish funding or services under the Affordable Care Act, or to limit the scope of the Children’s Health Insurance Program (CHIP). Oppose efforts that reduce funding for public health, shifts costs to local health departments, or create unfunded mandates. [Oppose legislative and executive actions such as the Centers for Medicare and Medicaid Services \(CMS\) proposed rule or Medicaid Fiscal Accountability Rule \(MFAR\) that could limit Medicaid supplementation payments and other financing arrangements which would limit the County’s funding sources for federal government programs.](#) Support efforts to stabilize and strengthen public safety net health care systems and pharmacy benefits. Support efforts to provide higher Medi-Cal and Medicare reimbursement levels for inpatient and outpatient services, and substance abuse disorders. Support expansion of coverage for low-income individuals, families and seniors through Medi-Cal and Medicare programs. Support the continued implementation of Medi-Cal 2020 and development of the Medi-Cal Waiver for California and its public health care systems to lead the nation towards care for low-income and vulnerable patients that emphasizes preventative and patient-centered care in the right place at the right time.

## BEHAVIORAL HEALTH

Counties provide specialty mental health and substance use disorder services on behalf of the state through county-run mental health plans. The various and complicated funding streams that support behavioral health services include such sources as the 1991 and 2011 Realignments, the Mental Health Services Act, and new homeless funding. The Affordable Care Act has improved behavioral health service delivery, but additional funding and reforms are needed. The development of an integrated and comprehensive system of care that includes supports for behavioral health prevention and treatment programs will lead to reduced costs, improved equity for behavioral health care, enhanced patient outcomes, reduced mental health stigma, and reduced treatment delays and safety issues.

The County needs expanded mental health beds and program space in its adult detention and mental health facilities. Due to the limitations of the detention facility, mentally ill inmates are housed in a variety of locations which creates challenges and security issues. Funding is needed for the construction of dedicated mental health beds for adults and juveniles, individual and group mental health therapy and program space, safety cells, and in and out of custody offender programming needs. The County’s only locked 5150 mental health facility is located at Natividad Hospital. There has been a significant increase in the demand for inpatient mental health beds. Funds are needed to expand beds and program space to better serve the adult and juvenile population, and to engage in behavioral health community outreach and education.

### Key Objectives:

Support efforts to enhance the comprehensive behavioral health system, including broader support to expand transitional and permanent housing for the homeless and disabled. [Support local control over spending priorities for the Mental Health Services Act \(MHSA\)/Proposition 63 funds, inclusive of the innovation component for funds. Support efforts to prohibit the funds currently allocated to counties from being re-directed by the State for other purposes.](#) Support efforts to require coverage and increase reimbursements for mental health and substance use disorder services; give counties flexibility to blend mental health, alcohol and drug treatment funds and direct funds to areas of greatest need; and increase availability of services to the uninsured. Support efforts to secure funding to construct mental health beds and program space for residents of all ages.

### **PUBLIC GUARDIANS, ADMINISTRATORS AND CONSERVATORS**

Public Administrators, Public Guardians and Public Conservators act under the authority of the California Supreme Court but are solely a County function and mostly funded with County General Funds and some fees collected through the conservatee's estate. These funding sources have not kept pace with the increasing demand for services and there has been a rise in interest in conservatorships as vehicles to help manage criminally involved and homeless populations.

#### **Key Objectives:**

Support efforts that would provide adequate and sustainable funding for public guardians, conservators, and administrators to ensure quality safety-net services [including securing and safeguarding financial assets](#) for all who qualify. Oppose additional duties, mandates, and requirements for public guardians without the provision of adequate funding to carry out these services. Support efforts to enhance placement capacity for public guardians, as California severely lacks safe and secure housing for the majority of residents under conservatorship.

Support efforts to create a suitable designation for persons with traumatic brain injury or dementia, or co-occurring mental illness and dementia; and extend Medi-Cal Managed Care or private insurance coverage to provide appropriate coverage, placement, and treatment options for these individuals.

### **PUBLIC HEALTH AND PREVENTION POLICIES: CANNABIS AND TOBACCO**

Legalization of recreational cannabis may exacerbate existing health disparities such as low birth weight, poor mental health outcomes, or lower high school graduation rates for children and youth. Increased cannabis use may lead to cannabis dependency and attendant health and social harms. While tobacco use has declined in Monterey County for the past few decades, lung cancer is the number one cause of cancer deaths, the use of electronic smoking devices and other smokeless tobacco products has been on the rise, and smoking rates among youth are increasing. The proliferation of tobacco product categories, flavored products, and the evolution in tobacco marketing appear to be fueling teens switching from traditional cigarettes to a new generation of tobacco products. And the use of electronic smoking devices is linked with cannabis as well as tobacco. In a 2016 National Youth Tobacco Survey, 9% of students surveyed said they had used an e-cigarette device with marijuana, THC (tetrahydrocannabinol) or hash oil or THC wax.

#### **Key Objectives:**

Support efforts that increase funding for cannabis and tobacco education programs and to study the impacts of cannabis use and legalization on public health. Oppose efforts to exempt electronic nicotine delivery systems, such as e-cigarettes, from tobacco control laws and regulations. Support legislation regulating the sales and marketing of smokeless tobacco products, restrict sale of flavored nicotine-containing products, and establish a minimum price or minimum package size for all tobacco products.

### **EARLY CHILDHOOD DEVELOPMENT**

Through a 2018 community engagement process sponsored by the Board of Supervisors – which was conducted through phone, online and community forums – community members identified early learning and preschool programs as some of their top priorities.

There are a total of ~~47,545~~<sup>38,715</sup> children ages 5 and under in Monterey County, accounting for ~~7.49~~<sup>7.49</sup>% of the population. Using measures that supplement federal poverty data (e.g., cost of living), Monterey County (combined with San Benito County) has ~~a~~ the highest child poverty rate in the state, at ~~31.26~~<sup>31.26</sup>%, with ~~25.523~~<sup>25.523</sup>% of children being food insecure. Monterey County has one of the highest rates of children living in overcrowded housing in the state, at ~~36.340~~<sup>36.340</sup>%.

Research clearly shows that for children to thrive they need good health and quality early learning experiences that unfold within strong family environments. Without early intervention children for whom these statistics are a reality are likely to experience adverse consequences into adulthood - resulting in higher health care costs, a poorly educated workforce, and lifelong dependence on public assistance. Targeted interventions to improve conditions during early childhood offer a greater return on investment than interventions later in life. With a strong investment in early childhood development, ~~these all~~ children will ~~instead~~ be able to contribute to the local economy through increased human productivity.

### **Key Objectives:**

Support efforts to ensure that parents and primary caregivers are well-informed and capable of supporting their children physically, emotionally, mentally, intellectually, and financially (e.g., preschool for all, increase opportunities and access to culturally relevant, trauma informed care, education, and services, along with timely and appropriate information to support families). Support efforts to strengthen families' equitable access to quality early childhood services that meet a variety of family needs (e.g., early childhood workforce development, improved access to quality and developmentally appropriate early care, increase number of quality childcare providers, improved reimbursement rates for licensed childcare providers) with an emphasis on families with children ages ~~birth-0-three~~<sup>3</sup>. Support efforts to ensure children are physically, mentally, socially, and emotionally healthy (e.g., increased availability and equitable access to social determinants of health: healthy food, affordable housing, trauma and special needs services, minimize harmful environmental health risk factors, child friendly work places). Support efforts to ensure that the early childhood development system is comprehensive, cohesive, and navigable (e.g., increase coordination, collection and sharing of data and best practices, increase coordination of whole family services and support for children and families, increased early childhood investments, immigration reform that benefits children and families, quality infrastructure development or improvement). Support ~~the strategic framework and strategy priorities outlined by the Bright Beginnings~~ efforts to increase funding for early childhood development systems, programs, and First 5 Monterey County initiative.

### **Bright Beginnings Early Childhood Development Initiative: Framework & Strategy Priorities**

- ☆ An equitable system that supports all children and families.
- ☆ Families surrounded by support: implement an integrated, holistic, family-centered support system of screening, care coordination referrals and services; scale up home visiting programs for families with young children; expand paid family leave, protect and support breastfeeding, and implement other family-friendly business practices
- ☆ Empowered and Resilient Families: improve support for parent's and caregiver's mental health; expand access to parent-child play groups.
- ☆ Caregivers support children's growth and learning: embed parenting and child development supports in health and other public services; establish capacity support for family, friend and neighbor caregivers; scale up effective parenting programs.
- ☆ Transform early care and education systems to increase access and improve quality.
- ☆ Design coherent public policies that will improve the lives of children and families.

☆ Cross-cutting strategies: generate sustainable funding for early childhood services; engage families with young children in shaping local and regional policies, budgets and services; capacity development and awareness raising.

## PROMOTE CHILD WELL-BEING AND PREVENTION OF CHILD ABUSE

Monterey County continues to pride itself in having a strong child welfare system that invests substantial local discretionary funds into child abuse prevention and early intervention programs. The County has one of the lowest foster care entry rates in the state, further reflecting our prevention efforts. With the statewide implementation of Continuum of Care Reform (CCR) the County is putting an ever-increasing emphasis on keeping children with kin whenever possible, to include a formal foster care setting. This includes doing an extensive search for family and supporting kin caregivers as formal resource families. Monterey County continues to struggle with challenging community demographics ranging from overcrowded and unstable housing to co-occurring mental health and substance abuse disorders, along with youth and family violence.

In 2016, the Monterey County Department of Social Services began a community dialogue to develop a Roadmap to Child Well-Being. The dialogue is being facilitated by the American Public Human Services Association (APHSA) with the support of the staff to the National Commission to Eliminate Child Abuse and Neglect Fatalities, and includes national, state and local stakeholders. In 2018, the formalized work was complete and next steps were outlined by the team. This has included a comprehensive review and update of our local mandated reporter training, collaborating to bring forth evidence-based Nurse Family partnership with the Health Department, and work on providing more grass root supports for the community by those in the community.

### Key Objectives:

Support policies that expand funding for child abuse prevention services to meet collaborative next-steps outlined through the work with APHSA. For children and youth who enter foster care, locate kin to be trained and supported as caregivers along with recruiting and preserving Community Resource Families (formally known as foster families). Support policies to improve the integration of data among youth serving agencies, including child welfare, public assistance, behavioral health, physical health, education, and public safety. Support funding to assist with housing for children, families and emancipating foster youth. Support funding for social work workforce development and education programs. Support funding to sustain and expand primary prevention efforts such as the Nurse Family Partnership and relative support programs. Support the gathering of community through Child and Family Teams as best practice to get the individual needs of the family met. Support funding and programs for parenting education, domestic violence prevention, and child care training for family, friends and neighbors who provide unlicensed care. Support resources to expand life skill training for pre-teens and teens. Support staff and community coaching around the Child Welfare Core Practice Model to best serve those who are in need of services. Support funding for the recruitment foster parents for probation foster youth and children-family teams.

## SUSTAIN AND STRENGTHEN SAFETY NET AND EMPLOYMENT SUPPORT RESOURCES

Safety net services are a critical element of community well-being that help struggling households survive and thrive. According to the 2016 American Community Survey 16% of all Monterey County residents have incomes below the federal poverty level (FPL) and 24% of children live in poverty. When the high cost of living in Monterey County is taken into consideration – the effective poverty rate climbs. The FPL represents a bare minimum threshold. A better standard is the self-sufficiency standard budget which considers average costs for various household budget items (housing, food, childcare, etc.). Using this standard, 59% of households with children in Monterey County have annual incomes below the self-sufficiency standard.

### Key Objectives:

Support funding for basic assistance to households who work in lower wage jobs, are underemployed or are unemployed through CalFresh and the Supplemental Nutrition Assistance Program (SNAP), the Women, Infants, and Children (WIC) program, child care programs, Community Action programs and the CalWORKs/Temporary Assistance to Needy Family (TANF) programs. Support funding for programs that help prevent homelessness and rapidly secure housing (HUD Homeless Assistance, CalWORKs Housing Support). Support improvements to the TANF program to modify work participation requirements to better match individual family needs and local economic circumstances and to recognize additional costs to communities as a result of ongoing funding stagnation. Support expansion of wage subsidy programs for households served by both CalFresh/SNAP and CalWORKs/TANF – these programs have proven to be effective local resources for promoting self-sufficiency and establishing a positive work history.

### **ASSURE SAFE & LEGAL SHELTER FOR ALL**

Through a 2018 community engagement process sponsored by the Board of Supervisors – which was conducted through phone, online and community forums – community members identified affordable housing, displacement prevention, and services for homeless individuals and families as some of their top priorities.

California’s poverty and homeless rates remain among the highest in the nation, affecting all Californians including children, adults, veterans, seniors, and families. The deepening homelessness crisis takes a toll on those who live without appropriate shelter and housing, as well as the community as a whole.

[The Governor and Administration have invested and proposed additional significant resources to address homelessness and homelessness prevention. The Governor’s Council of Regional Homeless Advisors created a Comprehensive Crisis Response Strategy that outlines proposed next steps to further California’s homeless related public policy goals aimed at: dramatically reducing street homelessness; breaking down barriers to accessing mental health and substance abuse services; reducing the cost and increasing the supply of housing options; and preventing people from becoming homeless. The Governor has proposed an investment of \\$750 million in state funds to help housing and service providers bring more affordable housing units to fruition, provide rent and operating subsidies, and support board and care facilities.](#)

The 2019~~7~~ Monterey County Homeless Point-In-Time Census and Survey identified 2,~~422~~~~837~~ homeless individuals, 76~~4~~% of which were unsheltered. According to the California Department of Education, 9.6% of K-12 students met the broader definition of homeless used by education. This staggering figure is matched by data from the American Community Survey which states that 39.8% of children live in crowded housing. [The McKinney-Vento Act, which provides states with funding for the education of homeless students, defines homeless children and youth as those who lack a fixed, regular, and adequate nighttime residence. Under this definition, Monterey County’s student homeless population is approximately 9,900.](#) Rapid response to the unsheltered homeless and public encampments is necessary, as are midterm strategies such as establishing low-barrier transitional housing and bridge communities. The long-term goal is to provide safe, healthy, accessible, affordable housing for all.

#### **Key Objectives:**

[Support the fair and equitable calculation and distribution of State and Federal funds to counties to provide services to all homeless populations. Support the proposed goals of the Governor’s Council of Regional Homeless Advisors aimed at: reducing homelessness; increasing access to mental health and substance abuse services; reducing the cost and increasing the supply of housing options; and homeless prevention.](#) Support efforts to provide on-going funding to support services and operations that would utilize the new facility and maintain high quality services that assist homeless individuals and families navigate the continuum of care. Strengthen “by right” permitting or CEQA streamlining for safe parking programs. Support efforts that address the homelessness issue in all California communities, ensuring that counties, as the social services providers, are at the forefront of all solutions addressing homelessness. Support efforts to expand housing subsidies to prevent loss of housing and provide long-

term assistance to sustain housing. Support efforts that encourage and facilitate the production of housing that is attainable to households at or below 30% of average median income. [Support innovative approaches to increase affordable housing availability \(e.g., rent control, facilitating construction of accessory dwelling units\)](#). Support additional resources for local shelter, transitional, and permanent supportive housing programs. Support efforts to prevent homelessness and to assist the current homeless population with coordinated services, [health services, health access, and other health supports](#). [Support an increase in student homeless funding under the McKinney-Vento Act](#).

## **STRENGTHEN RESOURCES FOR SENIORS AND PEOPLE LIVING WITH DISABILITY**

Long-term services and supports help individuals challenged by age, illness, and disability to live successfully while maintaining dignity and independence in their homes and communities through end of life care. Years of funding erosion has taken a toll on service capacity and strains the ability of local agencies to provide fiscal, health and social supports to seniors, people with disabilities, and caregivers. It is difficult for the Aging and Disability Services Network to maintain existing safety net services. Demand for services is rising as families struggle to support and care for older relatives. The number of older adults who struggle to make ends meet is increasing. Out of pocket medical expenses, lack of sufficient assets, dramatically rising housing costs forcing an increasing number of older adults into homelessness, and fixed budgets are major causes of economic insecurity. Without additional resources to address these growing needs, local communities are unprepared to adequately respond to the needs of this growing population. The population of people who are 60 years old or older is growing – 16% of County population in 2014 and projected at 24% by 2030. The Federal Poverty Level (FPL) for these seniors is 8.2% (2015), however the Elder Economic Security Standard Index (Elder Index) accounts for cost of living differences and more accurate estimates the County's senior poverty rate at 27.6% (2011), three times the FPL.

### **Key Objectives:**

Support funding for programs and services which improve the living conditions of older adults and people with disabilities to live successfully, with dignity and independence, and safety at home, where they can eat well, stay healthy, and avoid unnecessary and costly institutional long term care (e.g., Elder Justice Act, Older Americans Act, Adult Protective Services, In-Home Supportive Services (IHSS), and housing support programs for seniors and people living with disability, and transportation programs). Support funding for coordinating efforts to support clients, families and caregivers, health care costs at end of life, and options for spending one's last months in a non-hospital setting. Support efforts to create livable communities for all ages. Support efforts to provide sustaining wages to IHSS workers while maximizing state funding contributions to the program.

## **HONOR OUR VETERANS**

[Monterey County is home to more than 18,000 veterans and an estimated 25,000 spouses and dependents whom the Monterey County Military & Veterans Affairs Office \(MVAO\) is in place to assist in obtaining a variety of state and federal benefits. MVAO provides free-of-charge assistance in filing claims with the U.S. Department of Veterans Affairs \(VA\) for the benefits they have earned by their service in defense of our nation, and information and referral to other federal, state and local programs. Currently only 27% of Monterey County veterans are accessing VA Compensation and Pension Benefits.](#)

Veterans [and members of the military have made tremendous sacrifices, and some have paid ~~to make~~ step forward](#) the ultimate sacrifice for the protection of our country and the well-being of people facing tragedy and injustice around the world. Expanded local resources are needed for veterans and their families to assist in successful reintegration into civilian life (e.g., family reintegration, employment, housing, [education, child care](#), and services to address [a multitude of](#) disabilities ~~and~~ [including](#) post-traumatic stress [and traumatic brain injury](#)).

To this end, the County supports improved access to U.S. Department of Veterans Affairs (VA) benefits and service expansion (e.g., dental); the Veterans Drop-In Center ([VetCenter](#)); [Major General Gouley VA-](#)

DoD Outpatient Clinic; Veterans Stand Down events and other outreach efforts; expansion of Veterans' Treatment Courts and Veterans' Justice Outreach programs. The County also supports increased funding for County Veterans Service Officers (CVSOs) and increased access for CVSOs to VA Veteran Benefits Management Systems (VBMS)~~information systems~~, which will aid in developing and monitoring various claims and appeals submitted on behalf of veterans, surviving spouses and eligible dependents~~and~~ resulting in better, timelier services to claimants.~~;~~~~and funding for veterans' services agencies and veterans resource centers that provide assistance and outreach to veterans.~~

The County supports efforts to obtain increased County Subvention Program funding from the California Department of Veterans Affairs (CalVet). This program funds a group of programs mandated by the Legislature to reimburse counties for a portion of the costs of "presenting and pursuing any claim the veteran may have against the VA and in establishing the veteran's right to any privilege, preference, care, or compensation provided for by the laws of the United States or of this state" (Military & Veterans Code 971).

The County supports efforts to establish a Veterans Memorial Building to serve as an anchor and testament of gratitude to the Veterans of Monterey County. The building would serve as a central meeting place for veteran organizations (e.g., Veterans for Foreign Wars, American Legion, The Retired Enlisted Association, etc.). Additionally, the building could house the County's Military and Veterans Affairs Office.

The County supports efforts to obtain state funding to maintain the Central Coast Veterans Cemetery at the former Fort Ord and establish in ground burial; and to establish a State Veterans Home in Monterey County.

**Key Objectives:**

Support efforts to improve and expand veterans' access to U.S. Department of Veterans Affairs (VA) and California Department of Veterans Affairs (CalVet) benefits. Support local assistance outreach efforts to discharging military members, reservist and National Guard members, veterans, surviving spouses and eligible dependents. Support increased subvention funding from CalVet. ~~;~~~~fund local assistance outreach efforts to veterans, and to~~ Support the growth and sustainability of the Central Coast Veterans Cemetery at the former Fort Ord. Support efforts to establish and maintain a Veterans Memorial Building. Support efforts to establish a CalVet Veterans Home, independent living, intermediate nursing care, memory care, residential care or skilled nursing care facilities. Support efforts to strengthen and expand the missions of military institutions in Monterey County (i.e., Monterey Bay Defense Alliance), and oppose Base Realignment and Closure (BRAC) or other proposals which aim to close or reduce programs or missions and have negative impacts on the County.

# INFRASTRUCTURE

*Meeting our Facilities, Water, Technology and Transportation Needs*

## RESILIENT AND SUSTAINABLE COMMUNITIES

Monterey County is planning for long term resiliency and sustainability of County infrastructure to support our communities, the economy, natural resources, clean air quality, and transportation options. The County supports the development of renewable energy generation and energy efficiency efforts to reduce greenhouse gas emissions, mitigate the impacts of climate change, and increase energy security throughout the region. The County supports policies and programs that increase clean commute opportunities and vehicle trip reduction that increase walking and biking mobility and safety for all users, promote traffic calming, promote mass transit, and improve regional transportation demand management. The County supports the development and expansion of electric vehicle deployment and charging infrastructure, vehicle to grid technology, and stationary battery storage. The County is working on several complete street and active transportation projects that provide access for all users regardless of age, ability, or transportation mode through development of bicycle infrastructure, pedestrian amenities, and public transit systems and facilities. The County supports actions that prioritize the preservation and restoration of our environment to help ensure the long-term health, social well-being, and economic vitality of the communities we serve while improving the quality of life for all.

### **Key objectives:**

Support efforts that advance policies to plan for the impacts of climate change while building resilient and sustainable communities (e.g., energy, water, and resource efficiency; clean energy; pollution control and toxics reduction; and climate protection). Support efforts to increase California's waste management infrastructure, [ensure the County's ability to comply with recycling and waste management goals](#), and [support](#) the development of domestic market solutions. Support efforts outlined in the Go Green! Monterey County Work Plan to promote resources conservation, climate adaptation, and pollution reduction [including but not limited to evaluating energy alternatives \(e.g., solar\) for County facilities](#). Support housing, transportation, land-use, and community development policies and projects that create diverse neighborhoods, promote healthy and greener lifestyles, and protect local and global ecosystems. Support efforts to protect, conserve, and maintain healthy coastal and ocean ecosystems and the thriving economy it supports in the County. Support efforts to act as stewards and provide sustainable management of the County's ocean and coastal resources in the areas of: sustainable fisheries and aquaculture; sea-level rise adaptation and coastal resilience; coastal sediment management; marine pollution; and marine renewable energy. Support policies that bring environmental justice to all, and keep our citizens safe from the physical, economic, and the health effects of environmental degradation, while creating pathways to economic prosperity and strong local economies.

## TRANSPORTATION

The transportation infrastructure is the backbone of all economic activity and is in vital need of funding for capital, maintenance, safety, and operations of local roads, bridges, pedestrian/bike facilities, transit, and rail. Transportation systems should meet industry and societal needs, provide users choices, be integrated with planned land use, be compatible with the environment by considering air quality, noise pollution, aesthetics, ecological factors, cost benefit analyses, and energy consumption measures.

Monterey County owns and operates a significant portion of the local transportation infrastructure and supports funding to local governments for system preservation, capacity improvement, and safety needs - using regional partnerships and collaborations on system planning and investment. The County's transportation infrastructure has many needs including pavement maintenance, adequate facilities for



pedestrian/bike travel, transit, and rail services, and for improvements such as shoulder additions, adding vehicle lanes to roadways, repair/replacement of aging bridges, and other safety improvements.

**Maintenance Improvements:** The County maintains 1,200+ road miles and 1754 bridges. Even with the addition of Measure X and SB 1, for which additional funding is needed to provide an acceptable maintenance program ~~is woefully inadequate~~. Deferred road maintenance results in rapid deterioration and compromise of roadway structural integrity and exponentially increases repair costs. The current maintenance backlog is over \$750 million for roads, ~~and~~ \$300 million for bridges, and \$500 million in road appurtenances and growing.

**Capacity Improvements:** Traffic congestion and inadequate roadway capacity can negatively impact the local economy through impacts to tourism, agricultural product delivery to market, and increased unproductive travel time. Efforts to increase capacity and/or movement should be supported (e.g., ~~proposed~~ State Route 156 widening, Blackie Road extension, Davis Road widening and bridge, project or public transportation options) to increase road safety and capacity to accommodate user needs.

**Safety Improvements:** Roadway safety is a top priority, and improvement efforts should be evaluated for the overall benefits provided. Recently the County was ~~proud to be~~ part of a public-private partnership to construct a roundabout at Holman Highway. Roundabouts have certain advantages over signalized intersections, such as safety, air quality and reduced maintenance costs of signals. The County has developed a multi-year program/cycle to maintain roadway striping and signage. In addition, the County is working with fire fuel reduction programs to help manage/reduce vegetation along roadways. Current statute states posted speed can only be enforced by radar if established by a speed survey. Recognizing that speeds are a contributing factor to the severity of collisions, the County supports legislation to reduce fatalities by modifying the Engineering & Traffic Survey (E&TS) study process that focuses on traffic safety for all modes of transportation, with attention to enforcement of speed limits.

**Rail Expansion:** Expansion of rail service to Monterey County provides many benefits, including: improved access and connections for local, regional, and interregional travel; decreased highway congestion; enhanced goods movement; and environmentally sound transportation serving a variety of travel markets and transportation needs. Rail expansion also promotes mixed-use, transit-oriented development, affordable housing, livable and walkable communities, and economic growth around rail stations.

**Active Transportation & Safe Routes to School:** Active Transportation and Safe Routes to Schools programs promote safe and convenient opportunities for physically active travel for daily trips to and from work and schools – and addresses health, physical activity, and traffic safety issues while tackling air pollution and climate change. Investment also focuses on infrastructure to increase the comfort of the on-road experience (e.g., for cycling) to improve the appeal of active modes to all people.

#### **Key Objectives:**

Support efforts to develop and fund the capital, maintenance, safety, capacity, and operation of County transportation infrastructure: local roads, bridges, pedestrian facilities, bike facilities and trails, transit (e.g., Marina-Salinas Multimodal Corridor), and expanded public transit and rail access (e.g., Salinas Rail Extension, Coast Daylight, and Monterey Branch Line projects). Support efforts to increase funding for Active Transportation and Safe Routes to School projects. Support efforts to streamline the regulatory process to repair and maintain public infrastructure, which reduces costs. Support proactive efforts to streamline permitting and reduce fees (e.g., take permits) for multiple pre-and post-storm maintenance activities, to allow for timely response while protecting the environment.

## **WATER RESOURCES SUSTAINABILITY**

The Monterey County Water Resources Agency (WRA) manages, protects, stores, and conserves water resources in Monterey County for all beneficial uses, while minimizing damage from flooding to create a safe and sustainable water supply for present and future generations. WRA operates Nacimiento and San Antonio Reservoirs for flood management and water supply (groundwater recharge) purposes, and also

[leases land around the reservoirs to the County for park use that can benefit from sustained water levels.](#) Additionally, WRA operates a distribution system that delivers roughly 23,000 acre-feet of river, well, and recycled water to approximately 12,000 acres of agricultural land in the northern Salinas Valley.

An estimated 95% of all water used in Monterey County is derived from groundwater wells. With nearly 210,000 acres of land under cultivation in the Salinas Valley, agricultural pumping averages 495,000 acre-feet per year. Combined with urban and other uses, total water pumped in an average year from the Salinas Valley is about 520,000 acre-feet. Assuring that there are sufficient quantities of good quality groundwater is the most important aspect of managing water resources in Monterey County today. Major water resource management issues in the County include the preservation of water rights, protection of existing and the development of new surface and groundwater supplies for agricultural and municipal users (particularly disadvantaged communities), combating water quality issues (e.g., seawater intrusion, chromium, nitrate, and arsenic contamination), and enhancing flood protection and threatened and endangered species habitat especially along the Salinas, Carmel, and Pajaro Rivers.

The Monterey County Water Resources Agency, [acting as the County's Flood Control Authority](#), works to ensure continued protection from flooding and to protect natural resources. The County supports efforts to increase funding for restoration projects, and the development of adaptive strategies to climate change and sea level rise. Regulatory complexities continue to hinder the effective and timely delivery of flood control projects. The multiple and redundant approval processes and long timeframes often delay delivery of projects, including environmental clearance and mitigation, design approval, right of way certification, and project financing. To this end, the County supports efforts to streamline regulatory burdens while advocating for funding support to adequate staffing at the local, state, and federal regulatory agencies.

Monterey County is also a member of the Salinas Valley Basin Groundwater Sustainability Agency (SVGBSA) which was established in 2017 under California's Sustainable Groundwater Management Act. The SVGBSA is tasked with the ambitious goal of developing a comprehensive groundwater sustainability plan by 2020 and implementing the plan to achieve basin sustainability by 2040.

### **PRESERVE AND ENHANCE WATER SUPPLY**

The sustainability of Monterey County's water resources depends on minimizing threats to supplies and enhancing existing or developing new resources. County residents and businesses rely upon multiple sources of water (groundwater, surface water, recycled water, and desalinated water), but is most dependent on groundwater. The County is completely dependent upon local water sources and derives no help or benefit from the State or Federal water projects. The main challenges which the County faces related to supply are contamination due to seawater intrusion or contaminants; environmental requirements from regulatory agencies/environmentally challenging issues; development of additional supplies; and the preservation of County water rights. A top priority of the County is the preservation of a surface water permit ~~at~~ [the Monterey County Water Resources Agency](#) holds on the Salinas River basin, Permit #11043, which would authorize the diversion of up to 135,000 acre-feet of water per year for projects intended to halt seawater intrusion into the groundwater basin, as well as provide flood control.

The Monterey County Health Department Environmental Health Bureau regulates 1,296 water systems with 2-199 connections through inspection, monitoring and consultation. Drinking water contamination is a widespread problem, as is adequate source capacity for many residents especially in disadvantaged communities. Primary drinking water standards for nitrates, arsenic, or fluoride in 235 of these systems exceeds primary drinking water standards and requires the use of bottled water as an interim emergency measure.

Resolving a contaminated water system is costly and residents and communities often lack the economic means to do so. Typical solutions include consolidation with a water system that meets standards, drilling a new well, or installing treatment. Consolidation is preferred, but many systems are not adjacent to other water systems with adequate supply, capacity, quality, or willingness to consolidate - or the cost of the necessary infrastructure is a barrier. A solution could be to drill a new well, but sufficient groundwater

may not be available or may be contaminated. Treatment is an option, but treatment maintenance is costly and time consuming and generates waste products that may present challenges for proper disposal.

Despite the history of proactive water policies at the state level, Monterey County residents still face formidable water challenges. Disadvantaged communities disproportionately bear the health and financial impacts of contaminated water or inadequate access to safe water.

**Human Right to Water:** In late 2018, Monterey County became the first county in the nation to recognize the human right to safe and clean drinking water. The County adopted a resolution that requires County departments to consider this right when implementing policies and regulations pertinent to the uses of water for human consumption, cooking and sanitary purposes.

### ***Potential Projects to Preserve and Enhance Water Supply***

- ***Interlake Tunnel:*** A tunnel to connect existing ~~reservoir~~ facilities at ~~Lake~~ San Antonio and ~~Lake~~ Nacimiento Reservoirs to increase water storage capacity and achieve environmental and water conservation release efficiencies. The project needs additional funding for fish screens to prevent the movement of invasive fish species. The project may require legislative or regulatory actions for completion.
- ***San Antonio and Nacimiento Dam/Spillway Rehabilitation~~Repair~~/Replacement:*** The Department of Water Resources, Division of Safety of Dams (DSOD), has inspected the San Antonio and Nacimiento dams/spillways. The Oroville Dam spillway failure caused increased scrutiny by DSOD on spillway chutes and will likely result in major rehabilitation~~repairs~~ or replacement of facilities at San Antonio and Nacimiento.
- ***Salinas Valley Water Project, Phase II:*** This project would use the water allocated by Permit #11043. The project configuration is under development, but it could consist of two distinct pipelines pinpointing water deliveries to specific areas of the Salinas Valley to augment water supplies and combat seawater intrusion.
- ***Expansion of Existing Recycled Water Project:*** This project builds upon the success of existing recycled water usage near the coast in the Salinas Valley by expanding infrastructure to additional acreage.
- ***Destruction of Abandoned Wells:*** With the implementation of a recycled water source, wells that are in seawater intruded areas need to be destroyed so the well casings do not become conduits for seawater to move from upper to lower aquifers.
- ~~***Water Treatment Plant:*** A project to construct a surface water treatment plant utilizing technologies to clean existing contaminated water for delivery to urban and/or agricultural users.~~
- ***Monterey Peninsula Water Supply Project:*** A project to construct a desalination plant to provide water to the Monterey Peninsula. Sizing of the desalination plant will be determined by the implementation of the Pure Water Monterey (PWM) project.
- ***Pure Water Monterey (PWM) Project:*** The PWM project would create a reliable source of water supply for northern Monterey County. The project would provide purified water for recharge of the Seaside Groundwater Basin, and recycled water to augment the existing Castroville Seawater Intrusion Project's (CSIP) agricultural irrigation supply.

### **Key Objectives:**

Support efforts to provide adequate funds for efforts aimed at agricultural water supply/sustainability, safe drinking water for all County residents, especially those in disadvantaged communities, local regulation of large and small drinking water systems and domestic wells, and sufficient funding for the California Drinking Water Program. Support efforts to secure legislative, funding and regulatory approvals to advance Monterey County water supply projects, and to protect and preserve Permit #11043 water rights.

## PROTECT WATER RESOURCES AND THE ENVIRONMENT

The sustainability of the County's water resources depends on protection from natural disasters and environmental hazards and threats. Monterey County has three major river systems, the Salinas, Carmel and Pajaro that are prone to flooding. In 1995, all three river systems flooded causing over 11,000 evacuations, damaging 1,500 homes and 150 businesses, and creating millions of dollars in economic damage throughout the region both in terms of agricultural production and impact to tourism. Each river has unique characteristics that make flood management complicated, especially with the need to protect species listed as threatened or endangered. On the flip side, California recently experienced a historic drought, which threatened the security of local water supplies, highlighting the need for the development of drought contingency plans and additional water sources. In the area of stormwater, the County must comply with state and federal stormwater regulations which require monitoring and abatement of stormwater entering the Monterey and Carmel Bays, which have been designated as Areas of Special Biological Significance (ASBS).

Challenges associated with protecting water resources and the environment often relate to the unpredictability and severity of uncontrollable events such as droughts or floods. Another major challenge is the lack of funding available, both locally and at the State, for appropriate resource planning and management. Currently, State funding for water related projects is tied to compliance with various State programs. To enhance funding opportunities, the County is participating in the California Statewide Groundwater Elevation Monitoring (CASGEM) program.

### **Potential Projects to Protect Water Resources and the Environment**

- **Salinas River Management Program and Habitat Conservation Plan (HCP):** This program provides a more holistic approach to river management which incorporates watershed management principles, water delivery scenarios, and maintenance of the water course, providing increased flood and habitat protection.
- **Salinas River Stream Maintenance Program, Phase II:** This project is an expansion of the highly successful Phase I demonstration project developed by The Nature Conservancy, to provide overdue maintenance on the remaining sections of the Salinas River channel.
- **Lower Carmel River & Lagoon:** Multiple projects which aim to protect infrastructure, reduce flooding, and promote environmental and habitat protection.
  - Carmel River Floodplain Restoration and Environmental Enhancement (CRFREE) Project
  - Scenic Road Protection Structure Project / Carmel Lagoon Ecosystem Protective Barrier
  - County Service Area 50 (CSA-50-1) Flood and Drainage Improvement Projects
- **Pajaro River Flood Risk Management Project:** Structural improvements to the lower Pajaro River, Salsipuedes and Corralitos Creeks to reduce flood risk in Watsonville and Pajaro - developed by the U.S. Army, Corps of Engineers in partnership with Monterey and Santa Cruz Counties.
- **Aquatic Invasive Species: Quagga and Zebra Mussel Prevention Program:** Vessel inspection and education program aimed at preventing an infestation of Lake Nacimiento and Lake San Antonio from aquatic invasive species (e.g., Quagga or Zebra mussels). Funding for the development and ongoing operation of a statewide vessel tracking database is important in this infestation prevention effort.

### **Key Objectives:**

Support legislative and funding efforts and necessary regulatory approvals to advance Monterey County projects that protect water resources and the environment. Support efforts to provide for appropriate planning efforts (e.g., Salinas River Management Program HCP, Groundwater Sustainability). Support regional wastewater collection and recycling efforts; and the disposition of County sanitation districts to public utility purveyors.

# PUBLIC SAFETY

## Creating Safe Communities

### VIOLENCE PREVENTION AND REDUCTION

Through a 2018 community engagement process sponsored by the Board of Supervisors – which was conducted through phone, online and community forums – community members identified crime and violence prevention and reduction as some of their top priorities.

Monterey County recognizes the devastating societal impacts of gang violence – not only on the victims of gang-related crimes, but also the lives of gang members and their families, and has identified gang violence prevention and reduction as a top priority. The County is committed to working with law enforcement, allied agencies, municipalities, and community-based organizations to prevent and reduce violence, especially gang violence, and promote healthy and safe communities.

**County Violence Prevention and Reduction Initiatives:** Monterey County has a full array of County-led initiatives designed to prevent and reduce gang violence utilizing a public health approach to address its underlying causes – including prevention, intervention, enforcement, and reentry initiatives (e.g., Building Safe and Thriving Communities Action Plan; Silver Star Resource Center; Striving to Reduce Youth Violence Everywhere (STRYVE); and Truancy Abatement). [Monterey County hosts an annual Youth Violence Prevention and Intervention Conference \(My Life Story\) geared towards youth-serving organizations and hosts youth, adult and parent panelists who share of their lived experience as a result of being impacted by gangs, violence and system involvement.](#) Each of these areas would benefit greatly from additional federal and state support.

**County Collaborative Efforts:** The County is also involved in other countywide collaborative efforts such as the Community Alliance for Safety and Peace (CASP) in Salinas, Four Cities for Peace (4C4P) in South [Monterey](#) County, Seaside Youth Violence Prevention Task Force, Building Healthy Communities in East Salinas, the North [Monterey](#) County Community Alliance in Castroville, Impact Monterey County, [Moms Demand Action Be SMART Monterey County Chapter](#), and the California Cities Violence Prevention Network.

**Federal Assistance for Public Safety:** Monterey County's federal advocacy program related to violence prevention is focused on supporting U.S. Department of Justice (DOJ) programs that provide critical support to county courts and corrections, juvenile justice, and law enforcement agencies. These programs include, but are not limited to, the Byrne/Justice Assistance Grant Program, which helps counties across nation test emerging and evidence-based approaches to the public safety challenges facing their jurisdictions, and the State Criminal Alien Assistance Program (SCAAP), which reimburses counties for costs associated with the incarceration of undocumented immigrants. These DOJ programs provide critical support to the County's efforts to safely lower jail populations, fight recidivism and combat drug trafficking while providing treatment and alternatives to incarceration.

**Gun Violence:** Monterey County residents are adversely impacted by gun violence that results in an average of fifty deaths every year, half of whom are youth homicide victims aged 10-24 years old, and over a hundred life threatening gunshot injuries that require trauma-level hospital care. The County is committed to supporting efforts to close gaps in the current patchwork of regulation, including those gaps that enable felons, people convicted of domestic violence, children, those found to be a danger to themselves or others, and other prohibited persons to access firearms and ammunition, and those that allow the trafficking of illegal guns.

**Key Objectives:**

Support federal and state efforts to fund violence prevention and reduction efforts and local law enforcement programs designed to reduce violence, especially gang violence; support a public health approach for violence prevention and community-wide collaborative efforts, including school-based violence prevention efforts; support continued participation in the California Cities Violence Prevention Network. [Support efforts that increase supports for community promotion of peace and equity.](#) Support efforts that promote community programs that prevent childhood trauma and intergenerational violence, such as parenting education programs. Support efforts to enhance data-sharing between County departments and local jurisdictions. Support federal efforts to adopt stricter controls governing the sale, transfer, possession, manufacturing, and distribution of all firearms, dangerous weapons, and ammunition; support repeal of the Dickey Amendment, which prevents public health research into the causes and consequences of gun violence by the Centers for Disease Control and Prevention.

### DOMESTIC VIOLENCE PREVENTION

The effects of violence in the family environment, particularly on children as victims or witnesses, both short and long-term, are well documented by research. The existing efforts to provide services to children of parents on probation for domestic violence have been on-going for years through several County operated and supported programs. The Child Advocate Program (CAP) operated by the Probation Department is funded by a First 5 grant and serves children age 0 – 5 and their families. Mental health and emergency safe house shelter services to victims of domestic violence are coordinated by the District Attorney’s Office Victim Witness Program in partnership with County Behavioral Health and community-based organizations. Due to the number of domestic violence cases, the need to identify and intervene as soon as possible, focus a wider age range, additional resources are required to manage and limit the negative impact of domestic violence on children, victims, and the community at large. An expansion of CAP, mental health services and support of emergency and transitional shelters would assist in addressing these unmet needs.

**Key Objectives:**

Support efforts aimed at reducing [multi-generational](#) violence, [including](#) in the family and home environment, mitigating the long-term effects of violence-induced trauma, and promoting efforts and services to stabilize families, increase their self-sufficiency, and provide a healthy environment for child development.

### POST-SENTENCE RELIEF AND REINTEGRATION TO REDUCE RECIDIVISM

Monterey County provides attorney services to assist persons convicted of crimes with reintegration back into our community, including services to persons seeking to obtain post-conviction dismissals of their cases under Penal Code section 1203.4, charge and sentence reductions under Proposition 47, certificates of rehabilitation, and gubernatorial pardons. These services greatly expand the social and financial opportunities of people who may have received a criminal conviction and correspondingly decrease the probability they may reoffend. Due to the large volume of people seeking this assistance, the County would benefit greatly from additional federal and state support.

The California Money Bail Reform Act was signed into law in August 2018. This new law ~~will become effective October 1, 2019 and~~ changes the currently money bail system to a risk-based system. [It would have become effective October 1, 2019, but](#) ~~there is a referendum pending and~~ [which delays implementation until after the 2020 election,](#) ~~if the referendum qualifies, it will delay implementation until 2020.~~ The County is supportive of bail reform to address the current socio-economic inequities but requires state funding to implement the risk-analysis activities which are required [if the](#) ~~under the~~ new law [goes into effect](#).

## Key Objectives:

Support efforts to reduce reliance on incarceration without compromising public safety (e.g., bail reform efforts that address current socioeconomic inequities). [Support efforts to ensure that counties have the funding necessary for planning, pre-trial assessments and supervision should the Bail Reform Act become effective.](#) ~~and secure adequate funding to provide for County costs to implement these policies and programs.~~

## ACCESS TO JUSTICE

Increasing access to justice by providing the community with adequate and accessible court facilities is a priority for Monterey County. The 2018-19 State Budget included funding for the top ten Judicial Branch Courthouse Construction Program projects, and ~~directed~~~~tasked~~ the Judicial Council ~~with developing updated project evaluation criteria and to~~ re-evaluating and re-rank all projects in the Construction Program. The Judicial Council's original project ranking list includeds the New South Monterey County Courthouse (Greenfield Courthouse) project, as number 24 out of 27. The project ~~was~~is one of ten on the "indefinitely-delayed" list due to a lack of State funding, ~~but~~~~T~~ the project scope and cost estimate that the original ranking was based on had ~~ve~~ changed significantly.

This project is an important priority for the County, as our community members face extreme access-to-justice issues, with the next closest courthouse located on the other side of our large county boundaries. For residents of South Monterey County that could mean a 1.5 hour drive each way (3 hours total) to the Courthouse in Monterey that handles all civil and family law cases, including obtaining temporary restraining orders. Additionally, the population of the area is anticipated to grow by 16,000 – 20,000 new residents in the next 10 years.

The City of Greenfield and County of Monterey, in collaboration with the Courts, ~~are work~~ed diligently to fund a portion of the project locally, lower the overall project cost, and position the project for timely construction. ~~For example, t~~The City dedicated land for the project and reduced the estimated project cost plans to use the Los Banos Courthouse prototype, which will help lower facility construction costs. ~~Through these efforts, the project cost has been reduced from the original estimate of from~~ \$49 million, to \$33 million by tightening the scope of the project. Additionally, The City has committed ~~to providing matching funding up to \$10 million toward the projects that will cover a significant portion of the overall project costs.~~ Once full funding is secured, the project is positioned to begin construction quickly and is shovel ready.

In November 2019, the Judicial Council updated the priority list for new courthouse construction projects statewide and adjusted the scoring process and criteria used to create the list. Under the new methodology the Greenfield Courthouse project moved down the list to number 45 or 80 total projects.

The Legislature will have the opportunity to review the process and scoring methodology, and either approve or suggest next steps or changes. ~~The Judicial Council's Court Facility Committee is reevaluating the project criteria that will be used to re-rank all remaining court projects (about 130 court projects). The County met with the Judicial Council to encourage the use of data such as the project being in a disadvantaged community, increasing access to justice, and providing a local match. The Judicial Council anticipates all these criteria will be used in the reevaluation of the project list. The Court Facilities Committee is required to report the new criteria and the updated project list to the Legislature by December 2019.~~

## Key Objectives:

Support efforts to authorize and secure funding to establish the Greenfield Courthouse. [Support legislative efforts to examine the Judicial Council's methodology and ranking of court facility projects.](#)

## OFFENDERS WITH MENTAL HEALTH CONDITIONS

Many defendants in the criminal justice system suffer from mental health conditions. Currently, there is no distinction between mental health condition offenders and the general population. Monterey County supports funding and programs designed to divert mental health condition offenders by connecting them with treatment as opposed to incarceration. Monterey County supports funding and programs designed to safely house offenders when necessary to do so and provide acute care to address underlying mental health concerns that manifest in criminal violations. Monterey County supports collaborative efforts between state and local mental health practitioners and corrections officials to host jail-based restoration to competency programs (JBCTs) and other measures to increase capacity for incompetent to stand trial (IST) treatment in local jails.

**Key Objectives:**

Support efforts to fund programs that assist the County in addressing the needs of offenders with mental health conditions.

**EMERGENCY PREPAREDNESS, RESPONSE AND RECOVERY**

Monterey County is vulnerable to a wide range of natural and manmade hazards that threaten the life and safety of residents and visitors, and has the potential to damage or destroy both public and private property and disrupt the local economy and overall quality of life. Monterey County has experienced several major disaster events, and is concerned that the Federal Emergency Management Agency (FEMA) may reduce disaster related reimbursement funding and/or change the manner in which disaster events qualify for reimbursement.

Additionally, projections for more frequent and severe extreme weather events demonstrate the need to ensure the County is prepared and has a coordinated system in place to respond to disasters while maintaining continuity of operations. Regional planning must take place to develop communication systems that are functional in a mutual aid response situation. ~~Clear leadership provided by the State Department of Public Health and Emergency Medical Services (EMS) Authority should promote improved communication with the public and private sector.~~ Funding is needed to support robust and redundant systems to include next generation 9-1-1 and enhance existing communications and information management systems.

Enhancing communication with respect to public safety is paramount to assisting in emergencies. This includes radio communication, Computer Aided Dispatch (CAD), interoperability with neighboring agencies, and the coordination of various data points that are used to manage the Internet of Things (IoT). Next Generation 9-1-1 technology is currently being implemented throughout the state. This process will take time and there may be additional funding and support required as technology changes along with public demands and expectations.

Additionally, as the threat of wildfires has increased so has the County's need arisen to focus on fire fuel management measures and the ability to respond to Community Power Resiliency (formerly Public Safety Power Shut-off (PSPS)) events – which have significant impacts on our community and local economy, often leaving large segments of the population without power for days at a time.

**Key Objectives:**

Support efforts that assist the County with disaster prevention, preparedness, response, mitigation, and recovery; medical and health disaster planning; coordination, response and mitigation including infrastructure and emergency response personnel, homeland security needs, and communications service expansion and interoperability. Support efforts to fund FEMA and oppose changes that would reduce or make it more difficult for counties to qualify for FEMA reimbursements. Support efforts to provide financial assistance to local governments and private property owners to efficiently repair homes, businesses, infrastructure and the natural environment after disaster events. Advocate for additional funding for emergency operations planning, exercises to validate the planning process, trainings, and equipment; seek funding for emergency planning specifically addressing the safety of seniors and those



with disabilities; and increase access to funding for local jurisdictions for disaster-related damages. [Support efforts to fund wildfire prevention efforts \(e.g., fuel management\) and to provide adequate resources to local governments and communication to sensitive populations to mitigate the impacts of investor owned utilities power shut off events.](#)

## COUNTY CONTROL OF EMERGENCY MEDICAL SERVICES

In 1980, the EMS Act empowered counties to establish local EMS agencies (LEMSAs) to develop and implement EMS systems. LEMSAs oversee and coordinate a systems approach to the delivery of EMS services by both public and private providers, hospitals, and tertiary resources. ~~These are groups seeking to reduce or eliminate County authority regarding the governance of emergency medical services.~~ Any attempts to limit the authority or move control of local EMS systems from the counties would cause significant disruption to the coordinated care that is provided in EMS systems.

### Key Objectives:

Support efforts to maintain the authority and governing role of counties and their local emergency medical services agencies to plan, implement, and evaluate all aspects and components of the emergency medical services system. Support efforts to maintain the administration and medical control of emergency medical services, pre-hospital emergency medical care, and ambulance services at the county level.