America's Job Center of California 344 Salinas St., Suites 205 & 206 Salinas, CA 93901



## **Meeting Agenda - Final**

Thursday, May 15, 2025 9:00 AM

**Executive Committee Meeting** 

## **Workforce Development Board**

WDB Members:

Erik Cushman, WDB & Executive Chair

> Cesar Lara Paula Calvetti

Documents related to agenda items that are distributed to the WDB less than 72 hours prior to the meeting shall be available for public inspection at 344 Salinas Street, Suite 101, Salinas, CA or visit our website at www.montereycountywdb.org. Documents distributed to the WDB at the meeting by County staff will be available at the meeting; documents distributed to the WDB by members of the public shall be made available after the meeting. This WIOA Title I financially assisted program or activity is an equal opportunity employer/program and auxiliary aids and services are available upon request to individuals with disabilities.

ALTERNATE AGENDA FORMATS: If requested, the agenda shall be made available in appropriate alternative formats to persons with a disability, as required by Section 202 of the Americans with Disabilities Act of 1990 (42 USC Sec. 12132), and the federal rules and regulations adopted in implementation thereof. Individuals with a disability requiring a modification or accommodation, including auxiliary aids or services, in order to participate in the public meeting may make these requests to the WDB staff at (831) 796-3505. TTY/CRS: Dial 711.

#### NOTICE TO THE PUBLIC

Members of the public who wish to address the Committee should identify themselves and state their name for the record. You should complete a blue Comment Card located near the door, prior to making comments, and hand it to the designated Workforce Development Board staff member.

Copies of the agenda have been placed on the table near the door for your convenience.

The procedure for this meeting is as follows:

- The Committee Staff will verify quorum; the Chair will read the opening remarks.
- Members of the public wishing to make a comment on an item that is not on the agenda will be given two (2) minutes each to comment.
- Workforce Development Board staff and/or Committee Members will present recommendations for each action item on the agenda.
- Committee members may ask questions of Workforce Development Board Staff and other Committee Members.
- Members of the public wishing to make a comment on an agenda item will be given two (2) minutes each to comment.
- The Committee may take action on any item designated as an action item.
- Workforce Development Board members may only discuss items listed on the Agenda pursuant to the "Brown Act." With respect to non-agenda items raised by the public, Workforce Development Board members may calendar them for a future meeting, may briefly respond, or may request clarification from the member of the public but, to remain in compliance with the Brown Act, they may not address non-agenda items raised by the public in a substantive or in-depth manner.

#### CALL TO ORDER/ROLL CALL:

Erik Cushman, Chair

#### **CHANGES TO AGENDA:**

Erik Cushman

#### **PUBLIC COMMENTS:**

(Limited to 2 minutes per person)

Erik Cushman

#### **DIRECTOR'S REPORT:**

Chris Donnelly

#### **CONSENT CALENDAR:**

1. ACTION: Consider approval of minutes from the Monterey County Workforce Development Board (MCWDB) Executive Committee meeting on March 20, 2025.

**Attachments:** WDB Minutes March 20 2025

Erik Cushman

#### DISCUSSION OR REVIEW OF BUSINESS CALENDAR ACTION ITEMS:

1. ACTION: Consider and approve the appointment of Arpi Tanilian, representing Business and filling an unexpired Business representative's term, for a term to expire on March 7, 2026, and that the MCWDB forward the appointment to the Board of Supervisors for final approval.

Attachments: <u>Arpi Tanilian Nomination to MCWDB</u>

Erik Cushman

2. ACTION: Consider and approve the appointment of Justin McIntire, representing the State of California's Department of Rehabilitation (DOR) and filling an unexpired DOR representative's term, for a term to expire on March 7, 2026, and that the MCWDB forward the appointment to the Board of Supervisors for final approval.

**Attachments:** <u>Justin McIntire Nomination to MCWDB</u>

Erik Cushman

**3. ACTION:** Approval to submit a request to the State of California's Employment Development Department (EDD) to transfer \$963,000 of Workforce Innovation and Opportunity Act (WIOA) Dislocated Worker program funding to the WIOA Adult program.

**Attachments:** Dislocated Worker Funding Transfer

Daisy Fernandez

- **4. ACTION:** Consider and approve the following policies:
  - 2025-06: On-the-Job Training (OJT) Policy and Procedures
  - 2025-07: Auditing and Audit Resolution Policy

**Attachments:** Approve New Policies

Elizabeth Kaylor

5. Discussion on proposed 2025-26 MCWDB WIOA budget.

**Attachments:** Discussion on Proposed 2025-26 Budget

Chris Donnelly Daisy Fernandez

**6.** Update on MCWDB's 3rd quarter budget and expenditures.

**Attachments:** 3rd Quarter Budget and Expenditures

Daisy Fernandez

7. Update on WIOA Reauthorization; the April 23, 2025, Executive Order on "Preparing Americans for High-Paying Skilled Trade Jobs of the Future"; and the Department of Labor (DOL) budget for 2026.

**Attachments:** Reauthorization HRCC Program 2026

Chris Donnelly

**8.** Update on the Pajaro Small Business Assistance program.

**Attachments:** Pajaro Small Business Assistance Program

Vanessa Kor

**9.** Update on 2024-25 WIOA service provider corrective actions.

**Attachments:** Subrecipient Corrective Actions

Pearl Sanchez

**ANNOUNCEMENTS:** 

Erik Cushman

**ADJOURNMENT** 

Erik Cushman

SUBCOMMITTEE MEETINGS: WDB MEETING Executive: June 12, 2025 June 18, 2025



## Item No.1

Board of Supervisors Chambers 168 W. Alisal St., 1st Floor Salinas, CA 93901

May 15, 2025

## **Board Report**

Legistar File Number: 25-320

Introduced: 5/9/2025 Current Status: Agenda Ready

Version: 1 Matter Type: General Agenda Item

**ACTION:** Consider approval of minutes from the Monterey County Workforce Development Board (MCWDB) Executive Committee meeting on March 20, 2025.



EXECUTIVE COMMITTEE: 5/15/2025

**CONSENT AGENDA ITEM: 1** 

#### **UNADOPTED MINUTES**

Monterey County Workforce Development Board Executive Committee Meeting
America's Job Center of California, 344 Salinas Street, Suites 205 & 206, Salinas, CA 93901
Thursday, March 20, 2025

Members Present: Erik Cushman (Chair), Cesar Lara, Paula Calvetti

Members Absent: None

Staff Present: Chris Donnelly, Elizabeth Kaylor, Pearl Sanchez, Daisy Fernandez, Vanessa Kor, and Linda

Avakian

**Public Comment: None** 

Call to Order/Introductions: Erik Cushman called the meeting to order at 9:04 a.m. A quorum was established.

Changes to Agenda: None

Director's Report: Executive Director Christopher Donnelly presented information on the following topics:

The new owners of 344 Salinas Street building

• The Local and Regional Plans for 2025-28

• California Workforce Association (CWA) Quarterly Director Meeting Update

#### **Consent Calendar:**

1. **ACTION:** Consider approval of minutes from the Monterey County Workforce Development Board (MCWDB) Executive Committee meeting on January 16, 2025.

A motion was made by Cesar Lara to approve the Consent Calendar, seconded by Paula Calvetti. ALL AYES. Motion passed.

#### **Discussion or Review of Business Calendar Action Items:**

- 1. **ACTION:** Consider and approve the appointment of Alma Diaz, representing The State of California's Employment Development Department (EDD) and filling an unexpired EDD/Wagner-Peyser representative's term, to the MCWDB for a term to expire on April 18, 2026, and that the MCWDB forward the appointment to the Board of Supervisors for final approval.
  - A motion was made by Cesar Lara to approve the appointment of Alma Diaz to the Workforce Development Board, seconded by Paula Calvetti. ALL AYES. Motion passed.
- 2. **ACTION:** Consider and approve the appointment of Mark Faylor, representing Business to the MCWDB for a three-year term, and that the MCWDB forward the appointment to the Board of Supervisors for final approval.
  - A motion was made by Cesar Lara to approve the appointment of Mark Faylor to the Workforce Development Board, seconded by Paula Calvetti. ALL AYES. Motion passed.
- 3. **ACTION:** Consider and approve the appointment of Salvador Munoz, representing Business, and filling an unexpired previous representative's term to the MCWDB for a term to expire on June 21, 2025, and that the MCWDB forward the appointment to the Board of Supervisors for final approval.
  - A motion was made by Cesar Lara to approve the appointment of Salvador Munoz to the Workforce Development Board, seconded by Paula Calvetti. ALL AYES. Motion passed.
- 4. **ACTION:** Consider and approve the submittal of the Workforce and Opportunity Act (WIOA) Application for Local Area Subsequent Designation and Local Board Recertification Application for Program Years 2025-27.
  - A motion was made by Paula Calvetti to approve the Workforce Innovation and Opportunity Act (WIOA) Application for Local Area Subsequent Designation and Local Board Recertification Application for Program Years 2025-27, seconded by Cesar Lara. ALL AYES. Motion passed.
- 5. Finance Manager Daisy Fernandez provided an update on the 3rd quarter budget expenditures.





- Management Analyst Pearl Sanchez presented information on the recent subrecipient corrective actions issued to Equus Workforce Solutions and Turning Point of Central California relating to their 2024-25 contractual performance.
- 7. Pearl Sanchez presented information regarding EDD's upcoming 2023-24 Local Area program, fiscal, and procurement monitoring and internal program and fiscal monitoring of Equus and Turning Point for program vear 2024-25.
- 8. Service providers Melineh Kocharian and Lourdes Luviano of Equus, and Michael Artalejo of Turning Point gave an update on the WDB's Adult, Dislocated Worker, and Youth program.
- 9. Board members provided updates on workforce and business activities.

Adjournment: Mr. Erik Cushman adjourned the meeting at 10:32 a.m.



## Item No.1

Board of Supervisors Chambers 168 W. Alisal St., 1st Floor Salinas, CA 93901

May 15, 2025

## **Board Report**

Legistar File Number: 25-321

Introduced: 5/9/2025 Current Status: Agenda Ready

Version: 1 Matter Type: General Agenda Item

**ACTION:** Consider and approve the appointment of Arpi Tanilian, representing Business and filling an unexpired Business representative's term, for a term to expire on March 7, 2026, and that the MCWDB forward the appointment to the Board of Supervisors for final approval.





# **MEMORANDUM**

TO: Workforce Development Board Executive Committee FROM: Christopher Donnelly

**SUBJECT:** Approval of Appointment of Arpi Tanilian, **DATE:** May 15, 2025

Representing Business

#### **RECOMMENDATION:**

It is recommended that the Executive Committee approve the appointment of Arpi Tanilian, representing Business, to the Monterey County Workforce Development Board.

#### **BACKGROUND:**

Ms. Tanilian, Senior Analyst, Human Resources, Mann Packing Company, Inc., has applied for membership to the full Workforce Development Board. Ms. Tanilian will be filling an unexpired Business representative's term to expire on March 7, 2026.

As the nominating body, the Executive Committee is asked to consider Ms. Tanilian's application and recommend it for full Workforce Development Board approval at its meeting on June 18, 2025.

#### **ATTACHMENTS:**

Ms. Arpi Tanilian's application



344 Salinas Street, Suite 101 | Salinas, CA 93901

# Monterey County Workforce Development Board (WDB) Membership Application

Name:	Arpi Tanilian		Date Submitted: 04/18/2025		
Title:	HR Sr. Analyst				
Busines	ss/Organization Name:	Mann Packing Company Inc			
Repre	esentation				
	Dlagge calcut from a	as of the following estagonics that a	(F. J. J. P. J. G. C. (70.220)		
✓ B	Susiness	ie of the following categories that yo	ou represent: (Federal Register Section 679.320)  Local Educational Entity		
	abor Organization		Community-Based Organization Wagner-Peyser		
	conomic Development				
	ehabilitation		= .		
	Chaomtation		Chief Elected Official/Board of Supervisors		
C4	-4 I C 4:				
Conti	act Information				
Rusines	ss/Organization Name:	Mann Packing Company Inc			
	Gonzales	State: California	Zip code: 93926		
3.00	831-4225341 ext.4011		Fax: N/A		
Mobile:	781-3155649		1641		
Email a	ddress: atanilian@fres	ndelmonte.com			
		esMadeEasy.com, www.freshdelmor	ite.com		
	ss license number:				
City of	residence:	Mornia			
ъ.	D 1 10				
Busin	iess Related Qu	estions			
DI	71 6 11 1				
Please a	nswer the following que	estions and attach any additional pa	ges, if necessary:		
1. Nu	ımber of current emplo	vees: around 500			
		rrent business/organization: almos	st 3 years		
		less in Monterey County: Since 1			
			n: Please refer to attached document		

5.	Please list your current chamber and association memberships, the duration of each membership and the positions you currently hold:  Leafy Greens Marketing Agreement for California/Arizona			
6.	Please list any professional award(s) or recognition you have received within the last 5 years:  N/A			
7.	As a member of your business with optimum policy authority, please describe your responsibilities within your organization:  Please refer to attached document			
M	onterey County WDB Related Questions			
Ple	ase answer the following questions and attach any additional pages, if necessary:			
1.	What do you hope to contribute from your participation on the Monterey County WDB  Please refer to attached document			
2.	What experience in the areas of fundraising, budget analysis, workforce policy development, youth services, knowledge of the labor market, and community involvement or linkages with educational agencies do you bring to the Monterey County WDB, as applicable?			
	Please refer to attached document			
3.	Membership on the Monterey County WDB requires that each member attend a full WDB meeting every two months, attend training sessions for board members and become an advocate for workforce development. The time commitment for these activities ranges from a minimum of 4 to 10 hours per month. Can you make that time commitment? Yes \( \subseteq \) No \( \subseteq \)			
4.	Membership on the Monterey County WDB requires that each member serves on a sub-committee. The time commitment for this activity ranges from a minimum of 3 to 4 hours per month. Can you make that time commitment? Yes \( \subseteq \) No \( \subseteq \)			
5.	Why do you wish to serve on the Monterey County WDB? (Describe in 100 words or less) Please refer to attached document			
Si	gnature and Acknowledgement			
I, the	e undersigned, certify that the information on this application is true and correct to the best of my knowledge and that, pointed to serve, I will do so to the best of my ability and in the best interest of Monterey County and its citizens.			
Sig	nature: Date: 04/18/2025			

#### **Business Related Questions:**

- 4. Mann Packing Co Inc is a leading supplier of premium fresh vegetables including commodity produce, fresh cut veggie mixes, on the go meals, and salads. I am the HR Sr. Analyst at the company.
- 7. As a Senior Human Resources Analyst at Mann Packing Co., my role would encompass a blend of strategic analysis, operational support, and policy implementation within the HR department. Ensure HR policies comply with collective bargaining agreements (CBAs) and are implemented consistently across union represented employees.

#### **Monterey County WBD Related Questions:**

- 1. I hope to contribute a thoughtful, forward-thinking perspective that supports equitable economic growth and workforce opportunities for all community members. Also help foster partnerships, support innovation in workforce training, and promote career pathways that lead to long term success for both job seekers and employers in our region.
- 2. Throughout my experience in the education system in different countries, I have been involved in developing youth employment and mentorship programs. I have collaborated with schools and employers to offer job readiness trainings, internships, and soft-skills development. I have taken part in many fundraising events. I have contributed to many workforce development strategies by evaluating needs and working towards implementing those skills.
- 5. I wish to serve on the Monterey County Workforce Development Board because I'm deeply committed to supporting workforce solutions that empower both employers and job seekers in our region. With my background in human resources analytics, especially in a unionized environment like Mann Packing, I bring a nuanced understanding of workforce dynamics, labor relations, and talent development.

I believe that through strategic partnerships, smart policy, and targeted training initiatives, we can address the skills gap, support economic mobility, and help local businesses thrive. I'm passionate about ensuring all workers have access to the resources they need to build meaningful, sustainable careers.

Serving on the WDB is an opportunity for me to give back to the community, bring a practical, employer-informed perspective to the table, and help shape a resilient, future-ready workforce in Monterey County.



## Item No.2

Board of Supervisors Chambers 168 W. Alisal St., 1st Floor Salinas, CA 93901

May 15, 2025

### **Board Report**

Legistar File Number: 25-322

Introduced: 5/9/2025 Current Status: Agenda Ready

Version: 1 Matter Type: General Agenda Item

**ACTION:** Consider and approve the appointment of Justin McIntire, representing the State of California's Department of Rehabilitation (DOR) and filling an unexpired DOR representative's term, for a term to expire on March 7, 2026, and that the MCWDB forward the appointment to the Board of Supervisors for final approval.





# **MEMORANDM**

**TO**: Workforce Development Board Executive Committee FROM: Christopher Donnelly

**SUBJECT:** Approval of appointment Justin McIntire
Representing the Department of Rehabilitation

**DATE:** May 15, 2025

#### **RECOMMENDATION:**

It is recommended that the Executive Committee approve the appointment of Justin McIntire, representing the State of California's Department of Rehabilitation (DOR), to the Monterey County Workforce Development Board.

#### **BACKGROUND:**

Mr. McIntire, District Administrator for the DOR, has applied for membership to the full Workforce Development Board. Mr. McIntire will be filling an unexpired DOR representative's term to expire on March 7, 2026.

As the nominating body, the Executive Committee is asked to consider Mr. McIntire's application and recommend it for full Workforce Development Board approval at its meeting on June 18, 2025.

#### **ATTACHMENTS:**

Mr. Justin McIntire's application



344 Salinas Street, Suite 101 | Salinas, CA 93901

# Monterey County Workforce Development Board (WDB) Membership Application

Name:	Justin McIntire		Date Submitted: 4/18/2025		
Title:	District Administrator				
Busines	ss/Organization Name:	Department of Rehabilitation			
Repre	esentation				
В	Please select from or susiness	e of the following categories that	you represent: (Federal Register Section 679.320)  Local Educational Entity		
Labor Organization Economic Development			Community-Based Organization Wagner-Peyser		
✓ R	ehabilitation		Chief Elected Official/Board of Supervisors		
	act Information  ss/Organization Name: Salinas	Department of Rehabilitation  State: California	Zip code: 93901		
3.50 F	806 560 8 137)	State. California	Fax: 805.560.8162		
Mobile:			1 dx. 000.000.0102		
Email a	address: justin.mcintire@do	or.ca.gov			
	e address: https://www.de	or.ca.gov/			
	ss license number:				
City of	residence:				
Busin	ness Related Qu	estions			
Please a	nswer the following que	estions and attach any additional	pages, if necessary:		
1. Nu	umber of current emplo	vees: 17			
		rent business/organization: 13			
3. Nu	ımber of years in busin	ess in Monterey County:			
4. Ple	ease describe the nature	e of your business and your posi-	tion: Employment Agency Providing Services to People with Disabilities		

5.	Please list your current chamber and association memberships, the duration of each membership and the positions you currently hold:  N/A				
6.	Please list any professional award(s) or recognition you have received within the last 5 years:  N/A				
7.	As a member of your business with optimum policy authority, please describe your responsibilities within your organization:  Oversee operations for 7 offices throughout 4 counties ensuring job seekers obtain the services they need to obtain, maintain, and advance in their employment.				
M	onterey County WDB Related Questions				
Ple	ase answer the following questions and attach any additional pages, if necessary:				
1.	What do you hope to contribute from your participation on the Monterey County WDB  Work in collaboration to advance the mission of the Monterey County WDB and while ensure people with disabilities are included.				
2.	What experience in the areas of fundraising, budget analysis, workforce policy development, youth services, knowledge of the labor market, and community involvement or linkages with educational agencies do you bring to the Monterey County WDB, as applicable?				
	I have experience in operations of the workforce system, collaborating with community partners, partnering with educational systems, and linking those organizations to business.				
3.	Membership on the Monterey County WDB requires that each member attend a full WDB meeting every two months, attend training sessions for board members and become an advocate for workforce development. The time commitment for these activities ranges from a minimum of 4 to 10 hours per month. Can you make that time commitment? Yes V No No				
4.	Membership on the Monterey County WDB requires that each member serves on a sub-committee. The time commitment for this activity ranges from a minimum of 3 to 4 hours per month. Can you make that time commitment? Yes \( \subseteq \) No \( \subseteq \)				
5.	Why do you wish to serve on the Monterey County WDB? (Describe in 100 words or less)  My goal is to serve job seekers and the business community to meet the needs of both entitles while ensuring people with disabilities are fully included into the workplace.				
Si	gnature and Acknowledgement				
	e undersigned, certify that the information on this application is true and correct to the best of my knowledge and that, pointed to serve, I will do so to the best of my ability and in the best interest of Monterey County and its citizens.				
Sig	nature: Date: 4/18/2025				



## Item No.3

Board of Supervisors Chambers 168 W. Alisal St., 1st Floor Salinas, CA 93901

May 15, 2025

## **Board Report**

Legistar File Number: 25-323

Introduced: 5/9/2025 Current Status: Agenda Ready

Version: 1 Matter Type: General Agenda Item

**ACTION:** Approval to submit a request to the State of California's Employment Development Department (EDD) to transfer \$963,000 of Workforce Innovation and Opportunity Act (WIOA)

Dislocated Worker program funding to the WIOA Adult program.





# **MEMORANDUM**

TO: Workforce Development Board Executive Committee FROM: Daisy Fernandez

**SUBJECT:** Approval of Dislocated Worker to Adult Program **DATE:** May 15, 2025

Funding Transfer

#### **RECOMMENDATION:**

It is recommended that the Monterey County Workforce Development Board (MCWDB) Executive Committee approve staff to submit a request to the State Employment Development Department (EDD) to transfer \$963,000 of Dislocated Worker program funding to the Adult program.

#### BACKGROUND:

To maximize customer service and provide local workforce development boards with greater flexibility to respond to changes in the local labor markets, the Workforce Innovation and Opportunity Act (WIOA) allows the transfer of up to and including 100% of funds between Adult and Dislocated Worker programs. EDD has the authority to approve transfer requests on behalf of the Governor.

#### **DISCUSSION:**

Due to the low utilization of Dislocated Worker funds in Fiscal Year (FY) 2024–25 and the growing demand for training and employment services through the Adult program, MCWDB is requesting a reallocation of resources to better align with program needs. As of May 1, 2025, the Adult program has expended \$1,045,674 and has committed an additional \$251,591 in Individual Training Accounts (ITAs) and On-the-Job Training (OJT) contracts, surpassing the projected WIOA Adult training expenditures for FY 2024–25. To sustain this elevated level of activity, a transfer of \$963,000 from the Dislocated Worker program to the Adult program is proposed.

It is anticipated that a proposed funding utilization plan will be provided to the committee in advance of the meeting. Copies of the proposed plan will also be provided at the meeting.

#### **NEXT STEPS:**

The Executive Committee is authorized to approve the transfer of funds between Dislocated Worker and Adult program, on behalf of the MCWDB. It is anticipated that this approval will be ratified at the Board Meeting on June 18, 2025.



## Item No.4

Board of Supervisors Chambers 168 W. Alisal St., 1st Floor Salinas, CA 93901

May 15, 2025

## **Board Report**

Legistar File Number: 25-325

Introduced: 5/9/2025 Current Status: Agenda Ready

Version: 1 Matter Type: General Agenda Item

**ACTION:** Consider and approve the following policies:

• 2025-06: On-the-Job Training (OJT) Policy and Procedures

• 2025-07: Auditing and Audit Resolution Policy



# **MEMORANDUM**

TO: Workforce Development Board Executive Committee FROM: Christopher Donnelly

**SUBJECT:** Consider and Approve New Policies **DATE:** May 15, 2025

#### **RECOMMENDATION:**

It is recommended that the Monterey County Workforce Development Board (MCWDB) Executive Committee consider and approve the following new policies.

#### **New Policies:**

- 1. Draft #2025-06: On-the-Job Training (OJT) Policy and Procedures
- Applicable to: MCWDB staff and service provider staff.
   Purpose: This policy provides guidance and establishes the procedures for the implementation of OJT opportunities funded by the Workforce Innovation and Opportunity Act (WIOA) for eligible Adult, Dislocated Worker, and Youth program participants.
- 3. Draft #2025-07: Auditing and Audit Resolution Policy Applicable to: All subrecipients receiving WIOA funds.

**Purpose:** This policy provides the auditing requirements and the audit resolution process for entities receiving WIOA funding to meet the Office of Management and Budget's Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance).

#### Attachment:

- Draft #2025-06 On-the-Job Training (OJT) Policy and Procedures
- Draft #2025-07 Auditing and Audit Resolution Policy



## DIRECTIVE

Effective: May 15, 2025 Supersedes WDB Policy: #2018-11



Policy # 2025-06

## ON-THE-JOB TRAINING (OJT) POLICY AND PROCEDURES

#### **EXECUTIVE SUMMARY**

This policy provides guidance and establishes procedures for the implementation of WIOA-funded On-the-Job Training (OJT) opportunities for eligible Adult, Dislocated Worker and Youth program participants.

#### REFERENCES

- WIOA Section 3.
- WIOA Section 134(c)(H).
- WIOA Section 188(a)(2) and (3).
- 20 CFR 680.700, 680.710, 680.720, and 680.730.
- 20 CFR 683.260, 683.265, 683.270 and 683.275.

#### BACKGROUND

On-the-Job Training (OJT) is a training option that provides employers the opportunity to train new employees (trainees) in the specific knowledge or skills essential to the full and adequate performance of the job. The Monterey County Workforce Development Board (MCWDB) service providers' OJT PROGRAM staff will contract with employers to provide OJT opportunities for Workforce Innovation and Opportunity Act (WIOA) program participants. The OJT PROGRAM provides the employer with a partial wage reimbursement, typically up to 50 percent of the wage rate of the participant for the extraordinary costs of providing the training and supervision related to the training. However, Section 134(c) of WIOA authorizes local boards to reimburse employers up to a maximum of 75 percent of the wage rate of an OJT participant, after considering factors listed in 20 CFR 680.730 and this policy.

#### PROCEDURAL GUIDANCE

OJT is a hire-first program. The trainee begins their OJT as a full-time employee of the company that has agreed to provide on-site training and long-term employment upon completion of the OJT. The rate of pay, fringe benefits, periodic pay increases, and working conditions offered to the trainee must be the same as similarly situated employees in similar positions with the same employer and in accordance with Section 6(a)(1) of the Fair Labor Standards Act of 1938 (29.U.S.C. 206(a)) or the applicable state or local minimum

The Monterey County Workforce Development Board is an equal opportunity employer/program. Auxiliary aids and services are available upon request to individuals with disabilities and/or limited English.

wage laws.

OJT must be provided through a contract for a structured training opportunity for the OJT trainee to gain the knowledge and skills to be competent in the job for which they are hired. The contract must be completed and signed by all parties before the OJT trainee may begin OJT training. Participants are not eligible for the OJT program if they have previously participated or intend to participate in any other WIOA program services such as work experience, customized training or occupational skills training.

Please note: completing the requirements for an OJT opportunity will not guarantee approval for OJT training. Each request for OJT will be reviewed and evaluated on a case-by-case basis.

#### **On-The-Job Training Prerequisites and Documentation:**

- 1. Participants must have a resume demonstrating that they have the experience and skill level to meet all requirements of an OJT opportunity.
- 2. Participants must have a WorkKeys Certificate at a level 3 or higher, unless the WorkKeys requirement for a specific program has been waived by MCWDB.
- 3. Participants must reside in the MCWDB's Service Delivery Area (Monterey County).
- 4. Participants must have an initial career advising session and an Individual Employment Plan (IEP).

#### **WIOA Case Manager Responsibilities:**

- 1. Provide the participant with an initial career advising session.
- 2. Ensure that the participant has completed a WorkKeys assessment at level 3 or higher, unless the WorkKeys requirement for a specific program has been waived by MCWDB.
- 3. Provide comprehensive participant case notes in CalJOBS to ensure that sufficient documentation exists to support a future recommendation for OJT.
- 4. Ensure that the participant resides in Monterey County.
- 5. Complete and provide a participant's Work Ready Checklist to MCWDB Business Services for OJT Program staff to determine which OJT employer would provide the best fit to train a specific participant.
- Once the participant starts training, check in each month with participant and enter appropriate CalJOBS activity codes and case notes to explain any additional services provided during the OJT.

#### **Service Provider Staff Responsibilities:**

- 1. Evaluate the documentation provided by the WIOA case manager to ensure that the participant meets all the requirements for the OJT.
- 2. Meet with the participant for the initial interview and review of documents.
- 3. If an OJT program is appropriate for the participant, identify an employer who is interested in hiring the participant and obtain the job description for the position that the participant will be hired for.
- 4. Develop a Training Plan for the OJT with the employer to align with the participant's IEP, while cross-referencing the participant's resume and the job description.
- 5. Create the OJT agreement, and review and discuss the OJT training plan and OJT agreement with the employer and the participant.
- 6. Compile all forms in the OJT packet and submit the agreement for review of documents, case notes and IEP.
- 7. Submit the packet to MCWDB's fiscal unit for processing.
- 8. Upload OJT documents in CalJOBS and provide a copy to the employer.
- 9. Upload the OJT activity code and participant case notes in CalJOBS.
- 10. Once the participant starts training, check in monthly with the employer to gather feedback.
- 11. Obtain and review all OJT employer reimbursement documents, including:
  - OJT Training Invoice

- OJT Clarification of Hours
- Progress Report Form
- Timesheets
- Employee paycheck stubs
- 12. Create and include the participant's OJT Completion Certificate with the final OJT invoice and enter the client's Measurable Skills Gain in CalJOBS for completion of the OJT.
- 13. Compile all forms in the OJT invoice packet and submit the agreement via email to the Quality Assurance Manager, who will review the documentation, including case notes and IEP.
- 14. Once Quality Assurance Manager approval has been obtained, collect signatures on the OJT Invoice and submit the OJT reimbursement packet to MCWDB's fiscal unit.
- 15. Upload the OJT invoice into CalJOBS.

#### **Participant Eligibility**

Participants must meet program eligibility requirements for a WIOA funding source, e.g., for WIOA Adult, Dislocated Worker or Youth formula funded programs. Candidates for an OJT position must have received a WorkKeys assessment at level 3 or higher and must have an IEP showing the interest, aptitude, and skills to meet the requirements of an OJT employer.

#### **Employer Eligibility**

The OJT employer:

- Must have operated its business in the Local Area (Monterey County) for a minimum of 120 days and be current in unemployment insurance and workers' compensation taxes, penalties, and /or interest or related payment plan.
- Must be financially solvent to meet the OJT contract obligations through the end of the training and for the participant's 12-month follow up period and must have adequate payroll record-keeping systems that track hours worked, gross pay, deductions and net pay.
- Must not have relocated within the last 120 days, where relocation resulted in the loss of employment at the prior location. (20 CFR 683.260)
- Shall not displace any currently employed worker or alter current workers' promotional opportunities, nor
  have terminated any regular employee or otherwise reduced the workforce in order to hire OJT trainees.
  (20 CFR 683.270)
- Must not be involved in a labor dispute or have workers currently in a layoff status or have laid off workers
  over the past 120 days from the same or any substantially equivalent job. The period of 120 days may
  be waived if there are mitigating circumstances reviewed and approved by a WIOA Program
  Administrator.
- Must not impair existing contracts for services or collective bargaining agreements and must gain written
  concurrence with the appropriate labor organization before the OJT can begin if the OJT agreement
  would be inconsistent with a collective bargaining agreement. (WIOA Sec.181 (a)(2)(B); additionally, the
  employer must attest that the OJT agreement would not assist, promote or deter union organizing (20
  CFR 680.850).
- Must not allow OJT trainees to work on the construction, maintenance or operation of any facility that is used for sectarian activities or as a place of worship (WIOA Section 188 (a)(3)).
- Must not illegally discriminate in training or hiring practices because of race, color, sex, national origin, religion, disability, political beliefs or affiliations, or age (WIOA Sec. 188(a)(3)).

• Shall not have previously exhibited a pattern of failing to provide OJT trainees with continued long-term employment. (20 CFR 680.700(b))

#### **Employer Reimbursement Rates**

The employer reimbursement rates of the regular wages earned for OJTs range from a minimum of 50 percent to a maximum of 75 percent. The reimbursement rate is based on the size of the employer as follows:

- A maximum of 50 percent for large employers (defined as having 100 or more employees);
- A maximum of 65 percent for medium size employers (defined as having 20-99 employees); and
- A maximum of 75 percent for small employers with a workforce of 1-19 employees.

#### **Maximum Cost Per Participant**

Subject to funding availability and the OJT trainee's needs, OJT training costs are not to exceed \$8,000. Under special circumstances, training costs in excess of \$8,000 may be authorized by the WDB's Executive Director. Wages for OJT participants can be no less than \$16.50 per hour or the current minimum wage in California, whichever is higher.

#### **The OJT Contract**

Every OJT opportunity will include a contract (agreement) with the OJT employer and a Training Plan for the trainee and requires a written, signed agreement between OJT PROGRAM staff and an authorized employer representative prior to the start of work. At a minimum, an OJT contract must comply with the requirements of Sections 194(1) and (4) and 101(44) of the WIOA and must include the occupation, skills and competencies to be learned and the length of time the training will be provided. Contract modifications must be in writing, signed and dated by all parties prior to the effective date of the modification. Verbal modifications are not valid. The OJT Contract will be placed in the participant's case file and the OJT employer file, described below.

Maximum OJT contract hours are based on the number of hours in training over a fixed calendar period. The maximum number of hours for an OJT must not exceed 1,040 hours (six months).

#### **Training Plan (IEP) Elements**

An OJT program is not intended for long-term, continued training within the occupation. An OJT contract must be limited to the period required for a participant to become proficient in the occupation for which the training is being provided. In determining the appropriate length of the contract, consideration should be given to the skill requirements of the occupation, the academic and occupational skill level of the participant, prior work experience, the participant's individual employment plan and local office budgets. Actual training hours will be negotiated between the employer and OJT PROGRAM staff. All determinations must be documented.

The Training Plan in the participant's IEP must include the following elements:

- 1. The occupation(s) for which training is to be provided.
- 2. The duration of the training.
- 3. The wage rate to be paid to the trainee.
- 4. The rate of reimbursement.
- 5. The maximum amount of the reimbursement.
- A training outline reflecting the work-related skills required for the position.

#### **Participant Case File**

All documentation relative to the selection of a candidate for an OJT opportunity and the development and maintenance of the participant's OJT Training Plan should be included in the participant's case file. OJT participant files must be available to federal, state and local monitors for compliance review.

#### **OJT Employer Files**

OJT employers are required to keep an individual file for each OJT employee which includes the employer prescreening checklist verifying employer eligibility. Employer files must be available to federal, state and local monitors for compliance review.

#### **OJT Monitoring**

- Monitoring at the local, state and federal level will include the MCWDB staff's oversight of the OJT training and corresponding employer payroll records.
- On-site monitoring visits should be conducted by OJT PROGRAM staff shortly after the OJT trainee begins work, with additional monthly visits scheduled at appropriate intervals (as determined by duration of OJT Training Plan).
- Effective monitoring also includes desk review of correspondence from the employer, including OJT reimbursement invoices and required documentation to support those invoices.
- OJT PROGRAM staff shall regularly review each OJT trainee's progress toward meeting program and service strategy objectives, including the trainee's acquisition of basic occupational skills and the adequacy of supportive services provided as related to OJT.
- Any deviations from the OJT agreement should be dealt with immediately and documented promptly.

#### **Exceptions**

Any exceptions to this policy must be approved by the WDB's Executive Director and documented in both the OJT trainee and OJT employer's files.

#### **ATTACHMENTS:**

a) Work Ready Checklist

#### **INQUIRIES**

If you have questions, please contact staff at (831) 796-3505. This policy is posted on the WDB website located at: <a href="www.montereycountywdb.org">www.montereycountywdb.org</a>.

CHRISTOPHER DONNELLY, Executive Director Monterey County Workforce Development Board



# WIOA – TITLE I



Effective Date: May 15, 2025 Supersedes WDB Policy: #2021-01 Policy # 2025-07

### **AUDITING AND AUDIT RESOLUTION POLICY**

#### **EXECUTIVE SUMMARY**

This policy provides the auditing requirements and the audit resolution process for entities receiving Workforce Innovation and Opportunity Act (WIOA) funds to meet the Office of Management and Budget's (OMB) Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). This policy applies to all subrecipients receiving WIOA funds.

#### REFERENCES

- Public Law 128, The Workforce Innovation and Opportunity Act, Sec. 184, Fiscal Controls and Sanctions
- Title 2 Code of Federal Regulations (CFR) Part 200: Uniform Guidance
- Title 2 CFR, Chapter II, Subpart F, 200.501
- Title 2 CFR, Chapter II, Subpart F, 220.521 (c)
- Title 2 CFR Part 2900: DOL Exceptions
- Title 20 CFR Sections 667.200(b), 667.500(a), 667.510, 683.210, and 683.420
- Title 29 CFR Section 38.9, 95.26, 96.53, and 97.26
- Training and Employment Guidance Letter (TEGL) 15-14, Implementation of the New Uniform Guidance Regulations (December 19, 2014)
- One-Stop Comprehensive Financial Management Technical Assistance Guide
- Title 22 CCR Division 1, Subdivision 2, Chapter 2, Section 5050-5070
- Employment Development Department (EDD) Workforce Services Directive (WSD) 22-07, Debt Collection (November 14, 2022)
- WSD20-23, Audit Requirements
- WSD16-05, WIOA Closeout Requirements (July 29, 2016)

#### BACKGROUND

On December 26, 2013, the new Super Circular was established through 2 CFR Part 200, Subpart F Audit Requirements, which generally requires that single audits be performed annually. In certain limited situations,

The Monterey County Workforce Development Board is an equal opportunity employer/program. Auxiliary aids and services are available upon request to individuals with disabilities and/or limited English.

biennial audits are allowed. The following section summarizes the requirements and significant changes of the revised circular.

- a. Audit threshold increased from \$500,000 to \$750,000 expended. (\$750,000 after December 26, 2014)
- b. Determination of high-risk programs no longer based solely on level of expenditures. The auditor now determines these based on the following:
  - 1. Current and prior audit experience
  - 2. Oversight performed by the Federal agency and others
  - 3. Inherent risk of the Federal program
- c. Assignment of Federal agency is now based on dollar threshold of awards received, not by the Office of Management and Budget (OMB).
- d. Subrecipient Responsibilities
  - 1. Identify and account for Federal awards
  - 2. Maintain internal controls over Federal funds
  - 3. Comply with laws, regulations and contracts
  - 4. Prepare required financial statements, etc.
  - 5. Ensure that requirements are met per Title 2 CFR Part 200, Subpart F
  - 6. Follow-up and resolve audit findings

#### e. Auditors

- 1. The auditor that does the audit shall not prepare the subrecipient's indirect cost proposal or cost allocation plan, when indirect costs exceed \$1 million in the prior year.
- 2. The Single Audit Act amendments will require the auditor to express an opinion on whether the schedule of expenditures of Federal award is fairly presented in all material aspects in relation to the financial statements.

#### f. Reporting

- 1. Reports must be submitted no later than nine months after the end of the year audited, or within 30 days after issuance of the auditor's report to the subrecipient, whichever is earlier.
- 2. Subrecipient Reporting Requirements
  - a) Financial Statements
  - b) Schedule of Federal awards expenditures
  - c) Summary schedule of prior audit findings: Includes status of all audit findings included in the auditor's prior year schedule of findings and questioned costs of Federal award. Additionally, includes the status of findings reported in the subrecipient's prior year summary schedule of prior findings until resolved or no longer valid. To be considered no longer valid, the following must apply:
    - 1) Two years have passed since the audit report in which the finding occurred was submitted:
    - 2) Federal agency or grantor is not currently pursuing an audit finding; and
    - 3) No management decision was issued
  - d) Corrective action plan, where the auditor identifies audit findings for:
    - 1) Material noncompliance with individual compliance requirements for a major program; or
    - 2) Material weaknesses in the subrecipient's internal controls
  - e) Data collection form Title 2 CFR Part 200, Subpart F requires completion of a data collection form. The Federal government intends the Data Collection Form to be a tool that summarizes single audit related data. (This form for the most part is filed by the auditor for

and on behalf of the auditee.)

- 1) When a program-specific audit guide is available, the auditee must electronically submit to the Federal Audit Clearinghouse (FAC) the data collection form prepared in accordance with §200.512 Report submission, paragraph (b), as applicable to a program-specific audit, and the reporting required by the program-specific audit guide.
- 2) When a program-specific audit guide is not available, the reporting package for a program-specific audit must consist of the financial statement(s) of the Federal program, a summary schedule of prior audit findings, and a corrective action plan as described in paragraph (b)(2) of this section, and the auditor report(s) described in paragraph (b)(4) of this section. The data collection form prepared in accordance with §200.512 Report submission, paragraph (b), as applicable to a program-specific audit, and one copy of this reporting package must be electronically submitted to the FAC.

#### g. Audit Costs

- 1. Single Audit Act amendments establish a requirement that the percentage of the audit costs charged to Federal Awards generally cannot be greater than the ratio of the entity's Federal awards expended to its total expenditures.
- 2. A greater percentage can be charged only if the entity can demonstrate that the cost of auditing the Federal awards was higher.
- 3. If an entity expends less than \$750,000 in Federal awards, they may not charge single audit costs to the Federal awards. They may be allowed to charge the cost of limited scope audits to monitor subrecipients.

#### **DEFINITIONS**

Administrative finding – a finding that is non-monetary and related to procedural or administrative matters.

Auditee – a non-federal entity that expends federal awards which must be audited under Uniform Guidance Subpart F – Audit Requirements. (Uniform Guidance Section 200.6)

Auditor – an auditor who is a public accountant or a federal, state, local government, or Indian tribe audit organization that meets the general standards specified for external auditors in generally accepted government auditing standards (GAGAS). The term auditor does not include internal auditors of nonprofit organizations. (Uniform Guidance Section 200.7)

Awarding agency – means (1) with respect to a grant, Department of Labor (DOL); and (2) with respect to a subgrant or contract, the entity that awarded the subgrant or contract.

*Disallowed costs* – those charges to a federal award that the federal awarding agency or pass- through entity determines to be unallowable according to the applicable federal statutes, regulations, or the terms and conditions of the federal award.

Federal award – federal financial assistance that a non-federal entity receives either directly from a federal awarding agency or indirectly from a pass-through entity. (Uniform Guidance Section 200.38)

*Final Determination* – the awarding agency's final decision to disallow the cost and the status of nonmonetary findings.

Informal resolution – a reasonable period of time (not more than 6 months) from the date of issuance of the initial determination to informally resolve matters in which the recipient/contractor disagrees with the decisions of the awarding agency on the allowability of questioned costs or activities.

*Initial Determination* – a preliminary decision on whether to allow or disallow questioned costs and resolve any non-monetary (administrative) findings. The initial determination is based on applicable statutes, regulations, administrative directives, or terms and conditions of the grant/contract award instrument. It offers the auditee/subrecipient an opportunity for informal resolution, not a formal hearing.

Non-federal entity – a state, local government, Indian tribe, institution of higher education, or nonprofit organization that carries out a federal award as a recipient or subrecipient. (Uniform Guidance Section 200.69)

Pass-through entity – a non-federal entity that provides a subaward to a subrecipient to carry out part of a federal program (Uniform Guidance Section 200.74). The EDD is the pass-through entity for WIOA Title I Adult, Dislocated Worker, and Youth programs, and other federal grant awards.

*Program-Specific Audit* – an audit of an individual federal program rather than a single audit of an entity's financial statements and federal programs. When an auditee expends federal awards under only one federal program (excluding research and development), and the federal program's statutes, regulations, or the terms and conditions of the federal award do not require a financial statement audit of the auditee, the auditee may elect to have a program- specific audit conducted in accordance with Uniform Guidance Section 200.507. A program- specific audit may not be elected for research and development unless all of the federal awards expended were received from one federal agency, or one federal agency and one pass-through

entity, and that federal agency, or pass-through entity in the case of a subrecipient, approves in advance a program-specific audit.

Recipient – a non-federal entity that receives a federal award directly from a federal awarding agency to carry out an activity under a federal program. The term recipient does not include subrecipients. (Uniform Guidance Section 200.86)

Single Audit – a comprehensive review of an organization's financial activity for a fiscal year. All single audits must be conducted by an independent auditor in accordance with GAGAS. In order to determine whether the \$750,000 threshold is met, a non-federal entity must count the amount of federal awards received directly from federal agencies and pass-through entities.

Stand-In Costs – costs paid from non-federal sources to substitute federal costs that have been disallowed as a result of an audit. Stand-in costs must come from the same year as the costs that they are proposed to replace and they must not cause a violation of the administrative or other cost limitation. These costs must be included in the appropriate expenditure reports if they will be used at a later time.

Subaward – an award provided by a pass-through entity to a subrecipient for the subrecipient to carry out part of a federal award received by the pass-through entity. It does not include payments to a contractor or payments to an individual that is a beneficiary of a federal program. A subaward may be provided through any form of legal agreement, including an agreement that the pass-through entity considers a contract. (Uniform Guidance Section 200.92)

Subrecipient – a non-federal entity that receives a subaward from a pass-through entity to carry out part of a federal program but does not include an individual that is a beneficiary of such program. A subrecipient may also be a recipient of other federal awards directly from a federal awarding agency (Uniform Guidance Section 200.93). Local Workforce Development Boards, including other agencies are the subrecipients of WIOA funds and other federal grant awards, and may allocate funds to their subrecipients to carry out a part of the federal program. This directive refers to both the awarding agency subrecipient and their subrecipients.

#### **AUDIT REQUIREMENTS**

#### **AUDITING ASSURANCES:**

If exceeding the threshold of expenditures of the award received, subrecipients must have an independent financial and compliance audit performed annually for funds received by the subrecipient.

All audits must be conducted in accordance with applicable auditing standards set forth in the Functions developed by the Comptroller General of the United States and the requirements of the Single Audit Act, 2 CFR Part 200 (Subpart F), federal regulations, and state policy directives.

All draft reports will be treated in a confidential manner and only disseminated to the subrecipient's personnel with direct responsibilities towards the auditing process and program management. The audit report will be considered a public document upon official transmittal to the subrecipient.

To ensure that the audit responsibility is accomplished, the subrecipient shall have formal written policies established governing procedures for independent audits that include, but are not limited to:

- 1) Frequency of audits;
- 2) Procedures for debt collection and resolution of audits;
- 3) Audit bidding procedures;
- 4) Notification to subrecipients scheduled for audit;
- 5) Sanctions for non-performance by audit firms; and
- 6) Qualifications of the auditor

Subrecipients shall adhere to time frames established by the Monterey County Workforce Development Board, hereinafter referred to as the MCWDB, for the performance and resolution of independent audits.

All documents, records, work papers, etc. associated with the audit shall be retained for a minimum of three (3) years after the issuance of the audit report. If, prior to the expiration of the three year time period, any audit resolution, litigation, or a claim is instituted involving the grant covered by the records, the subrecipient shall retain the documentation beyond the period until the audit findings, litigation, or claim has been finally resolved.

Upon request, all subrecipients shall make available to MCWDB, its designated agents, federal and state access to all program documents and working papers. Access includes the right of designated agents to obtain copies of working papers, as is reasonable and necessary.

#### **AUDIT PROCEDURE SCOPE:**

At a minimum, for major program or program specific audits, the scope must include the following:

#### A. Allowable Costs

To be allowable, a cost must be necessary and reasonable for proper and efficient administration of the program and be allocable as such. Costs charged to the program must be consistent with those allowed in the Cost Principles.

#### B. Classification of Costs

Allowable costs must be charged against the appropriate cost categories to the extent that benefits are received under that category and are consistent with the cost categories delineated in Federal regulations and OMB circulars.

#### C. Cost Limitation by Category

The scope will include identification of cost limitations as set forth in the relevant Federal Act, Regulations and EDD directives.

#### D. Eligibility Compliance Requirement

Compliance requirements assist auditors to understand program objectives and procedures.

#### **AUDIT RESOLUTION**

#### LOCAL AREA RESPONSIBILITIES FOR AUDIT RESOLUTION

#### A. The MCWDB Executive Committee

The MCWDB Executive Committee is designated as the official body responsible for ensuring that audit recommendations are resolved in a timely manner. The Executive Committee acts as the hearing body to resolve all audit issues that require a hearing. In addition, it is also responsible for ensuring that determinations made on audit recommendations are actually accomplished.

#### B. The MCWDB Executive Director

The MCWDB Executive Director is responsible for exercising executive level oversight of and advising the MCWDB Executive Committee on audit resolution activities. The MCWDB Executive Director will:

- 1. Review and make recommendations to the MCWDB Executive Committee on the resolution of audits which have not been resolved within six months;
- 2. Monitor ongoing audit resolution performance;
- 3. Consider and, when necessary as a last resort, make recommendations to the MCWDB Executive Committee concerning safeguards that should be established where subrecipients refuse to adequately correct deficiencies within a reasonable period of time or fail to comply with agreement on corrective actions.

#### C. The MCWDB Finance Manager

The MCWDB Finance Manager is responsible for the following:

- 1. Resolving all audit findings (management and system deficiencies as well as monetary findings, which affect the WIOA programs.
- 2. Monitoring the completion of resolution actions on program specific findings, which are contained in audit reports.
- 3. Formulating the MCWDB's policies and procedures; implementing audit policies and procedures and providing advice and assistance to the MCWDB Executive Director on audit resolution matters.
- 4. Accounting and controlling monetary audit disallowances and monitoring the collection status of these disallowances.

The MCWDB Finance Manager's responsibility with respect to an individual audit report is generally limited to the findings contained in the report. However, issues which are not specifically cited as findings per se should be pursued under the following circumstances:

- a. The report contains information which indicates that a serious problem may exist even though it is not cited as a finding;
- b. Experience in dealing with a given type of subrecipient indicates that the findings contained in the audit report are frequently indicative of other problems not covered in the report; or
- c. The MCWDB Finance Manager has specific knowledge of serious problems from other sources.

Where additional problems appear to exist, the MCWDB Finance Manager, prior to raising them with the audited subrecipient, should discuss them with the auditor and, if necessary, ask the auditor for additional information or audit coverage to determine whether the problems do, in fact, exist. Although it may occasionally be necessary to raise the problems described above after an audit report is issued, these problems should be brought to the attention of the MCWDB Executive Director when discovered.

#### **PROCEDURES**

- I. Subrecipient Standards
  - The MCWDB, the "awarding agency subrecipient," is the agency who is directly funded and in a subgrant with the EDD.
  - The MCWDB's subrecipients, discussed below as "their subrecipient," are the agencies at the local level that receive funds from the MCWDB to carry out a portion of the federally funded program.
  - A. Awarding agency subrecipients must review the audit report of their subrecipients to ensure compliance with the requirements of Uniform Guidance 2 CFR Part 200, Subpart F. If there are no concerns, a copy of the single audit must be kept on file and added to the audit control log as being compliant. If there are concerns, follow the following steps.
    - 1. Establish an audit resolution file to document the disposition of reported questioned costs and corrective actions taken for all findings. The audit file may be saved electronically, or in a physical file or binder.
    - 2. Complete an audit control log. The log must contain: date of the audit, period covered by the audit, date audit was received, auditor name, questioned costs (number of findings and amounts), administrative findings (number of findings), assigned audit number, date or dates of Initial and Final Determinations, and documentation of decisions regarding administrative findings, disallowed costs, and appeals. This log should include the review of all single audits including those that are compliant.
    - 3. Issue a letter of Initial Determination to their subrecipient based on the audit review. The Initial Determination letter includes the following:
      - A list of all questioned costs.
      - Whether the costs are allowed or disallowed, including the reasons with appropriate citations for such actions.
      - Acceptance or rejection of any corrective action taken to date, including corrective action on non-monetary administrative findings.
      - Possible sanctions.
      - The opportunity for informal resolution of no more than 60 days from the date of Initial Determination.
    - 4. During informal resolution, their subrecipient may provide documentation to support allowability of costs and proposed corrective action of administrative findings.

Informal resolution discussions may be held by telephone, video conference or in person, if practicable. When a meeting is held, provide a sign-in sheet. The sign-in sheet must be retained as part of the audit file. The meeting must be documented either with a voice recording or written notes. Negotiations of repayments can be initiated at this time.

- 5. Issue a written Final Determination to their subrecipient and include the following:
  - Reference to the Initial Determination.
  - Summation of the informal resolution meeting, if held.
  - Decisions regarding the disallowed costs, listing each disallowed cost and noting the reasons for each disallowance.
  - Questioned costs that have been allowed by the awarding agency and the basis for the

- allowance.
- Demand for repayment of the disallowed costs.
- Description of the debt collection process and other sanctions that may be imposed if payment is not received. See the debt collection process in *Debt Collection* (WSD22-07)
- Rights to a hearing.
- The status of each administrative finding.
- Identified areas of disagreement between the parties.
- Advise their subrecipient that the determination is based on information that is currently available. If new information becomes available, the Final Determination may be reopened at the awarding agencies option.
- B. The audit resolution process must be completed within six months after receipt of their subrecipient's audit report and must ensure that their subrecipient takes appropriate and timely corrective action.
- C. The audit file must be assembled for reference in the event of future action. Electronic files must be saved in a logical order (generally chronological) and contain all supporting documentation. Physical files must be tabulated with the most current documentation first. All audit files should include the following:
  - Final Determination and proof of receipt by their subrecipient.
  - Additional documentation submitted as part of the informal resolution process:
    - Notes related to the informal resolution.
    - Sign-in sheets from any informal resolution meetings.
  - Initial Determination and proof of receipt by their subrecipient.
  - Response to the final audit report.
  - Final audit report.
- D. The awarding agency subrecipient has established local-level hearing procedures and reserves the right to overturn the decision of a hearing officer (in Monterey County, the MCWDB Executive Committee serves as the hearing body) when it determines that noncompliance with the applicable act or its regulations still exists.

The hearing allows both parties the right to present either written or oral testimony, call and question witnesses in support of their position, present oral and written arguments, examine records and documents relevant to the issues, and be represented. The hearing shall be documented either with a voice recording, written notes, or by court reporter.

Their subrecipient has 30 calendar days after the Final Determination is issued to submit a written request for a hearing. At least 10 calendar days before the hearing, written notice of the date and site of the hearing must be provided to their subrecipient. The 10-day notice may be shortened with written consent of both parties. Their subrecipient may withdraw the hearing request; the withdrawal request must be submitted in writing.

The hearing officer must issue a decision within 60 days of the request filing date.

Their subrecipient has 10 days from receipt of an adverse decision to file an appeal of the local hearing officer's adverse decision to the State Review Panel. If a local hearing is not held or the decision is not rendered timely, their subrecipient has 15 days from the date on which the hearing should have been held or the decision should have been issued to file an appeal with the State Review Panel.

If their subrecipient appeals the decision of the awarding agency subrecipient's hearing officer to the state, the awarding agency subrecipient will send the Compliance Review Office (CRO) the complete audit file and hearing transcripts for review by the State Review Panel.

Within 30 days of receipt by the CRO of their subrecipients written appeal, the State Review Panel will be convened to review all evidence and issue a decision based on the evidence without consideration of any imposed sanctions.

- E. There is no administrative appeal beyond the State Review Panel.
- F. The awarding agency subrecipient shall ensure correction of any unresolved administrative findings and will determine the status of the unresolved administrative findings through its monitoring process and determine that appropriate corrective action has been taken. A copy of the monitoring report substantiating the implementation of the appropriate corrective action must be filed with the audit report.

#### II. State Audit Resolution

- A. If there are no audit findings, no further action will be taken regarding the audit.
- B. If the audit identifies an administrative finding, questioned costs, or cost recommended for disallowance, the CRO will do the following:
  - Establish an audit resolution file to document the disposition of each finding and the corrective action taken to resolve each finding and may request additional documentation.
  - Issue a written Initial Determination after the audit is reviewed.
  - Provide an opportunity for informal resolution and submission of additional documents within 60 days from the date of the notification of Initial Determination to resolve questioned costs and/or administrative findings.
  - Issue a written Final Determination.

#### State Hearings

All appeals of state audit determinations, including amendments and withdrawals, shall be in writing.

The state hearing officer will provide written notice to the concerned parties of the date, time, and place of the hearing at least 10 calendar days before the scheduled hearing. Both parties will have the opportunity to present oral and written testimony, call and question witnesses in support of their position, present oral and written arguments, examine records and documents relevant to the issue(s), and be represented. The state hearing officer will prepare a proposed decision and submit to the EDD Director or designee. The EDD reserves the right to overturn the decision of the hearing officer.

There is no administrative appeal beyond this level.

#### **Stand-in Costs Policy**

During the audit resolution process, the auditee may propose the use of stand-in costs to substitute for the disallowed costs. Stand-in costs must be actual expenses paid with nonfederal funds. To be considered, stand-in costs must be incurred for allowable WIOA costs that were reported as uncharged WIOA program costs, included within the scope of the audit, and accounted for in the auditee's financial system. Cash match in excess of the required match may also be considered for use as stand-in costs. To be accepted, the stand-in costs must come from the same year as the costs they propose to replace, and they must not cause a violation of the administrative or other cost limitations.

#### **Records Retention Policy**

Awarding agency subrecipients and their subrecipients must retain all records of each WIOA allocation for a period of three years from the date of their last expenditure report submitted to the EDD Central Office Workforce Services Division. If any litigation, claim, or audit is started before the expiration of the three-year period, ALL records must be retained until all findings have been resolved and final action taken (Uniform Guidance Section 200.333).

### **INQUIRIES**

If you have questions, please contact staff at (831) 796-3505. CHRISTOPHER DONNELLY, Executive Director Monterey County Workforce Development Board



## Item No.5

Board of Supervisors Chambers 168 W. Alisal St., 1st Floor Salinas, CA 93901

May 15, 2025

## **Board Report**

Legistar File Number: 25-326

Introduced: 5/9/2025 Current Status: Agenda Ready

Version: 1 Matter Type: General Agenda Item

Discussion on proposed 2025-26 MCWDB WIOA budget.





## Discussion on Proposed 2025-26 Monterey County Workforce Development Board (MCWDB) Budget

The MCWDB's Executive Director and Finance Manager will discuss the proposed 2025-26 MCWDB budget with the committee. Staff will provide additional information to the committee in advance of the meeting. This additional information will also be provided at the meeting.



## Item No.6

Board of Supervisors Chambers 168 W. Alisal St., 1st Floor Salinas, CA 93901

May 15, 2025

## **Board Report**

Legistar File Number: 25-327

Introduced: 5/9/2025 Current Status: Agenda Ready

Version: 1 Matter Type: General Agenda Item

Update on MCWDB's 3rd quarter budget and expenditures.





# Update on Monterey County Workforce Development Board's 3<sup>rd</sup> Quarter Budget and Expenditures

#### **Overview of Expenditures**

This memorandum provides a summary of expenditures under the Workforce Innovation and Opportunity Act (WIOA) for the Monterey County Workforce Development Board (MCWDB), covering the Adult, Dislocated Worker, and Youth programs for the third quarter of Fiscal Year 2024–25.

As of March 31, 2025, total expenditures from July 1, 2024, through March 31, 2025, amount to \$4,581,591. These figures were imported from the County of Monterey Advantage Financial System into the MCWDB's internal financial system, MIP. The expenditures are distributed as follows:

Adult Program: \$2,261,008

• Dislocated Worker (DW) Program: \$1,117,672

• Youth Program: \$1,202,911

Staff will provide an updated budget spreadsheet to the committee in advance of the meeting. The budget spreadsheet and expenditure totals for April 2025 will also be provided at the meeting.



## Item No.7

Board of Supervisors Chambers 168 W. Alisal St., 1st Floor Salinas, CA 93901

May 15, 2025

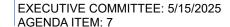
## **Board Report**

Legistar File Number: 25-328

Introduced: 5/9/2025 Current Status: Agenda Ready

Version: 1 Matter Type: General Agenda Item

Update on WIOA Reauthorization; the April 23, 2025, Executive Order on "Preparing Americans for High-Paying Skilled Trade Jobs of the Future"; and the Department of Labor (DOL) budget for 2026.





# Update on Workforce Innovation and Opportunity Act (WIOA) Reauthorization; the April 23, 2025, Executive Order on "Preparing Americans for High-Paying Skilled Trade Jobs of the Future; and the Department of Labor's Budget for 2026

Executive Director Christopher Donnelly will provide an update on WIOA Reauthorization and related topics.



## Item No.8

Board of Supervisors Chambers 168 W. Alisal St., 1st Floor Salinas, CA 93901

May 15, 2025

## **Board Report**

Legistar File Number: 25-329

Introduced: 5/9/2025 Current Status: Agenda Ready

Version: 1 Matter Type: General Agenda Item

Update on the Pajaro Small Business Assistance program.



#### **Update on Pajaro Small Business Assistance Program**

On April 25, 2025, the Monterey County Workforce Development Board (MCWDB) launched Round 2 for Phase 2 Beautification requests only with up to \$500,000 available. Both new and existing applicants can apply for up to \$15,000 each to fund interior / exterior painting, landscaping, fascia / signage, lighting, security cameras, and/or driveway / parking lot. Applications for Round 2 will be accepted until May 23, 2025, and approved applicants will be given 60 days to complete approved beautification projects.

The MCWDB has issued a total amount of \$2,437,002 to 63 businesses as of April 30, 2025.

	# Applications	# Approved	# In Follow-Up / Pending Approval	# On Hold
Phase 1 + 2	54	Both Phases 33  Phase 2 Only; Pending Phase 1 10	5	6
Phase 1 Only	32	14	11	7
Phase 2 Only	6	6	0	0
Total	92	63	16	13

	Amount Requested	Amount Approved	Pending Review / Approval
Phase 1	\$6,398,573	\$1,675,713	\$2,796,265
Phase 2	\$843,290	\$761,289	\$153,000
Total	\$7,241,863	\$2,437,002	\$2,949,265

Below is a breakdown of the accrued expenses:

Phase 1	\$1,675,713
Phase 2	\$761,289
Admin	\$232,557
Total Spent	\$2,669,559
Amount Remaining	\$1,330,441



## Item No.9

Board of Supervisors Chambers 168 W. Alisal St., 1st Floor Salinas, CA 93901

May 15, 2025

## **Board Report**

Legistar File Number: 25-330

Introduced: 5/9/2025 Current Status: Agenda Ready

Version: 1 Matter Type: General Agenda Item

Update on 2024-25 WIOA service provider corrective actions.



#### **2024-25 Requests for Subrecipient Corrective Actions**

The Monterey County Workforce Development Board (MCWDB) reviews subrecipient program and fiscal information each month and Workforce Innovation and Opportunity Act (WIOA) performance each quarter to ensure that contract goals are being met as part of its oversight responsibilities for WIOA funding. In addition to these ongoing reviews, MCWDB has contracted with Brennan Workforce Consulting (BWC) to identify potential concerns and address them ahead of the State monitoring rescheduled for the week of May 19, 2025.

On February 21, 2025, the MCWDB provided a request to Equus Workforce Solutions' North County Youth program for corrective action(s) relating to program enrollments and placements in employment in the MCWDB's priority sectors. Equus' Youth program has responded by providing corrective action plans to address the lack of (1) enrollments and (2) priority sector placements and will continue providing weekly updates to the MCWDB moving forward.

On February 26, 2025, the MCWDB provided a request to Equus' Adult and Dislocated Worker program for corrective action(s) relating to Individual Training Accounts (ITAs) based on the discrepancies identified by BWC, including incorrect and incomplete information, late ITA submittals, and paperwork with numerous errors being submitted to the MCWDB's fiscal unit. Equus' Adult and Dislocated Worker program has provided a corrective action plan to address the identified ITA discrepancies and will continue providing weekly updates to the MCWDB moving forward.

On March 4, 2025, the MCWDB provided a request to Turning Point of Central California's South County Youth program for corrective action(s) relating to placements in employment in the MCWDB's priority sectors. Turning Point has provided a corrective action plan to address the lack of priority sector placements in employment and will continue providing weekly updates to the MCWDB moving forward.