# Attachment C

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COUNTY CHARTER OF	Monter Title 19 Title	<b>COF APPEA</b> ey County Code (Subdivisions) e 20 (Zoning) e 21 (Zoning)	L MONTEREY COUNTY MAY 23 2025 H. D. CLERK OF THE BOARD CLERK OF THE BOARD DEPUTY
No appeal will be accepted until writte do so on or before May 27, 2025 (10 d	en notice of the de ays after written n	cision has been given. otice of the decision h	If you wish to file an appeal, you must as been mailed to the applicant).
Date of decision: April 29, 2025			
1. Appellant Name: <u>Samuel Reeves C</u>	C/O Anthony Lom	bardo	
Address: 144 West Gabilan	, Salinas CA 9390		
Telephone: <u>831-751-2330</u>			
2. Indicate your interest in the decision	by placing a chec	k mark below:	
Applicant			
Neighbor <u>X</u>			
Other (please state)			
<ol> <li>If you are not the applicant, please g Massy Mehdipour/Signal Hill, LLC</li> </ol>		name:	
4. Fill in the file number of the application	tion that is the sub	ject of this appeal belo	w:
Typ	be of Application		Area
a) Planning Commission: PC- <u>PL1</u>	N240077	Signal Hill, Pebble	Beach, Coastal Zone
b) Zoning Administrator: ZA			
c) Administrative Permit: AP			
Notice of Appeal			
5. What is the nature of your appeal?			
a) Are you appealing the appro	oval or denial of a	n application? <u>Appro</u>	val
cc: Original to Clerk to the Board; RMA Planning Monterey County Land Use Fees effective 09-			

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<ul> <li>b) If you are appealing one or more conditions of approval, list the condition number and you are appealing. (Attach extra sheet if necessary)</li> <li>6. Place a check mark beside the reason(s) for your appeal: There was a lack of fair or impartial hearing X. The findings or decision or conditions are not supported by the evidence X. The decision was contrary to law X.</li> <li>7. Give a brief and specific statement in support of each of the reasons for your appeal checked at Supervisors will not accept an application for an appeal that is stated in generalities, legal or ot appealing specific conditions, you must list the number of each condition and the basis for you extra sheets if necessary)</li> <li>See attached Points of Appeal</li> <li>8. As part of the application approval or denial process, findings were made by the decision-makic Commission, Zoning Administrator, or Chief of Planning). In order to file a valid appeal, you reasons why you disagree with the findings made. (Attach extra sheets if necessary)</li> <li>See attached Points of Appeal</li> <li>9. You must pay the required filing fee of \$3,572.00 (make check payable to "County of Montere file your appeal. (Please note that appeals of projects in the Coastal Zone are not subject to the to the Board of Supervisors.</li> <li>The appeal and applicable filing fee must be delivered to the Clerk to the Board or malied the filing deadline to PO Box 1728, Salinas CA 93902. A facismile copy of the appeal will</li> </ul>	
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the hard copy of the appeal and applicable filing fee are mailed and postmarked by the d	be accepted only if
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RECEIVED SIGNATURE Date: 5/2	3/25

cc: Original to Clerk to the Board; RMA Planning Monterey County Land Use Fees effective 09-17-2019

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# APPEAL OF SAM REEVES TO THE DECISION OF THE PLANNING COMMISSION APPROVING A DESIGN APPROVAL (PLN240077) FOR CONSTRUCTION OF A TWO STORY, 8,290 SF HOUSE INCONSISTENT WITH THE DIRECTION AND DECISION OF THE BOARD OF SUPERVISORS

# (PLN100338) SIGNAL HILL, LLC/MASSY MEHDIPOUR

#### BACKGROUND

On June 27, 2023, the Board of Supervisors adopted Resolution 23-237 which included the following language:

a) Coastal Administrative Permit to allow the demolition of an existing <u>4,124 square foot</u> single family residence;

b) Coastal Administrative Permit for the <u>construction of a new single-family residence of</u> <u>similar size</u>, in concept, as the existing residence (page 1).

Finding 1, evidence i: <u>The Reduced Project is anticipated to be no taller or larger than</u> <u>the existing dwelling. A Design Approval shall ensure that colors and materials will</u> <u>blend with the natural surroundings.</u>

Finding 1, evidence m: Maximum allowable height is 30 feet, and <u>the Reduced Project</u> <u>maximum height is anticipated to be approximately 22 feet</u> from average natural grade.

In approving the Resolution, the Board of Supervisors was specific that the new house was to be built in footprint of the Connell House. Supervisor Church stated the replacement house was to be "within the same footprint of the Connell House as it was…" In the discussion following the motion, both County Counsel Girard and Craig Spencer confirmed that was their understanding of the motion was the new house was to be in the footprint of the Connell house "as it was."

That is not what the staff recommended to the Planning Commission nor is it what the Planning Commission approved.

# THE PLANNING COMMISSION APPROVAL

# THERE WAS A LACK OF FAIR AND IMPARTIAL HEARING

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• The applicant made numerous misstatements of the fact of the application, past actions and Board's decision which were not corrected. The staff also made several misstatements, particularly relative to the history of illegal tree removal and failure to replace the trees, the size of the home in relation to other homes in the neighborhood and the decision of the Board in Resolution 23-237.

# THE FINDINGS ARE NOT SUPPORTED BY THE EVIDENCE

Planning Commission Resolution 25-012 was prepared by the staff after the Planning Commission decision. The Resolution has not been reviewed by the Planning Commission to

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assure it accurately reflects their decision. There are numerous factual errors in the Resolution, including, but not limited to:

• <u>Finding 1, a</u>: "No public comment was provided during project review that indicated the project is inconsistent with the text, policies, and regulations in these documents on various grounds."

EVIDENCE: Anthony Lombardo, Kent Seavey and Denise Estrada all spoke in opposition to the application. Mr. Lombardo wrote two separate letters and did a Power Point presentation to the Planning Commission opposing the application.

 <u>Finding1, b</u>: "The Proposed Project is for construction of an approximately 8,290 square foot two-story single-family dwelling inclusive of a three-car garage with colors and materials of light brown stucco body and black metal clad wood accents and a gravel roof, with an approximately 180 square foot outdoor stair well and 693 square feet of terrace [is](the "Reduced Project," Alternative 6 of the Final EIR)."

<u>FACT</u>: The project described is <u>not Alternative 6</u>. The FEIR presented a concept in Alternative 6 which was approved. No specific project, as stated in Evidence b, was presented to or approved by the Board. In fact, the Board's Resolution states "<u>The Reduced Project is anticipated to be no</u> <u>taller or larger than the existing dwelling</u>." The project purportedly approved by the Planning Commission is twice the square footage and with a wall facing Seventeen Mile Drive 8 feet taller than the Connell House.

• Finding 1, e: "the Board of Supervisors also prohibited the replacement single family dwelling from expanding beyond the building footprint of the previous dwelling. The proposed dwelling is constrained to the previous building footprint and hardscaped areas, as illustrated in Exhibit B to the April 30, 2025 staff report to the Planning Commission. As proposed, the replacement residence is within the previous structural footprint, including roof overhangs and upper-level deck (4,630 square feet) and the hardscape indoor/outdoor living areas of the Connell House (911 square feet)...The proposed structure ... proposes to develop the former courtyard. Developing this former courtyard with a <u>new structural footprint (emphasis added)..."</u> is approximately equal to the hardscape area on the northwest corner of the previous development, which will no longer exist with the implementation of this project."

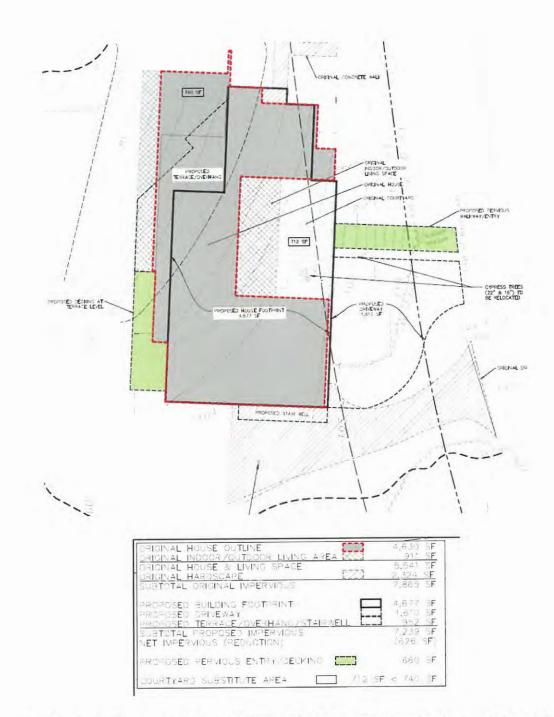
EVIDENCE: The use of including roof overhangs and upper-level decks was not considered in the FEIR or approved by the Board. The FEIR unequivocally states the Connell House was 4, 124 SF. No other figure was presented to or discussed at the Board.

5 <u>EVIDENCE</u>: The drawing below is from Exhibit B referred to in the Resolution. It clearly shows the plan purportedly approved by the Planning Commission extending into patio and courtyard areas in front of the house which are clearly not within the footprint of the Connell House. This is amplified by the staff's own statement that it would represent a "new structural footprint."

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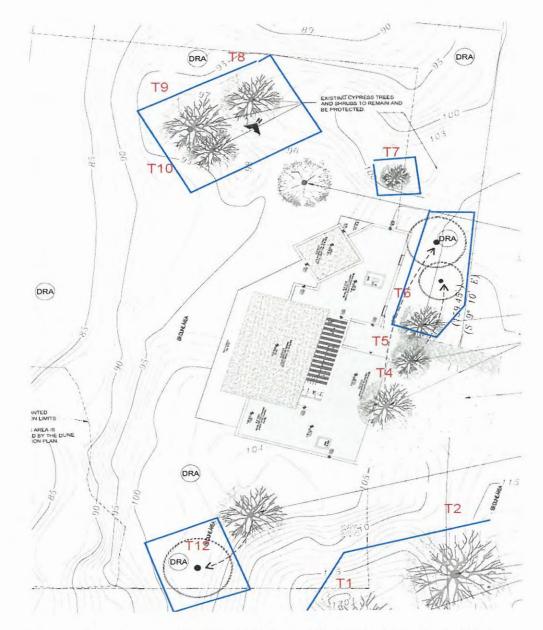
• <u>Finding 1, Evidence 1</u>: "the height, flat roof, and use of natural colors and materials help blend the development into the surrounding environment (existing sand dune and trees around the site). LUP Policy 51requires buildings developed on residential lots in the Visual Resources area to be "situated to allow the highest potential for screening from view...the staking and flagging presented a new (replacement) structure that would be on the larger end of the array of structural massing of single family dwellings currently permitted in the surrounding residential area...Although it will be larger in floor area than other Signal Hill area dwellings, the Proposed Project does not present exceptional bulk or height beyond the existing and permitted dwellings within the public viewshed (Fanshell Beach and 17 Mile Drive locations). <u>EVIDENCE</u>: The proposed residence, as stated in the Resolution finding will be "on the large end of structural massing" and "larger than other Signal Hill area dwellings. The rendering below, prepared and submitted by the applicant and incorporated into the Resolution, is proof their finding regarding visual impact is not supported by evidence and is inconsistent with the Board's resolution stating <u>"The Reduced Project is anticipated to be no taller or larger than the</u> existing dwelling."



#### Applicant Rendering

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- Finding 4, Evidence a and c: "Three Monterey Cypress trees [T4, T5 and T12] will be removed as part of this Project (Evidence a)...The two other trees proposed for relocation with this project (identified in the Plans attached to this Resolution as T4 and T5) were involved in PLN100418 as trees that were "significantly pruned" and were required to be monitored for canopy decline (Evidence c)."
- <u>EVIDENCE</u>: Trees T4 and T5, in front of the house on Signal Hill Road, were not part of the violations which PLN100418 was intended to address. The trees which were "significantly pruned" (T8,9,10) were northwest of the Connell House. The trees which were illegally removed were on the west side of the Connell House and provided significant screening from Seventeen Mile Drive and Fanshell Beach. The pictures below from Google Earth shows the scope of the illegal tree removal and trimming. The relocation of T4, T5 and T12 will do nothing to screen the view of this project from the common public viewing areas of Seventeen Mile Drive and Fanshell Beach.



The pictures below show the "before and after" of the illegal cutting and trimming.



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## THE DECISION WAS CONTRARY TO LAW

- The Planning Commission Approved a Variance with no notice to the public and no findings or evidence to support the variance. The Connell House was nonconforming as to setbacks. The staff presumed the Board direction to rebuild in the footprint of the Connell house was the equivalent to the granting a variance and so advised the Planning Commission. The Planning Commission, upon the recommendation of the staff approved expansion outside the footprint and approved a variance for that. However, no variance was requested by the applicant, neither the staff report nor the draft resolution included the findings and evidence required by Monterey County Code Section 20.78.040, 20.78.050 and by Government Code Section 65906.
  - <u>No public notice of the proposed variance was provided as required by Monterey</u> <u>County Code Section 20.78.050 (A)</u>. The variance was not included in the project description in the public notice or the agenda.
- The approval violates Monterey County Code Section 20.02.060 A "No building permit, grading permit, land use discretionary permit, coastal administrative permit, coastal development permit, exemption, categorical exclusion, or other permit relative to land use may be approved if it is found to be inconsistent with the Monterey County Local Coastal Program." The project is clearly inconsistent with the policies of the DMFLCP, particularly relating to visual resources.
- The action of the Planning Commission fails to recognize that the applicant failed to comply with the prior action by the Board of Supervisors for PLN100418 to plant and maintain Monterey Cypress trees to screen the property from Seventeen Mile Drive and Fanshell Beach. The Board directed in 2012 that Monterey Cypress was to be planted to replace those illegally removed by the applicant. Those trees were planted but ultimately removed by the applicant and not replaced without benefit of a coastal development permit for the removal.
- The decision of the Planning Commission as described in Resolution 25-012 is contrary to the 2023 findings and decision of the Board of Supervisors:
  - Finding 1, evidence i: <u>The Reduced Project is anticipated to be no taller or larger</u> <u>than the existing dwelling. A Design Approval shall ensure that colors and</u> <u>materials will blend with the natural surroundings.</u>

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 Finding 1, evidence m: Maximum allowable height is 30 feet, and <u>the Reduced</u> <u>Project maximum height is anticipated to be approximately 22 feet</u> from average natural grade.

- At 8,290 SF it is nearly twice the size of the 4,124 SSF of the Connell House as it was described in the FEIR, staff reports and Board resolution.
- At 25.5' above natural grade it is higher than the 22' above natural grade described in the FEIR, staff reports and Board resolution.
- With a 30' high frontal view from Seventeen Mile Drive it is 8 feet higher than the approximate 22' high frontal view of the Connell House.
- The plans do not incorporate the replacement of trees required by the Board of Supervisors in their decision January 2013 decision on PLN100418.

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do so on or before Date of decision:		written notice of the decis	ion has been mailed to the applicant).
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	PO Box 2752, Monterey (	<u>,n 73740</u>	
Telephone:	831-324-0186		
	terest in the decision by placi	ng a check mark below:	
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Neighbor			
Other (please st	ate) <u>Advocate</u>		
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# NOTICE OF APPEAL

# TO THE PLANNING COMMISSION APPROVAL (PLN240077) FOR CONSTRUCTION OF A HOUSE INCONSISTENT WITH THE DECISION OF THE BOARD OF SUPERVISORS

# (PLN100338) SIGNAL HILL LLC/MEHDIPOUR

# The findings are NOT supported by the evidence.

Finding: The proposed project is consistent with the Board of Supervisors Resolution 23-237 allowing demolition of an existing residence and construction of a new residence of similar size, in concept, to the existing residence.

- The proposed project is not in compliance with the project approved by the Board of Supervisors. It is not Alternative 6 (the Reduced Project in the Final EIR), which was "anticipated to be no taller or larger than the existing dwelling." In fact, the proposed project is nearly twice as large (8,290 square feet versus 4,124 square feet) as the original dwelling. The west façade is 8 feet taller than the original dwelling.
- The new residence was supposed to be within the original footprint, while the proposed project extends into the original patio and courtyard areas.
- The project's is noticeably taller and larger than neighboring houses. Its increased size and height significantly degrade the historic public viewshed from Seventeen Mile Drive and Fanshell Beach.

# The decision was contrary to law.

• The applicant removed the Monterey Cypress trees that screened the original residence from the historic viewshed. The decision does not recognize that the applicant failed to comply with Board of Supervisors direction in 2013 (PLN100418) to replant and maintain these trees; they were replanted but later removed again. The approved project does not include this required mitigation.

 Planning Commission Resolution 25-012 conflicts with the 2023 findings and decision of the Board of Supervisors (Resolution 23-237). That decision anticipated a structure no taller or larger than the original building, and within the original footprint. However, the approved project is nearly twice as large and 8 feet taller with a larger footprint.

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93-1850 - N	Title 21 (Zoning)	CLERK OF THE BOARD
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Date of decision: April 30, 2025 (Hearin	g), May 15, 2025 (Decision	mailed to Applicant)
. Appellant Name: Signal Hill LLC, Ma	assy Mehdipour	
	Road, Pebble Beach, CA	
Telephone: 650-380-3187		
Applicant <u>V</u> Neighbor Other (please state)		
3. If you are not the applicant, please give	the applicant's name:	
5. If you are not the applicant, please give		
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The appeal is of Condition Number 10 (Conservation Easement) only. See attached details.

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This project is in the Coastal Zone.

10. Your appeal is accepted when the Clerk to the Board accepts the appeal as complete and receives the required filing fee. Once the appeal has been accepted, the Clerk to the Board will set a date for the public hearing on the appeal before the Board of Supervisors.

The appeal and applicable filing fee must be delivered to the Clerk to the Board by the deadline. A mailed copy of the appeal and filing fee will be accepted only if it is received by Clerk of the Board by the deadline. The appeal and applicable filing fee should be mailed to PO Box 1728, Salinas CA 93902. A facsimile copy of the appeal will be accepted only if the hard copy of the appeal and applicable filing fee are mailed and received by Clerk of the Board by the deadline.

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APPELLANT SIGNATURE	hpth_Date: 05/22/2025
RECEIVED SIGNATURE	Date:

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cc: Original to Clerk to the Board; HCD Planning Revised 5-7-2024

## Appeal of Signal Hill LLC to Condition Number 10 of the County of Monterey Planning Commission's Resolution No. 25-012 (PLN240077)

This appeal is at request of the Applicant on the sole issue of Condition Number 10, the Conservation Easement, from the County of Monterey's Planning Commission's Resolution No. 25-012 (PLN240077) that was the result of the County of Monterey Planning Commission Hearing held on April 30, 2025.

#### Lack of Fair and Impartial Hearing Related to Condition Number 10

The agenda of the Planning Commission Hearing on April 30, 2025 was to approve the design of a new house, not to revise a previously agreed upon conservation easement, which the Board of Supervisors had agreed to and documented in their Board Resolution No. 23-237, and which the Coastal Commission had <u>not</u> appealed.

The following was the full description of the Planning Commission Hearing agenda for this item: "Public hearing to consider design approval for the construction of an approximately 8,290 square foot two-story single family dwelling with an attached three car garage with light brown stucco exterior, black metal clad wood accents, and a gravel roof, an approximately 180 square foot stairwell, and approximately 695 square feet of terrace (identified as the "Reduced Project," Alternative 6 in the Final EIR) and the relocation of three Monterey Cypress trees."

Furthermore, the words "easement" and "conservation" do not appear anywhere in the staff report (Legistar File Number: PC 25-041 - Agenda Item No.4)

In the hearing, one of the Planning Commissioners proceeded to suggest revising the conservation easement, which became Condition 10 of the Planning Commission's Resolution, and the subject of this appeal. The reason the hearing was not fair or impartial is that the Applicant was not allowed to speak on the topic of the conservation easement in the hearing. An individual Planning Commissioner introduced the subject late into the meeting, which was after the Chair of the Planning Commission had explicitly instructed the Applicant not to make any further comments. None of the Planning Commissions asked whether they wanted to hear from the Applicant on the conservation easement topic or whether the Applicant would agree to a substantially revised and onerous conservation easement. Staff also did not ask the Planning Commission whether they wanted to hear from the Applicant on the conservation easement topic or whether the Applicant would agree to a substantially revised and onerous conservation easement. The Applicant was not asked whether she would agree to such a major infringement on her property rights in a manner that was exceedingly above and beyond what the Board of Supervisors had agreed to via its Board of Resolution No. 23-237.

## Condition Number 10 is Not Supported by the Evidence

The Board of Supervisors did not direct staff or the Planning Commission to consider the scope of the conservation easement as part of the hearing. The scope of the hearing was to review the design plans of the Reduced Project, "which is approved in concept by the Board of Supervisors with the understanding that the applicant shall return to County for a Design Approval of the project plans, which have not yet been developed." (From Board of Supervisor's Resolution No. 23-237 - Page 3).

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As described, the scope of the hearing and the Planning Commission's directive was to review the project design plans that were submitted. The conservation easement was not part of the design plans.

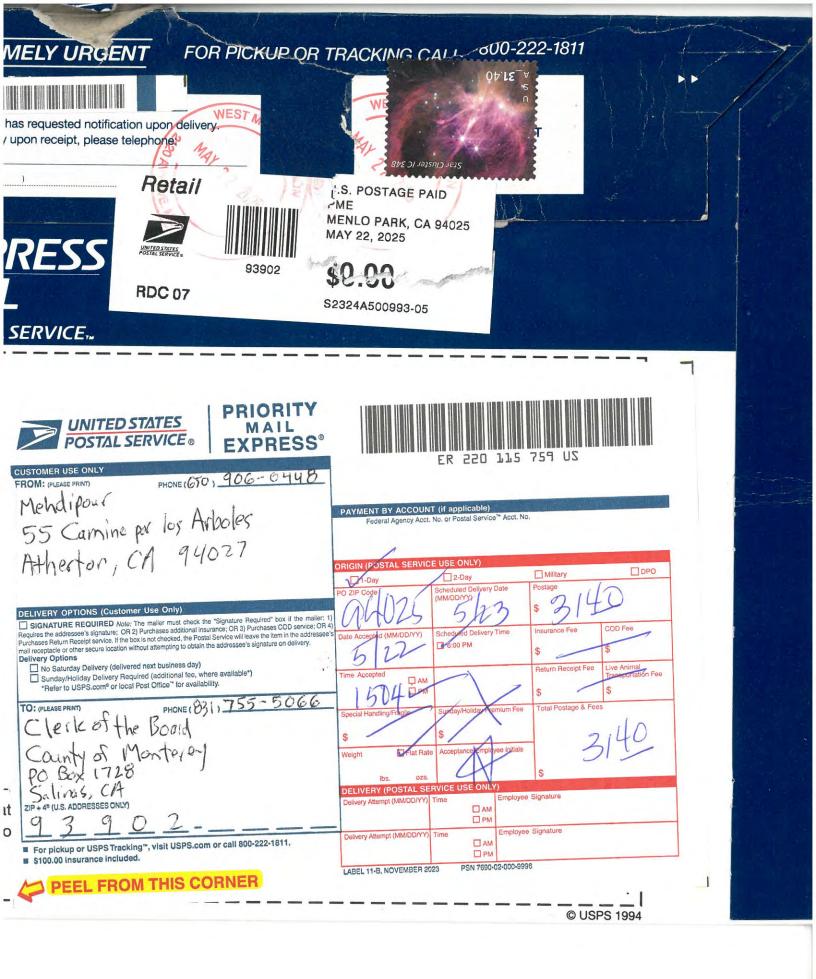
#### Condition Number 10 Was Contrary to Law

The Board of Supervisors is the primary and highest-level governing body for Monterey County, holding both legislative and executive authority. The scope of the conservation easement was fully agreed to and memorialized in the Board Resolution through the Conditions of Approval via 23. BIO/MM-3.1 -- CONSERVATION AND SCENIC EASEMENT as follows:

"the applicant shall permanently protect Environmentally Sensitive Habitat Areas located outside the construction area by establishing deed restrictions or a permanent open space conservation and scenic easement to be granted to the Del Monte Forest Foundation. The deed restrictions/easement shall encompass an area of 2:1 ratio to developed area on the property and shall be located within the areas proposed for dune scrub restoration shown in Figures 2-3 and 4.2-2."

The area allocated for a conservation easement by the Board of Supervisors (described above) is orders of magnitude less than what the Planning Commission put in their resolution. The law and public reliance on the Board of Supervisors decisions do not allow for the Planning Commission to contradict the Board of Supervisors nor allow the Planning Commission to restrict an individual's property rights beyond the restrictions previously imposed by the Board of Supervisors. In fact, the Planning Commission's resolution is not actually binding on the Applicant because the Board of Supervisors resolution takes precedence.

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# **ATTACHMENT C-4**

## APPEAL AND COUNTY RESPONSES

The applicant, Massy Mehdipour, Samuel Reeves, and the Alliance of Monterey Area Preservationists (AMAP) all assert that there was a lack of fair and impartial hearing (contention no. 1), the findings made by the Planning Commission are not supported by the evidence (contention nos. 2-8), and the decision was contrary to law (contention nos. 9-14). The applicant's contention is focused on a single condition of approval imposed by the Planning Commission, so those contentions are addressed separately below. The contentions of the neighbor and AMAP are similar, and so are addressed together. Each of their contentions are numbered, summarized, and followed by staff's analysis and response to each contention.

#### Appeal by the Applicant (Mehdipour)

The applicant appealed the Planning Commission's decision because of a condition applied to the Design Approval that amended the requirement for a Conservation and Scenic Easement Deed (CSED). Prior approvals for this project imposed differing CSED requirements (Board Reso. No. 23-317). The applicant also contends that the Planning Commission hearing was not fair or impartial because the Commissioners did not request agreement from the applicant before adding the expanded CSED condition to the motion and voting on it, and because such a change was not noticed as part of the hearing.

Staff reviewed the contention and concluded that it has merit. The Planning Commissioners expressed a wish for a CSE boundary over the entire site and up to the edge of the building. Prior easement requirements were developed to address impacts to habitat at a ratio of 2 to 1 for a sub-area of the 1.67 acres of habitat to be protected, as a ratio typical for development that does not create new permanent impacts (Condition 23 of Board Resolution 23-237). The full-sized project that was the original proposal for PLN100338 would have created new permanent impacts that would have been offset by the full 1.67-acre area to be in CSED. The Planning Commission expanded the CSE beyond that of the full-sized project's CSE, although the proposed project reduces the impacts on habitat that were previously analyzed. It is also true that the Planning Commission did not reopen the hearing and provide an opportunity for the applicant to comment on its final motion, including the expanded CSED requirement.

After the appeal, the applicant offered to commit the full 1.67-acre area of restored sand dune to a CSED. Staff recommends the Board approve the applicant's appeal and also recommends the Board accept this voluntary adjustment to Condition No. 23, which is BIO/MM-3.1. Consistent with the EIR and the prior Board approvals and due to the proportionality of the impacts on dune habitat from the proposed project, staff recommends that the CSED be adjusted to 1.67 acres; to include the area of dune habitat proposed for restoration. This amendment is memorialized as Condition No. 10.

### Appeals from Reeves and AMAP Lack of Fair and Impartial Hearing:

<u>Contention No. 1:</u> (Reeves) The applicant made numerous misstatements of the fact of the application, past actions and Board's decision which were not corrected. The staff also made several

misstatements, particularly relative to the history of illegal tree removal and failure to replace the trees, the size of the home in relation to other homes in the neighborhood and the decision of the Board in Resolution 23-237.

<u>County Response No. 1:</u> Staff attempted to make clear the closed tree removal code enforcement case as it related to the proposed trees for relocation in written documents and oral presentation to the Planning Commission. Staff has corrected a minor error in calculations of the square footage of neighborhood homes in the staff report and presentation for the July 8, 2025 hearing.

### Contentions 2-8 purport that the findings are not supported by the evidence:

<u>Contention No. 2:</u> (Reeves) Planning Commission Resolution 25-012 was prepared by the staff after the Planning Commission decision. The Resolution has not been reviewed by the Planning Commission to assure it accurately reflects their decision. There are numerous factual errors in the Resolution, including, but not limited to:

Finding 1, a: "No public comment was provided during project review that indicated the project is inconsistent with the text, policies, and regulations in these documents on various grounds."

Anthony Lombardo, Kent Seavey and Denise Estrada all spoke in opposition to the application. Mr. Lombardo wrote two separate letters and did a Power Point presentation to the Planning Commission opposing the application.

<u>County Response No. 2:</u> Staff assessed the evidence for Finding 1, Evidence "a" and found that the appellant is correct. Post-hearing edits should have been made to this section of the staff report. The resolution before the Board will reflect comments received during review of this project.

<u>Contention No. 3:</u> (Reeves and AMAP) Finding 1, b: "The Proposed Project is for construction of an approximately 8,290 square foot two-story single-family dwelling inclusive of a three-car garage with colors and materials of light brown stucco body and black metal clad wood accents and a gravel roof, with an approximately 180 square foot outdoor stair well and 693 square feet of terrace [is]\*(the "Reduced Project," Alternative 6 of the Final EIR)." \*appellant added the bracketed verb.

The project described is not Alternative 6. The FEIR presented a concept in Alternative 6 which was approved. No specific project, as stated in Evidence b, was presented to or approved by the Board. In fact, the Board's Resolution states" the Reduced Project is anticipated to be no taller or larger than the existing dwelling." The project purportedly approved by the Planning Commission is twice the square footage and with a wall facing Seventeen Mile Drive 8 feet taller than the Connell House.

County Response No. 3: This contention has some merit.

Alternative 6 is *not* described in the EIR as no taller or larger than the existing dwelling. Instead, the EIR describes Alternative 6 as: *"This alternative would include completely demolishing the Connell House, but would reduce the size of the proposed single-family*  residence to stay within the existing developed footprint and to avoid building heights that extend above the ridgeline. The remainder of the parcel would be restored to native dune habitat." The proposed single-family dwelling that was considered in the EIR included a 11,993 square foot, 30-foot-tall single-family dwelling. The reduced project alternative was an alternative to that original proposal. Alternative 6 was found to reduce visual and biological impacts compared with the original project by avoiding ridgeline development (reduced height) and limiting new development within the dune habitat (existing developed footprint). As currently proposed, the new dwelling would be approximately 4,000 square feet smaller than the original project and five feet shorter. The reduction in height would avoid ridgeline development and the smaller footprint of the current proposal would have less impact on dune habitat. The remainder of the parcel would continue to be restored to native dune habitat.

The appellant's quoted text ("*The Reduced Project is anticipated to be no taller or larger than the existing dwelling*") is from Finding 1, Evidence "i" of Board Reso. No. 23-237. This Resolution approved the demolition of the Connell House and approved Alternative 6 in concept. The quoted text from the Board report was prepared at a time when plans for a new house, reflecting the "reduced project alternative," were not available; hence the term "anticipated." The language quoted from the Board report does not constrain the Board's discretion on design review of this project. In reviewing the current design (PLN240077), staff, LUAC members, and the Planning Commission relied on the Board's specific motion and the description of Alternative 6 in the EIR – reduce the height and remain within the Connell House footprint.

In adopting the referenced resolution, the Board directed that the new home design stay within the Connell House footprint. Staying within the footprint was also part of the description of Alternative 6 in the EIR. The new house design is not within the exact footprint of the Connell house. Instead, the applicant proposes to develop the front courtyard area in exchange for leaving an area that will be left undeveloped in the rear yard. The front courtyard of the Connell house had a paved patio and landscaping flanked on three sides by the U-shaped house (the front courtyard). The applicant proposes to fill in the front courtyard which includes an area that was covered by a concrete patio (hardscape) and an additional 714 square feet beyond the patio. In exchange for adding to the footprint in the courtyard area, the applicant proposes to leave a 740 square foot area of the northwest corner of the Connell House footprint undeveloped.

Attachment D to the staff report includes a color-coded site plan prepared by Whitson Engineers overlaying the Connell house footprint with the proposed footprint. Staff have reviewed these plans, aerial imagery of the Connell House footprint, the appeal contentions, and other information in the record, and determined that the proposed house extends beyond the Connell House footprint and that there appear to be discrepancies in the square footages listed in that Attachment. The Connell house footprint, depicted in a red dotted line in Attachment D, appears to include the areas of the site that were covered by roofs and decks as evidenced by the inclusion of the northwest corner inside the red dotted line area which is an area that was not covered by the roof but was a deck. The red dotted line being the outline of the roofs can be confirmed by reviewing aerial imagery of the Connell house. Areas beyond the roof and decks, shown as crosshatched on Attachment D appear to be patios and hardscape that extend beyond the roofline and decks.

As proposed, the new house would have a second story deck at the rear of the house that protrudes beyond the Connell house hardscape (shown in cross hatch and green highlight at the rear of the house in Attachment D). There is also a stairway that is located on the south elevation proposed in an area where the driveway is currently located. The proposed deck and stairway appear additive to the footprint, and beyond the proposed exchange of area from the rear to the front courtyard. Exact square footage of these specific features is not clearly labeled on Attachment D.

Based on the information, the proposed house design, inclusive of roofs, decks, and hardscapes, appear to occupy an area larger than the Connell House's historic footprint (roofs, decks, and hardscape). As such, staff recommends that the Board approve the project with a modification to the design that requires the proposed second story deck at the rear of the house be eliminated or reduced in depth so that it does not protrude beyond the Connell House hardscape. With this modification, the area that was not hardscaped in the rear of the Connell house will remain sand dune area.

Staff recommends this modification because the square footage of the area claimed to be left undeveloped (740 square feet) appears overstated (using the scale provided in the drawing) and the area proposed to be included in the new house footprint (714 square feet in the courtyard), appears to be understated (comparing the location of the front patio in aerial imagery which appears smaller than mapped on the plan and which is not included in the 714 square foot figure) in Attachment D. The increase in the area to be left undeveloped will make the exchanged areas approximately the same size when measured using the scale on the plan.

A new footprint would continue to be added in the front courtyard area in exchange for leaving the northwest (rear) corner of the Connell House footprint undeveloped inclusive of portion of the Connell House covered by roofs and decks (red dotted line) and the patio hardscape below the roof and decks (cross hatched area). A stairway will be added on the south of the home in an area that was paved for the driveway (hardscape). A small portion of the Connell house footprint (approximately 75 square feet) at the front of the home on the north wing of house would also be left undeveloped.

With the suggested modification, the proposed house can be found consistent with Alternative 6 of the EIR and the Board's prior direction. The proposed house would be substantially in the same footprint as the former Connell House other than the exchange of area from back to front. The proposed design is smaller than the original proposal and the height of the proposed house will be not result in ridgeline development. Adopting staff recommendation will require that the currently proposed design be modified to reduce the size of the deck proposed on the west elevation and the rest of the proposal would remain the same.

Contention No. 4: (Reeves and AMAP) Finding 1, e "the Board of Supervisors also prohibited the

replacement single family dwelling from expanding beyond the building footprint of the previous dwelling. The proposed dwelling is constrained to the previous building footprint and hardscaped areas, as illustrated in Exhibit B to the April 30, 2025 staff report to the Planning Commission. As proposed, the replacement residence is within the previous structural footprint, including roof overhangs and upper level deck (4,630 square feet) and the hardscape indoor/outdoor living areas of the Connell House (911 square feet). . . The proposed structure does not mimic the U-shape of the Connell House . . . proposes to develop the former courtyard. Developing this former courtyard with *a new structural footprint (emphasis added)* is approximately equal to the hardscape area on the northwest corner of the previous development, which will no longer exist with the implementation of this project."

EVIDENCE: The use of including roof overhangs and upper-level decks was not considered in the FEIR or approved by the Board. The FEIR unequivocally states the Connell House was 4,124 SF. No other figure was presented to or discussed at the Board.

<u>County Response No. 4</u>: The Board selected Alternative 6 "in concept" when approving the permit for the demolition of the Connell house which included the new house staying within the developed footprint. In the EIR Chapter 5, Alternatives, the definition of a Reduced Project is also conceptual: "*This alternative would include completely demolishing the Connell House, but would reduce the size of the proposed single-family residence to stay within the existing developed footprint and to avoid building heights that extend above the ridgeline*." (EIR Chapter 5, page 5-9.) Neither of these concepts limit the new dwelling to the same floor area, which is inclusive of multiple floors rather than "footprint" from a birds-eye view.

At the time of the decision, the applicant had proposed, and the EIR analyzed, a proposed project that included a new single-family dwelling that was 11,933 square feet and 30 feet tall from Average Natural Grade. The "reduced project alternative" was created in the EIR as a project alternative to compare potential environmental impacts with the "proposed project" at the time. The reduced project alternative would reduce visual and biological impacts by reducing 1) the height of the new house so that it would not be considered "ridgeline development"; and 2) the footprint of the house within the sand dune habitat. The current proposal includes a new single-family dwelling that is 8,290 square feet and 25.5 feet tall.

Past references to the size of the Connell house (4,124 square feet) in the EIR and Board Report were estimates. No survey of the existing house was available as the basis for these estimates. Submitted with the application for the new house is a plan prepared by Whiston Engineers showing the footprint of the Connell house to be 4,630 square feet. Staff has reviewed the plans and determined that the current calculation, resulting in a total of 4,630 square feet, appears to include the footprint of the house from a bird's eye view which includes roof overhangs and decks. The prior estimate of square footage was based on the size of the Connell House, not including roof overhangs and decks, so two different things are being measured.

In any event, the graphical representations of the "footprint" of the Connell house is shown in Attachment D (in red dotted outline). The footprint shown in Exhibit D is consistent with

historic aerial imagery of the building. On Attachment D, which was considered by the Planning Commission in their decision, the proposed project is overlain on the historic "footprint" and the exact square footage within that footprint is not determinative of the analysis regarding "footprint" and impacts to habitat.

As discussed in Response 3, staff has reviewed the plans, footprint, and aerial imagery and determined that the project should be modified to stay within the red dotted outline shown on Attachment D. With this modification, the proposed project would have a footprint no larger than the Connell House historic footprint (See response to Contention 3). It is within the discretion of the Board to consider allowing the exchange of square footage from the rear to the front courtyard area. Staff is recommending approval of this exchange because it is consistent with the intent of limiting impacts on dune habitat, and because it provides some design flexibility for the new construction.

**Contention No. 5:** (Reeves and AMAP) The plan purportedly approved by the Planning Commission clearly shows the footprint extending into patio and courtyard areas in front of the house which are clearly not within the footprint of the Connell House. This is amplified by the staff's own statement that it would represent a "new structural footprint."

**County Response No. 5:** It is acknowledged that the proposed structure includes a footprint that extends beyond the footprint of the Connell house in the front courtyard area. As described in previous responses, the proposal involves occupying the area within the front courtyard in exchange for leaving a section of the former house footprint undeveloped in the rear (northwest) corner. The applicant has requested the ability to exchange the area of development to accommodate a new house design that is not exactly the same as the former U-shaped house design. The proposal increases continuous dune habitat area in the back yard in exchange for filling in an area that was previously disturbed in the front courtyard area. Should the Board prefer to limit new construction to both internal and external footprint, it may do so in the decision on this appeal.

<u>Contention No. 6:</u> (Reeves and AMAP) Finding 1, Evidence 1: "the height, flat roof, and use of natural colors and materials help blend the development into the surrounding environment (existing sand dune and trees around the site). LUP Policy 51 requires buildings developed on residential lots in the Visual Resources area to be "situated to allow the highest potential for screening from view ... the staking and flagging presented a new (replacement) structure that would be on the larger end of the array of structural massing of single family dwellings currently permitted in the surrounding residential area ... Although it will be larger in floor area than other Signal Hill area dwellings, the Proposed Project does not present exceptional bulk or height beyond the existing and permitted dwellings within the public viewshed (Fanshell Beach and 17 Mile Drive locations).

EVIDENCE: The proposed residence, as stated in the Resolution finding will be "on the large end of structural massing" and "larger than other Signal Hill area dwellings." The rendering below, prepared and submitted by the applicant and incorporated into the Resolution, is proof their finding regarding visual impact is not supported by evidence and is inconsistent with the Board's resolution stating "The Reduced Project is anticipated to be no taller or larger than the existing dwelling."

IMAGES: Applicant Rendering of the proposed design, shown in Attachment A, and Staff Photo of the subject parcel, given date of 2010

<u>County Response No. 6:</u> (Reeves) The siting and use of colors, materials and landscaping will meet LUP Policy 51. LUP Policy 51 does not require new construction to match other construction in the area. The project is situated in the location of the prior dwelling. Additionally, the County certified an EIR for the project which included an analysis of all impacts. The EIR discussed this potential impact in the consistency determination of the Aesthetic Resources Chapter, and prescribed mitigation measures to reduce long-term visual impacts such as habitat restoration, permanent maintenance, and tree replacements. With these conditions and mitigations applied, impacts related to Policy 51 were found to reduce impacts to a less-than-significant level. The proposed height of the structure is 25.5 feet which is 4.5 feet lower than the design considered in the EIR and is consistent with the reduced project alternative described in the EIR by avoiding the projection of the roofline above the ridgeline as viewed from 17-mile Drive.

**Contention No. 7:** (Reeves and AMAP) Finding 4, Evidence a and c: "Three Monterey Cypress trees [T4, TS and T12] will be removed as part of this Project (Evidence a) ... The two other trees proposed for relocation with this project (identified in the Plans attached to this Resolution as T4 and TS) were involved in PLN100418 as trees that were "significantly pruned" and were required to be monitored for canopy decline (Evidence c)."

EVIDENCE: Trees T4 and TS, in front of the house on Signal Hill Road, were not part of the violations which PLN100418 was intended to address. The trees which were "significantly pruned" (T8, 9, 10) were northwest of the Connell House. The trees which were illegally removed were on the west side of the Connell House and provided significant screening from Seventeen Mile Drive and Fanshell Beach. The pictures below from Google Earth shows the scope of the illegal tree removal and trimming. The relocation of T4, TS and T12 will do nothing to screen the view of this project from the common public viewing areas of Seventeen Mile Drive and Fanshell Beach.

IMAGES: Tree Relocation and Protection Plan, found attached to Exhibit A, and two aerial images of the Connell House, before and after tree pruning and removals with labels "June 2007" and "September 2009."

## County Response No. 7:

There are two different tree removal/relocation permits at issue here.

First, in 2009, a code enforcement case (CE090288) was initiated as a result of the unpermitted removal of 2 large Cypress trees. To address that code enforcement case, a Tree Resource Evaluation/Construction/Impact Analysis was prepared by a certified arborist in October 2010 (LIB100394). The report evaluated the eight trees on the site (7 Cypress and 1 Eucalyptus) and documented that two Cypress trees were removed without a permit. Additionally, in December 2011, the arborist documented a cluster of three Cypress trees that had been "excessively pruned" and recommended a 5-year monitoring period for survivability of those trees. On February 5, 2013, the Board of Supervisors approved an

after-the-fact permit for the tree removal and required restoration of the site, replanting 2 large Cypress trees to screen the house from views, and monitoring of the trimmed trees, as a condition of approval of that permit (Resolution No. 13-021).

The applicant replanted the trees as required by the condition. One of the replacement trees, located west of the house, did not survive. That tree is required to be replanted again and monitored in accordance with the approved conditions. A second tree was replanted south of the proposed house near the existing driveway. That tree survived and remains alive today, however, that tree is now proposed to be relocated approximately 20 feet south with this new application. The trees that were trimmed have been monitored and have survived. The trimmed trees are subject to the conditions imposed as part of Resolution No 13-021 and are not the subject of the proposed new house design.

Included in the permit now before the Board (PLN240077), the applicant proposes to relocate three trees as part of the new construction including one tree that was required to be planted by Resolution 13-021. The three trees proposed for relocation have been evaluated as part of this permit. Two of the three trees proposed for relocation are in the front yard and would need to be removed for development of the proposed new home and new driveway location. The third tree, located near the existing driveway, was one of the trees required to be replanted to clear the prior code compliance case. The plans, in the experienced opinion of staff, do not suggest that the proposed construction would require the relocation of this tree, 4-inches in diameter. Staff recommends that the relocation of this tree be denied.

An arborist has assessed all three trees and determined that they are suitable for relocation. The area where the trees will be relocated is shown on the proposed plans. Each tree is proposed to be relocated from their current location to a location that is in close proximity from the current location. The two trees proposed for relocation would be moved a few feet from their current location (in the front yard) so that they would continue to provide screening when viewed from Signal Hill Road and will still provide a tree-lined backdrop to the house when viewed from 17-Mile Drive. In their relocated area, the trees will continue to provide a similar level of screening that is provided by the trees in their current location. Staff has edited Finding 4 accordingly.

<u>Contention No. 8:</u> (Reeves) Finding 6. Evidence b: "The previous single-family dwelling was an Historic Resource at the (July 2007) federal level, but not the local level (September 2009) Code Chapter 18.851(illegible) agreement to local listing."

EVIDENCE: The Connell House was determined to be significant historic resource per the findings of the County Historic Resources Review Board. It was not listed due to the owner's refusal to allow listing which does not reduce or invalidate its significance at local level.

<u>County Response No. 8:</u> Staff understands the contention is a quote of Finding 6, Evidence "b" of the Planning Commission Reso. No. 25-012 about the listing of the former Connell House as an historic resource. Monterey County Code section 18.26.060.A does not allow the Historic Resources Review Board to list an historic resource on the County's local register without property owner permission. The evidence does not misconstrue the

establishment of the Connell House as an historic resource at the levels that it was listed. This point is immaterial, however. Demolition of the Connell House was evaluated in the EIR, approved by the Board of Supervisors, and the house has been demolished.

### Contention nos. 9-14 purport that the decision was contrary to law:

<u>Contention No. 9:</u> (Reeves) The Planning Commission Approved a Variance with no notice to the public and no findings or evidence to support the variance. The Connell House was nonconforming as to setbacks. The staff presumed the Board direction to rebuild in the footprint of the Connell house was the equivalent to the granting a variance and so advised the Planning Commission. The Planning Commission, upon the recommendation of the staff approved expansion outside the footprint and approved a variance for that.

However, no variance was requested by the applicant, neither the staff report nor the draft resolution included the findings and evidence required by Monterey County Code Section 20.78.040, 20.78.050 and by Government Code Section 65906.

No public notice of the proposed variance was provided as required by Monterey County Code Section 20.78.050 (A). The variance was not included in the project description in the public notice or the agenda.

**County Response No. 9:** The lack of noticing of the variance for the Planning Commission hearing is acknowledged. The request for a variance has been included as part of the notice for the Board hearings on these appeals. The requested variance can be justified in this case because the Board of Supervisors, in adopting a resolution to conceptually approve a new house that reflects Alternative 6 of the EIR, limited the new development to occur within the footprint of the former residence. The footprint of the former residence was non-conforming to front setback requirements and rebuilding a home in the footprint would include new construction within the required front setback. Additionally, new development within the footprint of the previous development limits impacts on sensitive habitat that would occur if the house was required to comply with the front setback requirements.

<u>Contention No. 10:</u> (Reeves) The approval violates Monterey County Code Section 20.02.060 A "No building permit. grading permit. land use discretionary permit. coastal administrative permit. coastal development permit. exemption, categorical exclusion, or other permit relative to land use may be approved if it is found to be inconsistent with the Monterey County Local Coastal Program." The project is clearly inconsistent with the policies of the DMFLCP, particularly relating to visual resources.

<u>County Response No. 10:</u> The project has been reviewed and found to be consistent with the policies of the Del Monte Forest Land Use Plan. Alleged inconsistencies with visual policies are addressed in response to other contentions in this attachment.

<u>Contention No. 11:</u> (Reeves and AMAP) The action of the Planning Commission fails to recognize that the applicant failed to comply with the prior action by the Board of Supervisors for PLN100418 to plant and maintain Monterey Cypress trees to screen the property from Seventeen Mile Drive and

Fanshell Beach. The Board directed in 2012 that Monterey Cypress was to be planted to replace those illegally removed by the applicant. Those trees were planted but ultimately removed by the applicant and not replaced without benefit of a coastal development permit for the removal.

<u>County Response No. 11:</u> The contention raises an issue with tree removal that has been resolved through subsequent permitting and has ongoing condition compliance and monitoring requirements. The evidence in the condition compliance record for PLN100418 in the form of tree status reports prepared by a qualified arborist indicate that replacement trees failed due to fungus infections, not due to deliberate removal of healthy trees. The conditions of approval on that restoration permit included replanting in the case of tree failure. The Board applied Condition No. 16, Tree Replanting and Protection, which requires the owner to

"...cause a 48-inch box Cypress tree to be planted in a location that will provide screening of the new development when viewed from Fanshell Beach and 17-Mile Drive. The tree shall replace the large Monterey Cypress tree which was previously removed from the property and was not successfully replanted per the after-the-fact Planning Permit (PLN100418, Reso. No. 13-021) to clear a code violation for tree removal (CE090788)."

This condition was discussed in the Planning Commission hearing on PLN240077 during Commission deliberations. The tree was not drawn into the arborist's tree replacement and protection plan that was submitted with the PLN240077 application, as this arborist (James Allen) was contracted to assess tree relocations related to this permit. However, when the final landscaping plan is received pursuant to conditions of approval of PLN100338, all relocation and replanting shall be included in the plan for review and approval. This point has been further emphasized in the draft Board Resolution Finding 4 Evidence "h." Replacement of the tree is required with or without the approval of the new house design in front of the Board on appeal.

**Contention No. 12:** (Reeves and AMAP) The decision of the Planning Commission as described in Resolution 25-012 is contrary to the 2023 findings and decision of the Board of Supervisors:

Finding 1, evidence i: <u>The Reduced Project is anticipated to be no taller or larger than the existing</u> <u>dwelling. A Design Approval shall ensure that colors and materials will blend with the natural</u> <u>surroundings.</u>

<u>County Response No. 12:</u> This comment is essentially the same as appellant's contention No. 3, listed. The consistency findings of the draft Board Resolution for PLN240077 are supported by substantial evidence and no changes are required. See County Responses Nos. 3 and 4.

<u>Contention No. 13:</u> (Reeves and AMAP) Finding 1, evidence m: Maximum allowable height is 30 feet, and the Reduced Project maximum height is anticipated to be approximately 22 feet from average. (2023 findings and decision of the Board of Supervisors)

- At 8,290 SF it is nearly twice the size of the 4,124 SF of the Connell House as it was described in the FEIR, staff reports and Board resolution.
- At 25.5' above natural grade it is higher than the 22' above natural grade described in the

FEIR, staff reports and Board resolution.

- With a 30' high frontal view from Seventeen Mile Drive it is 8 feet higher than the approximate 22' high frontal view of the Connell House.
- The plans do not incorporate the replacement of trees required by the Board of Supervisors in their decision January 2013 decision on PLN100418.

**County Response No. 13:** As described in responses 3 and 4, review of the new dwelling design is not constrained by assumptions enumerated in the 2023 Board resolution. Rather, the new design has been reviewed for consistency with the adopted Local Coastal Plan regulations, the description of the reduced project alternative (alternative 6) in the EIR, and the Boards direction to stay within the footprint of the Connell house. Alternative 6 was compared to the original house design which included a 11,993 square foot single family dwelling. At 8,290 square feet, the new design is reduced in size from the original project. The proposed design is also approximately 4.5 feet shorter (25.5 feet tall) than the original design (30 feet tall). The proposed height will avoid "ridgeline development" which is the standard for measuring "reduced height," not a comparison with the height of the now demolished Connell house.

PLN240077 draft plans demonstrate most roof heights in the new design at approximately 22 feet ANG, with a great room reaching approximately 25.5 ANG. The view from Signal Hill Road is shown in the east elevation of the plans attached to the Board Resolution. From Signal Hill Road, the structure will appear to be 17.5 feet in height. The view from 17 Mile Drive is shown in the west elevation; the appellant is correct that the façade at its highest point would appear to be 30 feet in height. However, County zoning codes measure from ANG and, in this case, the project design is approximately 4.5 feet less than the maximum allowable height from ANG.

Ridgeline Development was discussed in the EIR in relation to the full height project and the alternatives. As discussed in the EIR, the ridgeline effect that would potentially occur under the reduced alternative project is minimized by a reduced roofline. The EIR did not specify by how much the roofline would be reduced for Alternative 6 but stated that the height would need to avoid ridgeline effects. The Reduced Height Alternative (9) entailed a maximum height of 25 feet from ANG to avoid ridgeline effects. The PLN240077 project design is approximately 4.5 feet less than the original project's maximum height from ANG and aesthetic impacts due to project height are mitigated by design consistent with Alternative 9 of the EIR.

<u>Contention No. 14:</u> (Reeves and AMAP) The plans do not incorporate the replacement of trees required by the Board of Supervisors in their decision January 2013 decision on PLN100418.

<u>County Response No. 14:</u> The contention is acknowledged, and staff is recommending that the one tree located near the existing driveway be retained. This is one of the trees that was required to be planted in accordance with the Board's prior decisions. The other tree that was required to be replanted was replanted did not survive. As required by the conditions of the prior approval, that tree must be replaced and monitored for survivability pursuant to the prior approvals. That prior approval and second tree is not proposed to be modified as part of this permit. Therefore, there was no need for the plans or conditions for the current proposal to incorporate prior tree planting that will be done on the property in relation to previously

approved Board Resolution No. 23-237 and its conditions. See also County Response No. 11.d