JOINT EXERCISE OF POWERS AGREEMENT AND COOPERATION AGREEMENT TO UNDERTAKE OR TO ASSIST IN THE UNDERTAKING OF ESSENTIAL ACTIVITIES PURSUANT TO TITLE I OF THE HOUSING AND COMMUNITY DEVELOPMENT ACT OF 1974, AS AMENDED, FOR THE PERIOD OF OCTOBER 1, 2013 TO SEPTEMBER 30, 2016

This Agreement ("Agreement") is entered into by and between the County of Monterey ("County") and ______ ("City") relating to essential community development and housing assistance activities funded by the Federal government.

RECITALS

WHEREAS, Congress has enacted the Housing and Community Development Act of 1974, as amended (the "Act");

WHEREAS, Title I of the Act provides for a program of Community Development Block Grants:

WHEREAS, Title I of the Act makes entitlement grants available to cities with a population of 50,000 or more persons and to counties that qualify as an Urban County;

WHEREAS, City is not eligible to apply directly for entitlement grants under the Act but may, by entering into a cooperation agreement with County, qualify County as an Urban County applicant and may thereby receive such funds;

WHEREAS, the parties hereto wish to enter into this Agreement to enable the County of Monterey to apply for and receive entitlement funds as an Urban County and to establish the respective rights and obligations of the contracting parties to such funds.

NOW, THEREFORE, THE PARTIES HERETO AGREE AS FOLLOWS:

1) Authorities.

This Agreement is made pursuant to Section 6500 et. seq. of the California Government Code and constitutes an exercise of powers common to both City and County, each being empowered to carry out the purposes of the grant in their own jurisdictions.

This Agreement is further made pursuant to the Housing and Community Development Act of 1974, as amended.

2) <u>Definitions.</u>

For purposes of simplicity and clearer understanding, some of the definitions below have been shortened or rephrased from those set forth in the Act and Regulations thereunder. In the event of any conflict between the definitions in this Agreement and those set forth in the Act and Regulations, the latter shall govern.

- a. "Act": Title I of the Housing and Community Development Act of 1974, P.L. 93-383, as amended.
- b. "Advisory Committee": The committee representing all jurisdictions participating in the County's Urban County application and comprised of a representative of each jurisdiction.
- c. "Annual Action Plan": The annual plan prepared by the Urban County to describe projects that CDBG funds will be used to complete, how those projects address identified community needs and assess overall progress toward meeting the goals of the five-year Urban County Consolidated Plan.
- d. "Applicant": The County of Monterey applying as an Urban County.
- e. "Application": The application for a grant to be submitted by the County, as an Urban County, for entitlement funds under Title I of the Act.
- f. "Board of Supervisors": The County's legislative body which is the legal recipient of the Community Development Block Grant from HUD and is legally responsible for the administration of the Urban County Community Development Block Grant Program in the County of Monterey.
- g. "CDBG": Community Development Block Grant, a federal program administered by HUD which provides funding to eligible entitlement Cities and Urban Counties to address housing and community development needs of lower income persons.
- h. "City": Any city that is a party to this Agreement; such city may be referred to as a "Non-Entitlement City," that is, a city which cannot directly apply for or receive funds through cooperation agreements with HUD.
- i. "Competitive Pool": An allocation of CDBG funding that is not targeted for any specific jurisdiction or project but is available for any eligible project approved by the Advisory Committee and Board of Supervisors.
- j. "Consolidated Plan": The HUD required document to request funding as an Urban County. The Consolidated Plan describes the housing and community development conditions and goals to address the needs of lower income persons and identifies actions to be taken by the Urban County to address its housing and community development needs. The Consolidated Plan also serves as a guide for HUD in the review of the distribution of resources to communities.
- k. "County": The County of Monterey
- "Economic Development Department": The office established by the County of Monterey Board of Supervisors to undertake the County's housing and community development programs including assistance in the development of affordable housing for low and lower income residents of Monterey County.
- m. "Grant": The CDBG funds allocated by HUD to the County of Monterey as the legal recipient of the Community Development Block Grant for the Urban County.
- n. "HUD": The United States Department of Housing and Urban Development.
- o. "Program": The County of Monterey's Urban County Community Development

- Block Grant Program.
- p. "Project Proposals": Requests for an allocation of CDBG funds submitted by eligible applicants to implement specific eligible CDBG activities, as defined by HUD.
- q. "Public Participation Plan": The plan adopted by the Board of Supervisors of the County which outlines the opportunities and process for citizen input on matters pertaining to planning, monitoring, and evaluation of the Urban County CDBG Program's projects.
- r. "Regulations": The rules and regulations of the U.S. Department of Housing and Urban Development. Particular reference is made to those regulations stated in 24 Code of Federal Regulations Part 570 (containing the general regulations of Community Development Block Grants) and Part 58 (containing the regulations on the Federal Environmental Review Procedures).
- s. "Urban County": A county that is (1) in a metropolitan area; (2) authorized by state law to undertake essential community development and housing assistance activities within its unincorporated areas, and (3) has a total combined population of 200,000 or more (excluding metropolitan cities) from the unincorporated areas and participating incorporated areas; or has a total combined population of at least 100,000 but less than 200,000 from the unincorporated areas and participating incorporated areas, provided that, in the aggregate, those areas include the majority of persons of low and moderate income that reside in the county (outside of any metropolitan cities).
- t. "Urban County Staff": Staff persons of the County and cities participating in the Program.

3) Purpose of Agreement.

This Agreement is formed to meet the requirements and purposes of the Act and Regulations with respect to the application for an entitlement grant pursuant to Title I of the Act and to establish the respective rights of the parties to such grant.

The purpose of this Agreement shall be accomplished in the manner hereinafter set forth.

4) Cooperation Agreement.

- a. The parties hereto agree to cooperate in undertaking, or assist in the undertaking of, essential activities as defined in the Act and Regulations thereunder for the term of this Agreement. More specifically, the parties hereto agree to cooperate in undertaking, or to assist in the undertaking of, housing and community development assistance activities.
- b. The City and County will take all actions within their power to assure compliance with the Urban County's certification required by Section 104(b) of Title I of the Housing and Community Development Act of 1974, as amended, including provisions of Title VI of the Civil Rights Act of 1964; Title VIII of the Civil Rights Act of 1968; Section 109 of Title I of the Housing and Community Development Act of 1974, and other applicable laws and requirements of the application and grant.
- c. City and County agree, pursuant to 24 CFR 570.501(b) that cities are subject to the

same requirements applicable to subrecipients, including the requirement of a written agreement as set forth in 24 CFR 570.503. City understands and agrees that, should it fail to comply with such requirements or with the terms of this Agreement, funds which may be allocated to City during the effective dates of this Agreement may be terminated, or reduced or otherwise limited in accordance with the Act and Regulations.

- d. This Agreement covers only the County's application for designation as an Urban County for the Community Development Block Grant Program (CDBG). The County is not seeking designation for Urban County designation for purposes of receiving Emergency Shelter Grant (ESG) or HOME Investment Partnership (HOME) funds.
- e. All units of general local government (i.e. Cities and the County) participating in this Agreement understand and agree that they may not apply for grants under the Small Cities or State CDBG Programs from appropriations for fiscal years during the period in which they are participating in the Urban County's CDBG Program.
- f. All units of general local government participating in this Agreement understand and agree that they may still receive HOME funding through the State HOME Program, if the State allows.
- g. All units of general local government participating in this Agreement understand and agree that they may still receive a formula allocation under the ESG program.
- h. The County will submit the Joint Exercise of Powers Agreement and Cooperation Agreement to the City for signature by the City if it chooses to participate in the Urban County Program. If a City decides not to participate in the Urban County program by not signing a Joint Exercise of Powers Agreement and Cooperation Agreement, it may not be eligible to receive Urban County entitlement CDBG funding for three successive program years commencing on October 1, 2013 and ending September 30, 2016.
- i. Upon qualifying, the County will remain an Urban County (including its unincorporated areas and the included units of general local government) for a period of three years. That is, during the three year qualification period, no included units of general local government can be removed from the Urban County, nor can any additional units of general local government generally be included in the Urban County during that period. To assure that included units of general local government remain an effective part of the Urban County for the entire three year qualification period, this Cooperation Agreement between the Urban County and its included units of general local government covers three successive program years.
- j. All units of general local government participating in this Agreement understand and agree that this Agreement remains in effect until the CDBG funds and income received with respect to the three-year qualification period (and in any successive qualification periods under agreements that provide for automatic renewals) are expended and the funded activities completed, and that the County and participating units of general local government may not terminate or withdraw from this Agreement while this Agreement remains in effect.
- k. All units of general local government participating in this Agreement have adopted and are enforcing a policy prohibiting the use of excessive force by law enforcement

- agencies within their own jurisdiction against any individuals engaged in non-violent civil rights demonstrations.
- 1. All units of general local government participating in this Agreement have adopted and are enforcing a policy of enforcing applicable state and local laws against physically barring entrance to or exit from a facility or location which is the subject of such non-violent civil rights demonstrations within jurisdictions.

5) Allocation of Funding.

- a. As an Urban County, the County of Monterey will receive a direct allotment of CDBG funding from HUD. The annual funding will be distributed as follows:
 - i Ten percent (10%) will be retained by the County for general administration.
 - ii. Fifteen percent (15%) will be set aside for a competitive pool.
 - iii. Each City/County will receive an allocation of \$5,000 for each one percent (1%) of the jurisdiction 's poverty rate.
 - iv. All remaining funds will be allocated to Cities/County based on their share of the poverty population of all participating Cities and the County.
- b. If the resulting allocation is less than the minimum allocation shown below, the County will reduce its allocation to ensure that each City/County receives the minimum allocation based on population:
 - i. \$20,000 for jurisdictions with a population of less than 5,000 people.
 - ii. \$50,000 for jurisdictions with a population between 5,001 and 50,000 people.
 - iii. \$200,000 for jurisdictions with a population of more than 50,000 people.
- c. Every jurisdiction will receive the minimum funding allotted at least once during each three-year funding cycle. Jurisdictions may elect to decline receipt of a portion of their annual allocation if they do not have projects ready for implementation. All declined funding allocations will be allocated to a competitive pool to be allocated by the Advisory Committee.

6) Administration of Agreement.

Both the City and County and the Advisory Committee shall have specific duties and authorities.

In regard to the City and County:

- a. The officers and agents of all parties will cooperate in furnishing information and assistance necessary for the preparation, completion and filing of the County's application with HUD in accordance with the requirements of the Act and the Regulations. In accordance with such cooperation, the City shall annually furnish the City's local plan and process for citizen participation in the development of the City's project proposals requested to be funded with Urban County CDBG funds to the County. The City's local citizen participation final commitments will be incorporated into the official Urban County Public Participation Plan.
- b. The City shall submit to the County all necessary information required for the completion of a Consolidated Plan in the form required by HUD. This

information will detail the City's commitments to providing assistance and opportunities to very low and low income persons within the City. The local commitments by the cities will be incorporated into the Urban County's Consolidated Plan, which will be reviewed by HUD to determine the local commitments to address the needs of very low and low income persons.

c. The County shall not alter or amend the information furnished to County by cities in compliance with the Act and Regulations. Consistent with identified Urban County needs and priorities, the County shall have full authority and necessary control of the preparation and filing of its Application for Federal Assistance to HUD and of other papers and documents in support thereof.

In regard to the Advisory Committee:

- a. The City or County, as applicable, shall, prior to the final project proposal submission deadline approved by the County, submit project proposal requests for CDBG funding to the Advisory Committee in the format developed by the County. These project proposals will include a description of the project's activities, the Urban County's need which the project is addressing, a detailed time schedule for the implementation of the project's activities, and other data needed to evaluate the project proposal. The project proposals must be developed and reviewed during the local citizen participation process prior to transmittal to the Advisory Committee.
- b. The Advisory Committee is charged with:
 - i. Reviewing all projects to ensure consistency with the Consolidated Plan;
 - ii. Developing policy;
 - iii. Evaluating project performance;
 - iv. Advising in regard to the development of a comprehensive coordinated housing and community development plan; and
 - v. Recommending awards of loans and grants to jurisdictions, agencies, and non-profit organizations.

7) Term of Agreement.

This Agreement shall become effective upon full execution by the governing bodies of County and of the City and it shall remain in full force and effect through September 30, 2016.

8) Proposals.

Any and all proposals for eligible Program activities located totally within the sphere of influence of a city must be submitted to the City and considered as a part of the City's project proposal development process. No proposals may be submitted directly to the County by applicants other than cities for activities to be conducted totally within the sphere of influence of a city unless applicant has notified the City of their intentions in writing.

All other proposals for eligible Program activities not located totally within the sphere of influence of a city must be submitted to the County and considered as a part of the County's

project proposal development process.

If there is a Competitive Pool, all proposals requesting funding from it should be reviewed and approved by the jurisdiction where the project is located and then submitted to the Advisory Committee. If the proposal serves multiple jurisdictions, then it should be submitted to the County for review before submission to the Advisory Committee.

9) Project Proposal Processing.

In general, projects will be processed in the following manner:

- a. Cities and the County will solicit project proposals from enitites serving the community and city departments.
- b. Cities and the County will review, rate and rank all projects proposed within their jurisdiction using a form provided by the County and approved by the Advisory Committee.
- c. Cities will forward their rated and ranked projects to the County for consolidation into one document.
- d. The consolidated list of project proposals will be evaluated by the Advisory Committee to ensure that:
 - i) Projects meet the goals identified in the Consolidated Plan and Annual Action Plan.
 - ii) No more than 15% of total funds are allocated to public service projects.
- e. The Advisory Committee will rate and rank the proposals and make final recommendations to the County Board of Supervisors.
- f. The Advisory Committee recommendations will be reviewed at a public hearing before the Board of Supervisors. It is understood and agreed that as the legal recipient of the grant, the County, through its Board of Supervisors, must officially approve the recommended project proposals to be included in the application in order to ensure that the program submitted to HUD is consistent with the County's Consolidated Plan.

10) Grant Disbursement.

- a. City understands and agrees that CDBG funds disbursed under this Agreement are the obligation of the County and that such obligation of the County is dependent upon the qualification of the County as an Urban County applicant and upon the availability of federal funds to implement Title I of the Act. Funds disbursed to the City will be expended on eligible activities which have been approved by the Board of Supervisors and described in the adopted Annual Action Plan. The Annual Action Plan includes a description of prioritized needs, strategies to address the needs, and a project funding submission and evaluation process. This process will be used to evaluate all project proposals according to their ability to address the adopted, prioritized needs and other criteria described in the adopted Annual Action Plan.
- b. Parties hereto agree that Urban County funding will be prohibited for activities in or in support of any participating City that does not affirmatively further fair

- housing within its own jurisdiction or that impedes the County's actions to comply with its fair housing certification.
- c. Upon approval of the CDBG application and the release of funds by HUD, and approval of projects by the Advisory Committee, the City may begin implementation of approved activities. Information on the progress of approved activities will be submitted to the County on a quarterly basis during the program years the activities are being carried out. This information will be included in the Urban County's monitoring reports which are reviewed by HUD during the program year. Projects which fail to meet schedules according to the approved time schedule will be evaluated according to the process detailed in the approved Urban County CDBG Program Guidelines.

11) Areas of Housing Authority Operation.

Nothing herein shall affect the rights and obligations of the parties with respect to any agreement which the City or County may have with the Housing Authority of the County of Monterey (HACM).

12) Services, Equipment and Property; Reimbursement.

The County shall provide or be primarily responsible for providing the services, equipment and other property necessary for the planning, preparation and filing of the CDBG application and for the administration of the grant funds subject to the right of the County to seek reimbursement for actual expenses and costs of furnishing such services, equipment and property. Subject to the provisions of the application or of the grant award made thereon, all property furnished by County as herein-above described shall belong to County during the term of this Agreement and after its termination.

At the termination of the CDBG program, all property and equipment acquired with CDBG funds will be subject to the requirements and conditions of OMB Circular A-102 Attachment N, Property Management Standards.

13) Program Income.

- a. This Section 13 only applies to Program Income generated through activities funded by the Urban County Program.
- b. The City and the County acknowledge that they must continue to maintain separate Program Income records for 1) Program Income generated through the State CDBG Program and 2) for Program Income generated through the Urban County Program.
- c. Any Program Income generated by the Urban County Program approved projects will be paid to the County except as cited in Section 14 below.
- d. Any Program Income the City or County is authorized to retain may only be used specifically for eligible activities in accordance with the project approved by the Advisory Committee to which the Program Income relates and all CDBG requirements as may apply.
- e. The County has the responsibility for monitoring and reporting to HUD on the use of any such Program Income; accordingly, City and County shall provide appropriate record keeping and reporting as may be needed for this purpose.

- f. In the event of close-out or change in status of the City, any Program Income that is on hand or received subsequent to close-out or change in status shall be paid to the County, with the exception of Program Income generated by an approved project and held in a revolving loan fund as cited in Section 14 below.
- g. On an annual basis, the City shall submit to the County written certification that such Program Income has been and shall continue to be used for approved purposes.
- h. Any Program Income which exceeds one hundred twenty five percent (125%) of the annual allocation at a point in time one hundred twenty (120) days prior to the fiscal year end must be returned to the County and will be added to the Competitive Pool. However, to the extent possible, any Program Income returned to the County may be reallocated and reissued to the City or County from which it came for new projects.

14) Revolving Loan Fund.

- a. This Section 14 only applies to Program Income generated through the Urban County Program.
- b. The purpose of this provision is to enable the City or County to continue a revolving loan program, if established, in the event of close-out or a change in status of the City or County. Such Program Income shall not be used for any purpose other than that for which it was approved and only for the benefit of low and very-low income households.
- c. If a City or County establishes a revolving loan fund project approved by the Advisory Committee such as a first time home buyer or housing rehabilitation loan program or a Business Assistance or a Micro-Enterprise economic development loan fund, the City or County may request that it retain Program Income for continued use in the revolving loan project. The request must be approved by the Advisory Committee at the time of approval of the project. The approval to retain Program Income will be for a time period not to exceed the three year HUD approved Urban County funding cycle. The term may be extended for additional three year periods that correspond to the HUD funding cycles by the Advisory Committee upon request.
- d. Eligible activities may be funded only through loans, which, in turn, generate payments to the fund for use in carrying out the same activities.
- e. Any Program Income generated by revolving loan funds shall be maintained and used for the activity which generated the Program Income and must meet all existing and subsequent HUD regulations and requirements.
- f. The City or County must retain Revolving Loan Fund Program Income in a separate fund from other Urban County Program Income. The City's or County's Revolving Loan Fund cash balance must be held in an interest bearing account and the interest must be remitted to the County annually. The County, in turn, remits the interest to HUD.
- g. Regardless of the ability to retain Program Income, one hundred twenty (120) days before the end of any fiscal year, Cities or the County must return any

Revolving Loan Fund balance to the County which is in excess of 125% of the City's or County's annual allocation.

h. Revolving Program Income returned to the County will be added to the Competitive Pool as cited in Section 13 above.

15) Records.

City and County shall maintain appropriate books, records, files, and accounts relating to the receipt and disbursement of the grant funds, including records in accordance with 24 CFR Sec. 570.503 as they relate to the application, acceptance, and use of federal funds for this federally assisted program and any other records imposed by County's contract with HUD. All such books, records, files and accounts shall be made available for inspection at reasonable times and places by authorized representatives of City, County, and Department of Housing and Urban Development or any other person authorized by the Act or the Regulations.

16) County Disbursement of Funds.

The Treasurer-Tax Collector of the County shall receive and have custody of all funds until disbursal of such funds to be made in a manner designated by the County. County shall, by a date no later than fourteen days after receipt of the current year funding money, notify City of the manner of disbursal of such funds.

17) Contractual Obligations.

It is expressly understood and agreed that, as the applicant to HUD, County must take the full responsibility and assume all obligations of an applicant under the Act and that HUD will look only to the County in this regard. However, County assumes no responsibility nor liability towards City for any failure to include City in the application as a result of City's failure to supply County with information necessary to prepare and file the application, or as a result of City's failure to supply County with such information, upon designated dates, or as a result of City's failure to comply with the Act and the Regulations.

18) Indemnification.

In lieu of and notwithstanding the pro rata risk allocation which might otherwise be imposed between the Parties pursuant to Government Code Section 895.6, the Parties agree that all losses or liabilities incurred by a party shall not be shared pro rata but instead the County and City agree that pursuant to Government Code Section 895.4, each of the parties hereto shall fully indemnify and hold each of the other parties, their officers, board members, employees and agents, harmless from any claim, expense or cost, damage or liability imposed for injury (as defined by Government Code Section 810.8) occurring by reason of the negligent acts or omissions or willful misconduct of the indemnifying party, its officers, employees or agents, under or in connection with or arising out of any performance of obligations required by this Agreement, the Act, Application, Regulations or other applicable laws relating to this Agreement delegated to such party under this Agreement. No party, nor any officer, board member, employee or agent thereof shall be responsible for any damage or liability occurring by reason of the negligent acts or omissions or willful misconduct of the other parties hereto, their officer, board members, employees or agents, under or in connection with or arising out of any performance of obligations required by this Agreement, the Act, Application, Regulations or other applicable laws relating to this Agreement delegated to such other parties under this Agreement.

19) Discretionary Actions.

Nothing herein contained shall be construed to prohibit the City or County from exercising its discretion on any legislative quasi-judicial and/or administrative matter (including but not limited to any action involving zoning of General Plan amendments). Nothing herein shall compel the City or County to take any action on any matter save and except as expressly required in this Agreement. It is understood and agreed that the City or County does not by this Agreement commit itself or delegate the exercise of any of its police powers in any matter whatsoever save and except as expressly set forth in this Agreement.

20) Timeliness.

When any action is required hereunder upon request for action on a document or material furnished by the County to the City, said request for action on a document or material shall be furnished at least fourteen days prior to the date said action is required in order to allow sufficient time for the City to review and act on said document or material.

Time is of the essence in this Agreement.

21) Severability.

Should any part, term, provision of this Agreement be judicially determined to be illegal or in conflict with any law of the State of California or any law of the United States, or should any part, term, or provision of this Agreement be otherwise rendered unenforceable or ineffectual, the validity of the remaining portions or provisions shall not be affected thereby.

22) Section Headings.

All section headings contained herein are for the convenience of reference only and are not intended to define or limit the scope of any provision of this Agreement.

23) Notices.

Any notice, demand, or communication under, or in connection with, this Agreement between the parties may be served by personal service; by electronic transmission; by facsimile; by mailing the same by certified mail, postage prepaid, return receipt requested; or delivered by express delivery service, return receipt requested; or delivered personally to the principal office of the parties as follows:

If to the County: County of Monterey

168 W. Alisal Street, Third Floor

Salinas, CA 93901

Attention: Director, Economic Development Department

If to the City:	City of	
		, CA 9
	Attention:	

Notice shall be deemed satisfied within one (1) business day if provided by personal service, by electronic transmission, or by facsimile. Notice shall be deemed satisfied within three (3) business days if provided by certified mail or by express delivery. Either party may change such address by notifying the other party in writing as to such new address as the party may desire used and which address shall constitute the new address for notice, until further written notice.

IN WITNESS WHEREOF, the parties hereto have executed this Agreement on the dates set forth below.

CITY OF	COUNTY OF MONTEREY
By:City Manager	By: County Administrative Officer
Approved as to form and legality:	Approved as to form and legality:
By:City Attorney	By: Senior Deputy County Counsel
Date:	Date:

RESOLUTION AUTHORIZING THE CITY MANAGER OF THE CITY OF

TO ENTER INTO A
JOINT EXERCISE OF POWERS AGREEMENT AND
COOPERATION AGREEMENT TO UNDERTAKE
OR TO ASSIST IN THE UNDERTAKING OF
ESSENTIAL ACTIVITIES PURSUANT TO
TITLE I OF THE HOUSING AND COMMUNITY
DEVELOPMENT ACT OF 1974, AS AMENDED,
FOR THE PERIOD OF OCTOBER 1, 2013 - SEPTEMBER 30, 2016

WHEREAS, Congress has enacted the Housing and Community Development Act of 1974, as amended:

WHEREAS, the parties hereto wish to enter into an agreement to enable the County of Monterey to apply for and receive entitlement funds as an Urban County and to establish the respective rights and obligations of the contracting parties to such funds;

NOW, THEREFORE, BE IT RESOLVED that the City Council does hereby authorize the City Manager to enter into a Joint Exercise of Powers Agreement and Cooperation Agreement with the County of Monterey to undertake or to assist in the undertaking of essential activities pursuant to Title I of the Housing and Community Act of 1974, as amended, for the period of October 1, 2013 to September 30, 2016.

this

	lar meeting of the City Council of the City of, 2012 by the following vote:
AYES: NOES: ABSTAIN: ABSENT:	
BY:	
MAYOR, City Council	
(Print Name) ATTEST:	

CITY CLERK