



Monterey County Planning Commisison

Agenda Item No. 2

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COUNTY OF MONTEREY CAPITAL IMPROVEMENT PROGRAM (CIP) FOR FISCAL YEAR 2018-2019

Consider a report to the Board of Supervisors on consistency of the Monterey County Capital Improvement Program (CIP) for Fiscal Year 2018-2019 with the 2010 General Plan (for non-coastal area) or the Local Coastal Program and the 1982 General Plan (for coastal zone), as applicable.

Project Location: County-wide

Proposed CEQA: Action: Not a project as defined in Section 15378 of the CEQA Guidelines

RECOMMENDATION:

Staff recommends that the Planning Commission adopt a resolution reporting to the Board of Supervisors that the major public improvement projects for Fiscal Year (FY) 2018-2019 (Attachment 1, Exhibit A) are consistent with the 2010 General Plan (for non-coastal area) or the Local Coastal Program and 1982 General Plan (coastal zone), as applicable.

SUMMARY:

The Capital Improvement Program (CIP) is a five-year compilation of projects submitted by County departments, which includes projects such as new facility construction, minor and major infrastructure maintenance, road and bridge construction and maintenance, major equipment purchase and installation, and software purchase and installation. The CIP includes projects for Natividad Medical Center, but does not include projects by the Monterey County Water Resources Agency since that is a separate entity from the County. Capital projects for equipment and software purchases do not require Planning Commission review, so those are not included in this action.

Many competing priorities for limited funds have been considered in preparing the CIP. Year 1 (FY 2018-2019) of the CIP represents project with funding in the upcoming budget. Years 2-5 (to FY 2022-2023) represent projects that may or may not have funding identified at this time. The Planning Commission is tasked to report on General Plan consistency for projects funded in the upcoming Fiscal Year (FY) 2018-2019.

Exhibit A to this report contains a draft resolution finding the CIP generally consistent with the applicable General Plan. In order to make a consistency finding, projects must fit within one of the following four general categories: Upgrades to existing facilities; New projects requiring permits; Projects already permitted and found consistent; or Not Applicable due to location within a City. Attachment 1 to Exhibit A contains a list of Capital Improvement Projects planned for the 2018-2019 Fiscal Year along with a summary of relevant information about the projects to aid in the consistency determination. More detail about each individual project can be found in Exhibit B, the draft five-year CIP for Monterey County.

Staff finds that the Capital Improvement Projects (Attachment 1, Exhibit A) are consistent with the General Plan Policy direction to provide Adequate Public Facilities and Services (PS 1.1) and to meet current needs and demands.

DISCUSSION:

Government Code Section 65401 requires the County's CIP be submitted to the Planning Commission (PC) for review and report to the Board of Supervisors on the conformity of public works projects with the applicable adopted general plan. Monterey County 2010 General Plan Public Services Element, specifically Policy PS-1.2, provides direction for a Capital Improvement and Financing Plan (CIFP). In addition, staff prepared a list of roadways having a deficient Level of Service (LOS), as identified in the 2010 General Plan Environmental Impact Report (Exhibit C).

The Resource Management Agency is currently working on a County Traffic Impact Fee Program (Policy C 1.2) and CIFP that will identify infrastructure and service needs based on the development contemplated in the General Plan and establish a financing program to ensure needed infrastructure and services are provided as Community Areas and Rural Centers are developed over the life of the General Plan. Identifying funding sources and needed improvements to those roadways listed in Exhibit C are a priority for the Resource Management Agency and the County pursuant to General Plan goals and policies.

Staff reviewed the list of County projects in the FY 2018-2019 to FY 2022-2023 CIP and developed a subset of the major proposed public works projects for consideration by the Planning Commission as to conformity with the 2010 Monterey County General Plan (See Attachment 1 to Exhibit A). Some projects on the County's CIP, such as equipment and software purchases are not the type of major public works requiring Planning Commission review, and are not included in the attached list. A brief description of the General Plan Goals and policies, as applicable to each County project, is included in the General Plan Consistency column of Attachment 1 to the attached Resolution (Exhibit A).

In general, project consistency falls within the four general categories below:

1. Upgrades or additions to existing government services within Public and Quasi Public facilities consistent with the 2010 General Plan.
2. New projects and additions to existing facilities that require permits and environmental review that ensures compliance with goals and policies of the General Plan and/or Local Coastal Program.
3. Projects that have already been reviewed in previous environmental documents and/or have required County permits where there was a determination that the project or program was consistent with the applicable General Plan or Local Coastal Program.
4. Not Applicable because the County General Plan is not applicable to projects located within city limits.

Attachment 1 to the Exhibit A includes columns for project name, department, project description and justification, a page reference to the individual project worksheet in the “Draft County of Monterey Capital Improvement Program Five-Year Plan 2018-2019 through 2022-2023” (Exhibit B), the goals and tasks to be completed in the upcoming fiscal year, general plan consistency, geographic area and green building applicability.

CIP Development:

RMA worked with County departments to identify capital needs, related costs, and funding sources. The CIP is presented to the Budget Committee (BC) for fiscal matters and the Capital Improvement Committee (CIC) for priority determination. The Planning Commission determines if the CIP conforms to and is consistent with the Monterey County General Plan. The draft CIP was presented to the CIC on April 16, 2018 and BC on May 2, 2018 for review and direction regarding recommended unfunded project priorities. The CIP was modified to make a training program the top priority for unfunded projects, in the event funding is identified. The CIP is now being reviewed by the Planning Commission before it will be presented to the full Board as part of the budget hearings in June. Upon final recommendation and support by the CIC, the BC and Planning Commission, the CIP is submitted to the Board of Supervisors for approval. Projects approved by the Board of Supervisors for capital funds are incorporated into the Annual Budget.

This year RMA met with the County’s Government Alliance on Race and Equity (GARE) to begin the process of developing a second set of ranking criteria for unfunded CIP projects. Ranking is designed to evaluate a project’s impact on racial equity in the County. Draft criteria have been presented to the CIC. The draft criteria are included in the CIP (Exhibit B) under Appendix A. RMA will continue to work with the GARE to develop criteria and recommendations. The CIC accepted the report on the draft GARE criteria and recommended scoring projects already submitted and looking into ways of identifying potential projects that address racial equity. The CIC placed an emphasis on projects that would benefit targeted geographical areas such as disadvantaged communities, which may qualify to

leverage grant funding.

In addition to consideration of equity, staff and the CIC have considered priority public service and facility needs pursuant to General Plan policies. Exhibit C has been prepared to identify roadways that currently operate at unacceptable levels of service as identified in the General Plan. The proposed CIP for FY 2018-2019 includes one project that, if implemented, that will improve a deficient road segment to achieve an acceptable level of service per goal C-1 of the 2010 General Plan (Line Item 61: Davis Road Bridge Replacement and Road Widening).

The County currently has over \$700 Million in deferred road maintenance/repairs and \$300 Million in bridge maintenance/repairs. In addition, Monterey County was hit with about \$50 Million in damages to infrastructure resulting from the 2016 Sobranes Fire and 2017 Winter Storms. RMA has recommended that addressing these maintenance and repair of existing infrastructure needs to be a priority for the County. This recommendation has been supported by the Board of Supervisors in the approval of RMA budget and project priorities.

California Environmental Quality Act (CEQA)

The General Plan consistency determination does not in itself approve, deny or modify any project and the act of determining consistency of Capital Improvement Plan will have no physical effect on the environment and is not a project as defined in Section 15378 of the California Environmental Quality Act (CEQA) Guidelines. Pursuant to CEQA Guidelines section 15378(b)(4), the report relates to a governmental fiscal activity which does not involve any commitment to any specific project; each project on the CIP is required to undergo a separate approval process, including appropriate environmental review where applicable. Therefore, this report does not constitute a project for purposes of CEQA.



OTHER AGENCY INVOLVEMENT:

Each County Department and Agency has worked with the Resource Management Agency to identify Capital Improvement Projects for the next fiscal year and to identify funding sources for those projects.

The draft CIP was reviewed by the Capital Improvement Committee on April 16, 2018 and May 14, 2018. In addition, the Budget Committee considered the CIP on May 2, 2018. CIC and BC support the draft CIP and directed RMA to continue to work with GARE to address equality as part of CIP development.

FINANCING:

The CIP is funded with a wide variety of funding sources including: state, federal, local grants, Gas Tax, Transient Occupancy Tax, Enterprise Funds, Certificates of Participation and General Funds.

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Review by: Jacqueline R. Onciano, RMA Chief of Planning
Approved by: Carl P. Holm, AICP, RMA Director 

The following attachments are on file with the RMA:

Exhibit A - Draft Planning Commission Resolution

- Attachment 1 County of Monterey Capital Improvement Program FY 2018-2019
General Plan Consistency

Exhibit B - Draft County of Monterey Capital Improvement Program Five-Year Plan 2018-2019
through 2022-2023

Exhibit C - List of Level of Service (LOS) Deficient Roadways as identified in the EIR for the 2010
General Plan

cc: Planning Commission Members (10); Resource Management Agency Director, Carl P. Holm, AICP; Deputy Director of Land Use and Community Development, John Dugan; Acting Chief of Public Works, Enrique Saavedra; Agricultural Commissioner, Henry Gonzales; Assessor, Recorder County Clerk, Stephen L. Vagnini; Auditor Controller, Michael J. Miller; Building Services, Neville Pereria; County Counsel, Wendy Strimling; District Attorney, Dean D. Flippo; Economic Development, David Spaur; Elections, Claudio E. Valenzuela; Emergency Communications, William Harry; Civil Rights Office, Juan P. Rodriguez; Health, Elsa M. Jimenez; Information Technology, Eric Chatham; Library, Jayanti Addleman; Natividad Medical Center, Dr. Gary R. Gray; Supervising Planner, Craig Spencer; Probation, Marcia Parsons; Jonathan Pascua, Mario Salazar; RMA Administrative Services, Shawne Ellerbee; Sheriff-Coroner, Stephen T. Bernal; Social & Employment Services, Elliot C. Robinson; The Open Monterey Project (Molly Erickson); LandWatch; John H. Farrow; Janet Brennan.