# Exhibit F

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# STAMP | ERICKSON

Attorneys at Law

July 9, 2019

via email Carl Holm, Director, Resource Management Agency County of Monterey 1441 Schilling Place Salinas, CA 93901

> Re: PLN180438 (APN 416-082-022) – described by County at times as *Paseo* Escondido and other times as *Camino* Escondido, west of Los Laureles Grade. (Greater Monterey Peninsula Area Plan.) Comments due July 16.

Dear Mr. Holm:

We make these comments on behalf of The Open Monterey Project. The project should not be approved administratively. This project should go to the Planning Commission for consideration at a public hearing. Before that, the project should go to the Greater Monterey Peninsula LUAC and should undergo appropriate CEQA review.

# Past Grading, Grubbing and Vegetation Removal

Many acres of the site have already been graded, grubbed, and cleared of all chaparral and other vegetation, as the photographs show. (See Before and After photographs attached to this letter.) The County should investigate, disclose and consider the applicant's grading and vegetation removal of the site. It appears to be unpermitted activity.<sup>1</sup> The amount graded is well in excess of 100 CY and requires a permit. It is not clear whether the grading done without benefit of permit, and whether the project approval includes after-the-fact permits and it there is a code enforcement file on the grading. The County should explain in detail and provide the grading permit number and CE file number, if any.

The project includes approximately <u>4,400 CY grading</u> according to the first page of the plans. Grading is not mentioned in the County's project description, despite County planning documents that state that grading must be included in the project description. It also is not clear whether the 4,400 CY includes the past grading.

# Water Supply and Demand Not Disclosed.

The CEQA baseline water use is zero. There is no estimate of water use or analysis of the water supply and demand. The project proposes a swimming pool, a guest house, and acres of orchards, all of which should be included in the proposed future water use. The MPWMD requires a permit for new irrigated areas such as the

<sup>&</sup>lt;sup>1</sup> The County's use of inconsistent addresses and the lack of reliability of the County's Accela database make it impossible to determine the past permits and code enforcement actions for this site.

new orchard. The plans show acres of new orchards that are not disclosed in the public hearing notice. The water source for irrigation of the agricultural uses should be disclosed and investigated for adequacy of supply and water rights. Regarding a nearby project (PLN180257) the MPWMD on May 28, 2019 wrote that MPWMD "Permits are required for the building as well as for new landscaping" – vineyards in that case, orchards in this case. New irrigated orchards require a Water Permit pursuant to MPWMD Rule 142.1. MPWMD should be listed as a responsible agency on the CEQA analysis.

The proposed water source should be clarified. The County mentions "Cal Am" but that is the distributor, not the source. The County should disclose the actual water source and the impacts of the proposed new uses and demand on the water supply. The likely water source is the Seaside basin. Cal Am does not have the legal right to pump that additional water from the adjudicated Seaside basin.

On May 28, 2019, the MPWMD wrote to the County as follows regarding a nearby project:

Use of Hidden Hills (Cal-Am) water for the project could potentially be an issue, as the Laguna Seca Subarea (e.g. Hidden Hills system's water source) is subject to the Seaside Basin Adjudication and there are zero rights to pump water from the area at this time. Use of water from the Laguna Seca subarea is subject to replenishment assessments to the Seaside Watermaster. The District is very concerned that large outdoor (agricultural) uses may impact the water system's ability to meet the demand for all of its customers.

The County did not respond. Last week, Cal Am applied to the CPUC for a moratorium on new connections in the Hidden Hills area. (See attached.) Cal Am told the CPUC:

With no allocated Laguna Seca Subarea source water, and the restrictions in the Amended CDO, <u>California American</u> <u>Water cannot justify setting new meters resulting in</u> <u>increased system consumption in contravention of the</u> <u>adjudication</u>. Setting new service connections or expanding <u>existing connections is risky and unreliable given California</u> American Water's current water supply situation and is contrary to the intent and objectives of the CDO, Amended CDO, and Amended Decision.

The County should perform an analysis that reflects the fact that setting new service connection for this property would be "risky and unreliable," as Cal Am has stated. The County should investigate and disclose the consequences and impacts of pumping that water for this project, including cumulative impacts. It would not be responsible for the County to approve new service connections under the circumstances, without first informing the County decision makers of the situation and the known facts. CEQA requires informed decisionmaking.

The public notice omits reference to a water main. However, County documents indicate a possible claim of a mysterious water source, possibly from the Mal Paso Water Company, with a water main extension crossing two other properties, and on-site irrigation wells (plural). The County should investigate and disclose whether this extension has been approved by all applicable regulatory entities, and whether the water main extension would serve other properties or uses.

The information presented by the County in its PLN180438 notice does not mention a well. However, a well is shown on the project plans. Its permitting status and its use should be explained.

## Project includes a Guest House or Accessory Dwelling Unit.

The County's notice of pending administrative permit contains this project description: "Construction of a one-story single family dwelling (approximately 3,415 sq. ft.) with a detached garage/storage (approximately 675 sq. ft.) and workshop (approximately 345 sq. ft.)."

The "workshop" is a 345 square foot unit that has glass french doors with glass side lights that open onto a patio and views. The unit includes a walk-in closet and a full bathroom with toilet, sink and tub/shower. It has a stone pathway from the patio to the main house. It is a guest house use and potential ADU and must be disclosed in the project description and the environmental analysis.

# The Project Description does not confirm to County requirements.

The County should ensure that project descriptions are accurate and complete. A project description should inform the decision makers and to provide sufficient information to the neighbors and the public so they can provide informed comments. Accurate and complete descriptions mean describing the structures as guest houses or dwelling units, or describing the bathrooms and kitchens in accessory structures so that the potential uses of the property are evident.

<u>County planning documents require that grading be included in the project</u> <u>description where grading is more than 100 cubic yards</u>, because that amount triggers a grading permit. Recently, however, the County has stated that the County does not use

consistent project descriptions from one planning document to the next, *even for the same project*. The Interim Chief of Planning recently wrote:

Please note that we have not included grading quantities in public hearing notices for some time now. Information regarding grading quantities is generally found in other documents, such as the project description in Accela, the staff report, and/or the draft resolutions, and is included in the final resolution.

(Email from Brandon Swanson, July 3, 2019.) The Accela project description for this project does not mention grading.<sup>2</sup>

The County should disclose the project elements, including the 4,400 cubic yards of grading. The County's use of descriptions that are inconsistent among the County's various documents is has the effect of confusing the reader, because the reader does not know that in some descriptions the County has omitted information that the County has included in other descriptions. The description on Accela should be the same as on the public hearing notice and the same as on the staff report and resolutions of approval. Consistency helps everyone: decision makers, the public, applicants and planners.

A grading permit is required for the project and all permits are required to be stated in the project description. In the Coastal zone, grading is "development" and must be disclosed in the project description. The County should not have two different approaches to project description, one in the coastal zone and one for inland. As to the interim chief's claim about the County having various different project descriptions, the County's Accela site is unwieldy and unreliable for project information. It often does not disclose all permit files applicable to an address and the documents often are not complete within each permit file, and often the plans, even if posted, are too large to download. And the staff reports often are released only three days in advance, which does not give adequate time to interested persons and groups to research and compare the different project descriptions that may be tucked away on the unreliable Accela site.

<sup>&</sup>lt;sup>2</sup> The Accela project description says this: "Administrative Permit and Design Approval for the construction of a 3,415 square foot one-story single family dwelling with a detached 676 square foot garage/storage, 345 square foot workshop, 876 square foot covered veranda, swimming pool and ground mounted photovoltaic system."

#### Protected species and other biological impacts.

The project site is potential habitat for the Carmel Valley bush mallow, a protected species. It also is possible that it is part of the wildlife corridor. That area is increasingly blocked off by fences through which wildlife cannot pass. The County should require a professional biological report.

# CEQA.

This project as a whole, with all its components, is not exempt from CEQA. The County should disclose and review the whole of the action.

## Inconsistent addresses.

The address in County public notice is not accurate, is inadequate, and is potentially misleading. The site appears to be on Paseo Escondido. The County notice says it is on Camino Escondido. Those are two different roads.

## Request for notice

Please place this office on the notification list for all County actions including those under Public Resources Code section 21092.2.

Thank you for consideration of these comments.

Very truly yours,

STAMP | ERICKSON

/s/ Molly Erickson

Molly Erickson

Attachments: Before and after photographs of the site Cal Am request for moratorium on new connections in Hidden Hills

c: District 5 planning commissioners District 5 supervisor Ron DeHoff, chair, GMP LUAC Re: PLN180438 (APN 416-082-022) – described by County at times as *Paseo* Escondido and other times as *Camino* Escondido

# Before and after photographs

# **BEFORE**

# Photographs of the site from the March 2018 real estate listing.



PLN180438 (APN 416-082-022) - Exhibit A to comment letter, p. 1 of 11



PLN180438 (APN 416-082-022) - Exhibit A to comment letter, p. 2 of 11



PLN180438 (APN 416-082-022) - Exhibit A to comment letter, p. 3 of 11



PLN180438 (APN 416-082-022) - Exhibit A to comment letter, p. 4 of 11



See https://www.sothebyshomes.com/Monterey-Real-Estate/sales/0474965-11850-Pa seo-Escondido-Carmel-Valley-CA-93940

PLN180438 (APN 416-082-022) - Exhibit A to comment letter, p. 5 of 11

# **AFTER**

Photographs from the County Accela file for the same property. The October 2018 photographs show extensive vegetation clearing, grubbing and grading.





PLN180438 (APN 416-082-022) - Exhibit A to comment letter, p. 7 of 11



PLN180438 (APN 416-082-022) - Exhibit A to comment letter, p. 8 of 11



PLN180438 (APN 416-082-022) - Exhibit A to comment letter, p. 9 of 11







PLN180438 (APN 416-082-022) - Exhibit A to comment letter, p. 11 of 11

		Exhibit B to comment letter, p. 1 of 21		
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4	BEFORE THE PUBLIC U	<b>FILITIES COMMISSION</b>		
5	OF THE STATE O	OF CALIFORNIA		
6				
7	In the Matter of the Application of California-American Water Company			
8	(U210W) for an Order Authorizing and	Application No. 19-		
9	Imposing a Moratorium on Water Service Connections in the Laguna Seca Subarea of			
10	its Monterey County District.			
11				
12				
13	APPLICATION OF CALIFORNIA-AMERICAN WATER COMPANY (U210W) FOR AN ORDER AUTHORIZING AND IMPOSING A MORATORIUM ON WATER			
14	SERVICE CONNECTIONS IN THE LAGUE COUNTY I	NA SECA SUBAREA OF ITS MONTEREY		
15	COUNTI			
16				
17		Sarah E. Leeper		
18		Nicholas A. Subias Cathy Hongola-Baptista		
19		California-American Water Company 555 Montgomery Street, Suite 816		
20		San Francisco, CA 94111 Telephone: 415.863.2960		
21		Facsimile:415.397.1586		
22		Email: sarah.leeper@amwater.com nicholas.subias@amwater.com		
23		cathy.hongola-baptista@amwater.com		
24		Attorneys for Applicant California-American Water Company		
25		water Company		
26				
27	July 2, 2019			
28				

		Exhibit B to comment letter, p. 2 of 21		
1	TABLE OF CONTENTS			
2				
3				
4	I.	INTRODUCTION		
5 6	II.	FACTUAL AND PROCEDURAL BACKGROUND AND NECESSITY FOR RELIEF		
7		A. California American Water's Monterey County District		
8		1. State Water Resources Control Board Order 95-10, CDO and Amended CDO		
9		2. The Monterey Peninsula Water Supply Project		
10		B. California American Water's Laguna Seca Subarea and the		
11		Seaside Groundwater Basin Adjudication4		
12		C. California American Water's Laguna Seca Subarea Water Supply Deficit		
13				
14		D. Past and On-Going Efforts to Correct the Supply Deficit7		
15	III.	REQUESTED RELIEF9		
16	IV.	COMPLIANCE WITH CEQA		
17 18	V.	CATEGORY, HEARING, ISSUES AND PROPOSED SCHEDULE [RULE 2.1(C)]		
19		A. Category11		
20		B. Are Evidentiary Hearings Necessary?		
21		C. Issues11		
22		D. Safety Considerations		
23		E. Schedule		
24	VI.	OTHER PROCEDURAL REQUIREMENTS		
25		A. Communications Concerning Application [Rule 2.1(b)]12		
26		B. Description of Applicant [Rule 2.1(a) and Rule 2.2]13		
27	VII.	SERVICE AND NOTICE		
28	VIII.	CONCLUSION14		

		Exhibit B to comment letter, p. 3 of 21	
1	<b>BEFORE THE PUBLIC UT</b>	TILITIES COMMISSION	
2	OF THE STATE O	F CALIFORNIA	
3			
4	In the Matter of the Application of California-American Water Company		
5	(U210W) for an Order Authorizing and	Application No. 19	
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7	its Monterey County District.		
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9	APPLICATION OF CALIFORNIA-AMERIC. ORDER AUTHORIZING AND IMPOSING A		
10	CONNECTIONS IN THE LAGUNA SECA S DISTR	UBAREA OF ITS MONTEREY COUNTY	
11			
12	I. INTRODUCTION		
13	California-American Water Company ("Ca	alifornia American Water") respectfully	
14	submits this Application for an Order Authorizing	and Imposing a Moratorium on Water Service	
15	Connections in the Laguna Seca Subarea of its Monterey County District ("Application") to		
16	comply with the withdrawal limitations set by the Seaside Groundwater Basin Adjudication,		
17	Monterey County Superior Court Case No. M66343. The Laguna Seca Subarea moratorium		
18	would apply to new or expanded water service connections until the existing moratorium on the		
19	Monterey Main System expires.		
20	II. FACTUAL AND PROCEDURAL BAC	KGROUND AND NECESSITY FOR	
21	RELIEF		
22	A. California American W	ater's Monterey County District	
23	California American Water's Monterey Co	ounty District is made up of several distinct	
24	water systems. The water systems include Monter	rey Main, Ryan Ranch, Hidden Hills, and	
25	Bishop.		
26	As the California Public Utilities Commiss	tion ("Commission") recently recognized	
27		ion ( Commission ) recently recognized.	
28	Water supply on the Monterey Peninsul	a is available largely from rainfall	
		1	

and has long been constrained due to frequent drought conditions on the semi-arid Peninsula. Water supply constraints have been extensively documented and have existed for decades on the Monterey Peninsula.

Unlike many regions of the State, in terms of water resources, Monterey is in an isolated 5 area where all available water is obtained locally through groundwater or surface methods. No 6 imported water is available, thus making the area prone to drought conditions and reduced 7 availability of supplies based on weather conditions. Water supply for the Monterey County 8 District is primarily developed from shallow wells in the Carmel Valley, mid-depth and deep 9 wells in the Seaside Basin, and deep wells along the Highway 68 corridor. Production from 10 these sources is limited by government orders, court adjudications, and annual rainfall amounts. 11 The two key regulatory limitations on water production for the Monterey County District are: (1) 12 the State Water Resources Control Board's ("SWRCB") Carmel River Orders, including Order 13 No. WR 95-10 ("Order 95-10"), Order No. WRO 2009-0060 (the "Cease and Desist Order" or 14 "CDO"), and Order No. WRO 2016-0016 (the "Amended CDO"), and (2) the Amended 15 Decision issued in the Seaside Basin Adjudication (the "Amended Decision").

# 1. State Water Resources Control Board Order 95-10, CDO and Amended CDO

In 1995, the SWRCB issued Order 95-10, which found that California American Water's
Carmel River Valley wells were producing water subject to the SWRCB's permitting authority,
and that California American Water's water rights authorized diversion of only 3,376 acre feet
per year. On that basis, the SWRCB concluded that California American Water did not have the
legal right to about 10,730 acre-feet annually of its then-current diversions from the Carmel
River. In 2009, SWRCB issued the CDO requiring California American Water eliminate all
non-permitted diversions for the Carmel River by no later than December 31, 2016, which

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 <sup>28 &</sup>lt;sup>1</sup> D.18-09-017, Decision Approving a Modified Monterey Peninsula Water Supply Project, Adopting Settlement Agreements, Issuing Certificate of Public Convenience and Necessity and Certifying Combined Environmental Report, as modified by D.19-01-051, p.4.

1	amounts to nearly a 70 percent curtailment of water diversions. In 2016, SWRCB issued the		
2	Amended CDO, imposing a lower annual Carmel River diversion limit, adopting a new		
3	compliance schedule and requiring all unauthorized diversions from the Carmel River end by		
4	December 31, 2021. The Amended CDO imposes further, "one-for-one" Carmel River diversion		
5	reductions as the Pure Water Monterey Project is brought on-line.		
6	Condition 2 of the 2009 CDO prohibits diversions from the Carmel River for new		
7	connections or certain increased uses. Consistent with Condition 2, in Decision 11-03-048 the		
8	Commission authorized a moratorium for the Monterey Main System on new service		
9	connections and increased use of water at existing service addresses resulting from a change in		
10	zoning or use. Pursuant to California American Water's tariffs, the Monterey Main System		
11	moratorium:		
12	shall expire at the filing by California-American Water Company of a Tier 1		
13	advice letter with the Commission transmitting the written concurrence of the Deputy Director of Water Rights of the State Water Resources Control Board		
14	with California-American Water Company's finding that a permanent supply of water is ready to serve as a replacement for the unlawful diversions of Carmel		
	River water.		
15			
15 16	2. The Monterey Peninsula Water Supply Project		
	2. The Monterey Peninsula Water Supply Project In Application ("A.") 12-04-019, California American Water sought Commission		
16			
16 17	In Application ("A.") 12-04-019, California American Water sought Commission		
16 17 18	In Application ("A.") 12-04-019, California American Water sought Commission authorization to construct and operate the Monterey Peninsula Water Supply Project		
16 17 18 19	In Application ("A.") 12-04-019, California American Water sought Commission authorization to construct and operate the Monterey Peninsula Water Supply Project ("MPWSP") in response to the CDO. In Decision (D.) 18-09-017, the Commission granted		
16 17 18 19 20	In Application ("A.") 12-04-019, California American Water sought Commission authorization to construct and operate the Monterey Peninsula Water Supply Project ("MPWSP") in response to the CDO. In Decision (D.) 18-09-017, the Commission granted California American Water a Certificate of Public Convenience and Necessity ("CPCN") for the		
16 17 18 19 20 21	In Application ("A.") 12-04-019, California American Water sought Commission authorization to construct and operate the Monterey Peninsula Water Supply Project ("MPWSP") in response to the CDO. In Decision (D.) 18-09-017, the Commission granted California American Water a Certificate of Public Convenience and Necessity ("CPCN") for the MPWSP, including a desalination plant at a size of 6.4 million gallons per day. The Commission		
16 17 18 19 20 21 22	In Application ("A.") 12-04-019, California American Water sought Commission authorization to construct and operate the Monterey Peninsula Water Supply Project ("MPWSP") in response to the CDO. In Decision (D.) 18-09-017, the Commission granted California American Water a Certificate of Public Convenience and Necessity ("CPCN") for the MPWSP, including a desalination plant at a size of 6.4 million gallons per day. The Commission concluded "that a CPCN is needed to authorize Cal-Am to construct and operate the MPWSP so		
<ol> <li>16</li> <li>17</li> <li>18</li> <li>19</li> <li>20</li> <li>21</li> <li>22</li> <li>23</li> </ol>	In Application ("A.") 12-04-019, California American Water sought Commission authorization to construct and operate the Monterey Peninsula Water Supply Project ("MPWSP") in response to the CDO. In Decision (D.) 18-09-017, the Commission granted California American Water a Certificate of Public Convenience and Necessity ("CPCN") for the MPWSP, including a desalination plant at a size of 6.4 million gallons per day. The Commission concluded "that a CPCN is needed to authorize Cal-Am to construct and operate the MPWSP so that it may replace water supplies for Cal-Am's Monterey District in response to the CDO issued		
<ol> <li>16</li> <li>17</li> <li>18</li> <li>19</li> <li>20</li> <li>21</li> <li>22</li> <li>23</li> <li>24</li> </ol>	In Application ("A.") 12-04-019, California American Water sought Commission authorization to construct and operate the Monterey Peninsula Water Supply Project ("MPWSP") in response to the CDO. In Decision (D.) 18-09-017, the Commission granted California American Water a Certificate of Public Convenience and Necessity ("CPCN") for the MPWSP, including a desalination plant at a size of 6.4 million gallons per day. The Commission concluded "that a CPCN is needed to authorize Cal-Am to construct and operate the MPWSP so that it may replace water supplies for Cal-Am's Monterey District in response to the CDO issued by the [SWRCB] to cease excess diversions from the Carmel River by December 31, 2021, meet		
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# B. California American Water's Laguna Seca Subarea and the Seaside Groundwater Basin Adjudication

The Laguna Seca Subarea of the Seaside Groundwater Basin ("Basin") is currently the
source of water for California American Water's Ryan Ranch, Hidden Hills and Bishop service
areas. California American Water has six groundwater wells located within the Laguna Seca
Subarea.

In August 2003, California American Water filed a complaint in Monterey Superior
Court, Case No. M66343, seeking appointment of a Watermaster and adjudication of the
groundwater rights for the Basin on the basis that use was exceeding replenishment and there
was an imminent risk to water supply and quality. Despite the necessity of continued extractions
from the Basin, it was apparent that the then existing level of Basin production was likely not
sustainable and could lead to long-term overdraft and chronically lowered water levels leading to
negative and irreversible Basin impacts – most notably seawater intrusion.

14 In February 2007, the Superior Court issued the Amended Decision, finding that Basin 15 pumping must be reduced over time to avoid adverse Basin impacts. For California American 16 Water and other producers, the decision required reduction in Basin production over a fifteen-17 year period in order to prevent seawater intrusion. Specifically, California American Water's 18 pumping rights were reduced from more than 4,000 acre-feet per year to about 1,500 acre-feet 19 annually. The mandatory reductions are felt more heavily in the Laguna Seca Subarea, in which 20 California American Water's authorized pumping allocation was reduced to zero in 2018. The 21 chart below illustrates California American Water's court-ordered allocation limits.

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Seaside Groundwater Basin Adjudication Allocations: Water Years 2006-2026

## California American Water Share (AFY)

Water Year	Coastal Subareas	Laguna Seca Subarea
	(AF)	(AF)
2006-2008	3,504	345
2009	3,191	271
2010-2011	3,087	246

2012-2014	2,669	147
2015-2017	2,251	48
2018-2020	1,820	0
2021-2023	1,494	0

6 The Amended Decision established a regional Watermaster board to manage the basin.
7 The Watermaster is charged with administering and enforcing the provisions of the Amended
8 Decision and to that end is required to hold regular meetings. At the time of the adjudication,
9 Watermaster and California American Water believed that an alternate source of water would be
10 available to serve the Laguna Seca Subarea by Water Year 2018.

# C. California American Water's Laguna Seca Subarea Water Supply Deficit

As set forth above, the Seaside Groundwater Basin Adjudication set California American
Water's production limits for the Laguna Seca Subarea at zero starting in Water Year 2018,
which began October 1, 2017. The amount of water available to California American Water
during Water Year 2018 and the actual amount produced are provided in the table below. The
"target" for the year is California American Water's adjudicated production rights for Water
Year 2018. The "actual" is the metered production in AF from California American Water wells
within the Laguna Seca Subarea.

21		Laguna Seca Subarea Water	
22		<u>Year 2018</u>	
23		Target (AF)	Actual (AF)
20	Oct	0.00	24.00
24	Nov	0.00	18.60
27	Dec	0.00	23.59
25	Jan	0.00	19.19
20	Feb	0.00	21.64
26	Mar	0.00	18.48
20	Apr	0.00	19.67
27	May	0.00	27.54
-	Jun	0.00	31.26
28	Jul	0.00	33.52
	Aug	0.00	35.04
	nug	5	55.04

30.74

303.26

1 2 Sep

Total (AF)

Target (AF)

Balance (AF)

- 3
- 4
- 5
- 6
- 7
- 8

The actual production of 303.26 AF minus the operating yield of 0.0 AF results in an overproduction of 303.26 AF. Thus, at this time, all Laguna Seca Subarea production is in excess of California American Water's adjudicated production rights and a moratorium is justified.

0.00

0.00

0.00

-303.26

9 Pursuant to the Amended Decision, California American Water may supply the Ryan 10 Ranch and Bishop service areas with water produced from the Coastal Subarea of the Basin, 11 consistent with California American Water's allocation for the Coastal Subarea. As such, in the 12 short term, once the Main System/Ryan Ranch intertie project is constructed and water from the 13 Pure Water Monterey project is available for delivery, and if sufficient water is also available as 14 a result of Aquifer Storage and Recovery efforts ("ASR"), California American Water intends to 15 help alleviate the Laguna Seca Subarea deficit by supplying existing customers and uses in the 16 Ryan Ranch and Bishop service areas with water produced from the Coastal Subarea. Long-17 term, California American Water intends to supply all of its systems located within the Laguna 18 Seca Subarea with water from the Main System, using all water sources in its portfolio. 19 However, until the MPWSP is brought on-line and the CDO is lifted, California American Water 20 may only use its Basin supply to serve demands in the Laguna Seca Subarea, with use of native 21 Coastal Subarea groundwater to help meet demands in the Laguna Seca Subarea further 22 stretching California American Water's limited water supplies until the CDO is lifted.

General Order 103-A, at Section II.2.B.(3)a., states that a system's facilities shall have
the capacity to meet the source capacity requirements as defined in the Waterworks Standards,
CCR Title 22, Section 64554, or its successor. If, at any time, the system does not have this
capacity, the utility shall request a service connection moratorium until such time as it can
demonstrate the source capacity has been increased to meet system requirements. Here, the
amount of water allocated to the Laguna Seca Subarea by the adjudication is legally insufficient

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1 || for new and extended uses, which justifies issuance of the requested moratorium.

2 California American Water's practice has been to continue to produce water from the 3 Laguna Seca Subarea and incur replenishment assessments for over-production. However, this 4 practice is no longer available now that California American Water's Laguna Seca allocation has 5 reached zero. Under the Amended Decision, a producer must pay replenishment assessments for 6 any water produced in excess of its base water right (i.e. its share of the natural safe yield) but 7 within its share of the operating yield.<sup>3</sup> In years where replenishment water is available, a 8 producer may produce in excess of its share of the operating yield, but must pay an additional 9 replenishment assessment on that water.<sup>4</sup> In years where replenishment water is unavailable, all 10 producers, including California American Water, are enjoined from any over-production beyond 11 the operating yield.<sup>5</sup> A producer whose allocation has been reduced to zero is not allowed to 12 engage in over-production by paying a replenishment assessment, even if replenishment water is 13 available. Further, producers are enjoined from producing except pursuant to a right authorized 14 by the Amended Decision.

15

#### D. Past and On-Going Efforts to Correct the Supply Deficit

16 Until the MPWSP is online, the only source water outside of the Basin that could be 17 provided to the Laguna Seca Subarea would be from the Carmel River. However, California 18 American Water's use of this source water is constrained by the CDO and cannot support new 19 connections until the MPWSP is complete. As explained above, California American Water may 20 be able to physically serve water to existing customers in the Ryan Ranch and Bishop service 21 areas with groundwater produced from the Coastal Subarea of the Basin once the Bishop/Ryan 22 Ranch intertie project is constructed and water from the Pure Water Monterey project is available 23 for delivery to California American Water's customers, if sufficient ASR water is available. 24 Until that time, and given no other currently viable options, California American Water will 25

28  $\frac{5}{6}$  *Id.* at Section III.D, "Injunction of Unauthorized Production."  $\frac{6}{6}$  *Id.* at Section III.D, "Injunction of Unauthorized Production."

 <sup>26 3</sup> See Amended Decision, Exhibit A, Section III.A.28, "Replenishment Assessment" and Section III.j.iii, "Artificial Replenishment and Replenishment Assessments."
 27 4 Id.

<sup>7</sup> 

serve its existing customers with groundwater produced from the Laguna Seca Subarea. Even
 with the Bishop/Ryan Ranch interconnect, the available water to serve these two locations would
 be dependent on the available stored ASR water from previous rains. Additionally, the
 interconnect would not extend to Hidden Hills, which would still be served from the Laguna
 Seca Subarea. Consequently, a combination of building the interconnect and implementing the
 moratorium would be the most prudent approach for the Laguna Seca Subarea.

Even though California American Water's allocation for the Laguna Seca Subarea
groundwater has been at zero since Water Year 2018, and despite the more stringent Carmel
River diversion limits imposed in the Amended CDO, California American Water continues to
receive requests for new or expanded water service connections with Water Connection Permits
being issued by the Monterey Peninsula Water Management District ("MPWMD").

12 In direct response to this situation and recognizing that an alternative water supply would 13 not be available when anticipated, California American Water requested a moratorium on service 14 connections in the Laguna Seca Subarea in A.16-07-002, the Company's general rate case 15 application for test year 2018, which request was supported by MPWMD. In D.18-12-021, the 16 Commission found that California American Water failed to provide sufficient notice of the 17 moratorium to its customers and did not present sufficient information to support a moratorium 18 because the Company did not explain why it could not rely on "payment of replenishment 19 assessments to the Watermaster or through importation of non-native water to the Seaside 20 Basin." The Commission concluded that "Cal-Am may renew [its moratorium] request in a 21 new application or in its next GRC if it provides appropriate notice to potentially affected 22 customers."  $\frac{8}{2}$  This Application addresses those concerns by (1) demonstrating, as set forth 23 above, that payment of replenishment assessments or importation of non-native water are not 24 viable solutions, and (2) providing notice to Laguna Seca Subarea customers and property 25 owners as described below.

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<u>7</u> D.18-12-021, p.24. <u>8</u> D.18-12-021, p.24.

8

1	III. REQUESTED RELIEF
2	California American Water now seeks Commission authorization to:
3	(A) impose a moratorium in its Laguna Seca Subarea service areas (which includes the
4	Ryan Ranch, 9 Hidden Hills, and Bishop systems) on new or expanded water service
5	connections until the existing Monterey Main System moratorium expires;
6	(B) modify its Monterey County District tariffs to include a special condition authorizing
7	California American Water to refuse to connect new or expanded water service connections in its
8	Laguna Seca Subarea service areas; and
9	(C) supply water to new or expanded service connections after the moratorium's
10	effective date, provided that any such service had obtained all necessary written approvals
11	required for project construction and connection to California American Water's water system
12	prior to that date.
13	With no allocated Laguna Seca Subarea source water, and the restrictions in the
14	Amended CDO, California American Water cannot justify setting new meters resulting in
15	increased system consumption in contravention of the adjudication. Setting new service
16	connections or expanding existing connections is risky and unreliable given California American
17	Water's current water supply situation and is contrary to the intent and objectives of the CDO,
18	Amended CDO, and Amended Decision. Additionally, as explained above, importation of non-
19	native water is not a solution.
20	Because prospective customers are still obtaining water permits from MPWMD, and in
21	compliance with the Commission's directive in D.18-12-021, California American Water files
22	this Application. To address any concerns regarding notice, California American Water intends
23	to provide the notice attached hereto as <u>Attachment A</u> and described in greater detail below. In
24	addition, and before the filing of this Application, California American Water invited
25	representatives from several Homeowner Associations in its Laguna Seca Subarea to a
26	presentation at its offices to discuss this Application and the requested relief. A representative
27	
28	<sup>9</sup> Although the Ryan Ranch service area currently has a service connection moratorium imposed by MPWMD, it is possible the MPWMD moratorium may be lifted prior to implementation of the MPWSP. 9

from County Supervisor Mary Adams's office attended the meeting. Three representatives from
 MPWMD were also present.

The basis for this application includes, but is not limited to, Public Utilities Code Section
451 (prohibiting unreasonable discrimination in service); General Order 103-A, sections
5 II.2.B.(3) (requiring public utilities to ensure the system meets 22 C.C.R. Section 64554); and *In Re Southern California Water Company*, D.91-04-022 (allowing a connection moratorium when
a wholesale water supplier to a regulated utility ordered a connection moratorium without the
regulated utility declaring its own water shortage emergency).

9 The Commission has the authority under Section 451 to authorize difference in service 10 when those differences are not undue, unjust or unreasonable. If California American Water 11 were to continue to connect new customers in the Laguna Seca Subarea despite a production 12 allocation of zero, California American Water will be forced to continue the unreliable existing 13 practice that does not conform to the intent and objectives of the CDO and Seaside Groundwater 14 Basin Adjudication. Therefore, absent a court order modifying the production rights established 15 by the Seaside Groundwater Basin Adjudication, a reasonable basis exits to refuse service to 16 prospective customers of California American Water's systems served with water produced from 17 the Laguna Seca Subarea.

California American Water has not implemented the procedures specified in Chapter 3 of
Division 1 of the California Water Code, commencing with Water Code section 350, prior to
filing this application as those procedures are inapplicable to this Application.

For the reasons described in this Application, California American Water respectfully
requests, after notice and a full opportunity for public comment, that a special condition be
placed in its tariffs for Laguna Seca Subarea allowing California American Water to refuse
service to new or expanded water connections.

- 25 IV. COMPLIANCE WITH CEQA
- Action by the Commission on this Application is either not subject to or is exempt from
  the California Environmental Quality Act ("CEQA").
- 28 Action by the Commission on this application is not subject to CEQA because the

1	requested action is ministerial. The requested action seeks authorization to comply with the		
2	Amended Decision; there is no opportunity for the Commission to shape California American		
3	Water's compliance with that order in a manner that might address environmental impacts of the		
4	adjudication.10		
5	Action by the Commission on this application would enforce General Order 103-A. Such		
6	action is categorically exempt from CEQA pursuant to 14 C.C.R. § 15321, which exempts		
7	actions to enforce a law, general rule, standard or objective administered or adopted by a		
8	regulatory agency.		
9	V. CATEGORY, HEARING, ISSUES AND PROPOSED SCHEDULE [RULE 2.1(C)]		
10	A. Category		
11	California American Water proposes the category for this proceeding is ratesetting.		
12	B. Are Evidentiary Hearings Necessary?		
13	California American Water believes that evidentiary hearings are not necessary because		
14	this Application does not raise any material issue of fact or law. The necessity for the requested		
15	authorization has been demonstrated. California American Water intends to introduce the		
16	following items in support of the Application:		
17	1. This Application, copies of which have been or will be delivered to the Commission.		
18	2. Prepared witness qualifications and direct testimony of Christopher Cook, Central		
19	Division Director of Operations for California American Water, to support the		
20	reasonableness and prudence of the Application.		
21	3. Prepared and oral rebuttal testimony and related exhibits if necessary to support		
22	California American Water's specific requests.		
23	C. Issues		
24	There are two issues in the proceeding. The first is whether California American Water		
25	should be allowed to implement a moratorium in the Laguna Seca Subarea. The second is the		
26			
27	<u>10</u> See California American Water v. City of Seaside, 183 Cal.App.4th 471 (2010); see also Mountain		
28	Lion Foundation v. Fish & Game Commission, 16 Cal.4th 105 (1997); Leach v. City of San Diego, 220		
	Cal.App.3d 389 (1990).		

1 proper duration of such a moratorium, if a moratorium to be implemented.

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# **D.** Safety Considerations

California American Water is committed to the safety of its employees and customers.
This commitment to safety involves efforts to protect system infrastructure and safeguard
customers supplies. This commitment to safety of customer supply supports the requested
moratorium.

# E. Schedule

California American Water submits the procedural schedule below for the Commission's consideration of the relief requested.

11	Event	Date
12	Application Filed	July 2, 2019
13	Protests and Responses to the Application	30 Days after Notice
14	Reply to Protests or Responses	40 Days after Notice
15	Prehearing Conference	45 Days after Application Filed
16	Scoping Memo	60 Days after Application Filed
17	Proposed Decision Issued	150 Days after Application Filed
18	Commission Decision	180 Days after Application Filed
19		

# VI. OTHER PROCEDURAL REQUIREMENTS

# A. Communications Concerning Application [Rule 2.1(b)]

All communications and correspondence with the Applicants should be directed to:

1	Sarah E. Leeper	Cathy Hongola-Baptista
2	California-American Water Company	California-American Water Company
-	555 Montgomery Street, Suite 816	555 Montgomery Street, Suite 816
3	San Francisco, CA 94111	San Francisco, CA 94111
		Tel: (415) 293-3023
4	Tel: (415) 863-2960 Fax: (415) 397-1586	Fax: (415) 397-1586
5	Email: sarah.leeper@amwater.com	Email: cathy.hongola-
5		baptista@amwater.com

#### B. Description of Applicant [Rule 2.1(a) and Rule 2.2]

California American Water's exact legal name is California-American Water Company.
California American Water, a California corporation, is a Class A public utility water and
wastewater company regulated by the Commission. California American Water provides
regulated water and/or wastewater utility services in parts of San Diego, Los Angeles, Ventura,
Monterey, Sonoma, Yolo, Sacramento, Merced, and Placer counties. California American
Water's principal place of business is 655 W. Broadway, Suite 1410, San Diego, CA 921018494.

California American Water filed a certified copy of its articles of incorporation with the 15 Commission on January 6, 1966 in Application 48170. California American Water filed a 16 certified copy of an amendment to its articles of incorporation with the Commission on 17 November 30, 1989, in Application 89-11-036. California American Water filed a certified copy 18 of a further amendment to its articles of incorporation with the Commission on February 28, 19 2002, in Application 02-02-030. California American Water filed a certified copy of an 20 additional amendment to its articles of incorporation with the Commission on April 3, 2017, in 21 Application 17-04-003. California American Water has not subsequently amended its articles of 22 incorporation.

23

#### VII. SERVICE AND NOTICE

California American Water will serve the Application on the parties identified on the
attached service list, which includes certain parties listed on the Monterey service lists for its last
general rate case (A.16-07-002).

28

1	Within 15 working days of the California Public Utilities Commission's Public Advisor's		
2	Office ("PAO") approving the notice, California American Water will mail a notice of this		
3	Application to (1) all of its Laguna Seca Subarea customers, and (2) to Laguna Seca Subarea		
4	property owners that are not current California American Water customers, but for which		
5	California American Water has an address, notifying them of the proposed moratorium. A draft		
6	of that notice is set forth in attached Exhibit A. Prior to filing the Application, California		
7	American Water supplied the PAO with drafts of the proposed notice.		
8	The recipients of the notice (i) will be furnished the Application number and file		
9 10	reference, (ii) will be requested to direct any questions to California American Water at its		
10			
	Central Division office, and (iii) will be advised to communicate in writing with the Commission		
12	if they take exception to this Application or are not satisfied with the information furnished by		
13	California American Water.		
14 15	VIII. CONCLUSION		
15	For the reasons set forth above, California American Water respectfully requests that the		
16	Commission issue a decision finding that:		
17	a. California American Water's Application is granted;		
18			
19	b. California American Water is authorized to immediately refuse service to new or expanded connections upon approval of this Application;		
20			
21			
22	days of a final decision granting this Application to add a special condition to its		
23	Monterey County District tariffs authorizing California American Water:		
24	a. to refuse service to new or expanded connections in the Laguna Seca		
25	Subarea until the existing Monterey Main System moratorium terminates;		
26	and		
27	b. to supply water to new or expanded service connections after the		
28	moratorium's effective date, provided that any such service had obtained		
	14		

	Exhibit B to comment letter, p. 17 of 21
1	all necessary written approvals required for project construction and
2	connection to California American Water's water system prior to that date;
3	and
4	d. For such other relief as may be necessary and appropriate.
5	
6	DATED: July 2, 2019 Respectfully submitted,
7	By <u>/s/ Cathy Hongola-Baptista</u>
8	Cathy Hongola-Baptista
9	
10	Sarah E. Leeper Nicholas A. Subias
11	Cathy Hongola-Baptista California-American Water Company
12	555 Montgomery Street, Suite 816 San Francisco, CA 94111
13	Tel: (415) 863-2960 Fax: (415) 397-1586
14 15	Email: sarah.leeper@amwater.com nicholas.subias@amwater.com cathy.hongola-baptista@amwater.com
16	
17	Attorneys for Applicant California-American Water Company
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1	VERIFICATION	
2	I am an officer of the applicant corporation herein, and am authorized to make this	
3	verification on its behalf. The statements in the foregoing document are true of my own	
4 5	knowledge, except as to matters which are therein stated on information or belief, and as to those	5
6	matters I believe them to be true.	
7	I declare under penalty of perjury that the foregoing is true and correct.	
8	Executed on June 27, 2019 at Pacific Grove, California.	
9		
10		
11	By: Ja lef	
12	Garry Hofer Vice President of Operations	
13	California-American Water Company	
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# EXHIBIT A

Para una versión en español de este aviso, visite nuestro sitio web <u>www.californiaamwater.com</u>.

# NOTICE OF APPLICATION REQUESTING AUTHORITY TO IMPLEMENT NEW WATER HOOKUPS AND EXPANSIONS OF WATER USE SERVICE MORATORIUM IN THE LAGUNA SECA SUBAREA (A. 19-07-XXX)

California American Water has filed a request with the California Public Utilities Commission (CPUC) for authority to impose a moratorium on new or expanded connections in the Laguna Seca Subarea of its Monterey County District. The Laguna Seca Subarea includes the Ryan Ranch, Hidden Hills and Bishop systems. The request is necessary to comply with withdrawal limitations set by the Seaside Groundwater Basin Adjudication<sup>1</sup>. The Seaside Groundwater Basin Adjudication requires California American Water and other producers to reduce production from the Seaside Groundwater Basin to prevent seawater intrusion. The moratorium would apply until the existing moratorium on California American Water's Monterey Main System terminates, which is anticipated by the end of 2021.

On July 2, 2019, California American Water filed application (A.19-XX-XXX) with the CPUC requesting a modification to its existing tariffs authorizing California American Water to implement the moratorium described above. This will not affect rates and is not a request to change rates.

#### **CUSTOMER QUESTIONS; OBTAINING A COPY OF THE APPLICATION**

The application and its attachment will be made available upon request. Customers who wish to obtain a copy of the application or who have questions about the application may contact Anthony Lopez at <u>Anthony.Lopez@amwater.com</u>; 511 Forest Lodge Road, Suite 100, Pacific Grove, CA 93950.

The application may also be reviewed online on the CPUC's Docket Card webpage https://apps.cpuc.ca.gov/apex/f?p=401:1:0. Type the application number (19XXXXX) into the Proceeding Number Search box. The application may also be reviewed in person at the CPUC's Central Files Office by appointment. For more information, contact aljcentralfilesid@cpuc.ca.gov or 1-415-703-2045.

#### **CPUC PROCESS**

This application will be assigned to an Administrative Law Judge (Judge) who will determine how to receive evidence and other related documents necessary for the CPUC to establish a record upon which to base its decision. Evidentiary hearings may be held where parties of record will present their testimony and may be subject to cross-examination before the Judge. These hearings are open to the public, but only those who are parties of record may present evidence or cross-examine witnesses. After considering all proposals and all evidence presented during the formal hearing process, the Judge will issue a draft decision which may adopt all or part of California American Water's request, modify, or deny the application. Any of the five CPUC Commissioners may sponsor an alternate decision and the issue will be voted on at a scheduled CPUC Voting Meeting.

<sup>&</sup>lt;sup>1</sup> Monterey County Superior Court Case No. M66343

The CPUC may deem it necessary to hold Public Participation Hearings (PPHs) for this requested moratorium. In the event PPHs are scheduled, customers will be notified of the date(s), time(s) and location(s) through a bill insert or separate mailer. Notices will also be posted in a local newspaper.

#### **STAY INFORMED**

If you would like to follow this proceeding, or any other issue before the CPUC, you may use the CPUC's free subscription service. Sign up at: http://subscribecpuc.cpuc.ca.gov/.

If you would like to learn how you can participate in the proceeding, have informal comments, or have questions about the CPUC processes, you may access the CPUC's Public Advisor's Office (PAO) webpage at http://consumers.cpuc.ca.gov/pao/. You may also contact the PAO as follows:

Write: CPUC Public Advisor's Office 505 Van Ness Avenue San Francisco, CA 94102 Email: public.advisor@cpuc.ca.gov Phone: 1-866-849-8390 (toll-free) or 1-415-703-2074 1-866-836-7825 (toll-free) or TTY 1-415-703-5282

Please refer to **California American Water's Laguna Seca Subarea Moratorium Application No. 19-07-XXX** in any communications with the CPUC regarding this matter. These comments will become part of the public correspondence file for this proceeding and made available for review to the assigned Judge, the Commissioners, and appropriate CPUC staff. This page intentionally left blank