Item No. 12.1

Fort Ord Reuse Authority Transition Plan Resolution

Board of Supervisors March 24, 2020 Legistar File No. A 20-059

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Goal - Direction

Consider:

- Proposal to join a Joint Power Authority to create a regional habitat cooperative for the former Fort Ord lands
- Fort Ord Reuse Authority's proposal to issue a bond against its statutory share of property tax revenue for building removal in the former Fort Ord area
- Revised Draft Transition Plan Implementing Agreement
- Making a recommendation to the Fort Ord Reuse Authority

Overview of Presentation

- Section 1: Habitat Management
- Section 2: FORA Bond Issuance
- Section 3: Transition Plan Implementing Agreement & Roles
- Section 4: Recommendations to FORA and Staff Direction

Section 1: Habitat Management

• FORA proposed revisions for 2018 FORA Transition Plan

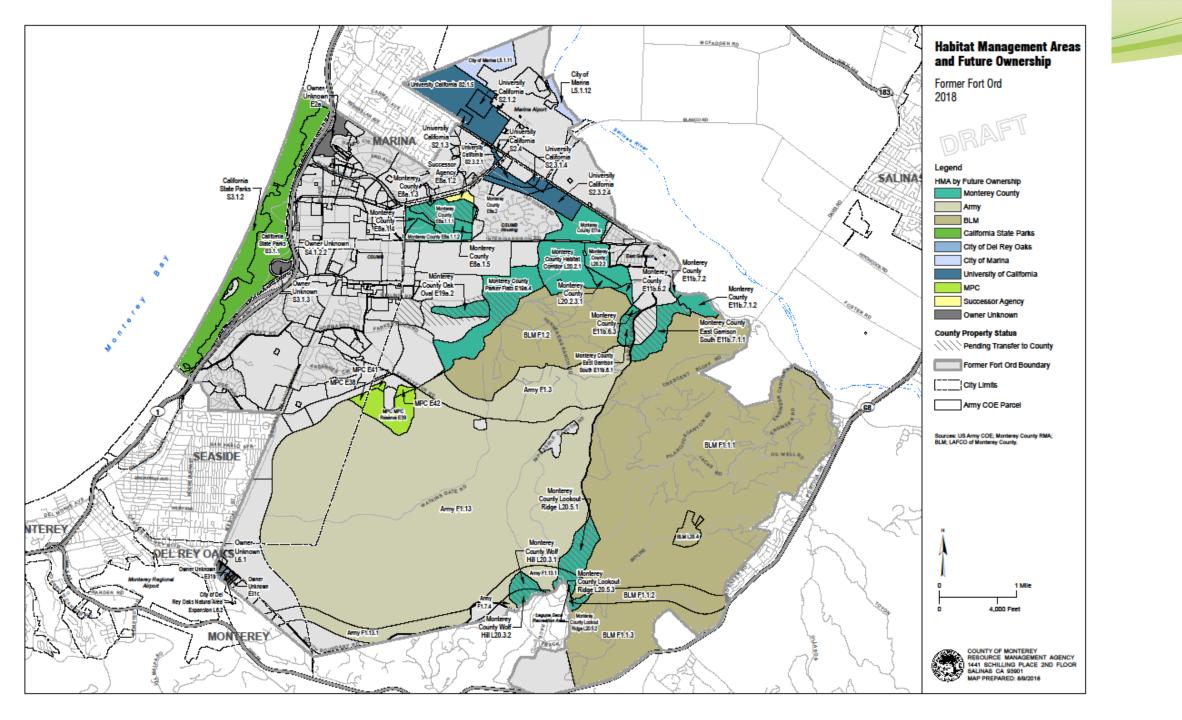
- To reflect recommendations from FORA Habitat Working Group (HWG) / FORA Administrative Committee joint meetings
- County identified issues
 - Habitat Conservation Plan (HCP)
 - Limited Authority Joint Powers Authority (JPA)
 - Funding for Habitat

Section 1: Habitat Mgmt, con't

Limited-Purpose Joint Powers Agreement (JPA)

- Limited-purpose JPA
 - \$17mil may be used for admin/planning
 - Explore reduced footprint/Phased HCP
 - Habitat Management only
- In the absence of a limited-purpose JPA
 - No HCP, so individual take permits required
 - County Habitat Management obligations under the HMP
 - Consider distribution of the \$17mil FORA set-aside

Does the Board conceptually support joining a limited-purpose JPA for habitat?



Section 1: Habitat Mgmt, con't

FORA Habitat Set-Aside Funds Distribution (~\$17M)

- No limited-purpose JPA or JPA dissolves Funds remaining distribute per formula based on:
 - 1. Only County/Cities owning HMA/Borderlands = \$13.27M (80%)
 - 2.a. All Habitat Management Area (HMA)/Borderland property owners = County \$7.66M (46%)
 - 2.b. All HMA/Borderland *except* state and regional parks = \$9.66M (58%)
 - 3. By CFD Contribution = \$6.96M (42%)

Which formula does Board support?

Section 2: FORA Bond Issuance

- 3/25/20 FORA Admin Committee & 3/27/20 FORA Board consider bond issuance documents.
 - Estimated most recently approximately \$40M+; market uncertainty now
- City of Marina proposed Successor to FORA Bond Issuance
 - Marina City Council approved assuming role.
- County staff sent letter to FORA regarding bond proceed allocations and inter-agency bond issuance 12.5% and not less than \$5million.
 - FORA Admin Committee recommended County's proposal for bond proceeds allocation, but no action taken regarding interagency agreement.

Does the Board support Marina as successor entity? Proceed allocation?

Section 3: Transition Plan Implementing Agreement & Roles

Transition Plan Implementing Agreement (TPIA) Proposed County Roles

- Records, including Website
 - Staff and Fort Ord Committee support, as long as there is funding
 - RMA/Contracts Purchasing preparing to receive records
 - IT engaged to keep website as archive
- Managing FORA Debt
 - Staff and Fort Ord Committee support, as long as there is funding
 - Staff requested list of financial obligations

Does Board support assuming these roles?

Section 3: Transition Plan Implementing Agreement & Roles

Funding Needs (FY20, FY21, FY22, & FY23) RMA Costs = \$1,174,276**

- Associate Planner (1) Bio./Env. compliance for habitat & open space mgmt \$432,916
- Management Analyst II (1) Administrative and management functions \$466,383
- Office Assistant (.25 of FTE) Facilitating records transfers administrative support \$60,325
- Office Assistants (3 Temporary) Organize, scan and prepare for storage \$50,000 (FY20)
- Records Retention Archive FORA records and ongoing storage \$64,652
- Oak Woodland Conservation Planning (Denise Duffy & Associates) *Assignment* = ~\$25,000**
- Consultant Infrastructure and habitat management options (TBD) and Consultant FORHA, Trail Plan & Open Space Management (TBD) - \$75,000

Military & Veterans Affairs Office (MVAO) Cost = \$351,053

• Management Analyst I – Facilitate Veterans Issues Advisory Committee (VIAC) - \$351,053

Does Board support funding request to FORA?

***Attachment B indicates \$90,000 in error for Oak Woodlands. Is ~\$25,000 one-time funding and assignment of existing contract.*

Section 4: Recommendations

- Does the Board support:
 - In concept, a limited-purpose JPA for habitat?
 - Habitat fund distribution formula 1, 2.a, 2.b, 3, or other?
 - Marina as successor for bonds & proceed allocation?
 - Assuming proposed successor roles?
 - Funding request to FORA?