COUNTY OF MONTEREY OPERATIONAL AREA



EMERGENCY OPERATIONS PLAN November 2020

[Page intentionally left blank.]

MONTEREY COUNTY OFFICE OF EMERGENCY SERVICES

GERRY MALAIS, EMERGENCY MANAGER FRED CLARIDGE, EMERGENCY SERVICES PLANNER KELSEY SCANLON, EMERGENCY SERVICES PLANNER PAT MOORE, EMERGENCY SERVICES PLANNER LUBNA MOHAMMAD, COMMUNITY RESILIENCE PLANNER TERESA MEISTER, SENIOR SECRETARY

https://www.co.monterey.ca.us/government/departments-a-h/administrative-office/officeof-emergency-services/plans 1322 NATIVIDAD RD, SALINAS, CA INFO.OES@CO.MONTEREY.CA.US 831-796-1905

It is the policy of the County of Monterey that no person shall be denied the benefits of or be subjected to discrimination in any City program, service, or activity on the grounds of race, religion, color, national origin, English proficiency, sex, age, disability, sexual orientation, gender identity, or source of income. The County of Monterey also requires its contractors and grantees to comply with this policy. [Page intentionally left blank.]

TABLE OF CONTENTS

<u>1</u>	INTRODUCTION	11
1.1	How to Use This Emergency Operations Plan	11
1.2		12
1.3		13
1.4		14
<u>2</u>	PURPOSE, SCOPE, SITUATION OVERVIEW, AND PLANNING ASSUMPTIONS	19
2.1	GOALS	20
2.2		20
2.3		21
2.4		22
2.5		22
2.6		26
<u>3</u>	CONCEPT OF OPERATIONS	32
3.1	Core Capability Overview	32
3.2		35
3.3		38
3.4		39
3.5		
3.6		41
3.7		42
<u>4</u>	ORGANIZATION AND RESPONSIBILITIES	43
4.1	ROLES AND RESPONSIBILITIES	43
4.2		54
4.3	OPERATIONAL AREA EMERGENCY OPERATIONS CENTER (OA EOC)	54
4.4	DEPARTMENT OPERATIONS CENTERS	62
4.5		62
4.6		62
4.7		63
<u>5</u>	DIRECTION, CONTROL, AND COORDINATION	66
5.1	DIRECTION AND CONTROL	66
5.2		68
5.3		
5.4		
5.5	COORDINATING WITH THE MEDICAL HEALTH OPERATIONAL AREA COORDINATOR (MHOAC)	70
5.6	COORDINATING WITH THE STATE OF CALIFORNIA	71
5.7		
5.8	Multi-Agency Coordination	71
5.9		
<u>6</u>	INFORMATION COLLECTION, ANALYSIS, AND DISSEMINATION	78
6.1	INFORMATION COLLECTION	79

COUNTY OF MONTEREY OP AREA EMERGENCY OPERATIONS PLAN

6.2	Analysis	81	
6.3	DISSEMINATION	81	
<u>7</u>	COMMUNICATION AND PUBLIC INFORMATION	82	
7.1	Public Information Officer	82	
7.2	JOINT INFORMATION SYSTEM (JIS)		
7.3	JOINT INFORMATION CENTER (JIC)	83	
7.4	EOC COMMUNICATION SYSTEMS		
7.5	ALERT, WARNING, AND NOTIFICATION		
7.6		90	
7.7	COMMUNICATING WITH VULERNABLE POPULATIONS	93	
<u>8</u>	ADMINISTRATION, FINANCE, AND LOGISTICS	96	
8.1	FINANCE	96	
8.2		98	
8.3	CONTINUITY OF OPERATIONS	99	
8.4	HUMAN RESOURCES	99	
8.5	RESOURCE MANAGEMENT	100	
	RECOVERY		
9.1	RECOVERY TARGET CAPABILITIES - PHASES OF RECOVERY	104	
9.2	ROLES AND RESPONSIBILITIES – THE WHOLE COMMUNITY APPROACH		
9.3	RECOVERY ORGANIZATION	109	
<u>10</u>	PLAN DEVELOPMENT AND MAINTENANCE	112	
10.1	DEVELOPMENT AND MAINTENANCE RESPONSIBILITIES	112	
10.2		113	
10.3		113	
10.4			
10.5	Plan Concurrence	114	
10.6			
10.7		115	
10.8		116	
ΔΡΡ	ENDIX A GLOSSARY	118	
	APPENDIX B AUTHORITIES AND REFERENCES		
10 0	O AUTHORITIES	<u>122</u> 122	
	LO REFERENCES	122	
	ENDIX C APPROVAL AND PROMGULATION	128	
-	ENDIX D RECORD OF DISTRIBUTION	134	
APP	ENDIX E RECORD OF CHANGES	138	
APP	ENDIX F EOC CONTACT LISTS	140	
	ENDIX G CHECKLISTS FOR SUSPENSION OF GOVERNMENT SERVICES		
ATT	ATTACHMENT 1 CAL OES EMERGENCY OPERATIONS PLAN CROSSWALK		
ATT	ACHMENT 2 MONTEREY COUNTY, CALIFORNIA – CODE OF ORDINANCES	171	
ATT	ACHMENT 3 SITUATION REPORT TEMPLATE	181	
ATT	ACHMENT 4 OA COORDINATION CALL AGENDA TEMPLATE	191	
<u>ATT</u>	ACHMENT 5 AFTER-ACTION REPORT FORM	4	

PLAN OVERVIEW

Objective	The Monterey County Emergency Operations Plan (EOP) organizes, manages, and executes emergency actions necessary to protect lives, property, and the environment. The EOP describes the Operational Area's emergency organization; roles, responsibilities, and authorities; response and recovery; effective mobilization of all of the resources of the County, both public and private, to meet any condition constituting a local emergency, state of emergency, or state of war emergency.				
Authority	Monterey County, California Code Of Ordinances, Title 2 – Administration, Chapter 2.68 - Emergency Procedures And Organization.				
Requirements	All local governments with a certified disaster council are required to develop Emergency Operation Plans (EOP) for their jurisdiction that meet state and federal requirements.				
Reference	Developing and Maintaining Emergency Operations Plans Comprehensive Preparedness Guide (CPG) 101.				
Hazards Addressed	All- Hazards				
Approval	The Emergency Operations Plan shall be submitted to the Disaster Council for review and comment and shall take effect upon adoption by resolution of the Board of Supervisors.				
Updates The EOP is updated every 5years; Previous updates were conduct 2007, 2014, 2020.					
Requirements ChecklistEmergency Plan Review Crosswalk 2019 Local Government Ag See Attachment 1.					
Website	https://www.co.monterey.ca.us/government/departments-a- h/administrative-office/office-of-emergency-services/plans				

[Page intentionally left blank.]

OES HISTORICAL EVENTS

1946	Disaster Council Accredited By State
1950	Executed California Civil Defense Master Mutual Aid Agreement
1977	Monterey County Code Of Ordinances, Title 2 Chp2.68 - Emergency Procedures & Organization
1990	Monterey County Office Of Emergency Services Established By The Board Of Supervisors
1995	Monterey County Established As The Operational Area Authority.
2003	New Op Area Emergency Operations Center Construction Complete
2007	First Op Area Emergency Operations Plan Completed
2019	Alternate Op Area Emergency Operations Center Operational
2020	Monterey County OES 30 th Anniversary



[Page intentionally left blank.]

1 INTRODUCTION

IN AN EMERGENCY OR DISASTER, THE MONTEREY COUNTY OFFICE OF EMERGENCY SERVICES (OES) ORGANIZES, MANAGES, AND EXECUTES EMERGENCY ACTIONS NECESSARY TO PROTECT LIVES, PROPERTY, AND THE ENVIRONMENT. TO RESPOND EFFECTIVELY TO ALL TYPES OF EMERGENCIES, OES MAINTAINS THE MONTEREY COUNTY EMERGENCY OPERATIONS PLAN (EOP) ON BEHALF OF THE OPERATIONAL AREA. THE EOP DESCRIBES THE OPERATIONAL AREA'S EMERGENCY ORGANIZATION; ITS ROLES, RESPONSIBILITIES, AND AUTHORITIES; AND THE ACTIONS TAKEN DURING AN EMERGENCY. THE EOP ADDRESSES BOTH RESPONSE AND RECOVERY EFFORTS AND DISCUSSES THE PRINCIPLES, CONCEPTS, AND PROCEDURES THAT OES AND ITS PARTNERS USE DURING AN EMERGENCY OR DISASTER.

Monterey County (County) is subject to a variety of natural, technical, or human-caused emergencies. Each County employee has a responsibility to be informed and prepared. OES staff, department managers, and supervisors are responsible for implementing the processes contained in this EOP to ensure that essential functions of county government are provided. The EOP highlights how emergency management resolves problems internally and highlights how OES integrates and coordinates with other agencies and nongovernmental responders during emergencies. The EOP incorporates the Incident Command System (ICS), conforms to the requirements of the State of California Standardized Emergency Management System (SEMS), and is consistent with the Department of Homeland Security's National Incident Management System (NIMS). By adopting the OES EOP, the County formally adopts the principles and practices of ICS, SEMS, and NIMS.

1.1 HOW TO USE THIS EMERGENCY OPERATIONS PLAN

This Monterey County EOP is designed to assist the County and its partnering entities that have key roles and responsibilities during response to emergencies. The EOP provides an overview of Monterey County OES organization, policies, and approach to emergency management and what is required to mitigate any significant emergency or disaster. The plan cites legal authority for emergency response and provision of emergency transit service, summarizes actions for addressing all hazards, and explains the general concepts of incident management. The intent of the plan is to provide an overview of emergency management processes for responding to an incident and to deliver a high-level introduction to concepts of operation regarding emergencies. The plan is based on the foundation of the California Emergency Management Systems (SEMS), the National Incident Management System (NIMS) and the principles of the National Response Framework, National Preparedness Goal, and National Recovery Framework.

1.1.1 THE BASIC PLAN

The basic plan describes the following:

- Emergency management organization of Monterey County;
- The purpose, goals and Planning Assumptions;
- Hazard Assessment;
- Concept of Operations which identified roles and responsibilities of key agencies;
- Emergency Operations Center (EOC) structure and activation;
- Mutual aid and multi-agency coordination;
- Information Sharing and Intelligence gathering and Dissemination; and
- Recovery Guidelines and Overview.

1.1.2 APPENDICES

The appendices located in Part II of the EOP include important reference templates and guidance on emergency management and EOC activation. A more detailed check list and position descriptions are in the Operational Area EOC Standard Operating Procedures. (Hardcopy located in the EOC and on the OES harddrive).

1.1.3 ANNEXES

The annexes, Part III of this EOP, describe response activities and coordination during a specific hazard, threat, or incident-specific emergency. Although the annexes are considered part of the EOP, they are often large documents and represent standalone plansand are not included in this document. Additional details on the applicability of the annexes to the EOP can be found in Section 1.7.

1.2 INTENDED AUDIENCE

The intended audience for this EOP consists of Monterey County departments, elected County officials, disaster service workers, first responder partners, and representatives of private entities/corporations and nongovernmental organizations (NGOs) that are responsible for staffing positions in the Monterey County Emergency Operations Center (EOC). This plan is also a reference for managers from all other local governments, NGOs and private sector partners in the Operational Area, the State and Federal government, and other interested members of the public.

1.3 WHOLE COMMUNITY PRINCIPLES

Monterey County has embraced the FEMA's Whole Community approach to creating engaged and resilient communities by which residents, emergency management practitioners, community leaders and government officials can understand and assess the needs of their respective communities and determine the best ways to organize and strengthen their assets, capabilities, and interests. By engaging communities, we can understand the unique and diverse needs of a population including its demographics, values, norms, networks and relationships. Local capacity is built on the empowering of community members, social and service groups, faith-based and disability groups, academia, professional, private and nonprofit sectors to strengthen what works in their communities daily. Existing structures and support organizations can be leveraged and empowered to act during and after a disaster strikes.

The principles of Monterey County's Whole Community Concept:

- Shared understanding of community needs and capabilities
- Greater empowerment and integration of resources from across the community
- Stronger social infrastructure
- Establishment of relationships that facilitate more effective prevention, protection, mitigation, response, and recovery activities
- Increased individual and collective preparedness
- Greater resiliency at the community level through Continuity of Operations Planning by all sectors

1.3.1 ACCESS AND FUNCATIONAL NEEDS

The State of California defines "access and functional needs population" as consisting of individuals who have developmental or intellectual disabilities, physical disabilities, chronic conditions, injuries, limited English proficiency or who are non-English speaking, seniors, children, people living in institutionalized settings, or those who are low income, homeless, or transportation disadvantaged, including, but not limited to, those who are dependent on public transit or those who are pregnant.

Monterey County is committed to ensuring that considerations are made for persons with access and functional needs (AFN) at every stage of the emergency management process. In addition, the County maintains compliance with the Americans with Disabilities Act. Monterey County Office of Emergency Services complies with Assembly Bill No. 477 (2019) which considers the access and functional needs population in emergency planning.

Resource: AB 477, Emergency Preparedness: Vulnerable Populations.

AFN populations may have additional needs before, during, and after an incident in functional areas, including but not limited to: assist with activities of daily living, maintaining independence, communication, transportation, supervision, and medical care.

Individuals in need of additional response assistance may include: persons who live in institutionalized settings, older adults, and children, persons from diverse cultures, those who have limited English proficiency or are non-English-speaking, and persons who are unable to operate transportation. To provide the best service to our citizens during a disaster, the County follows the guidelines below.

- Disability does not prevent accessibility to services or facilities provided by the County.
- The County does not exclude or deny benefits of any sort to special populations or persons with disabilities.
- The County works to accommodate AFN populations in the most integrated setting appropriate to their needs.
- The County attempts to house AFN populations with their families, friends, and/or neighbors when in shelters, and they are not diverted to special shelters.
- Access to shelters for AFN populations is not dependent on a personal care attendant.

1.4 RELATIONSHIP AND APPLICABILITY TO OTHER PLANS/REFERENCES

The EOP consists of a basic plan and functional and hazard, threat, or incident-specific annexes. These annexes have direct applicability and are consistent with the concepts described within it. Monterey County agencies and departments have developed various emergency plans. Annexes are identified as one of the following categories: Hazard and Threat Specific Annexes, Functional Annexes, Tactical Annexes, and Programmatic Annexes.

HAZARD AND THREAT SPECIFIC ANNEXES: The hazard-, threat-, or incident-specific annexes describe the policies, situation, CONOPS, and responsibilities for particular hazards, threats, or incidents. They explain the procedures that are unique to that annex for a hazard type. For example, the direction and control annex may discuss how a local law enforcement's command post would coordinate its functions; this information would only be addressed in a hazard-, threat-, or incident-specific annex if it would be different for particular hazards, threats, or incidents. Strategies already outlined in a functional annex should not be repeated in a hazard-specific annex.

FUNCTIONAL ANNEXES: The functional annexes are plans that focus on missions (e.g., communications, damage assessment). These annexes describe the actions, roles, and responsibilities of participating organizations. Functional annexes discuss how the jurisdiction manages the function before, during, and after the emergency, and they identify the agencies that implement that function. However, each functional annex addresses only general strategies used for any emergency.

NOVEMBER 2020

TACTICAL ANNEXES: Tactical plans focus on managing personnel, equipment, and resources that play a direct role in an incident response. Pre-incident tactical planning, based upon existing operational plans, provides the opportunity to pre-identify personnel, equipment, exercise, and training requirements.

Plans can be found on the OES Website at: https://www.co.monterey.ca.us/government/departments-ah/administrative-office/office-of-emergency-services/plans

1.4.1 LOCAL EMERGENCY OPERATIONS PLANS

Each incorporated city in the county has an EOP. The EOPs, while not directly linked to the County EOP, are applicable and should maintain consistency with the concepts and structures defined by it. In order to maintain consistency with local governments in the County, OES offers to periodically review local government EOPs.

1.4.2 ANNEXES TO THE EMERGENCY OPERATIONS PLAN.

DOCUMENT TITLE	CURRENT PLAN	SUPERSESSION
Monterey County Operational Area Emergency Operations Plan	2020	2007, 2014
Monterey County Op Area Active Shooter Guideline	2015	
Monterey County Op Area Animal Response Plan	2019	New
Monterey County Op Area Care and Shelter Plan	2019	2010
Monterey County Op Area Coastal Incident Response Plan	2018	2011, 2015
Monterey County Op Area Community Resilience Framework	2020	New
Monterey County Op Area Debris Management Plan	2010	
Monterey County Op Area Disaster Cost Recovery Plan	2019	New
Monterey County Op Area Donations Management Plan	2011	
Monterey County Op Area Electrical Power Disruption Plan	2019	New
Monterey County Op Area Evacuation and Transportation Plan	2020	2010
Monterey County Op Area Family Assistance Center Plan	2020	New
Monterey County Op Area Hazardous Materials Response Plan	2019	2011
Monterey County Op Area Logistics Plan	2014	
Monterey County Op Area Mass Fataility Plan	2010	2010
Monterey County Op Area Multi-Jursidictional Hazard Mitigation Plan	2016	2007
Monterey County Op Area Tactical Interoperability Plan	2012	2004
Monterey County Op Area Terrorism Incident Response Plan	2010	
Monterey County Op Area Threat and Hazard Identification and Risk Assesment	2018	
Monterey County Op Area Tsunami Incident Response Plan	2014	2012
Monterey County Op Area Volunteer Management Plan	2010	
Monterey County Op Area Winter Storm Plan	2019	2011
County of Monterey Continuity of Operations Plan(s)	2020	2013, 2018

1.4.3 OTHER RELEVANT PLANS

DOCUMENT TYPE	DOCUMENT TITLE	AGENCY
Partner Plan	California State University Monterey Bay Emergency Operations Plan	CSUMB
Partner Plan	Central Coast Area Contingency Plan	California Department of Fish and Wildlife
Partner Plan	City of Del Rey Oaks Emergency Operations Plan	City of Del Rey Oaks
Partner Plan	City of Gonzales Emergency Operations Plan	City of Gonzales
Partner Plan	City of Greenfield Emergency Operations Plan	City of Greenfield
Partner Plan	City of King Emergency Operations Plan	City of King
Partner Plan	City of Marina Emergency Operations Plan	City of Marina
Partner Plan	City of Monterey Emergency Operations Plan	City of Monterey
Partner Plan	City of Pacific Grove Emergency Operations Plan	City of Pacific Grove
Partner Plan	City of Salinas (county seat) Emergency Operations Plan	City of Salinas
Partner Plan	City of Sand City Emergency Operations Plan	City of Sand City
Partner Plan	City of Seaside Emergency Operations Plan	City of Seaside
Partner Plan	City of Soledad Emergency Operations Plan	City of Soledad
Partner Plan	Disaster Mortuary Operational Response Team Plan	Monterey County Health Department
Partner Plan	Monterey County Department of Social Services Emergency Operations Plan	Monterey County Department of Social Services
Partner Plan	Monterey County Health Department Emergency Operations Plan	Monterey County Health Department
Partner Plan	Monterey County Op Area Multiple Causualy Incident (MCI) Response Plan	Monterey County Emergency Medical Services
Partner Plan	Nacimiento Dam Emergency Action Plan	Monterey County Water Resources Agency
Partner Plan	Regional Emergency Coordination Plan and Subsidiary Plans	
Partner Plan	Salinas River Area Contingency Plan	California Department of Fish and Wildlife
Partner Plan	Survelliance and Epiemieidologcal Response Plan	Monterey County Health Department

[Page intentionally left blank.]

2 PURPOSE, SCOPE, SITUATION OVERVIEW, AND PLANNING ASSUMPTIONS

THIS EOP ESTABLISHES POLICIES, PROCEDURES, AND IDENTIFIES RESPONSIBILITIES OF KEY OFFICIALS AND AGENCIES TO ENSURE THE EFFECTIVE MANAGEMENT OF EMERGENCIES AND DISASTERS WITHIN THE MONTEREY COUNTY OPERATIONAL AREA. THE PLAN PROVIDES INFORMATION ON THE COUNTY EMERGENCY MANAGEMENT STRUCTURE, THE PROTOCOLS FOR WHEN THE EOC IS ACTIVATED AND THE PROCEDURES FOR NOTIFICATION AND ACTIVATION. THE MONTEREY COUNTY OFFICE OF EMERGENCY SERVICES GOALS, STRATEGIES, AND TACTICS ARE DRIVEN BY THE BOARD OF SUPERVISORS <u>Strategic Initiatives</u>, LISTED BELOW:

ECONOMIC DEVELOPMENT. "ENHANCING THE WELL-BEING AND PROSPERITY OF MONTEREY COUNTY RESIDENTS"

Administration. "Efficient and Effective Government Operations"

Health And Human Services. "Health and Wellness for Monterey County Residents"

INFRASTRUCTURE. "MEETING OUR FACILITIES, WATER, TECHNOLOGY AND TRANSPORTATION NEEDS"

PUBLIC SAFETY. "CREATING SAFE COMMUNITIES"

COUNTY OF MONTEREY OP AREA EMERGENCY OPERATIONS PLAN

2.1 GOALS

The County Operational Area emergency management goals include the following:

GOAL 1: Provide for effective life safety measures

GOAL 2: Implement efficient and effective methods for mobilization, deployment, use, tracking, and demobilization of resources needed during emergencies and disasters.

GOAL 3: Provide all employees with the necessary basic guidelines for responding to emergencies and disasters through a coordinated and effective emergency response team

GOAL 4: Expedite effective business continuation and community recovery efforts after an emergency

GOAL 5: Minimize damage to critical facilities and assets.

2.2 **PRIORITIES**

The following overarching operational priorities govern resource allocation and response strategy for the County during an emergency or disaster.

LIFE SAFETY. The preservation of life is the top priority of emergency managers and first responders and takes precedence over any and all other considerations.

REDUCE SUFFERING. BEYOND THE SIMPLE PRESERVATION OF LIFE, ALL POSSIBLE EFFORTS MUST BE MADE TO REDUCE SUFFERING BY TREATING INJURIES AND PROVIDING FOR BASIC HUMAN NEEDS—INCLUDING FOOD, WATER, SHELTER, HEALTHCARE, SANITATION, AND SECURITY—DURING AND AFTER AN EMERGENCY OR DISASTER.

PROTECTING PROPERTY. ALL POSSIBLE EFFORTS MUST BE MADE TO PROTECT PUBLIC AND PRIVATE PROPERTY FROM DAMAGE DURING AND AFTER AN EMERGENCY OR DISASTER.

PROTECTING THE ENVIRONMENT. THE COUNTY MAKES ALL REASONABLE EFFORTS TO PROTECT THE ENVIRONMENT FROM DAMAGE DURING AND AFTER AN EMERGENCY OR DISASTER.

RESTORING BASIC SERVICES. POWER, SANITATION, PUBLIC TRANSPORTATION, AND OTHER BASIC SERVICES MUST BE RESTORED AS QUICKLY AS POSSIBLE TO ENABLE COMMUNITIES TO RESUME THEIR NORMAL PATTERNS OF LIFE.

ENSURING TIMELY COMMUNITY AND ECONOMIC RESILIENCY. EMERGENCY MANAGERS AND RECOVERY PLANNERS WORK WITH EACH COMMUNITY AFFECTED BY AN EMERGENCY OR DISASTER TO FACILITATE A SPEEDY RECOVERY. EVERY EFFORT MUST BE MADE TO ENSURE THAT RECOVERY OPERATIONS ARE CONDUCTED FAIRLY, EQUITABLY, AND INCLUSIVELY.

2.3 **ASSUMPTIONS**

For planning purposes, Monterey County makes the following assumptions:

- All incidents are local.
- Emergencies may occur at any time with little or no warning and may exceed capabilities
- of local, state, federal, tribal governments and the private sector in
 the affected areas.
- Emergencies may result in casualties, fatalities, and displace people from their homes.
- An emergency can result in property loss, interruption of essential public services, and damage to basic infrastructure, and significant harm to the environment.
- Individuals with access or functional needs may require resources or assets such as durable medical equipment or assistive technology that are limited in number and difficult to procure without planning.
- The greater the complexity, impact, and geographic scope of an emergency, the more multiagency coordination will be required.
- The political subdivisions of the Operational Area will mobilize to deliver emergency and essential services under all threats and emergencies.
- Mutual aid and other forms of emergency assistance will be provided when impacted jurisdictions exhaust or anticipate exhausting their resources.
- The citizens in the county will be expected to provide for their immediate needs to the extent possible for potentially a number of days following a catastrophic event,

or for at least 24 hours following a location-specific incident. This may include public as well as private resources in the form of lifeline services.

- Public, private and volunteer organizations, and the general public will have to utilize their own resources and be self-sufficient for potentially several days, possibly longer.
- Government bears the responsibility to do its best to protect life, property, and the environment during local and regional emergencies and strives to restore normal government operations as soon as possible after such emergencies.
- The Monterey County Operational Area has the primary responsibility for emergency actions and will commit available resources to provide for life safety, minimize damage to property and the environment
- In the event of a complex large incident or event, a clear picture regarding the extent of damage, loss of life, and injuries may not be known for well over a day.
- County support of city emergency operations will be based on the principal of self- help. The cities and towns will be responsible for utilizing all available local resources along with initiating mutual aid and cooperative assistance agreements before requesting assistance from the county per SEMS.
- Infrastructure damage may limit the number of emergency response personnel available to staff the OA

EOC or other incident management organization functions for at least 12 hours.

- OA EOC capabilities may be limited for the first operational period if communications links to other agencies and county departments are impacted.
- Essential county services will be maintained as long as conditions permit.
- The Monterey County OES provides a vital resource on a daily basis for whole community preparedness and management as well as during emergencies.
- Most County employees are not primary first responders in the same way that fire and public safety personnel are. However, all County staff are sworn Disaster Service Workers and must provide service during emergencies.
- The resources of the Monterey County Operational Area will be made available to local agencies and citizens to cope with disaster affecting this area.
- County employees take immediate actions to address threats to life,

2.4 **SCOPE**

safety, or property damage.

- During emergency response and recovery, all government-owned and County-contracted resources act as one to conduct necessary operations.
- The county's planning, policies, strategies, operations, and tactics will make every effort to consider the needs of the general population, children of all ages, individuals with disabilities and others with access and functional needs.
- Due to distance from state and federal resources, the remote nature of many Monterey County communities, and damage to the transportation infrastructure, out-ofregion mutual aid from neighboring jursidictions, State and Federal resources may not begin to arrive for several days.
- All emergency response staff are trained and experienced in operating under the SEMS/NIMS/ICS protocols and procedures.
- Control over county resources will remain at the county-level even though the Governor has the legal authority to assume control in a State Proclamation of Emergency.

The EOP addresses the entire spectrum of contingencies, ranging from relatively minor incidents to large-scale disasters. All departments and agencies must be prepared to promptly and effectively respond to any foreseeable emergency, taking all appropriate actions. The plan applies to all elements of the Monterey County Emergency Management Organization during all phases of emergency management.

2.5 SITUATION OVERVIEW

Monterey County is located on the north-central coast of California; its northwestern section forming the southern half of Monterey Bay. Monterey County was one of the original counties of California, created in 1850 at the time of statehood. Parts of the county were given to San Benito County in 1874. The county derived its name from Monterey Bay.

NOVEMBER 2020

The bay was named in honor of the Conde de Monterrey (or "Count of Monterrey"), the Viceroy of New Spain in 1602. There are 12 incorporated cities that make up 75 percent of the County population and about 15 percent of the total land area. Monterey County also has 17 census-designated places and three unincorporated communities. With a V2019 population of 434,061 415,057, the County's density is about 126.5 persons per square mile.

As one of the largest counties in the State of California, Monterey County covers more than 3,300 square miles and is comprised of diverse natural habitats and residential communities. This diversity ranges from rich farmland located within the Salinas Valley to the tall peaks of the Santa Lucia Mountains whose fast-steep incline helps make up the dramatic Big Sur coastline along the Pacific Ocean. The rich agricultural land, mild climate, and spectacular 99 miles of coastline have made Monterey County famous throughout the world.

Along with Monterey County's natural beauty, however, come the associated dangers that such features bring. These inherent dangers have produced several emergencies and major disasters, including numerous floods, like the devastating El Ninos flooding events of 1995-1997, the Great San Francisco Earthquake of 1906, the Marble Cone wild fire of 1977, the Soberanes wild fire in 2016 and the Loma Prieta Earthquake of 1989. Section 2.5 discusses the various hazards that Monterey County is most susceptible to (further discussion, including hazard maps, can be found in the Monterey County Hazard Mitigation Plan).

2.5.1 EVENT TYPES

CATASTROPHE A series of cascading human-caused/influenced events or incidents with or without a human caused genesis, the adverse effects/consequences of which are potentially, seemingly, or definitively irreversible.

DISASTER Any natural event or emergency (hurricane, tornado, storm, high water, winddriven water, tidal wave, tsunami, earthquake, volcanic eruption, landslide, mudslide, snowstorm, drought, etc.), or regardless of cause, any fire, flood, or explosion which the President determines to be of such severity as to warrant major federal disaster assistance.

EMERGENCY Incident(s) or crisis(es) (air pollution, fire, flood, storm, epidemic, riot, drought, sudden/severe energy shortage, plant or animal infestation or disease, Governor's warning of volcanic predictions, and earthquakes, etc.) posing threat to safety of persons, property, or the environment that exceeds an organization's resources/capability.

INCIDENT The physical manifestation of crisis, event, or occurrence that has adversely affected life, property, or the environment requiring the response of at least one individual.

STATE OF EMERGENCY An eminent impending incident(s) or crisis(es) posing threat to safety of persons, property, or the environment that is/are likely to exceed resources/capability of the proclaiming political jurisdiction, or, the existence of an active incident which threatens a population and the adequacy of local resources is unknown.

CRISIS Phenomenon, event, active threat, or trend, with or without specific location, posing seemingly inevitable harm to life, property, environment, organizational performance, reputation, or way of life reasonably or ethically necessitating deliberate urgent intervention. (A crisis may be local, national, or global).

ACTIVE THREAT Known communicated, demonstrated, or inferred timely intent and capability to harm life, property, environment, organizational performance, or way of life with specified or unspecified target.

PASSIVE THREAT Existing communicated, demonstrated, or inferred intent and potential capability to harm life, property, environment, organizational performance, or way of life.



PAGE | 25

2.6 HAZARD ASSESSMENT

A hazard analysis has indicated that Monterey County is at risk from numerous hazards associated with natural or technical disasters and human caused disasters. Many of the hazards that exist in or adjacent to Monterey County have the potential for causing disasters exceeding any one jurisdictions capabilities to successfully respond, making centralized command and control and the support of the County and its departments and agencies essential. It is important to note that these hazards are not mutually exclusive hazards. One or more of these events may occur simultaneously. Specific actions to be accomplished in response to these hazards are contained in the functional and hazard specific annexes that are separate from this EOP as well as department specific SOPs.

Annually, the Bay Area Urban Area Security Initiative (UASI) coordinates a regional effort to identify, catalog, and prioritize threats and hazards across the Bay Area. This effort culminates in an annually updated report called the Threat and Hazard Identification and Risk Assessment (THIRA). The THIRA helps local public safety agencies prioritize grant funding and preparedness/mitigation endeavors to improve capabilities to address the most serious and highly prioritized risks and gaps. The hazards below (in addition to other risk factors) are addressed within the THIRA. This plan includes, but is not limited to, the following 21 threats and hazards:

NATURAL	RESULTING FROM ACTS OF NATURE.
1. Agricultural Emergencies	Any type of unintentional event that threatens human health and the economic stability of the agricultural industry in Monterey County
2. Climate Change	Climate change describes a change in the average conditions — such as temperature and rainfall — in a region over a long period of time. Earth's surface is warming, and many of the warmest years on record have happened in the past 20 years. The potential future effects of global climate change include more frequent wildfires, longer periods of drought in some regions and an increase in the number, duration and intensity of tropical storms.
3. Coastal Erosion	Erosion is a process that involves the wearing away, transportation, and movement of land. Erosion rates can vary significantly, occurring rather quickly after a flash flood, coastal storm, or other event or slowly as the result of long-term environmental changes.
4. Coastal Storm	Coastal storms can cause severe flooding, strong winds, and heavy rain. Strong winds and high waters can create hazards such as falling trees, downed power lines, flying debris and loss of heat, water and

NATURAL	RESULTING FROM ACTS OF NATURE.			
	power.			
5. Drought	Drought is a natural climatic condition caused by an extended period of limited rainfall beyond that which occurs naturally in a broad geographic area. High temperatures, high winds, and low humidity can worsen drought conditions, and can make areas more susceptible to wildfire. Human demands and actions can also hasten drought-related impacts.			
6. Earthquake	An earthquake is a sudden motion or trembling caused by a release of strain accumulated within or along the edge of the earth's tectonic plates. Earthquakes usually occur without warning and, after just a few seconds, can cause massive damage and extensive casualties.			
7. Flood	Flooding is the accumulation of water where usually none occurs or the overflow of excess water from a stream, river, lake, reservoir, or coastal body of water onto adjacent floodplains.			
8. Landslide	Landslide is a general term for the dislodgment and fall of a mass of soil or rocks along a sloped surface or for the dislodged mass itself. The term is used for varying phenomena, including mudflows, mudslides, debris flows, rock falls, rock slides, debris avalanches, debris slides, and slump-earth flows.			
9. Pandemic / Infectious Disease	Pandemics are large-scale outbreaks of infectious disease that can greatly increase morbidity and mortality over a wide geographic area and cause significant economic, social, and political disruption.			
10. Sea Level Rise (10 ft)	Sea level rise refers to an increase in mean sea level over time. There is strong scientific evidence that global sea level is now rising at an increased rate and will continue to rise during this century.			
11. Tsunami	A tsunami is a "wave or series of waves generated by an earthquake, landslide, volcanic eruption, or even large meteor hitting the ocean."			
12. Wildland Fire	A wildland fire is a type of wildfire that spreads through consumption of vegetation. It often begins unnoticed, spreads quickly, and is usually signaled by dense smoke that may be visible from miles around.			
13. Windstorm	Winds are horizontal flows of air that blow from areas of high pressure to areas of low pressure. Wind strength depends on the difference between the high- and low-pressure systems and the distance between them			

TECHNOLOGICAL	INVOLVES ACCIDENTS OR THE FAILURES OF SYSTEMS AND STRUCTURES
14. Dam & Levee Failure	A dam failure is the structural collapse of a dam that releases the water stored in the reservoir behind the dam. Floodwater behind a levee can generally be attributed to water overtopping the levee, the levee breaching and letting floodwaters rush through, or the failure of internal drainage or pumping systems that are meant to keep water on the water-side of the levee.
15. Hazmat Release – Chemical	Hazardous materials include hundreds of substances that pose a significant risk to humans. These substances may be highly toxic, reactive, corrosive, flammable, radioactive, or infectious.
16. Hazmat Release - Radiological	Radioactive chemicals emit harmful radiation that at large doses is harmful soon after exposure and at small doses is harmful years or decades later. Our food may become contaminated through the absorption of radioactive chemicals found in soil or water. Radioactive chemicals in air may settle onto food, water, or soil.
17. Utility Interruption/Failure/ Public Safety Power Shutoff	Utility disruptions —including power, gas, water, and phone service — when prolonged can be life threatening. The two commodities we need most in a disaster in order to continue operating is electricity and water. Water is a basic need that sustains life and in other applications cooling for computers or people. Above ground utilities are highly vulnerable to weather events, and underground utilities can be disrupted by earthquakes.

HUMAN-CAUSED	CAUSED BY THE INTENTIONAL ACTIONS OF AN ADVERSARY.		
18. Cyber Attack	A cyberattack is an assault launched by cybercriminals using one or more computers against a single or multiple computers or networks. A cyberattack can maliciously disable computers, steal data, or use a breached computer as a launch point for other attacks. Cybercriminals use a variety of methods to launch a cyberattack, including malware, phishing, ransomware, denial of service, among other methods.		
19. Mass Migration	Population migration of large scales leads to resource pressure - such as water, gasoline, housing, transportation, first responders/urgent care, government services- on communities receiving the migrants and can exacerbate existing instability. In communities lacking the capacity to manage an influx of people or already managing underlying threats, migration of this scale greatly increases the potential and destabilize communities. Types of mass migration include: large gatherings, planned events, tourism, migrant agriculture, and permanent retreats from hazard impacted areas.		
20. Targeted Violence	Targeted violence refers to any incident of violence in which a known or knowable attacker selects a particular target prior to the violent attack. This include Active Shooter events. An Active Shooter is an individual actively engaged in killing or attempting to kill people in a confined and populated area; in most cases, active shooters use firearms(s) and there is no pattern or method to their selection of victims.		
21. Terrorism	Terrorism is defined in the Code of Federal Regulations as "the unlawful use of force and violence against persons or property to intimidate or coerce a government, the civilian population, or any segment thereof, in furtherance of political or social objectives." (28 CFR, Section 0.85).		
	Resource: For more information regarding an in depth hazard analysis review the the Monterey County Multi- Jurisdiction Hazard Mitigation Plan.		

2.6.1 HISTORICAL EMERGENCIES AND DISASTERS

According the Monterey County Multi-Jurisdictional Hazard Mitigation Plan, since 1953, Monterey County has experienced a total of 23 Major Disaster Declarations. The top three hazards resulting in a Federal Disaster Declaration are as follows: 31% due to Severe Storms, 18% due to Floods, 18% due to Wildfires. Based on previous events, emergencies that meet Federal Disaster Declaration criteria occur in the Monterey County Operational Area on average every 1.5 years and last an average of 33 days.

STATE AND FEDERAL DISASTER DECLARATIONS

Incident Start	Incident End	Proc / Dec Date	Declaration Type	Incident Type	Description	Disaster Number
2020-08-18	Ongoing	2020-08-18	Major Disaster	Wildfire	Dolan Fire	<u>DR-4558</u>
2020-08-18	2020-09-05	2020-08-18	Major Disaster	Wildfire	Carmel Fire	<u>FM-5333</u>
2020-08-16	2020-09-05	2020-08-18	Major Disaster	Wildfire	River Flre	<u>FM-5329</u>
2020-01-20	Ongoing	2020-03-22	Major Disaster	Public Health	COVID-19 Pandemic	<u>DR-4482</u>
2019-02-24	2019-03-01	2019-05-17	Major Disaster	Severe Storm(s)	Severe Winter Storms, Flooding, Mudslides, Erosion	<u>DR-4434</u>
2017-02-01	2017-02-23	2017-04-01	Major Disaster	Severe Storm(s)	Severe Winter Storms, Flooding, Mudslides, Erosion	<u>DR-4308</u>
2017-01-03	2017-01-12	2017-02-14	Major Disaster	Severe Storm(s)	Severe Winter Storms, Flooding, Mudslides, Erosion	DR-4301
2016-07-22	2016-10-05	2016-07-28	Fire Management	Wildfire	Soberanes Fire	<u>FM-5137</u>
2011-03-11		2011-04-18	Major Disaster	Tsunami	Tsunami Waves	<u>DR-1968</u>
2008-06-21	2008-07-27	2008-07-04	Fire Management	Wildfire	Basin Complex	<u>FM-2781</u>
2007-01-11	2007-01-17	2007-03-13	Major Disaster	Freeze	Severe Freeze	<u>DR-1689</u>
2005-08-29	2005-10-01	2005-09-13	Local Emergency	Hurricane	Hurricane Katrina Evacuation	<u>EM-3248</u>
1998-12-20	1998-12-28	1999-02-09	Major Disaster	Freeze	CA - Citrus Crop Damage 2/2/99	<u>DR-1267</u>
1998-02-02	1998-04-30	1998-02-09	Major Disaster	Severe Storm(s)	Severe Winter Storms, and Flooding	<u>DR-1203</u>
1996-12-28	1997-04-01	1997-01-04	Major Disaster	Severe Storm(s)	Severe Winter Storms, Flooding, Mudslides, Erosion	<u>DR-1155</u>
1995-02-13	1995-04-19	1995-03-12	Major Disaster	Severe Storm(s)	Severe Winter Storms, Flooding, Mudslides, Erosion	<u>DR-1046</u>
1995-01-03	1995-02-10	1995-01-10	Major Disaster	Severe Storm(s)	Severe Winter Storms, Flooding, Mudslides, Erosion	<u>DR-1044</u>
1993-01-05	1993-03-20	1993-02-03	Major Disaster	Flood	Severe Winter Storms, Flooding, Mudslides, Erosion	<u>DR-979</u>
1990-12-19	1991-01-03	1991-02-11	Major Disaster	Freeze	Severe Freeze	<u>DR-894</u>
1989-10-17	1989-12-18	1989-10-18	Major Disaster	Earthquake	Loma Prieta Earthquake	<u>DR-845</u>
1985-06-26	1985-07-19	1985-07-18	Major Disaster	Wildfire	Gorda Complex	<u>DR-739</u>
1983-01-21	1983-03-30	1983-02-09	Major Disaster	Coastal Storm	Coastal Storms, Floods, Slides & Tornadoes	<u>DR-677</u>
1978-02-15		1978-02-15	Major Disaster	Flood	Coastal Storms, Mudslides & Flooding	<u>DR-547</u>
1977-01-20		1977-01-20	Local Emergency	Drought	Drought	<u>EM-3023</u>
1969-01-26		1969-01-26	Major Disaster	Flood	Severe Winter Storms, Flooding, Mudslides, Erosion	<u>DR-253</u>
1967-01-02		1967-01-02	Major Disaster	Flood	Severe Winter Storms, Flooding, Mudslides, Erosion	<u>DR-223</u>

3 CONCEPT OF OPERATIONS

THE CONCEPT OF OPERATIONS (CONOPS) SECTION OF THE EOP EXPLAINS IN BROAD TERMS LEADERSHIP INTENT WITH REGARD TO AN EMERGENCY RESPONSE OPERATION. THE CONOPS DESCRIBES HOW THE EMERGENCY RESPONSE ORGANIZATION ACCOMPLISHES ITS MISSION. IDEALLY, IT OFFERS CLEAR METHODOLOGY TO REALIZE THE GOALS AND OBJECTIVES TO EXECUTE THE PLAN.

IT INCLUDES ROLES AND RESPONSIBILITIES, THE ORGANIZATIONAL ELEMENT OF THE OVERALL EMERGENCY MANAGEMENT PROGRAM, A BRIEF DISCUSSION OF THE EOC ACTIVATION LEVELS, AND A DESCRIPTION OF CONTROL, DIRECTION, AND INTRA AND INTERAGENCY COORDINATION.

3.1 CORE CAPABILITY OVERVIEW

In the National Preparedness Goal the Federal Emergency Management Agency (FEMA) describes 32 core capabilities that address the greatest risks to the nation. As a community the county contributes to the Goal and strengthens our local and national preparedness by preparing for the risks that are most relevant and urgent for Monterey County.

PLANNING – Conduct a systematic process engaging the whole community, as appropriate, in the development of executable strategic, operational, and/or tactical- level approaches to meet defined objectives.

PUBLIC INFORMATION AND WARNING – Deliver coordinated, prompt, reliable, and actionable information to the whole community through the use of clear, consistent, accessible, and culturally and linguistically appropriate methods to effectively relay information regarding any threat or hazard, as well as the actions being taken and the assistance being made available, as appropriate.

OPERATIONAL COORDINATION – Establish and maintain a unified and coordinated operational structure and process that appropriately integrates all critical stakeholders and supports the execution of core capabilities.

NOVEMBER 2020

FORENSICS AND ATTRIBUTION – Conduct forensic analysis and attribute terrorist acts (including the means and methods of terrorism) to their source, to include forensic analysis as well as attribution for an attack and for the preparation for an attack in an effort to prevent initial or follow-on acts and/or swiftly develop counter-options.

INTELLIGENCE AND INFORMATION SHARING – Provide timely, accurate, and actionable information resulting from the planning, direction, collection, exploitation, processing, analysis, production, dissemination, evaluation, and feedback of available information concerning physical and cyber threats to the OA, its people, property, or interests. Information sharing is the ability to exchange intelligence, information, data, or knowledge among government or private sector entities, as appropriate.

INTERDICTION AND DISRUPTION – Delay, divert, intercept, halt, apprehend, or secure threats and/or hazards.

SCREENING, **SEARCH**, **AND DETECTION** – Identify, discover, or locate threats and/or hazards through active and passive surveillance and search procedures. This may include the use of systematic examinations and assessments, bio-surveillance, sensor technologies, or physical investigation and intelligence.

ACCESS CONTROL AND IDENTITY VERIFICATION – Apply and support necessary physical, technological, and cyber measures to control admittance to critical locations and systems.

CYBERSECURITY – Protect (and if needed, restore) electronic communications systems, information, and services from damage, unauthorized use, and exploitation.

PHYSICAL PROTECTIVE MEASURES – Implement and maintain risk-informed countermeasures, and policies protecting people, borders, structures, materials, products, and systems associated with key operational activities and critical infrastructure sectors.

RISK MANAGEMENT FOR PROTECTION PROGRAMS AND ACTIVITIES – Identify, assess, and prioritize risks to inform Protection activities, countermeasures, and investments.

SUPPLY CHAIN INTEGRITY AND SECURITY – Strengthen the security and resilience of the supply chain.

COMMUNITY RESILIENCE – Enable the recognition, understanding, communication of, and planning for risk and empower individuals and communities to make informed risk management decisions necessary to adapt to, withstand, and quickly recover from future incidents.

LONG-TERM VULNERABILITY REDUCTION – Build and sustain resilient systems, communities, and critical infrastructure and key resources lifelines so as to reduce their vulnerability to natural, technological, and human-caused threats and hazards by lessening the likelihood, severity, and duration of the adverse consequences.

RISK AND DISASTER RESILIENCE ASSESSMENT – Assess risk and disaster resilience so that decision makers, responders, and community members can take informed action to reduce their entity's risk and increase their resilience.

THREATS AND HAZARDS IDENTIFICATION – Identify the threats and hazards that occur in the geographic area; determine the frequency and magnitude; and incorporate this into analysis and planning processes so as to clearly understand the needs of a community or entity.

CRITICAL TRANSPORTATION – Provide transportation (including infrastructure access and accessible transportation services) for response priority objectives, including the evacuation of people and animals, and the delivery of vital response personnel, equipment, and services into the affected areas.

ENVIRONMENTAL RESPONSE/HEALTH AND SAFETY – Conduct appropriate measures to ensure the protection of the health and safety of the public and workers, as well as the environment, from all-hazards in support of responder operations and the affected communities.

FATALITY MANAGEMENT SERVICES – Provide fatality management services, including decedent remains recovery and victim identification, working with local, state, tribal, territorial, insular area, and federal authorities to provide mortuary processes, temporary storage or permanent internment solutions, sharing information with mass care services for the purpose of reunifying family members and caregivers with missing persons/remains, and providing counseling to the bereaved.

FIRE MANAGEMENT AND SUPPRESSION – Provide structural, wildland, and specialized firefighting capabilities to manage and suppress fires of all types, kinds, and complexities while protecting the lives, property, and the environment in the affected area.

INFRASTRUCTURE SYSTEMS – Stabilize critical infrastructure functions, minimize health and safety threats, and efficiently restore and revitalize systems and services to support a viable, resilient community.

LOGISTICS AND SUPPLY MANAGEMENT – Deliver essential commodities, equipment, and services in support of impacted communities and survivors, to include emergency power and fuel support, as well as the coordination of access to community staples. Synchronize logistics capabilities and enable the restoration of impacted supply chains.

MASS CARE SERVICES – Provide life-sustaining and human services to the affected population, to include hydration, feeding, sheltering, temporary housing, evacuee support, reunification, and distribution of emergency supplies.

MASS SEARCH AND RESCUE OPERATIONS – Deliver traditional and atypical search and rescue capabilities, including personnel, services, animals, and assets to survivors in need, with the goal of saving the greatest number of endangered lives in the shortest time possible.

ON-SCENE SECURITY, PROTECTION, AND LAW ENFORCEMENT – Ensure a safe and secure environment through law enforcement and related security and protection operations for people and communities located within affected areas and also for response personnel engaged in lifesaving and life-sustaining operations.

OPERATIONAL COMMUNICATIONS – Ensure the capacity for timely communications in support of security, situational awareness, and operations by any and all means available, among and between affected communities in the impact area and all response forces.

PUBLIC HEALTH, HEALTHCARE, AND EMERGENCY MEDICAL SERVICES – Provide lifesaving medical treatment via Emergency Medical Services and related operations and avoid additional disease and injury by providing targeted public health, medical, and behavioral health support, and products to all affected populations.

SITUATIONAL ASSESSMENT – Provide all decision makers with decision-relevant information regarding the nature and extent of the hazard, any cascading effects, and the status of the response.

ECONOMIC RECOVERY – Return economic and business activities (including food and agriculture) to a healthy state and develop new business and employment opportunities that result in an economically viable community.

HEALTH AND SOCIAL SERVICES – Restore and improve health and social services capabilities and networks to promote the resilience, independence, health (including behavioral health), and well-being of the whole community.

HOUSING – Implement housing solutions that effectively support the needs of the whole community and contribute to its sustainability and resilience.

NATURAL AND CULTURAL RESOURCES – Protect natural and cultural resources and historic properties through appropriate planning, mitigation, response, and recovery actions to preserve, conserve, rehabilitate, and restore them consistent with post- disaster community priorities and best practices and in compliance with applicable environmental and historic preservation laws and executive orders.

3.2 PHASES OF EMERGENCY MANAGEMENT

Emergency management activities are often categorized in phases. In the past, the phases were be limited to prevention, mitigation, preparedness, response, and recovery but with the increased focus on human-caused disasters, guidance from the National Governor's Association and the National Fire Protection Association adds a fifth phase for prevention.

3.2.1 **PREVENTION**

The prevention phase includes activities, tasks, programs, and systems intended to avoid or intervene in order to stop an incident from occurring. Prevention can apply both to human-caused incidents (such as terrorism, vandalism, sabotage, or human error) as well as to naturally occurring incidents. Prevention of human-caused incidents can include applying intelligence and other information to a range of activities that includes such countermeasures as:

- Deterrence operations
- Heightened inspections

- Improved surveillance and security operations
- Investigations to determine the nature and source of the threat
- Law enforcement operations directed at deterrence, preemption, interdiction, or disruption

3.2.2 PREPAREDNESS

The preparedness phase involves the whole community and includes all activities that are undertaken in advance of an emergency or disaster. These activities ensure preparedness for operational capabilities and effective responses to a disaster by each sector of the community. Disaster plans are developed and revised to guide disaster response and increase available resources. Planning activities include developing hazard analyses, personal preparedness and training for citizens, organizations/agencies/businesses, training response personnel, and improving public information and communications systems. Preparedness activities are part of the implementation of the California Emergency Services Act, the California Disaster and Civil Defense Master Mutual Aid Agreement, and the State of California Emergency Plan. Preparedness activities fall into two basic areas: readiness and capability. Readiness activities shape the framework and create the basis of knowledge necessary to complete a task or mission. Readiness activities might include, but are not limited to:

- Implementing hazard mitigation projects
- Developing hazard analyses
- Developing and maintaining emergency plans, procedures & supplies
- Conducting general and specialized training
- Conducting drills and exercises
- Developing agreements with other organizations
- Improving emergency public education and emergency warning systems

Capability activities involve the procurement of items or tools necessary to complete the task(s) or mission(s). Capability activities include, but are not limited to:

- Assessment of the County and its resources
- Comparison and analysis of anticipated resource requirements against available resources
- Identification of local sources to meet anticipated resources
- Purchasing new response apparatus, vehicles, personal protective equipment, etc.

3.2.3 RESPONSE

Response is typically broken up into three phases. Each phase has distinct considerations, but seldom flow sequentially, often occurring simultaneously. These phases are increased readiness, initial response, and extended response. Increased readiness is required upon receipt of a warning or in anticipation that an emergency situation is imminent or likely to occur.
The County initiates actions to increase its readiness. Increased readiness activities may include, but are not limited to, the following:

- Briefing the Board of Supervisors and other key officials, applicable agency representatives, and all County employees
- Reviewing the EOP and all relevant annexes, policies, and procedures
- Increasing public information capabilities
- Providing just-in-time training
- Inspecting critical facilities and equipment, including testing warning and communications systems
- Increasing surveillance and security
- Recruiting additional staff and registering volunteers
- Warning at-risk elements of the population
- Conducting precautionary evacuations in the potentially impacted area(s)
- Mobilizing personnel and pre-positioning resources and equipment
- Contacting local, State, and Federal agencies that may provide support

The County's initial response activities are primarily performed at the field-level. Emphasis is placed on saving lives and minimizing the effects of the emergency or disaster. Examples of initial response activities include, but are not limited to:

- Making all necessary notifications, including those to the Monterey Operational Area Coordinating Council, County departments/agency, American Red Cross (ARC), other involved agencies
- Disseminating warnings, emergency public information, and instructions to the community members of Monterey County
- Conducting evacuations and/or rescue operations
- Caring for displaced persons and treating the injured
- Conducting initial damage assessments and surveys
- Assessing the need for mutual aid assistance
- Restricting movement of traffic/people and unnecessary access to affected areas
- Developing and implementing Incident Action Plans (e.g., field, EOC, etc.)

The County's extended response activities begin early during response and require close coordination of field and resources management. Recovery operations should be initiated early in the extended response phase. Examples of extended response activities include, but are not limited to:

- Disseminating emergency public information
- Preparing detailed damage assessments
- Proclaiming a local emergency
- Requesting a Gubernatorial Proclamation and/or Federal Declaration Protecting, controlling, and allocating vital resources
- Documenting situation status

- Documenting expenditures
- Restoring vital utility services
- Coordinating mass care facilities
- Developing and implementing Incident Action Plans (e.g., field, EOC, etc.) for extended operations
- Conducting advance planning activities
- Procuring required resources to sustain operations
- Tracking resource allocation
- Coordinating and/or operating decedent operations
- Establishing a Local Assistance Center (LAC)
- Coordinating with State and Federal agencies working within the county

3.2.4 RECOVERY

Recovery activities involve the restoration of services to the public and returning the affected area(s) to pre-emergency conditions. Recovery activities may be both short-term, intermediate, and long-term, ranging from restoration of essential lifelines such as water, power and transportation systems, to mitigation measures designed to prevent future occurrences of a given threat. Section 6 provides the recovery framework for Monterey County.

3.2.5 MITIGATION

Mitigation efforts occur both before and after emergencies or disasters. Post-disaster mitigation is part of the recovery process. This includes eliminating or reducing the impact of hazards that exist within the Monterey County and by repair of public infrastructure (improved state 406 projects). Details on Monterey County's mitigation activities (particularly post-disaster) are included in the Multijurisdictional Hazard Mitigation Plan for Monterey County. Mitigation efforts include, but are not limited to:

- Amending local ordinances and statutes, such as zoning ordinances, building codes, and other enforcement codes; initiating structural retrofitting measures, assessing tax levies or abatements, and other land use planning efforts
- Complying with or exceeding NFIP floodplain management regulations.
- Emphasizing public education and awareness on hazards risks and preparedness efforts to respond and recovery from those risks

3.3 INCIDENT COMMAND SYSTEM (ICS)

A primary component of SEMS and NIMS, ICS is a standardized on-scene emergency management system designed to allow for an integrated organizational structure equal to the complexity and demands of single or multiple incidents without being hindered by jurisdictional boundaries. ICS addresses both organization and process.

ICS is used to manage facilities, equipment, personnel, procedures, and communications through the use of a common organizational structure and standardized procedures, per the ICS Field Operations Guide (ICS 420-1).

ALL INCIDENTS ARE LOCAL. PROVISION OF EMERGENCY ASSISTANCE AND OF MUTUAL AID WILL BE PROVIDED WHEN IMPACTED JURISDICTIONS EXHAUST OR ANTICIPATE EXHAUSTING THEIR RESOURCES.

3.4 STANDARD EMERGENCY MANAGEMENT SYSTEM (SEMS)

SEMS is required by California Government Code Section 8607(a) for managing response to multi-agency and multi-jurisdiction incidents in California. SEMS incorporates the use of the ICS, the California Master Mutual Aid Agreement, the Operational Area Concept, and multi-agency coordination. Local governments must use SEMS to be eligible for reimbursement of their response-related personnel costs under state disaster assistance programs.

SEMS is used to manage multi-agency and multi-jurisdictional responses to emergencies in California. SEMS consists of five hierarchical levels: Field, Local, Operational Area, Region, and State. SEMS incorporates the principles of the ICS, the California Disaster and Civil Defense Master Mutual Aid Agreement (MMAA), existing discipline-specific mutual aid agreements, the operational area concept, and multi-agency or interagency coordination and communication. Under SEMS, response activities are managed at the lowest possible organizational level.

FIELD. The field level is where emergency response personnel and resources, under the command of responsible officials, carry out tactical decisions and activities in direct response to an incident or threat.

LOCAL GOVERNMENT. The local government level includes cities, counties, and special districts. Local governments manage and coordinate the overall emergency response and recovery activities within their jurisdiction. Local governments are required to use SEMS when their EOC is activated or a local emergency is declared or proclaimed to be eligible for State reimbursement of response-related costs.

OPERATIONAL AREA. The operational area encompasses a county's boundaries and all political subdivisions within that county, including special districts. The operational area facilitates and/or coordinates information, resources, and decisions regarding priorities among local governments within the operational area.

The operational area serves as the coordination and communication link between the local government level and the region level.

REGION. The region level manages and coordinates information and resources among operational areas within the mutual aid region and also between the operational area level and the State level. The region level also coordinates overall State agency support for emergency response activities within the region.

California is divided into three Cal OES administrative regions: Inland, Coastal, and Southern. The region level operates out of the Regional Emergency Operations Center (REOC).

STATE. The State level of SEMS prioritizes tasks, coordinates State resources in response to the requests from the region level and coordinates mutual aid among the mutual aid regions and between the region level and the State level.

The State level also serves as the coordination and communication link between the State level and the Federal emergency response system. The State level requests assistance from other state governments through the Emergency Management Assistance Compact and similar interstate compacts and agreements and coordinates with FEMA when Federal assistance is requested. The State level operates out of the State Operations Center (SOC).



Figure 3-1: Multi-Agency Coordination

3.5 NATIONAL RESPONSE FRAMEWORK (NRF)

The NRF is based upon the premise that incidents are handled at the lowest jurisdictional level. In the vast majority of incidents, state and local resources and interstate mutual aid will provide the first line of emergency response and incident management support. When state resources and capabilities are overwhelmed, Governors may request federal assistance. The NRF provides the framework for federal interaction with state, local, tribal, private sector and non-governmental entities in the context of domestic incident management to ensure timely and effective federal support.

The NRF is the core operational plan for national incident management, and establishes national-level coordinating structures, processes, and protocols that will be incorporated into certain existing federal interagency incident or hazard-specific plans. The NRF is intended to facilitate coordination among local, state, tribal, and federal governments and the private sector without impinging on any jurisdiction or restricting the ability of those entities to do their jobs. The NRF does not alter or impede the ability of first responders to carry out their specific authorities or perform their responsibilities.

The NRF and NIMS are designed to work in tandem to improve the Nation's incident management capabilities and overall efficiency. Use of NIMS enables local, state, tribal, and federal governments and private-sector and non-governmental organizations (NGOs) to work together effectively and efficiently to prevent, prepare for, respond to, and recover from actual or potential domestic incidents regardless of cause, size, or complexity.

3.6 NATIONAL INCIDENT MANAGEMENT SYSTEM (NIMS)

Homeland Security Presidential Directive-5 (HSPD-5) (2005) directs the Secretary of Homeland Security to develop and administer a National Incident Management System (NIMS) comprised of the following components:

- Command and Management (including ICS)
- Communications and Information Management
- Preparedness
- Resource Management
- Joint Information Systems (JIS)
- NIMS management and maintenance

NIMS provide a comprehensive approach to emergency management for all hazards. NIMS integrates existing best practices into a consistent, nationwide approach to domestic emergency management applicable to all jurisdictional levels (public and private) and across functional disciplines. NIMS incorporates ICS, a standardized on-scene emergency management concept designed to provide an integrated organizational structure for single or multiple emergencies, and to enable emergency response across jurisdictional boundaries. ICS is based on a flexible, scalable response organization. This organization provides a common framework within which people can work together effectively and efficiently in establishing standard response and operational procedures

3.6.1 RELATIONSHIP TO SEMS AND NIMS

The Monterey County Operational Area complies with both Federal and State guidance to use NIMS and SEMS. Each system is described in detail below and the interrelationship between the systems. The Monterey Operational Area (OA) is responsible for emergency response and coordination within the geographical boundaries. The California Emergency Services Act requires OAs to manage and coordinate these efforts Under SEMS and NIMS; the county is responsible for utilizing ICS management system to standardize response and to ensure that all local jurisdictions follow similar processes and coordination. The Operational Area EOC is the central location for gathering, processing and disseminating information, coordinating overall emergency operations by providing a common operating picture and coordinating both resource management and public information with the Coastal Region and Governor's OES.

3.7 EMERGENCY PROCLAMATIONS

A LOCAL EMERGENCY MAY BE PROCLAIMED BY THE DIRECTOR OF EMERGENCY SERVICES (COUNTY ADMINISTRATOR) OR DESIGNEE IN ACCORDANCE WITH THE ORDINANCE ADOPTED BY THE MONTEREY COUNTY BOARD OF SUPERVISORS (MONTEREY COUNTY CODE 2.68.060)

When Board of Supervisors is not in session and the Director issues an emergency proclamation, the Board of Supervisors must ratify this proclamation within seven (7) days, review it every 30 days, and terminate it as soon as conditions warrant. The Director can recommend the Board of Supervisors proclaim a Local Emergency when they are in session. Proclamations are normally made when there is an actual incident or threat of a disaster or extreme peril to the safety of persons and property within the County.

Incorporated cities may issue emergency proclamations to the County of Monterey requesting emergency assistance. The proclamation of a Local Emergency provides the governing body with the legal authority to:

- Request the Governor to proclaim a State of Emergency
- Promulgate or suspend orders and regulations necessary to provide for the protection of life and property, including issuing orders or special regulations including imposing a curfew
- Exercise full power to provide mutual aid to any affected area in accordance with local ordinances, resolutions, emergency plans, etc.
- Request state agencies or other jurisdictions to provide mutual aid
- Require the emergency services of any local official or employee
- Requisition necessary personnel and materials from any local department or agency
- Impose penalties for violation of lawful orders

4 ORGANIZATION AND RESPONSIBILITIES

THIS SECTION ESTABLISHES THE OPERATIONAL ORGANIZATION THAT WILL BE RELIED ON TO RESPOND TO AN EMERGENCY SITUATION. IT INCLUDES A LIST OF THE KINDS OF TASKS TO BE PERFORMED, BY POSITION AND ORGANIZATION, WITHOUT ALL OF THE PROCEDURAL DETAILS INCLUDED IN FUNCTIONAL ANNEXES. ORGANIZATION CHARTS, ESPECIALLY THOSE DEPICTING HOW A JURISDICTION IS IMPLEMENTING THE **ICS** OR MULTIAGENCY COORDINATION SYSTEM STRUCTURE, ARE HELPFUL. THIS SECTION SHOULD ALSO OUTLINE AGENCY AND DEPARTMENTAL ROLES RELATED TO PREVENTION AND PROTECTION ACTIVITIES.

4.1 ROLES AND RESPONSIBILITIES

SEMS designates five organizational levels— field response level, local government level, OA level, regional level, and state level with each level being activated in a modular component network style as needed.

4.1.1 FIELD RESPONSE

The field response level is where emergency response personnel and resources, under the command of an appropriate authority, carry out tactical decisions and activations in direct response to an incident, multiple incidents, or threat. This is the incident level- where the emergency response begins.

SEMS regulations require the use of ICS at this level of an incident. Field response agencies are most often represented by fire, law enforcement, EMS, and public health, although roads and airports and parks may be early responders in the field as well.

TABLE 4 – 1: FIRE PROTECTION DISTRICTS

FIRE PROTECTION DISTRICT	AGENCY	AREA SERVED
Aromas Tri-County FPD	CAL FIRE - BEU	Unincorporated Areas Districts 1
Big Sur Volunteer Fire Brigade	BIG SUR FIRE	Unincorporated Areas District 5
Cachagua FPD	Cachagua FPD	Unincorporated Area
California Department of Corrections and Rehabilitation Correctional Training Facility	Correctional Training Facility Fire Department	Salinas Valley Prison
Camp Roberts Emergency Services District		National Guard
Carmel Highlands FPD	CAL FIRE - BEU	Carmel Highlands
City of Carmel-by-the-Sea	Monterey Fire Department	City of Carmel-by-the-Sea
City of Del Rey Oaks	Monterey Fire Department	City of Del Rey Oaks
City of Gonzales	Gonzales Fire Department	City of Gonzales
City of Greenfield	Greenfield Fire Department	City of Greenfield
City of King	King City Volunteer Fire Department	City of King
City of Marina	Marina Fire Department	City of Marina
City of Monterey	Monterey Fire Department	City of Monterey
City of Pacific Grove	Monterey Fire Department	City of Pacific Grove
City of Sand City	Monterey Fire Department	City of Sand City
City of Seaside	Seaside Fire Department	City of Seaside
Cypress FPD	CAL FIRE - BEU	Carmel Barnyard
Fort Hunter Liggett Fire Department	FHL Fire & Emergency Services	Army Garrison
Gonzales Rural FPD	Gonzales Fire Department	District 3
Mid-Coast Fire Brigade	Mid-Coast VFC	District 5
Mission Soledad Rural FPD	CAL FIRE - BEU	City of Soledad
Monterey County Regional Fire District	Monterey County Regional Fire Protection District	Unincorporated Areas
Monterey Regional Airport	Monterey Fire Department	Monterey Regional Airport
Naval Post Graduate School	Monterey Fire Department	Naval Support Activity Monterey
North County Fire Protection District	North County Fire	Unincorporated Areas Districts 1 & 4
Pebble Beach Community Services District	CAL FIRE - BEU	Pebble Beach/ Del Monte Forest
Presidio Of Monterey Fire	Monterey Fire Department	Army Garrison

FIRE PROTECTION DISTRICT	AGENCY	AREA SERVED
<u>Department</u>		
South Monterey County Fire Protection District	CAL FIRE - BEU	District 3

TABLE 4 – 2: LAW ENFORCEMENT AGENCIES

AGENCY	AREA SERVED
Carmel-by-the-Sea Police Department	City of Carmel-by-the-Sea
Del Rey Oaks Police Department	City of Del Rey Oaks
Gonzales Sea Police Department	City of Gonzales
Greenfield Sea Police Department	City of Greenfield
King City Police Department	City of King City
Marina Police Department	City of Marina
Monterey Police Department	City of Monterey
Pacific Grove Police Department	City of Pacific Grove
Salinas (county seat) Police Department	City of Salinas
Sand City Police Department	City of Sand City
Seaside Police Department	City of Seaside
Soledad Police Department	City of Soledad
Monterey County Sheriff's Office	Unincorporated Areas
California Highway Patrol	Highway 101 (King City), Highway 1 (Monterey)
US Coast Guard	Monterey Bay
Presidio of Monterey Police Department	Presidio of Monterey
Naval Support Activity Monterey Police Department	Naval Support Activity Monterey
U. S. Army Garrison Fort Hunter Liggett Police Department	U. S. Army Garrison Fort Hunter Liggett

4.1.2 LOCAL GOVERNMENT

Local governments include cities/towns, counties, and special districts. Local governments manage and coordinate the overall emergency response and recovery activities between emergency agencies and operations centers within their jurisdiction (such as local EOCs and DOCs). This is the first coordination level above the field response. Local governments are required to use SEMS when their emergency operations center is activated or a local emergency is declared.

The County is responsible for managing response and recovery operations in the unincorporated areas of the county with the cities/towns providing support and mutual aid as needed. Emergency management systems actively exist in the incorporated cities/towns of:

- Carmel-by-the-Sea
- Del Rey Oaks
- Gonzales
- Greenfield
- King City
- Marina

- Monterey
- Pacific Grove
- Salinas (county seat)
- Sand City
- Seaside
- Soledad

4.1.3 OPERATIONAL AREA

The "Operational Area" is conceptual in nature and incorporates the effective incident management collaboration of the various jurisdictions within the boundaries of Monterey County. The County of Monterey, as a jurisdiction and organization is charged with taking the lead coordination and arbitration role within the OA and with being the primary point of contact and for the region and state. At this level, the governing bodies are required in SEMS to reach consensus on how resources will be allocated in a major crisis affecting multiple jurisdictions or agencies.California Government Code, Title 2, Division 1, Chapter 7, Article 9—California Emergency Services Act— defines an operational area as:

"EACH COUNTY IS DESIGNATED AS AN OPERATIONAL AREA. IN A STATE OF WAR EMERGENCY EACH OPERATIONAL AREA SHALL SERVE AS A LINK IN THE SYSTEM OF COMMUNICATIONS AND COORDINATION BETWEEN THE STATE'S EMERGENCY OPERATING CENTERS AND THE OPERATING CENTERS OF THE POLITICAL SUBDIVISIONS COMPRISING THE OPERATIONAL AREA.

The governing bodies of each county and of the political subdivisions in the county may organize and structure their operational area.

An operational area may be used by the county and the political subdivisions comprising the operational area for the coordination of emergency activities and to serve as a link in the communications system during a state of emergency or a local emergency." (Government Code § 8605)

Additionally, in accordance with California Code of Regulations, Title 19, Division 2, Chapter 1, Article 4—Standardized Emergency Management System—"The county government shall serve as the lead agency of the operational area unless another member agency of the operational area assumes that responsibility by written agreement with County government." (19 California Code of Regulations § 2409)

The Monterey County Board of Supervisors adopted a resolution establishing Monterey county as the Single Operational Area and Operational Area Authority for the purpose of coordinating inter-jurisdictional emergency management activities during disasters within Monterey County in 1995.

EMERGENCY MANAGEMENT ORGANIZATION

The Office of Emergency Services is part of the County Administrative Office and reports to the Assistant CAO – Governmental Affairs. The County Administrative Officer is the ex-officio Director of Emergency Services. The Deputy Director of Emergency Services (otherwise referred to as Emergency Services Manager) provides general direction and oversight to the staff, and the functions of OES and the Monterey County Operational Area EOC. The Office is responsible for the following:

- Ensure all phases of emergency management are addressed in strategic planning efforts, building the core capabilities and disaster resiliencies within the communities of Monterey County;
- Organizing, staffing and operating the OA EOC;
- Provide information and guidance to the public and elected officials including emergency warning and alerting
- Provide resource management inventories of critical assets, supplies and equipment necessary to support emergency response and recovery operations;
- Reviewing and maintaining internal and external emergency operations plans and preparedness programs for the Operational Area
- Ensure that emergency planning follows state and federal guidance.
- Identifying and analyzing potential hazards and recommending appropriate mitigation measures
- Conduct on-going emergency preparedness and educational campaigns and training
- Serving as the emergency management point of contact for government officials, public safety, organizations, nonprofit and community based organizations, city, county and private industry partner and stakeholders.

Roles and responsibilities of County departments, nongovernmental and private sector partners are described in Table 4-3.

TABLE 4-3: AGENCIES WITH ROLES SUPPORTING MONTEREY COUNTY'S EMERGENCY MANAGEMENT PROGRAM.

AGENCY	RESPONSIBILITIES
Board of Supervisors	 Sets Policy for the overall Operational Area coordination of Local Emergency response efforts Approves the EOP and any future revisions Ratifies Emergency Proclamations Sets Policy and direction for disasters Enacts special emergency regulations and orders
County Administrative Officer	 Serves as the Director of Emergency Services. Issues emergency proclamation Activates County COOP Ensures policy and direction for the EOC are developed and implemented. Ensure flow of information to Board of Supervisors, other local jurisdictions and State of California.
Office and Emergency Services	 Activating the EOC and EOP Orders emergency resources for local governments and response agencies in accordance with SEMS Maintaining situational awareness and providing updated information throughout the operational area and to the REOC Implementing its Action Plan, as needed to ensure that operational area priorities are met. Participating in state and regional conference calls or meetings
Sheriff's Office	 Manages law enforcement activities for the unincorporated and contracted areas of the County Manages and coordinates evacuations in unincorporated areas of the County Provides security and perimeter control for critical facilities and other vulnerable

AGENCY	RESPONSIBILITIES
	 emergency response locations including County owned facilities. Coordinates Law Enforcement and Coroner Mutual Aid for the Operational Area
Sheriff-Coroner	 Serves as the lead agency for the management of fatalities for the OA Manages/Coordinates the recovery, storage, transport, processing and final disposition of human remains Signs death certificates for all fatalities within its jurisdiction Manages and oversees the Family Assistance Center when activated
California Highway Patrol (CHP)	 Coordinates transportation corridors Establishes Emergency egress and ingress on state highways Develops traffic plans
County Emergency Communications Department/911	 Dispatches first responder agencies to emergencies Receives all 911 calls for assistance per state rules Staffs EOC Communication Unit Provides first responder resource status/tracking
Fire and Rescue	 Activates USAR teams Assists with search, rescue, and recovery operations Assists with search and recovery operations Assists with decontamination operations Coordinates Air Operations Coordinates Fire and Rescue Mutual Aid
Hazardous Materials Response Teams	 Provides expertise on hazardous materials Provides decontamination of people and resources Disposition of hazardous materials
Behavioral Health Services	 Assesses and activates the response to disaster mental health issues

AGENCY	RESPONSIBILITIES	
	 Provides mental health counselors to shelter facilities Ensures the continuation of care, treatment, and housing for those clients residing within the County mental health system prior to the incident. Provides counselors at the Family Assistance Center for decedents' family members and response personnel when applicable Disseminates information to the community on stress management through the Operational Area JIC 	
Public Health	 Provides technical guidance and issues orders through the authority of the Health Officer to prevent the spread of disease Provides information on health-related issues such as infection control measures and risk avoidance Coordinates Medical/Health Mutual Aid Coordinates with health care facilities and emergency medical response providers 	
Emergency Medical Services	 Lead role in managing the medical component of countywide disasters. Monitors and optimizes the stability of the EMS system. Creates the Multi-Casualty Incident (MCI) Plan, Disaster Medical Operation Plan (DMOP). Acts as the Medical Health Operational Area Coordinator (MHOAC). Coordinates incoming and outgoing medical and health mutual aid requests; Integrates mutual aid resources into the Monterey County EMS System; Manages all medical communications systems both radio and internet-based; and Establishes priorities for coordination of responding agencies. Coordinates actions with healthcare facilities and EMS responders. Acts as the lead agency for the County's MHOAC program and manages all medical communications systems, including radio and internet-based systems. 	
Environmental Health	Provides information to the public regarding safe storage of emergency food and	

AGENCY	RESPONSIBILITIES
	 water supplies as well as the safe disposal of sewage following a disaster Monitors air quality Evaluates operation impacts on the environment Monitors food and water distribution during disaster response operations Assists in the Mitigation of Hazardous Material Events Implements requirements for Debris Removal on private land.
Public Works/Engineering	 Coordinates debris clearance and removal for the County Identifies temporary collection and processing sites for debris Conducts damage assessments and building inspections for structures under the jurisdiction of the County
Libraries	 Provides facilities to be utilized as Evacuation Centers and Community Resource Centers Serves as Information Centers during incidents that experience extended power outages
Social Services	 Coordinates the activation of shelters for the Operational Area Provides Functional Assessment Services at shelters. Provides support services at the Local Family Assistance Center when activated May support local governments by providing staff to operate disaster shelters. Provides programs for child care, General Assistance, Medi-Cal, Housing Assistance, Food Stamps, and Supplemental Security Income for disaster victims in need
Resource Management Agency	 Provide damage assessment personnel Staff Planning Section of EOC Lead the Recovery Task Force and Planning
Water Resource Agency	Provide intelligence on emergency water flow or precipitation

COUNTY OF MONTEREY OP AREA EMERGENCY OPERATIONS PLAN

AGENCY	RESPONSIBILITIES
	 Monitors flood control gauges Manages waterways and associated infrastrcutures (i.e. dams and levees)
County Agriculture Commissioner	 Coordinates information between agriculture business community and county Coordinates resources between agriculture businesses
Monterey County of Education	 Coordinates with Shelter Branch on school shelter locations Coordinates information between school districts on emergency actions Ensures that all school districts have emergency action plans
MST	 Coordinates information and resources for emergency evacuation and transportation for all populations including pets
American Red Cross	 Manages shelter operations, mass care, coordinate mass feeding, case management
SPCA	 Management animal / pet shelters through the county. Provides emergency pet/animal evacuation Coordinates reunification of pets with owners
CERT	 Provide trained volunteers to assist public safety in evacuation, closures, medical care Provide trained volunteers to staff emergency centers such as Point of Distribution, Logistics Staging Area, Emergency Volunteer Center and Mass Care Shelters
ARES	 Provide amateur radio emergency services under the direction of EOC Provide emergency radio services in critical facilities; Incident Command Centers including equipment and personnel

Source: URS analysis, 2011.

Cal OES = California Office of Emergency Services

AGENCY

RESPONSIBILITIES

EOC = Monterey County Emergency Operations Center

EOP = Monterey County Emergency Operations Plan

JIC = Joint Information Center

USAR = urban search and rescue

4.2 LOCAL EMERGENCY OPERATIONS CENTERS

Local jurisdictions activate their EOCs based on the magnitude or need for more coordinated management of the emergency. When activated, Local EOCs help form a common operating picture of the incident by collecting, analyzing, and disseminating emergency information. Local EOCs can also improve the effectiveness of the response by reducing the amount of external coordination of resources by the Incident Commander by providing a single point of contact to support multiagency coordination.

4.2.1 LOCAL EOC ACTIVATION

When activated, the local EOC notifies the OA lead that the local EOC has been activated, to what level, and if there is a local emergency declaration. Local EOCs should:

- Notify the Monterey County OES Duty Officer;
- Change the status of their EOC on the "MoCo OA EOCs/DOCs" Board on WebEOC.
- Report the status during Coordination Calls.

4.3 OPERATIONAL AREA EMERGENCY OPERATIONS CENTER (OA EOC)

The Monterey County Operational Area Emergency Operations Center (EOC) is a location from which centralized emergency management can be performed. The use of an EOC to manage and coordinate is a standard practice in emergency management. The activation level of the EOC and associated staffing needs also vary with the complexity ot the emergency. The Operational Area Emergency Operations Centers (EOC) will be activated in accordance to the Standardized Emergency Management System and organized according to the five functions of the system, which are Management, Operations, Planning/Intelligence, Logistics, and Finance/Administration.

4.3.1 PURPOSE

The following activities are performed in the OA EOC:

- Developing a common operating picture of the Operational Area during disaster and emergencies
- Set objectives and priorities for operational efforts and resource allocation
- Limited Resource Management
- Support of field response operations
- Receive and disseminate warning information
- Collect intelligence from, and disseminate information to, the various OA EOC representatives, and, as appropriate, to county, cities/towns, special districts, state and federal agencies

ORGANIZATION AND RESPONSIBILITIES

- Prepare intelligence/information summaries, situation reports, operational reports, and other reports as needed
- Maintain general and specific maps, information display boards, and other data pertaining to OA emergency operations and situational awareness
- Ensure Continuity of government priorities, objectives, and actions are taken
- Analysis and evaluation of all data pertaining to OA emergency operations
- Maintain contact and coordination with county DOCs, other local jurisdiction EOCs, and the state
- Facilitate the rapid restoration of lifelines
- Implement community recovery efforts

4.3.2 LOCATION

The OA EOC is located within the Monterey County Emergency Services Center at 1322 Natividad Rd, Salinas, CA. The building was constructed in the early 2000's, completed in 2003, to serve the Office of Emergency Services administrative staff, Op Area EOC, and 9-1-1 Communications. The building has designated secured parking, facility access points, and restrooms. Work areas for OA EOC functions are wheelchair accessible.

The alternate OA EOC, which would be activated should the primary OA EOC be inoperable or otherwise inaccessible, is collocated within the Government Center at 1441 Schilling Place, Salinas, CA near the Cinnamon Conference Room. This facility also serves as a Department Operations Center for Monterey County Public Works.

4.3.3 ACTIVATION

The County EOC is activated on the occurrence or threatened occurrence of any of the following situations:

On the proclamation of a Local Emergency by the Emergency Services Director/Board of Supervisors

On the proclamation of a State of Emergency involving all of Monterey County or portions thereof

On warning of enemy attack or a presidential declaration of a State of War Emergency

ON NOTIFICATION OR WARNING (BY LAW, FIRE, OR HEALTH OFFICIAL) OF ANY SITUATION THREATENING THE HEALTH, SAFETY, OR WELL-BEING OF MONTEREY COUNTY

COUNTY OF MONTEREY OP AREA EMERGENCY OPERATIONS PLAN

A local government within the operational area has activated its EOC and requests activation of the Monterey County Operational Area EOC to support its emergency operation

Two or more cities within the Monterey County Operational Area have proclaimed the existence of a local emergency within their respective jurisdictions

TO SUPPORT THE COMMAND AND OPERATIONAL AREA COORDINATION OF A SIGNIFICANT PRE-PLANNED EVENT

ACTIVATION AUTHORITY

The following individuals have the authority to activate the Monterey County EOC in accordance with the provisions provided for in the Emergency Operations Plan and Monterey County Code, Chapter 2.68:

- Chairman, Board of Supervisors
- Director of Emergency Services
- Deputy Director of Emergency Services

The Director of Emergency Services determines the appropriate level of activation. Depending on the assessed severity of the emergency, the Monterey County EOC may have either a partial or a full activation. In a partial activation, the EOC Director determines which EOC ICS positions are required. In a full activation, all or most of the EOC positions identified in the EOP are staffed.

ACTIVATION LEVELS

When activating the EOC, the responsible official should consider the following as part of the determining the level of activation:

- Determine the scope of the incident or event
- Determine the appropriate level of activation
- Notify EOC staff of activation, beginning with the positions needed to be filled.
- Open the EOC and prepare facility to host operations

LEVEL THREE EOC ACTIVATION: Level Three is a minimum activation. This level may be used for situations which initially only require a few people, e.g., a short term earthquake prediction at level one or two; alerts of storms, or tsunamis; or monitoring of a low-risk planned event. At a minimum, Level Three staffing consists of the EOC Director, Section Coordinators, and a situation assessment activity in the Planning and Intelligence Section. Other members of the organization could also be part of this level of activation e.g., the Communications Unit from the Logistics Section, or an Information Officer.

LEVEL TWO EOC ACTIVATION: Level Two activation is normally achieved as an increase from Level Three or a decrease from Level One. This activation level is used for emergencies or planned events that would require more than a minimum staff but would not call for a full activation of all organization elements, or less than full staffing. The EOC Director, in conjunction with the General Staff, will determine the required level of continued activation under Level Two, and demobilize functions or add additional staff to functions as necessary based upon event considerations. Representatives to the EOC from other agencies or jurisdictions may be required under Level Two to support functional area activations.

LEVEL ONE EOC ACTIVATION: Level One activation involves a complete and full activation of all organizational elements at full staffing and all Emergency Support Functions. Level One would normally be the initial activation during any major emergency requiring extreme State level help.

DEACTIVATION

The County EOC is deactivated only if one of the following circumstances applies:

- On termination of any official local, State, or Federal emergency declarations
- On termination of any real or potential situation requiring EOC activation
- As ordered by the Director of Emergency Services, the Emergency Services Manager, or the Board of Supervisors

De-escalation from a full to a partial level may also occur. When the EOC is fully deescalated or activated to a lower level, all internal and external contacts informed of the initial activation are notified. A contact point is provided to address any additional needs for support or information required from EOC staff during the next 24 hours.

4.3.4 ORGANIZATION STRUCTURE

The organizational structure for the EOC follows the standard ICS format, with a command or management section and the four functional sections for operations, planning and intelligence, logistics, and finance and administration. Figure 4-1 presents the standard EOC organization for Monterey County.

SEMS regulations require local governments to provide five functions: management, operations, planning and intelligence, logistics, and finance/administration. These functions are the basis for structuring the EOC organization.

POLICY GROUP

Management is responsible for the overall policy and coordination through the policy group. The policy group consists of:

- Chair, Board of Supervisors
- Emergency Services Director
- County Council
- Sheriff
- RMA Director
- Health Director

MANAGEMENT

- Director of Social Services
- EOC Manager
- Public Information Officer
- And Any Subject Matter Expert the Emergency Services Director requests

All positions are under the direction of the Emergency Services Director or designee. Public Information officer. Management positions consist of:

- Emergency Services Director
- EOC Manager
- Deputy EOC Coordinator
- Liaison Officer

- Legal Officer
- Safety Officer
- Public Information Officer

The Public Information Officer is part of the EOC's Command Staff and reports to the EOC Director. The Public Information Officer is responsible for developing and disseminating accurate and timely notifications, warning and public information allowing the public to make critical decision about their safety and property. The PIO serves as part of the Joint Information Center (JIC) for the operational Area and provides critical information both down and up within the SEMS structure. The following branches are identified, and groups and branches can be added as well as technical specialists:

- Joint Information Center Unit
- Media Unit

- Social Media Unit
- Call Center Unit

OPERATIONS SECTION

The Operations Section is under the supervision of the Operations Section Chief who oversees all functions within the Section and is part of the EOC Director's General Staff. The Operations Section directs resource allocation, identifies gaps in local and field levels resource requests and coordinates mutual aid resources. The Operations Section is responsible for coordinating with Local EOC counterparts and County field incident commanders. The following branches are identified. Various Branches/ Groups can be added as well as Technical Specialists.

- Law Enforcement Branch
- Fire & Rescue Branch
- Medical and Health Branch
- Care and Shelter Branch
- Public Works / Engineering

Branch

- Agriculture Unit
- Schools Unit
 - Libraries Unit

PLANNING SECTION

The Planning/Intelligence Section under the supervision of the Planning Section Chief is responsible for gathering and analyzing all data regarding the incident and resource allocation. The Planning Section maintains a significant events logs, maps and Web EOC display boards.

In addition, the Planning Section prepares situation reports, damage assessment, conducts all meetings, documents all EOC activities and coordinates the preparation of the Incident Action Plan. The following branches are identified. Various Branches / Groups can be added as well as Technical Specialists as needed:

- Situation Analysis Unit
- Documentation Unit
- Strategic Planning Unit
- Damage Assessment Unit
- Long term Recovery Planning Unit
- Technical Specialists:
 - Geospatial Information Systems
 - Access and Functional Needs
 - Alert and Warning

LOGISTICS SECTION

The Logistics Section under the supervision of the Logistics Chief provides all emergency support needs. The Section orders all physical, human and equipment resources either through mission requests to the REOC, EMMA, or through direct contracts and procurement. The Logistics Section manages both disaster volunteer and donations to compliment needs in the field. The Section coordinates all transportation, communication, fuel, food and shelter requirements. The Logistics Section is comprised of:

- Personnel Unit (DSW and Volunteers)
- Data Services Unit
- Resource Tracking Unit
- Communications Unit (ARES and County Communications
 • Point of Distribution Unit

Coordinator)

- Transportation Unit
- Facilities Unit
- Procurement Unit
- Donations Management

FINANCE/ ADMINISTRATION

The Finance / Administration Section provides for the tracking of time worked for all emergency personnel involved in the incident, provides cost analysis and projections, begins the tracking for state and federal reimbursement requirement in a state and /or federal declaration. The Finance Section consists of:

- Time Unit
- Comp/Claims Unit
- Cost Accounting Unit

- Cost Recovery Branch:
 - Public Assistance Unit
 - Individual Assistance Unit

ORGANIZATION CHART

Each box in the figure corresponds to a role with associated responsibilities. Under the title of the position, the agency or department responsible for staffing the position is identified. Not all the roles are necessary for each EOC activation. In fact, an EOC more frequently activates partially, since most incidents do not require all disciplines to respond. Position checklists that identify tasks associated with each position can be found in the EOC Standard Operations Manual.

FIGURE 4-2. EMERGENCY OPERATIONS CENTER ORGANIZATION CHART.



4.4 **DEPARTMENT OPERATIONS CENTERS**

A Department Operations Center (DOC) is an operational and logistical entity that is designed to coordinate functional support for incident management. The role of a DOC typically involves two functions: continuing critical pre-disaster operations and provide functional support to field operations. DOCs can serve as extensions of the functional branches in the Operations and Logistics Sections of the EOC.

Currently there are 3 departments that have the capability to activate a DOC:

- Health Department
- Resource Management Agency Public Works
- Sheriff's Office

These external DOCs have a similar role to the County EOC in that they provide support to their field resources and coordinate with the Operational Area EOC.

When activated, the DOCs notifiy the OA lead that the local EOC has been activated, to what level, and if there is a local emergency declaration. DOCs should:

- Notify the Monterey County OES Duty Officer;
- Change the status of their DOC on the "MoCo OA EOCs/DOCs" Board on WebEOC.
- Report the status during Coordination Calls.

4.5 **REGIONAL EMERGENCY OPERATIONS CENTER** (REOC)

Because of its size and geography, the state has been divided into three administrative regions each with an EOC, to include the Southern, Coastal, and Inland regions. Monterey County is in the Coastal Region. Additionally, the state has been divided into six mutual aid regions. Monterey County resides in Mutual Aid Region Two, which is based out of Alameda County. The Regional Emergency Operations Center (REOC) prioritizes requests and provides support to the OAs in their region. This is to provide for more effective application and coordination of mutual aid and other related activities.

4.6 **STATE OPERATIONS CENTER (SOC)**

The State Operations Center (SOC) level is located in Sacramento at the Cal OES headquarters. Cal OES manages state resources in response to the emergency needs of the other levels. The state also serves as the coordination and communication link between the state and the federal disaster response system.

4.7 ADDITIONAL SUPPORT AND PLANNING ORGANIZATIONS

4.7.1 MONTEREY COUNTY DISASTER COUNCIL

The Monterey County Disaster Council serves as the advisory council to the Board of Supervisors and convenes at the request of the Director of Emergency Services (CAO) to consider and recommend emergency plans and agreements to improve disaster preparedness countywide as authorized by Monterey County Code 2.67et seq. The Council consists of the following standing council members:

- The County Administrative Officer
- The Deputy Emergency Services Director
- The County Sheriff-Coroner
- The County Health Officer
- The County Director of Public Works
- The County Director of Social Services
- The District Engineer of the Monterey County Water resources agency
- The Chief Unit Ranger, San Benito-Monterey Ranger Unit, California Department of Forestry and Fire Protection
- The officer in charge of the California Highway Patrol in Monterey County
- A representative of the American Red Cross selected by the chapters thereof within Monterey County
- The District Ranger, Monterey District of Los Padres National Forest, United States Forest Service
- Representative from south county cities
- representative from city managers
- representative from special districts
- representative from the board of education
- Representative from the Access and Functional Needs Community

Additional representation from any other service, support, volunteer, veterans, business, industry, or assistance organization deemed appropriate by the Director. Such representative membership shall be determined on an annual basis by the Director (Ord. 3471, 1990, Ord. 2355 § 3, 1977).

The Monterey County Disaster Council is a standing committee subject to The Ralph M. Brown Act, located at California Government Code 54950 et seq., of the California State Legislature.

The Monterey County Council was Accredited by the California State Disaster Council on December 19, 1946 in accordance with the provisions of Chapter 1024, Statutes 1945, and Chapter 104, Statutes 1946, 1st Extraordinary Session.

CALIFORNIA EMERGENCY SERVICES ACT

The California Emergency Services Act, § 8585.7. outlines requirements for certification of accredited status of local disaster councils in section § 8612. Any disaster council that both agrees to follow the rules and regulations established by the Office of Emergency Services pursuant to Section 8585.5 and substantially complies with those rules and regulations shall be certified by the office. Upon that certification, and not before, the disaster council becomes an accredited disaster council. Should an accredited disaster council fail to comply with the rules and regulations of the California Governor's Office of Emergency Services in any material degree, the office may revoke its certification, and, upon the act of revocation, the disaster council shall lose its accredited status.

4.7.2 DISASTER SERVICE WORKERS (DSWS)

The Disaster Service Worker Volunteer Program (DSWVP) was created as the result of legislation to provide workers' compensation benefits to registered Disaster Service Worker (DSW) volunteers who are injured while participating in authorized disaster- related activities, including pre-approved training. Disaster service, as defined for the Program, is designed to aid in the response and recovery phases in a disaster or emergency. It does not include the day-to-day emergency response activities typically associated with, for example, law enforcement, fire services or emergency medical services. The Program also provides limited immunity from liability.

In accordance with state law (California Code of Regulations (CCR) Title 2, Division 2, Chapter 2, Subchapter 3) and county ordinance all county employees are designated as disaster service workers DSW. In the event of an emergency the expectation is that county employees will secure their own homes and families and then, if possible and if they are so instructed, they will return to the county to assist in response activities. Continuity of government services is critical during disasters, and county employees will play an important role in maintaining the services necessary for the community to recover from a disaster.

VOLUNTEERS MAY REGISTER THROUGH DESIGNATED EMERGENCY VOLUNTEER CENTERS (EVC) OPERATED BY UNITED WAY 2-1-1 ON AN AS-NEEDED BASIS IN AN EMERGENCY TO BE DESIGNATED DSWS AND FILL IMPORTANT ROLES IN THE OVERALL RESPONSE EFFORT.

4.7.3 COMMUNITY EMERGENCY RESPONSE TEAM (CERT)

The CERT program educates people about disaster preparedness for hazards that may impact their immediate area and trains them in basic disaster response skills such as: fire safety, light search and rescue, team organization, and disaster medical operations.

Using classroom and simulation based education; CERT members can assist others in the neighborhood or workplace immediately following an event when emergency responders may not be immediately available to help.

The Monterey County Office of Emergency Services will continue to promote a consistent and standardized approach to CERT team activation, mobilization, utilization, and integration

in to the Operational Area Incident Management structure.

4.7.4 AMATEUR RADIO EMERGENCY SERVICES/RADIO AMATEUR CIVIL EMERGENCY SERVICES

Monterey County has trained amateur radio operators, registered with their respective city/town and/or county ARES/RACES organization. Local ARES/RACES radio operators are a primary source of initial damage assessment in any significant incident. They respond immediately to any obvious incident with assessment of their local area and report to the county radio personnel at the OA EOC.

5 DIRECTION, CONTROL, AND COORDINATION

THE EMERGENCY RESPONSE IS COORDINATED UNDER SEMS, WHICH PROVIDES A FLEXIBLE, ADAPTABLE AND EXPANDABLE RESPONSE ORGANIZATION TO ADDRESS ALL-HAZARDS OF VARYING MAGNITUDE AND COMPLEXITY. AN EOC IS ACTIVATED TO SUPPORT FIELD OPERATIONS AND ENSURE CONTINUITY OF GOVERNMENT WHEN AN INCIDENT THREATENS GOVERNMENT SERVICES, REQUIRES ADDITIONAL RESOURCES BEYOND THE CAPACITY OF THE RESPONDING AGENCY, OR WHEN RESOURCES EXCEED THAT WHICH IS AVAILABLE FROM WITHIN THE JURISDICTION AS A WHOLE. COMMUNICATIONS BETWEEN THE FIELD RESPONSE, DOCS, AND THE EOC ARE ESTABLISHED WHEN THE EOC IS ACTIVATED IN SUPPORT OF FIELD OPERATIONS. EACH LOCAL GOVERNMENT'S EOC WILL ESTABLISH COMMUNICATIONS WITH THE OA EOC AND THE OA EOC WILL COMMUNICATE WITH THE STATE THROUGH THE REOC.

5.1 DIRECTION AND CONTROL

The Emergency Services Manager has the responsibility of managing the day-to-day administrative and operational activities associated with the management of the County Emergency Management Program as defined within the Monterey County Administrative Code. During emergency proclamation, the Director of Emergency Services has the power to direct staff and civilian responses in the unincorporated areas of the County, and to settle questions of authority and responsibility. If necessary, to protect life, property or to preserve public order and safety, the Board of Supervisors or the Director may promulgate orders and regulations. These must be in writing and must be given widespread publicity. In a proclaimed emergency, the Director may buy or commandeer supplies and/or equipment and may command the aid of citizens.

Monterey County Code, Chapter 2.68, Emergency Procedures and Organization

Additionally, the Governor has the power to suspend State agency orders, rules, or regulations that may impede emergency responses. Local governments generally do not have this power, except by order of the Governor.

5.1.1 EMERGENCY OPERATIONAL CENTER NOTIFICATION

Monterey County OES maintains a roster of pre-identified/appointed County EOC staff and will notify those personnel to report to the OA EOC using Alert Monterey County, the county's alert and warning system. The EOC staff list includes County department representatives and agency representatives who are part of each SEMS (and NIMS compliant) EOC section—management, operations, plans and intelligence, logistics, and finance and administration.

The list will be utilized when directed by the Director of Emergency Services or designee activates the OA EOC. The Director of Emergency Services or designee will determine what positions of the OA EOC will initially be staffed and requested to report. The EOC responders list includes:

- Employees from county departments and agencies with appropriate authority and expertise
- Representatives from outside agencies including:
 - Special districts
 - o Other government agencies
 - Volunteer organizations
 - Private sector organizations

Whenever the EOC is activated, the following notifications are made:

INTERNAL - When the EOC Staff notification list has been created, appropriate individuals receive notification from OES Staff or if after hours, the County Emergency Communications Department/911.

EXTERNAL - The EOC Director directs the Deputy EOC Director on specific notifications to other agencies. At a minimum, the following entities are notified:

- The Monterey County Sheriff's Office Watch Commander
- Involved cities/districts (field incident commanders and responder agencies)

For external notification, the following information is provided:

- Nature of incident
- Level of activation
- Location of EOC
- Name and title of EOC Director
- Land-line, cellular, and fax numbers to the EOC
- Email addresses for the EOC Director and section chiefs

5.2 COORDINATING WITH FIELD-LEVEL INCIDENT COMMAND POSTS

Field-level responders organize under ICS and coordinate with their local government DOCs or EOCs depending on the jurisdiction. For Monterey County, ICS functional positions at the field level coordinate with the applicable DOC and OA EOC. The OA EOC can utilize it's Field Liaison, assigned to the Liaison Officer, to communicate directly with field Incident Commands and report back to the EOC.



5.3 EOC/IMT INTERFACE

In a major emergency, a local jurisdiction EOC might be activated to coordinate and support the overall response. Personnel that are part of a field level emergency response will utilize ICS to manage and direct on-scene operations. Tactical management of responding resources is always under the leadership of the on-site Incident Commander (IC) at the Incident Command Post (ICP). ICs may report to the DOC dispatching resources amongst incidents, which in turn will coordinate with the local EOC.

In some jurisdictions ICs may report or communicate directly to the local EOC usually to their counterpart in the operations section.

During multiple-incident situations within the county, an area command may be established to provide for the ICs at separate locations. Unified Command is an application of ICS and may be established at the field response level when more than one agency has jurisdictional responsibilities. Agencies work together through the designated members of the Unified Command to establish their designated ICs at a single ICP. Under Unified Command, entities develop a common set of objectives and strategies which provides the basis for a single Incident Action Plan.

The Monterey Operational Area EOC serves as the county multi-agency coordination center for Monterey County providing the architecture to support coordination of or incident prioritization, critical resource allocation, communications systems integration, and information coordination. The EOC does not command the tactical response to the incident or events. Rather the EOC supports the on-scene Incident Commanders with information and resources. It establishes policies to protect the population at large and plan for the longterm recovery.

Communication and coordination between the Incident Management organization and the EOC is essential for ensuring a common operating picture; efficient logistical ordering of resources and sharing of public information strategies through a joint information system. When large scale event occur within the county jurisdictional boundaries and Type I & II state or federal teams are employed; the County EOC, (utilizing the Field Liaison Unit), will work cooperatively with Incident Managemetn Teams (IMT), attend in-Briefs and cooperators and planning meetings as necessary to ensure communication and mutual interests are being addressed.

5.4 COORDINATING WITH LOCAL GOVERNMENT EOCS

When activated, the Monterey County Operational Area EOC coordinates with local governments through their activated EOC to facilitate the request and acquisition of resources and to share information.

Resource: Contact information for each local government EOC can be found in Appendix F.

All local EOCs and DOCs should provide situation reports, significant events, press releases and resource requests through the WebEOC system and through regularly scheduled Operational Area Coordination Calls hoted by Monterey County OES staff or the Op Area EOC.

Resource: Duty Officer Coordination Call Standard Operating Procedures and Templates can be found in Attachment 4.

When the Operational Area EOC is not activated local governments coordinate through the Operational Area Mutual Aid Coordinators (CalFIRE and Law Enforcement) and through the Monterey County Duty Officer, or designee.

The Monterey County Emergency Services Manager should be notified if any county resource (equipment, strike teams) is deployed to other counties through mutual aid.

5.5 COORDINATING WITH THE MEDICAL HEALTH OPERATIONAL AREA COORDINATOR (MHOAC)

The Medical Health Operational Area Coordinator (MHOAC) Program is authorized by the California Health and Safety Code Section 1797.153. The MHOAC position represents the single point of contact for the MHOAC program and is responsible for monitoring and ensuring adequate medical and health resources are in place during a local emergency. The MHOAC is authorized to make and respond to requests for mutual aid from out of Monterey County.During non-emergency operations and the initial phases of an emergency, the MHOAC Program operates in a duty officer mode and is on-call 24/7. Once EOC is activated, the MHOAC Program functions are distributed to various Medical Health Branch positions.

The MHOAC is responsible for evaluating the current medical-health resources of the Monterey County OA and ensure the integrity of the countywide medical health response system. First responders or medical/health organizations with the MHOAC regarding an emergency situation, such as multi-casualty incidents (MCIs), MHAOC requests, threats to the medical and public health system or medical and mutual aid requests.



Figure 5-1: MHOAC Coordination Flowchart

5.6 COORDINATING WITH THE STATE OF CALIFORNIA

The Monterey Operational Area EOC coordinates with the State of California, through the Cal OES Emergency Coordinator imbedded in the Monterey County OES office and EOC, Cal OES REOC, or through the Regional Mutual Aid Coordinators when appropriate. When the REOC is not activated, coordination may occur through Region's Duty Officer by way of the State Warning Center.

5.7 COORDINATING WITH NONGOVERNMENTAL/PRIVATE SECTOR ORGANIZATIONS

Nongovernmental organizations and private-sector businesses that provide resources and services in response to a disaster are encouraged to provide liaisons to the EOC. The Monterey County EOC has designated space to facilitate the support of these liaisons.

5.8 MULTI-AGENCY COORDINATION

The primary function of the Multiagency Coordination System (MACS) is to coordinate activities above the field level (or incident level). In doing this, common functions of the MACS include:

- SITUATION ASSESSMENT
- INCIDENT PRIORITY DETERMINATION
- CRITICAL RESOURCE ACQUISITION AND ALLOCATION
- POLICY SUPPORT
- COORDINATION WITH OTHER MACS ELEMENTS
- COORDINATION WITH ELECTED, APPOINTED, AND SENIOR OFFICIALS
- INFORMATION MANAGEMENT AND COMMON OPERATING PICTURE MAINTENANCE

The two most used elements of MACS are Emergency Operations Centers (EOCs) and Multiagency Coordination (MAC) Groups. EOCs are the entity from which the coordination of information and resources to support incident management at the Incident Command Post (on-scene or field level activities) occurs.

MAC Groups are policy setting entities typically comprised of agency administrators/executives, or their designees. Under the National Incident Management System (NIMS), neither an EOC nor a MAC Group has any direct incident command involvement and they will often be located some distance from the incident scene.

5.9 MUTUAL AID

Monterey County utilizes NIMS and SEMS and has agreed to be part of the California Master Mutual Aid (CMMA) Agreement. Under the CMMA, mutual aid is managed by several systems. The 3 main components of the agreement are; 1) Fire and Rescue Mutual Aid Plan, 2) Law Enforcement Mutual Aid Plan, and 3) Emergency Management Mutual Aid (EMMA) Plan. The State of California is divided into 6 mutual aid regions to facilitate the coordination of mutual aid. Monterey County is part of the Coastal Region II in the State of California.

Mutual Aid: Shall mean an agreement in which two or more parties agree to furnish resources and facilities and to render services to each other party of the agreement to prevent and combat any type of disaster or emergency. Local needs not met by the California Fire Service and Rescue Emergency Mutual Aid Plan should be resolved through development of local automatic or mutual aid agreements.
Figure 5-1: NIMS Framework



PAGE | 73

5.9.1 VOLUNTARY MUTUAL AID

Mutual aid is voluntary when an agreement is initiated either verbally or in writing. When in writing, which is preferable, the conditions may be enumerated as to what and how much of a department's resources may be committed.

5.9.2 OBLIGATORY MUTUAL AID

Mutual aid under a "State of War Emergency" shall be deemed obligatory. Mutual aid under a "State of Emergency" may be obligatory. (Emergency Services Act, 1970)

5.9.3 DISCIPLINE-SPECIFIC MUTUAL AID

In general, discipline-specific mutual aid proceeds as follows. (Refer to the appropriate RECP subsidiary plan for additional detail.)

- To facilitate the mutual aid process, Mutual Aid Coordinators at the Operational Area, regional, and state levels coordinate the provision of mutual aid within Fire and Rescue, Law Enforcement, and Medical and Health mutual aid systems. The Mutual Aid Coordinators receive mutual aid requests, coordinate the provision of resources from within that coordinator's geographic area of responsibility, and pass on unfilled requests to the next SEMS level.
- Requests for resources that are normally within the inventories of a discipline-specific mutual aid system go from a local Mutual Aid Coordinator to the Operational Area Mutual Aid Coordinator and to the Regional Mutual Aid Coordinator.
- Regional Mutual Aid Coordinators for Law Enforcement and Coroner/Medical Examiner and Medical and Health elevate resource requests to the REOC. Branch Directors for Law Enforcement and Medical Health coordinate the provision of state resources or forward the request to the State Mutual Aid Coordinator at the SOC.
- The State Mutual Aid Coordinator, in coordination with the SOC Operations Section, coordinates the provision of resources from other regions, states, or the Federal Government.
- The Region II Fire Mutual Aid Coordinator requests resources directly from the State Fire Mutual Aid Coordinator.
- The State Mutual Aid Coordinators may mission task state agencies to fill resource requests.

COORDINATED BY CAL OES			COORDINATED BY CAL EMSA
Fire and Rescue	Law Enforcement	Emergency Services1	Medical and Health
Fire and Rescue Mutual Aid	Law Enforcement Mutual Aid	Emergency Management Mutual Aid	Disaster Medical and Health Mutual Aid
Urban Search and Rescue Mutual Aid	Coroner/Medical Examiner Mutual Aid	Bay Area Social Services Mutual Aid	
Hazardous Materials Mutual Aid	Search and Rescue Mutual Aid		

Table 5-1: California Mutual Aid Systems

Source: Regional Emergency Coordination Plan (2017).

Cal OES = California Office of Emergency Services

Cal EMSA = California Emergency Medical Services Authority

¹ The category Emergency Services Mutual Aid refers to non–discipline–specific mutual aid, such as the provision of resources to support care and shelter operations, supplement staffing for EOCs, or other emergency management functions

5.9.4 EMERGENCY MANAGEMENT MUTUAL AID (EMMA)

The purpose of EMMA is to provide emergency management personnel and technical pecialists to support the disaster operations of affected jurisdictions in their Emergency Operations Center.

THE MONTEREY COUNTY OFFICE OF EMERGENCY SERVICES IS THE EMMA COORDINATOR FOR THE MONTEREY COUNTY OPERATIONAL AREA, TRAINED BY THE CALIFORNIA GOVERNOR'S OFFICE OF EMERGENCY SERVICES.

In order to carry out the concepts of EMMA, the State has prepared a companion Emergency Management Mutual Aid Guidance document that provides policies, procedures, checklists, and forms to support mutual aid administration. The basis for this system is the EMMA, which is an agreement between the State of California, its various departments and agencies, and the various political subdivisions, municipal corporations, and public agencies to assist each other by providing resources during an emergency.

MONTEREY COUNTY IS A SIGNATORY TO THIS AGREEMENT.

The agreement obligates each signatory entity to provide aid to each other during an emergency without expectation of reimbursement. Under specific conditions, Federal and State monies may be appropriated to reimburse public agencies that aid other jurisdictions. If other agreements, memoranda and contracts are used to aid with consideration, the terms of those documents may affect disaster assistance eligibility and local entities may only be reimbursed if funds are available.

5.9.5 MASTER MUTUAL AID AGREEMENT

An agreement made and entered into by and between the State of California, its various departments and agencies, and the various political subdivisions, municipal corporations, and other public agencies of the State of California to facilitate implementation of Chapter 7 of Division 1 of Title 2 of the Government Code entitled "California Emergency Services Act."

The Emergency Management Mutual Aid Plan describes the process by which the State and its political subdivisions coordinate to support the emergency management operations in affected jurisdictions under the California Disaster and Civil Defense Master Mutual Aid Agreement (MMAA).

Resource: For more information regarding EMMA Requests view the State of California Emergency Management Mutual Aid Plan (2017); EMMA Plan Annex A; EMMA Coordinator Checklists and Forms; EMMA Plan Annex B: Resource Deploymentand Demobilization Packet.

5.9.6 BAY AREA SOCIAL SERVICES CONSORTIUM

The BASSC Emergency Response Mutual Assistance Committee was formed in March 2018 to draft a Mutual Support Agreement between BASSC members in times of disaster. Community Resiliency and Disaster Preparedness Act of 2017, Section 6; Section 18917 to the California Welfare and Institutions Code allows for the mutual aid region consisting of two or more counties to ensure there are sufficient resources necessary to continue adequate access to Social Services benefits during a disaster. The Bay Area Social Services Mutual Aid is administered through the Emergency Management Mutual Aid system.

5.9.7 CALIFORNIA FIRE ASSISTANCE AGREEMENT

An agreement made and entered into by and between the State of California, Governor's Office of Emergency Services (Representing the California Fire and Rescue Mutual Aid System) and California Department of Forestry and Fire Protection, and the five Federal Fire Agencies (USDA Forest Service, USDI National Park Service, Bureau of Land Management, Fish and Wildlife Services, and Bureau of Indian Affairs) for the purpose of coordinating the use of and reimbursement for local government Fire and Rescue resources used at wildfire incidents.

Refer to the Plan listed above for operational specifics of each as needed. Mutual Aid Coordinators are designated for each of the Mutual Aid systems mentioned above. The Mutual Aid coordinators for Monterey County are: Fire Chief from Cal Fire (Monterey San Benito Unit), Monterey County Sheriff, and Monterey County Office of Emergency Services Manager.

Mutual Aid may be required for many reasons and is dependent on the needed of the requesting jurisdiction. Mutual aid is requested and provided because it is needed to support the response to a credible threat or actual emergency, not because it is anticipated that local government will be reimbursed by state or federal disaster funds. Some of the reasons for requesting mutual aid are:

- **MAJOR EMERGENCIES**
- NATURAL DISASTERS
- SABOTAGE AND CYBERTERRORISM
- CIVIL DISTURBANCE
- POLITICAL VIOLENCE
- ACTS OF TERROR
- ENEMY ATTACKS

6 INFORMATION COLLECTION, ANALYSIS, AND DISSEMINATION

OBTAINING SITUATIONAL AWARENESS IS ONE OF THE MOST CRITICAL TASKS FOLLOWING AN INCIDENT OR CATASTROPHIC DISASTER. INFORMATION COLLECTION CONSISTS OF THE PROCESSES, PROCEDURES, AND SYSTEMS TO COMMUNICATE TIMELY, ACCURATE, AND ACCESSIBLE INFORMATION ON THE INCIDENT'S CAUSE, SIZE, AND CURRENT SITUATION TO THE PUBLIC, RESPONDERS, AND ADDITIONAL STAKEHOLDERS (BOTH DIRECTLY AFFECTED AND INDIRECTLY AFFECTED). INFORMATION MUST BE COORDINATED AND INTEGRATED ACROSS JURISDICTIONS AND ACROSS ORGANIZATIONS; AMONG FEDERAL, STATE, TRIBAL, AND LOCAL GOVERNMENTS; AND WITH THE PRIVATE SECTOR AND NGOS.

Additionally, education strategies and communications plans help to ensure that lifesaving measures, evacuation routes, threat and alert systems, and other public safety information are coordinated and communicated to numerous audiences in a timely, consistent manner. Like obtaining situational awareness, public information includes processes, procedures, and organizational structures required to gather, verify, coordinate, and disseminate information.

A primary objective of the OA EOC is the timely gathering of accurate, accessible, and consistent information during an emergency and sharing vetted intelligence to ensure coordinated and timely emergency response. Status boards and other technologies for tracking emergency activities will be utilized.

All OA EOC sections must maintain and display current status information so that other sections can quickly comprehend what actions have been taken, what resources are available, and to track damage status across the OA. Situation reports create a common operating picture and will be used to inform the operational objectives, priorities and strategies.

To ensure effective intelligence flow, emergency response agencies at all levels must establish communications systems and protocols to organize, integrate, and coordinate intelligence among the responding agencies.

The flow of situation reports among the levels of government should occur as:

- Field level reports disseminated to local DOCs/EOCs
- The local EOC will provide a jurisdictional situation report to the OA EOC based on field reports; DOC reports; and EOC activities and intelligence
- The OA EOC will provide an OA situation report to the REOC based on county department field reports; county DOC reports; local jurisdiction EOC reports; and OA EOC activities and intelligence

6.1 **INFORMATION COLLECTION**

Information is collected to gain situational awareness. Information is gained from fieldlevel responders through inspections of infrastructure and facilities, windshield surveys to acquire damage assessments and the potential for human causalities, and status calls and situation reports from other agencies at all levels of government and other critical service providers.

At a minimum, information should include the following required elements:

- Essential Element of Information (e.g. boundaries of the disaster area, access points to the disaster area, jurisdictional boundaries).
- Specific Information Requirement in support of an Essential Element of Information (e.g. traffic control points, safe routes, special permits required to access the disaster area).
- Proposed Method or Source that could be used to obtain the Specific Information Requirement (e.g. field operation reports, GIS, reconnaissance).
- Responsible Element, Section, or Agency identifies the responsible party tasked with collecting the specified information (e.g. EOC Operations Section, EOC Plans Section).
- Deliverable Product specifies the mechanism the Responsible Element, Section, or Agency utilizes to relay a particular Specific Information Requirement (e.g. ICS Form 209, EOC Action Plan, incident map).
- Collection Suspense or Schedule defines the reporting frequency for each Specific Information Requirement (e.g. daily, hourly, status change).
- Distribution Requirement identifies the position, personnel, agency, or organization receiving the most up-to-date information in accordance with the Collection Suspense or Schedule (e.g. all EOC Section Chiefs, the REOC).

6.1.1 SITUATIONAL AWARENESS

Situational awareness refers to the ability to identify, process, and comprehend the critical elements of information about what is happening with a mission. More simply, situational awareness means knowing what is going on concerning an incident. During an emergency, the EOC Director convenes briefings on a regular basis. EOC staff attends the briefings and provide verbal and/or written summaries of existing problems, actions taken, priorities, timetables, and the potential for new issues that need to be incorporated into the Incident Action Plan (IAP). The situational awareness approach takes the form of consolidating situation reports, obtaining supplemental information, and preparing maps and status boards.

6.1.2 WEBEOC

The county utilizes WebEOC—an emergency management information system. This allows the Operational Area to have a common operating picture, situational awareness, and information coordination throughout the an emergency. WebEOC status boards track emergency activities and OA EOC responders are able to share real time information with other agencies within the OA which allows for a coordinated status of resources available to emergency managers.

ALL EOCS AND DOCS WITHIN THE OPERATIONAL AREA HAVE ACCESS TO THIS SYSTEM.

6.1.3 EMERGENCY OPERATIONS CENTER SITUATION STATUS REPORTS

Status reports are essential in forming a picture of the developing emergency and understanding the response efforts that are being undertaken. These reports are initially completed by the OES Duty Officer for the initial shift and are updated via WebEOC by the Situation Status Unit Chief for continuing shifts. The EOC staff uses this form to inform the REOC about the status of EOC operations. Once the information (damages, operational capabilities, and status of resources) is gathered and reported on the EOC status report, it is transmitted at regular intervals to REOC.

The initial reporting for an emergency is expected to occur within the first 2 to 4 hours after the emergency and recurs as requested by the REOC or as circumstances warrant thereafter. Within 4 to 8 hours, the initial Disaster Assessment Report is confirmed and updated, and a revised status report is submitted that notes any additional or alternate resources needed or available to the REOC.

Resource: See Attachment 3 for the Situation Report Template.

6.1.4 DAMAGE ASSESSMENTS

The safety and operability of routes, facilities, equipment, and vehicles is a factor in the establishment of government service. Damage assessments are used to determine if routes, facilities, equipment, and vehicles are safe and operational.

On notification of an emergency, the Incident Commander should attempt to determine the extent of damage. Damage Assessment Teams investigates, identifies, and reviews the impact of the emergency on levels of service, outside agency requests for County services, impact on various County departments, and the feasibility of performing normal government operations in the affected facilities. The Planning Section Chief and the Operations Section Chief ultimately reviews any assessments and incorporates them into the IAP development.

The preparation of the Disaster Assessment Report helps the Incident Commander and Multi Agency Coordination Group determine the need for relocation of departments, an alternate processing site, notification to the public of alternate site operations, gathering of reconstruction data and records, or notification of business resumption teams. Within 4 hours of an emergency proclamation or within 8 hours of an unproclaimed emergencyrelated event, the Incident Commander should prepare a Damage Assessment Report, which includes, but is not limited to:

- Date and time reported
- Name of person placing initial alert
- Time of arrival at disaster site (estimated or actual)
- General description of the disaster
- External support requests
- Estimate of availability of internal resources to meet external requirements
- Internal resources already committed to external demands and operations
- Damage level assigned to, extent of damage to, and estimated recovery time for property, utilities, hardware, software, and personnel

6.2 **ANALYSIS**

All information acquired by Monterey County should be analyzed and confirmed prior to disseminating it further and prior to providing direction to staff or making other decisions based on the information. As part of the analysis, information should be dated, given a credibility rating, and compared to other information collected for the same or similar subject matter.

6.3 **DISSEMINATION**

Once information is gathered and its accuracy confirmed, it can be shared with response partners and released to the public when appropriate. The Operational Area EOC serves as the central information gathering and dissemination center within the Operational Area. The Operational Area EOC serves as a link in the system of communication and coordination between the REOC and local governments. The REOC also provides preliminary damage assessment information to the SOC to inform the declaration process.

7 COMMUNICATIO N AND PUBLIC INFORMATION

THIS SECTION DESCRIBES THE COMMUNICATION PROTOCOLS AND COORDINATION PROCEDURES USED BETWEEN RESPONSE ORGANIZATIONS DURING EMERGENCIES AND DISASTERS. PER NIMS, PUBLIC INFORMATION IS COORDINATED AND INTEGRATED ACROSS JURISDICTIONS AND FUNCTIONAL AGENCIES; AMONG FEDERAL, STATE, LOCAL, AND TRIBAL PARTNERS; AND WITH PRIVATE- SECTOR ENTITIES AND NONGOVERNMENTAL ORGANIZATIONS. IN ORDER TO EFFECTIVELY ENSURE TIMELY AND ACCURATE PUBLIC INFORMATION AND ALERT AND WARNING MESSAGES ARE DISSEMINATED SYSTEMS, STRUCTURES, PLANS, POLICIES, AND EQUIPMENT MUST BE DEVELOPED AND IDENTIFIED TO ACCOMPLISH THESE TASKS.

7.1 **PUBLIC INFORMATION OFFICER**

Information for the public is disseminated through several mechanisms under the control and advice of the Chief Public Information Officer (PIO). The PIO reports to the EOC Director and should communicate with the Incident Commander's PIO, (a member of their command staff). The PIO advises leadership on all public information matters relating to the management of the incident.

The PIO handles inquiries from the media, the public, elected officials, emergency public information and warnings, rumor monitoring and response, traditional and social media monitoring, and other functions required to gather, verify, coordinate, and disseminate accurate, accessible, and timely information related to the incident, particularly regarding information on public health, safety, and protection.

7.2 JOINT INFORMATION SYSTEM (JIS)

The Joint Information System (JIS) is the broad mechanism that organizes, integrates, and coordinates information to ensure timely, accurate, accessible, and consistent messaging activities across multiple jurisdictions and/or disciplines with the private sector and NGOs.

It includes the plans, protocols, procedures, and structures used to provide public information. Federal, State, tribal, territorial, regional, local, and private sector PIOs and established Joint Information Centers (JICs) at each level of SEMS are critical elements of the JIS.

The JIS structure is used for ensuring that:

- Public Information Officer (PIO) functions are coordinated and integrated.
- A structure and system for developing and delivering coordinated interagency messages is provided.
- Public information plans and strategies on behalf of the incident management leadership can be developed, recommended, and executed.
- Leadership is effectively advised on public affairs issues that could affect a response effort, and rumors and inaccurate information that could undermine public confidence are controlled and managed.

7.3 JOINT INFORMATION CENTER (JIC)

- The JIC is a central location that facilitates operation of the JIS.
- It is a location where personnel with public information responsibilities from multiple agencies, departments, and other local governments perform critical emergency information functions, crisis communications, and public affairs functions.

JICs may be established at various levels of government, at incident sites, or can be components of Federal, State, tribal, territorial, regional, or local MACS (e.g., MAC Groups or EOCs). For incidents requiring the activation of the EOC, Monterey County will establish the JIC in the PIO Section and staffed by a JIC Branch Director. Depending on the requirements of the incident JICs can be established at the field-level to support the incident commander.

THE OPERATIONAL AREA EOC SERVES AS THE JOINT INFORMATION CENTER (JIC) FOR THE COUNTY.

7.3.1 MESSAGE DEVELOPMENT AND APPROVAL

Messages intended to be disseminated to the public or to other agencies or organizations may be developed by subject matter experts working in support of the County's response efforts. These messages are reviewed by the PIOs at the JIC to correct inaccuracies and to maintain consistency in messaging. Approval of the messages is in most cases granted to the head of the agency with claiming responsibility for the release of the message.

7.4 EOC COMMUNICATION SYSTEMS

The OA EOC is equipped with multiple redundant communication modalities allowing the sharing of situational awareness, resource status, raw intelligence and data, and alert and warning. The communication capabilities are routinely reviewed and updated as technology advances.

Current communication resources in the OA EOC include, but are not limited to:

- Land-line based phones
- Cell phones
- Satellite phones
- Fax machines
- Internet enabled computers
- Operational Area Satellite Information System (OASIS)
- Radio systems
 - ARES/RACES amateur radio
 - Public safety frequencies (i.e., law, fire, EMS)
 - Government frequencies (department/agency radios)
 - Business/Commercial frequencies (i.e., PG&E, San Jose Water, Red Cross)
 - Low band frequencies (EOC to EOC radios)

7.4.1 OPERATIONAL AREA SATELLITE INFORMATION SYSTEM (OASIS)

The OASIS project was established to create a robust redundant communications system using leased transponder space from commercial satellite operators. The system allows virtually uninterruptible communication between state, regional and OA EOCs.

OASIS is a system that consists of a communications satellite, multiple remote sites and a hub. OASIS can be accessed from the county OES office, the OA EOC, and County 9-1-1 Communications.

7.5 ALERT, WARNING, AND NOTIFICATION

A public alert is a communication intended to attract public attention to an unusual situation and motivate individual awareness. The measure of an effective alert message is the extent to which the intended audience becomes attentive and searches for additional information.

A public warning is a communication intended to persuade members of the public to take one or more protective actions in order to reduce losses or harm. The measure of an effective public warning message is the extent to which the intended audience receives the message and takes the protective action and/or heeds the guidance.

It is an inherent responsibility of local government organizations and officials to keep the public informed about natural, human-caused, and technological disasters in addition to what actions they need to take to protect themselves and their families. Depending on how the local area governments have organized and coordinated the local area alert and warning system, the local government responsibility can be inclusive of city, special district, county, and multi-county jurisdictions.

Local government officials typically have the most accurate and timely understanding of the situation, necessary protective actions, and potential adverse impacts of the incident. It is incumbent upon local officials to rapidly and adequately communicate to the public what is occurring and any steps or actions the public needs to take. Responsibilities include:

ACTIVATE APPROPRIATE WARNING SYSTEMS TO ALERT THE PUBLIC AND GOVERNMENT OFFICIALS OF AN EMERGENCY SITUATION AND PROVIDE APPROPRIATE INSTRUCTIONS.

MONITOR SITUATION STATUS, INCIDENT FORECAST INFORMATION, AND PUBLIC RESPONSE TO THE ALERTS AND WARNINGS TO DETERMINE THE NEED TO CLARIFY ISSUES AND DISTRIBUTE NEW/UPDATED WARNINGS.

DISCONTINUE WARNINGS WHEN THEY ARE NO LONGER REQUIRED.

These actions could include but are not limited to:

- Evacuation orders (Including evacuation routes, shelter info, key information, etc.)
- Locations of points of distribution/dispensing (for food, water, medicine, etc.)
- Direction to move to higher ground
- HazMat incidents
- Red Flag warnings
- Weather alerts
- Lockdown
- Shelter-in-place guidance

The above scenarios may trigger the Operational Area Alerting Authority to send out an alert using one or more of their alerting tools. Operational Areas are responsible for:

- Coordinating with all jurisdictions within an Operational Area and adjacent Operational Areas as needed to effectively manage an incident and prepare and warn the public
- Coordinating training, testing, and exercising of county-wide alerting and warning systems
- Incorporating alert and warning systems into Operational Area standard procedures and protocols
- Utilization of IPAWS as a component of the county-wide alert and warning plan.

When the Monterey County EOC is activated, the Alert & Warning responsibility resides within the Planning Section, but will be carried out only by trained and qualified OES Staff.

Resource: State of California Alert and Warning Guidelines (2019): http://calalerts.org/documents/2019-CA-Alert-Warning-Guidelines.pdf

7.5.1 LOCAL AUTHORITIES

Local law enforcement, fire, EMS, public works, or health officials may observe or become involved in situations requiring notification of other local officials and/or warning of the public.

7.5.2 EVERBRIDGE (MASS NOTIFICATION SYSTEM SOFTWARE)

The Mass Notification system software used by Monterey County is provided and hosted by Everbridge. Primary administration/operational readiness/training/and operational rollout within the County resides with in the Office of Emergency Services (by agreement with our Monterey County Emergency Communications Department/911). Training and operational rollout for our jurisdictional partners also resides with in the Office of Emergency Services. Sustained maintenance of the Everbridge system is the responsibility of one of the Emergency Planners within the Monterey County Office of Emergency Services.

Monterey County Office of Emergency Services in conjunction with the Monterey County Emergency Communications Department have the responsibility of ensuring that we are using the most capable mass notification service provider by reviewing the top 3-4 service providers available prior to contract renewal deadlines for the current selected contractor.

Contractual and billing responsibility is handled by the Monterey County Emergency Communications Department/911.

7.5.3 NIXLE

Nixle is a community based opt-in Information Service embedded within the Everbridge software platform. It can be keyword based (Event Subscribers) or based on zip code location Community Subscribers), delivering messages from jurisdictions or public safety agencies disseminated immediately over cell phone by SMS text message, by email, and over the web portal. Nixle Chanels can be created using Keywords for specific categories of information. Examples include: "MCFIRES2020" or "MCWINTER".

7.5.4 ALERT MONTEREY COUNTY

Alert Monterey County is the name given to the County's emergency public alert and notification system (Everbridge) which serves the operational area of the county including each of the 12 incorporated jurisdictions and various Law enforcement and Fire Agencies within the County and California State University of Monterey Bay.

Alert Monterey County uses a database that includes: 911 landline (residential and business), yellow page, cellular, VOIP, and opt-in data to deliver messages to the public. Additionally, the public can opt-in/register through a web portal to directly receive Alert Monterey County alerts and notifications on any number of pathways of their choosing.

Administrators (OES Staff and select PSAP Managers) are authorized and trained to send public alerts and notifications, while Partial Administrators from local jurisdictions, County Departments, and Law and Fire Agencies using the system have been trained and authorized to create and send employees alerts and notifications, and maintain their own specific databases relative to their agency or jurisdiction.

Alert Monterey County messages are disseminated under the same protocols as IPAWS, whether it be the PSAP sending an alert at the request of a Public Safety Commander in the field or when the Monterey County Operational Area EOC. When the EOC is not activated the responsibility for alert messaging lies with the OES staff and or the PSAP. When the EOC is activated the primary responsibility for alert messaging relative to the incident being managed lies with the OES/EOC staff. If there is an independent incident that occurs concurrently with an EOC aviatition the 9-1-1 Center Shift Supervisors can an often do send alert messaging. OES and the PSAP (County Communications staff) are available 24/7 to assist the local jurisdictions in creating and sending public messages, as needed.

MONTEREY COUNTY OFFICE OF EMERGENCY SERVICES AND MONTEREY COUNTY 9-1-1 COMMUNICATIONS ARE THE ALERTING AUTHORITIES FOR THE OPERATIONAL AREA.

7.5.5 WIRELESS EMERGENCY ALERT SYSTEM

The Warning, Alert and Response Network (WARN) Act established WEA (Wireless Emergency Alert) in 2008 and it became operational in 2012. WEA is a public safety system that allows anyone with a cellular connected device compatible mobile device(s) to receive geographically targeted, text-like messages alerting them of imminent threats to safety in their area. Authorized public safety officials send WEA alerts through FEMA's Integrated Public Alert and Warning System (IPAWS) to wireless carriers, which then push the alerts to cellular compatible mobile devices in the affected area.

MONTEREY COUNTY OFFICE OF EMERGENCY SERVICES AND COUNTY COMMUNICATIONS ARE CERTIFIED WEA ADMINISTRATORS.

7.5.6 EMERGENCY ALERT SYSTEM

The Emergency Alert System (EAS) is a national public warning system that may be used by local authorities to deliver important emergency information to the public via local broadcast (television and radio) media. Emergency Alert System participants – radio and television broadcasters, cable systems, satellite radio and television providers, and wireline video providers – deliver local alerts on a voluntary basis, but they are required to deliver Presidential alerts. The county's primary LP-1 English and Spanish Station is KTOM-FM 100.7 MHz (Salinas) and LP-2 KPIG-FM 107.5 MHz (Santa Cruz). Through the Everbridge alerting platform Monterey County OES and the PSAP (County Communications Managers) have the credentials to access EAS and script emergency messages to inform the public of a threat, the steps to be taken by them, and where additional information can be obtained.

7.5.7 INTEGRATED PUBLIC ALERT WARNING SYSTEM (IPAWS)

The Integrated Public Alert and Warning System (IPAWS) is an internet-based capability (commonly embedded in the Mass Notification Alerting sotware) Federal, State, and local authorities can use to issue critical public alerts and notifications. IPAWS delivers alerts simultaneously through multiple communications devices reaching as many people as possible to save lives and protect property. These communication pathways include EAS (described above) and Wireless Emergency Alerts (WEA). IPAWS is administered by FEMA.

OES has been credentialed on behalf of the county to access IPAWS through Alert Monterey County and WebEOC systems.

In order to operate on IPAWS, FEMA requires a signed Memoradum of Agreement between the requesting Authority (Collaborative Operating Group (COG)) and FEMA. Digital licenses for both the Production and Testing (Demo) must be requested separately. A digital license(s) will be issued by FEMA after review of required staff training records and other system requirements. FEMA must also approve the Mass Notification Alerting Software Vender (private provider). The Common Alerting Protocol software is hosted by FEMA through an online portal.

7.5.8 NOAA WEATHER RADIO

National Weather Service All-Hazards Emergency Message Collection System (HazCollect) is an "All Hazards" radio network, making it a single source for comprehensive weather and emergency information. In conjunction with Federal, State, and Local Emergency Managers and other public officials, NWR also broadcasts/conveys warning and post- event information for all types of non-weather hazards – including natural (such as earthquakes or avalanches), environmental (such as chemical releases or oil spills), and public safety (such as civil emergency messages or 9-1-1 telephone outages).

7.5.9 CHANGEABLE MESSAGE SIGN (CMS)

A changeable message sign (CMS) is primarily used to give motorists real-time traffic safety and guidance information about planned and unplanned events that significantly impact traffic on the State's highway system. Changeable message signs (CMS) shall display only information that is associated with unexpected conditions, nonrecurring congestion, incidents, adverse weather conditions, special events, travel times, America's Missing Broadcast Emergency Response (AMBER) Alerts and assaults on law enforcement officers (Blue Alerts) that have been approved and requested by the California Highway Patrol (CHP) Emergency Notification and Tactical Alert Center (ENTAC), current and future road closure information, and Caltrans Headquarters approved safety messages or emergency security messages.

Resource: CalTrans Changeable Message Sign (CMS, <u>https://dot.ca.gov/programs/traffic-</u> <u>operations/tim/cms#:~:text=A%20changeable%20message%20sign%20(</u> <u>CMS,on%20the%20State's%20highway%20system.&text=Caltrans%20rec</u> <u>ognizes%20the%20benefits%20of,manage%20traffic%20and%20inform%</u> <u>20motorists</u>.

7.5.10 STATE WARNING CENTER

The State Warning Center at OES Headquarters in Sacramento may transmit warnings to the Operational Area EOCs, REOC, and SOC via:

- Operational Area Satellite Information System (OASIS)
- California Law Enforcement Telecommunications System
- California Warning Alert System, which is a party line telephone system that disseminates warning information from Federal and state warning points to county warning points, and is a component of the National Warning System, which is a landline network for transmitting and receiving emergency information to Federal, state, and local agencies
- Telephone, cellphone, or pager.

The State Warning Center may receive warnings from:

- National Weather Service
- Federal/State Joint Flood Operations Center
- National Earthquake Information Center and the seismological laboratories at the University of California, Berkeley, and California Institute of Technology
- Pacific and Alaska tsunami warning centers
- Reports from emergency responders at the scene of an event
- Reports from fire/public safety agencies that receive 911 calls.

7.6 **PUBLIC INFORMATION DISSEMINATION**

Monterey County uses various methods to disseminate public information.

7.6.1 WEBSITES

Disaster specific information will be posted on the Monterey County website.

PLATFORM	URL
Monterey County Office of Emergency Services	www.co.monterey.ca.us/oes
Monterey County News and Information	https://www.co.monterey.ca.us/how-do-
	i/find/news-information
Monterey County Recovers	https://montereyco.recovers.org/

7.6.2 MONTEREY COUNTY CONNECT PHONE APPLICATION

Monterey County Connect offers a one-stop solution for county residents to access information and report issues or damages, including disaster information. Motnerey County Connect is available for iOS and Android phones.

SYSTEM	DOWNLOAD
iOS Systems (Apple Phones)	https://apps.apple.com/us/app/monterey-county- connect/id1325823970?ls=1
Android Systems	https://play.google.com/store/apps/details?id=com .mcc.android.MCConnect

7.6.3 SOCIAL MEDIA

Social media is a useful tool for reaching out to the population affected by a disaster or emergency as well as a tool for monitoring the status and well-being of the community in times of a disaster. Depending on the formats and technology available, social media messaging is sent from the EOC relaying validated, useful information about the conditions in the county, services available and ways to access additional information, such as through the Monterey County 2-1-1 Call Center.

PLATFORM	URL	USERNAME
Twitter	www.twitter.com/MontereyCoOES	@MontereyCoOES
Facebook	www.facebook.com/MontereyCountyOES/	@MontereyCountyOES
Instagram	www.instagram.com/montereyco.oes/?hl=en	@montereyco.oes
NextDoor	www.nextdoor.com/agency- detail/ca/monterey-county/monterey-county- office-of-emergency-services/	Monterey County Office of Emergency Services

7.6.4 PUBLIC ALERT AND WARNING SYSTEMS

PLATFORM	URL
Nixle	
Everbridge	

7.6.5 LOCAL PRINT MEDIA

SOURCE	WEBSITE
Monterey Herald	https://www.montereyherald.com/
Salinas Californian	https://www.thecalifornian.com/news/localnews/
Carmel Pine Cone	http://www.pineconearchive.com/
Monterey County Weekly	https://www.montereycountyweekly.com/
King City Rustler	https://kingcityrustler.com/author/rcronk/
The Pajaronian	https://pajaronian.com/
Big Sur Kate	https://bigsurkate.blog/

7.6.6 LOCAL NEWS MEDIA

STATION	CHANNEL	WEBSITE	LANGUAGE
KSBW	Ch. 8	https://www.ksbw.com/	English
KION	Ch. 46	https://kion546.com/	English
КСВА	Ch. 35	http://www.kcba.com/	English
KSMS	Ch. 67	https://noticiasya.com/monterey-salinas/	Español
KMCE	Ch. 43		Español

7.6.7 LOCAL RADIO

STATION	CHANEL	LANGUAGE
KRKC Radio (south county)		English
KAZU (NPR)	90.3 FM	English
KION	1460AM	English
КТОМ	92.7 FM	English
KPIG	107.5 FM	English
KCBS	740 AM	English
КСТҮ	980 AM	Español
KRAY	103.5 FM	Español
KSEA	107.9 FM	Español

7.6.8 2-1-1 EOC CALL CENTER

The EOC 2-1-1 Call Center is located within the PIO Section of the Monterey County EOC and is staffed by the Call Center-2-1-1 Branch Director when the EOC is activated and the need for a call center has been determined necessary. United Way 2-1-1 staff has been trained by OES in ICS, SEMS and NIMS.

THE MONTEREY COUNTY OES HAS A MEMORANDUM OF UNDERSTANDING (MOU) WITH THE UNITED WAY OF MONTEREY COUNTY 2-1-1 TO STAFF THE CALL CENTER BRANCH. THE MONTEREY COUNTY 2-1-1 CALL CENTER, ACTIVE 24/7 FOR NON-EMERGENCY, HEALTH RELATED INFORMATIONAL CALLS, IS A SERVICE PROVIDED TO MONTEREY COUNTY FREE OF CHARGE BY UNITED WAY MONTEREY COUNTY.

The Call Center is in Ventura County and has a robust back-up forwarding system to ensure call volume loads can be accommodated in times of disaster. The EOC branches provide validated disaster related information to the 2-1-1 Call Center Branch to be sent to the Call Center and all forms of information released to the public include instructions to call 2-1-1 to receive up-to-date information about the current disaster/event. The 2-1-1 service is provided in 178 languages. This public notification system greatly reduces overload calls to the 9-1-1 system for non-emergency public inquires.

7.6.9 PUBLIC NOTICE AND PRESS CONFERENCE LOCATIONS

Monterey County complies with Brown Act requirements for posting public notices and public participation information at least 72 hours before the regular meeting in a location freely accessible to members of the public. Agendas and public information can be found at the public information kiosks at the the below location; these locations also serve as press conference locations:

Name	Location
Monterey County Emergency Services Center	1322 Natividad Rd, Salinas CA
Government Center	1441 Schilling Place Salinas Ca 93901
Government Center	168 West Alisal Street, Salinas, CA 93901

7.6.10 INFORMATION CENTERS

Monterey County Public Libraries are designated information centers during emergencies where power has been disrupted.

Library Branch	Address
Aromas Branch	Blohm & Carpenteria Sts., Aromas, CA 95004
Big Sur Branch	Highway 1 at Ripplewood Resort, Big Sur, CA 93920
Bradley Branch	-
Buena Vista Branch	65 W. Carmel Valley Road, Carmel Valley, CA 93924

Library Branch	Address
Castroville Branch	11160 Speegle Street, Castroville, CA 95012
Gonzales Branch	851 Fifth Street, Gonzales, CA 93926
Greenfield Branch	315 El Camino Real, Greenfield, CA 93927
King City Branch	402 Broadway Street, King City, CA 93930
Marina Branch	190 Seaside Circle, Marina, CA 93933
Pajaro Branch	29 Bishop Street, Pajaro, CA 95076
Parkfield Branch	-
Prunedale Branch	17822 Moro Road, Salinas, CA 93907
San Ardo Branch	62350 College St. (P.O. Box 127), San Ardo, CA 93450
San Lucas Branch	54692 Teresa St. (P.O. Box 28), San Lucas, CA 93954
Seaside Branch	550 Harcourt Avenue, Seaside, CA 93955
Soledad Branch	401 Gabilan Drive, Soledad, CA 93960

7.7 COMMUNICATING WITH VULERNABLE POPULATIONS

No two disasters are ever the same; yet, virtually all incidents disproportionately affect individuals with access and functional needs (AFN) (i.e. people with disabilities, seniors, children, limited English proficiency, and transportation disadvantaged). Monterey County Office of Emergency Services complies with Assembly Bill No. 477 which considers the access and functional needs population in emergency planning:

EMERGENCY COMMUNICATIONS, INCLUDING THE INTEGRATION OF INTERPRETERS, TRANSLATORS, AND ASSISTIVE TECHNOLOGY.

There are many factors that must be considered to ensure effective communication during disasters and recovery. Following are areas to consider communication access:

- Emergency Alert Systems: Depending on the situation, numerous forms of alert and warning may be required to reach the entire population, including those without hearing, eyesight or speak a different language. The County's Emergency Notification System is capable of sending emergency information via voice, text and email, and also through free applications available for "smart phones." Every Emergency Notification is sent through as many "channels" as possible.
- Websites: Many people with disabilities use "assistive technology" to enable them to use computers and access the Internet. Blind people who cannot see computer monitors may use screen readers – devices that speak the text that would normally appear on a monitor.

COUNTY OF MONTEREY OP AREA EMERGENCY OPERATIONS PLAN

People who have difficulty using a computer mouse can use voice recognition software to control their computers with verbal commands. Poorly designed websites can create unnecessary barriers for people with disabilities, just as poorly designed buildings prevent some from entering.

 Press Conferences: Information delivered at press conferences by public officials and broadcasted on television during a disaster is critical. This information needs to be effective, understood, consumable, and actionable by the whole community (i.e. sign language interpreters for Deaf/Hard of Hearing, translation for those with limited English, and alternative formats for Blind/Low Vision).

Communication with individuals with disabilities must be as effective as communication with others. The effective communication obligation extends to individuals with disabilities who have physical, mental, and sensory disabilities, such as vision, hearing, or speech impairments, that substantially limit the ability to communicate.

Under the ADA, communication barriers must be eliminated that prevent individuals with disabilities from enjoying equal opportunity to participate in and benefit from:

- Programs, services and activities of state and local governmental entities;
- Goods, services or activities offered by public accommodations; and
- Employment opportunities in both the public and private sectors.

The obligation to communicate effectively with people who have disabilities applies to the presentation and exchange of information in all forms including sound, print, graphics and voice.

[Page intentionally left blank.]

8 ADMINISTRATION, FINANCE, AND LOGISTICS

THIS SECTION COVERS GENERAL SUPPORT REQUIREMENTS AND THE AVAILABILITY OF SERVICES AND SUPPORT FOR ALL TYPES OF EMERGENCIES, AS WELL AS GENERAL POLICIES FOR MANAGING RESOURCES. PLANNERS SHOULD ADDRESS THE FOLLOWING IN THIS SECTION OF THE PLAN:

- References to Mutual Aid Agreements or Memorandums of Understanding;
- Authorities for and policies on augmenting staff by reassigning public employees and soliciting volunteers, along with relevant liability provisions;
- General policies on keeping financial records, reporting, tracking resource needs, tracking the source and use of resources, acquiring ownership of resources, and compensating the owners of private property used by the jurisdiction.

8.1 FINANCE

To enhance the capability of the County of Monterey to respond to incidents by providing financial support and coordination to county incident management operations and coordinating the recovery of costs as allowed by Federal and State law, the financial priorities during incident management operations are:

- Preserve life, property, and the environment
- Provide continuity of financial support to the county, and OA when appropriate
- Cooperate with the other sections of the OA EOC
- Document the county's costs and recovery of those costs as allowable

The Finance/Administration function will operate under the following policies during a qualifying incident/event as the situation dictates:

- The Standardized Emergency Management System (SEMS) and the National Incident Management System (NIMS) will be followed.
- All existing county and departmental fiscal operating procedures will be adhered to unless modified by County Council or the EOC Director.
- For incident/events that render the accounting systems either inaccessible or unusable for any period of time, appropriate personnel will be on an operational period, as determined by the EOC Director. This may be a period of 12 hours.

The Finance/Administration function's primary responsibility is to maintain to the greatest extent possible the financial systems necessary to keep the county functioning during an incident or crisis of any size or type. These systems include but are not limited to:

- Payroll
- Payments
- Revenue collection
- Claim processing
- Cost recovery documentation

The function also supervises the negotiation and administration of vendor and supply contracts and procedures in collaboration with the incident management procurement functions. The extent and complexity of the incident or crisis will determine the extent to which the Finance/Administration function will mobilize. For some incidents/events, only part of the section may need to be engaged. In larger more complex incidents the entire function will likely engage.

The Finance/Administration function acts in a support role in all incidents/events to ensure that all required records are preserved for future use and Cal OES and FEMA filing requirements through maintenance of proper and accurate documentation of all actions taken. To carry out its responsibilities, the Finance/Administration function will accomplish the following during a disaster/emergency:For incidents/events where the county's computer systems and banking are accessible and usable:

- Notify the other parts of the incident management organization and county departments that incident management accounting procedures will be initiated and used for the event;
- Determine (in collaboration with technical staff) the extent to which the county's computer systems are accessible and/or usable;
- Determine if the county's banking institutions can continue handling financial transactions;
- Inform the incident management organization and county departments that the payroll and payments processing will be handled on a "business-as-usual" basis except that incident management accounting procedures will be used for incident/event-related costs;
- Disseminate information about the incident management accounting

COUNTY OF MONTEREY OP AREA EMERGENCY OPERATIONS PLAN

procedures to other sections and departments as necessary;

- Upon proclamation or declaration of a disaster by the State and/or Federal Governments, coordinate with those agencies to initiate the recovery process of the county's costs;
- Coordinate with the other sections and departments on the collection and documentation of costs pertaining to the incident/event;
- Coordinate with the State and Federal disaster assistance agencies for the required inspections, documentation, audits, and other necessary work in order to recover costs.

For incidents/events where the county's computer systems and/or banking institutions are either inaccessible or unusable

- Notify the other parts of the incident management organization and county departments that incident management accounting procedures will be initiated and used for the event
- Determine (in collaboration with technical staff) the extent to which the county's computer systems are accessible and/or usable
- Determine if the county's banking institutions can continue handling financial transactions
- Inform the incident management organization and county departments that payroll and payments will be on hold for a short time and that processing will continue on a normal basis as of a specified date
- Activate other Finance/Administration functions as necessary
- Maintain, as best possible, the financial continuity of the county (payroll, payments and revenue collection)
- Disseminate information about the incident management accounting procedures to other sections and departments as necessary
- Upon proclamation or declaration of a disaster by the State and/or Federal Governments, coordinate with those agencies to initiate the recovery process of the county's costs
- Coordinate with the other sections and departments on the collection and documentation of costs pertaining to the incident/event
- Coordinate with the State and Federal disaster assistance agencies for the required inspections, documentation, audits, and other necessary work in order to recover costs

8.2 **CONTINUITY OF GOVERNMENT**

A major emergency or a catastrophic emergency could result in the death or injury of key employees, the partial or complete destruction of established facilities, or the destruction of vital systems and records essential to continued operations.

The Director of Emergency Services is responsible for ensuring continuity of essential government functions, providing leadership and authority, direction of emergency operations, and management of recovery operations within its charter under Monterey County.

8.3 **CONTINUITY OF OPERATIONS**

A Continuity of Operations Plan (COOP) has been developed for each County Department based on Monterey County's existing scope of government services. Each county department is responsible for maintaining and implementing their resprective COOPs. The plan outlines key essential functions of county government; succession plan and delegation of authority. In the event of loss of government facilities due to a disaster, alternate locations have been identified. The COOP plan should be referred to for specific information on continuity of operations for the following elements:

8.3.1 VITAL RECORDS MANAGEMENT

Vital records are defined as those that are essential to continue government functions and to conduct emergency operations. In addition, vital records are necessary to:

- PROTECT THE RIGHTS AND INTERESTS OF INDIVIDUALS, CORPORATIONS, OR OTHER ENTITIES. EXAMPLES INCLUDE VITAL STATISTICS, LAND AND TAX RECORDS, LICENSE REGISTERS, AND ARTICLES OF INCORPORATION.
- CONDUCT EMERGENCY RESPONSE AND RECOVERY OPERATIONS. RECORDS OF THIS TYPE INCLUDE UTILITY SYSTEM MAPS, LOCATIONS OF EMERGENCY SUPPLIES AND EQUIPMENT, EMERGENCY OPERATIONS PLANS, AND PERSONNEL ROSTERS.
- RE-ESTABLISH NORMAL GOVERNMENTAL FUNCTIONS. INCLUDED IN THIS GROUP ARE GOVERNMENT CHARTERS, STATUTES, ORDINANCES, COURT RECORDS, AND FINANCIAL RECORDS. RECORDS ARE AVAILABLE DURING EMERGENCY OPERATIONS AND LATER, FOR RE-ESTABLISHING NORMAL GOVERNMENTAL ACTIVITIES.

Each level of government down to the department/agency level is responsible for designating a custodian for vital records and ensuring vital records storage and preservation is accomplished.

8.4 HUMAN RESOURCES

If a catastrophic emergency were to strike the County, a substantial absentee rate may be anticipated. This may include evacuated, injured, or sick employees, employees who are caring for sick family members and employees who do not come to work out of fear. Emergency staffing and backfill of existing positions will be of primary concern in order to provide mission critical and other services to the public. Non-mission critical services may be staffed, to the extent possible. The Human Resources Department will assist departments with emergency staffing needs.

DISASTER SERVICE WORKERS. All County employees are disaster service workers and may be called upon to provide emergencyrelated services to the County and its residents. Following is the citation from the California Code governing this provision.

TEMPORARY SPECIAL ASSIGNMENT. A temporary special assignment is defined as a temporary assignment of an employee to an existing higher-level classification when the higher-level duties and responsibilities comprise more than a majority of the work performed.

COUNTY TEMPORARY EMPLOYEES. An individual who is hired as a temporary, PERS retired annuitant or Limited Term. Any County temporary employee may only be hired with the approval of HR. 2.

AGENCY TEMPORARY EMPLOYEE. An individual who is the employee of an authorized vendor who has a contract with the County to provide temporary workers.

VOLUNTEERS. Individuals who perform services for the County for civic, charitable or humanitarian reasons. During a Pandemic event and/or other catastrophic emergency, departments may wish to utilize the services of volunteers.

Resource: Monterey County Human Resources Emergency Response Manual, March 2020,

https://www.co.monterey.ca.us/home/showdocument?id=96102

8.5 **RESOURCE MANAGEMENT**

During a regional emergency or disaster, the Operational Area is responsible for filling resource requests among jurisdictions within the Operational Area by providing county resources, brokering the provision of mutual aid from other jurisdictions within the Operational Area, and/or requesting resources from the REOC; Additionally, providing emergency response resources to other Operational Areas in accordance with the provisions of the Master Mutual Aid Agreement.

To respond effectively to an emergency event in the Bay Area, emergency response organizations must work together to optimize the use of available regional resources and to obtain resources from outside of the region. Resources may be obtained to support emergency response through the following mechanisms:

- Mutual assistance and auto-aid agreements between neighboring jurisdictions (typically not coordinated by the traditional mutual aid systems)
- Contracting with private-sector and nonprofit entities
- Managing volunteer, donated, or spontaneous resources.

ADMINISTRATION, FINANCE, AND LOGISTICS

- Mutual aid, including discipline-specific mutual aid and emergency services mutual aid.
- Mission tasking of state agencies
- Direct Federal assistance
- EMAC

8.5.1 **RESOURCE REQUESTS**

During the response phase, the real-time tracking of incidents and response resources is critical. Resources may be in short supply, and multiple requests for services can occur. Resource requirements for supplies, equipment, vehicles, facilities, or personnel are initially be filled from within Monterey County local governments, agencies and within county departments. Once local/internal resources have been exhausted (to include inventories on hand and procurement from vendors and local mutual automatic aid to public safety) or when a shortfall is projected, a resource request based on a needed outcome is submitted by the DOC/ Local EOC to its counterpart representative at the EOC.

When Monterey County resources have been exhausted, resource requests are then routed to the EOCs of other local governments in the Operational Area. If resources are exhausted in the Operational Area, requests are routed to the REOC following SEMS protocols or through the established mutual aid system when appropriate. Figure 4-2 represents the resource request flow as defined by SEMS and the State of California Emergency Plan.

As resources are no longer needed to support the response, or the response activities cease, resources are demobilized. Demobilization includes provisions to address and validate the safe return of resources to their original location, and includes processes for resource tracking and ensuring applicable reimbursement. Where applicable, demobilization should include compliance with mutual aid and assistance provisions.

8.5.2 **RESOURCE ORDERING**

All resource requests, at each level, must include the following:

- Clearly describe the current situation.
- Describe the requested resources.
- Specify the type or nature of the service the resource(s) will provide.
- Provide delivery location with a common map reference.
- Provide local contact at delivery location with primary and secondary means of contact.
- Provide the name of the requesting agency and/or OA Coordinator contact person.
- Indicate time frame needed and an estimate of duration.
- Indicate if the logistical support (food, shelter, fuel, and reasonable maintenance) is required, if the request involves personnel and/or equipment with operators.

8.5.3 MISSION REQUESTS

The Operational Area EOC may submit a mission request to CalOES for resources; CalOES may task state agencies to conduct emergency operations to support an affected jurisdiction. The OES Director has authority to task state agencies, and may delegate this authority to the REOC

8.5.4 INTEGRATION OF MUTUAL AID RESOURCES

Emergency assistance for Monterey County is based on a State-wide mutual aid system designed to ensure that additional resources are provided to the State's political subdivisions whenever their own resources are overwhelmed or inadequate. Mutual aid may be requested from other jurisdictions when a resource to support emergency response cannot be provided or procured quickly through field response or local government. Under the Master Mutual Aid Agreement, mutual aid is provided at no cost to a requesting jurisdiction, and local governments may provide resources as long as the provision of these resources will not "deplete unreasonably its own resources, facilities, and services."

The EOC Logistics or Operations Section at each SEMS level fills resource requests that do not fall within the discipline-specific mutual aid systems. Resources provided through emergency services mutual aid may include:

- Communications assets
- Transportation resources
- Care and shelter resources
- Commodities such as food, water, and ice
- Public works resources
- Emergency management personnel to support EOC operations.

The California Emergency Management Agency's (CalOES) State Operations Center (SOC) will facilitate the provision of mutual aid among CalOES regions. Local and Regional EOCs may assign the position of Mutual Aid Coordinator to the Logistics Section of the EOC.



Figure 8-1: Resource Request Flowchart

Source: State of California Emergency Plan, July 2009.

All resource requests made to the Operational Area or to the Region should include the following:

- Clearly describe the current situation
- Describe the requested resources
- Specify the type or nature of the service the resource(s) is providing
- Provide delivery location with a common map reference
- Provide local contact at delivery location with primary and secondary means of contact
- Provide the name and contact information for the requesting agency and/or Mutual Aid Coordinator
- Indicate the time the resource is needed and include an estimate of duration of use
- For resource requests involving personnel and/or equipment with operators, indicate if logistical support is required, (i.e., food, shelter, fuel, and reasonable maintenance).

9 RECOVERY

RECOVERY EFFORTS ARE A SHARED RESPONSIBILITY OF OUR "WHOLE COMMUNITY" AS IDENTIFIED IN NATIONAL PREPAREDNESS GOAL AND PRESIDENTIAL POLICY DIRECTIVE 8: NATIONAL PREPAREDNESS. AT THE CORE OF THE RECOVERY OPERATIONS IS THE PREPAREDNESS AND PLANNING IMPLEMENTED BY MONTEREY COUNTY AND ITS STAKEHOLDERS. BUILDING RELIANT, REDUNDANT LOCAL SUPPORTS NETWORKS THAT INCLUDE BOTH PRIVATE, PUBLIC, AND VOLUNTEERS ORGANIZATIONS WILL ENSURE THAT THOSE PARTNERSHIPS AND RELATIONSHIPS WILL WORK EFFECTIVELY FOR GREATER LONG-TERM STABILITY OF OUR COUNTY.

The National Disaster Recovery Reform Act (2018) provides federal guidance in how best to restore, redevelop and revitalize the social, economic, natural and environmental components of communities. This holistic approach to recovery involves bringing all stakeholders together in a problem solving; synergistic efforts where the complex needs of the entire community are recognized. It is not a top down government driven effort. The Core Team is Monterey County with state and federal assets in support.

9.1 RECOVERY TARGET CAPABILITIES - PHASES OF RECOVERY

The phases of recovery or "recovery continuum" as FEMA refers to them, offer a process of interdependent and often concurrent activities that seek to progressively advance a community toward a successful recovery. However, decisions made, and priorities set early in the recovery process by a community have a cascading effect on the nature and speed of the recovery progress. Recovery can be divided into three operational phases, all which overlap to some extent: short term/immediate needs; intermediate; and long-term recovery. In each phase, several key items should be addressed by either the EOC or Recovery Team.

9.1.1 IMMEDIATE/INITIAL PHASE

Recovery operations begin concurrently with or shortly after the commencement of response operations. Short-term recovery activities occur within 90 days of the incident but may continue beyond that point. Short-term recovery includes actions required to:

- Stabilize the situation
- Assessing damage
- Removing debris

RECOVERY

- Restoring utilities such as water and power services
- Restoring basic transportation services and routes
- Providing temporary housing
- Restore essential services
- Restore government services

DAMAGE ASSESSMENT

The safety and operability of routes, facilities, equipment, and vehicles is a factor in the establishment of government service. Damage assessments are used to determine if routes, facilities, equipment, and vehicles are safe and operational. On notification of an emergency, Incident Commanders should attempt to determine the extent of damage Local Damage Assessment Teams investigate, identify, and reviews the impact of the emergency on levels of service, outside agency requests for County services, impact on various County departments, and the feasibility of performing normal government operations in the affected facilities. The Planning and Intelligence Section Chief and the Operations Section Chief ultimately reviews any assessments and incorporates them into the situation report for the EOC Director and REOC. This initial assessment will serve as the foundation for further emergency declaration threshold information.

Within 4 hours of an emergency proclamation or within 8 hours of an unproclaimed emergency-related event, the Incident Commander should prepare a Damage Assessment Report, which includes, but is not limited to:

- Date and time reported
- Name of person placing initial alert
- Time of arrival at disaster site (estimated or actual)
- General description of the disaster damage
- Number of homes, businesses, public infrastructure damaged
- Degree of damage
- Develop Public and Individual assistance strategy based on local state federal thresholds.
- Estimate of availability of internal resources to meet external requirements
- Internal resources already committed to external demands and operations

9.1.2 INTERMEDIATE (MID TERM)

Intermediate or mid-term recovery involves returning individuals, families, critical infrastructure and essential government or commercial services to a functional, if not predisaster, state. Such activities are often characterized by temporary actions that provide a bridge to permanent measures.

- Restoration of Lifelines (intermediate/stabilization operations)
- Implement plans for Debris Management
- Direct partners (utilities, public works, etc.) in the facilitating the

restoration of lifelines based on prioritization

- Develop Interim Housing solutions
- Support one-stop recovery centers for both individual and businesses
- Provide support networks for mental and public health efforts
- Integrate priorities with Regional and Statewide efforts

9.1.3 LONG TERM

Long-term recovery includes those activities necessary to rebuild and revitalize a community, given the inevitable changes that result from a major disaster. Long-term recovery requires significant planning to maximize opportunities and mitigate risks after a major incident. Long-term recovery can continue for years and may include the following:

- Reconstructing public and private facilities and infrastructure
- Planning and rebuilding of housing
- Implementing waivers, zoning changes, and other land use legislation to promote recovery
- Providing long-term assistance to displaced families, including financial support as well as social and health services
- Restoring the local economy
- Integrating mitigation strategies into rebuilding efforts
- Recovering disaster-related costs for infrastructure restoration through Federal grant programs



9.2 ROLES AND RESPONSIBILITIES – THE WHOLE COMMUNITY APPROACH

9.2.1 INDIVIDUALS AND FAMILIES

It is said that all disasters are local. Recognizing that a disaster resistant community is centered around the individual citizens and families, responsibility for recovery begins with each individual's need to prepare for and manage to the extent possible their own recovery.

- Become educated on the risk exposure in their community and identify measures that can be taken to mitigate potential risks and protection from threats.
- Maintain adequate savings and emergency cash reserves that can be tapped into after a disaster. Maintain adequate insurance coverage for homes, cars, rental property, flood, and earthquake risks.
- Participate in community recovery efforts.

9.2.2 PRIVATE SECTOR

The Private Sector plays a critical role in establishing public confidence immediately after a disaster event. Maintaining open businesses and providing services to survivors of disaster is crucial to the recovery. Private sector resources form the largest and most accessible basis for the community or region to draw from. The private also must work in its efforts to be prepared

- Maintain adequate cash reserves to maintain continuity of business during sustained closures.
- Educate and train employees to practice business mitigation, hardening of facilities including back-up generator access.
- Mobilize employees and community at large to reopen operations as quickly as possible to provide essential goods and services and instill community confidence.
- Donate goods and services; provide facilities and office space to local government and groups assisting in recovery efforts.

9.2.3 NON-PROFIT/ COMMUNITY BASED SECTOR

These organizations directly supplement where government authority and resources cannot be applied to meet obligations that otherwise cannot be met due to legal limitations of funding, resources and authority. Building relationships with stakeholders in the community is essential. Utilizing alliances or local forums for collaboration will speed the collaboration and efforts needed in the post response phase.

- Provide specific relief aid, recovery resources, and support services to vulnerable and underserved populations
- Provide emotional, spiritual care, case management expertise and training for care givers as well as training to support individuals'
NOVEMBER 2020

implementation of their own disaster recovery plans.

- Provide housing repair and reconstruction services that comply with applicable standards
- Provide advocacy services for disaster affected communities to help with complexities of governmental and other recovery programs.

9.3 **RECOVERY ORGANIZATION**

Responsibility for supporting recovery efforts in Monterey County after a disaster are shared among public, nonprofit, private and each level of government. Recovery for Monterey County is complex in that it relies on resources shared by other counties in the region, like transportation systems and infrastructure, and an employee base that commutes in and out of the county. To facilitate the progressive advancement towards recovery, all levels of government must effectively coordinate and prioritize activities and funding.

As previously described, the emphasis of local, State, and Federal activities shifts from response to relief and short-term recovery as the requirements to save lives, protect property, and protect public health and safety diminishes. During this phase, Monterey County transition recovery planning out of the Advanced Planning Unit of the EOC to an Operational Area Recovery Task Force.

9.3.1 OPERATIONAL AREA RECOVERY TASK FORCE

To facilitate the integration of recovery efforts in the Operational Area and promote the effective use of available resources, the County may establish an Operational Area Recovery Task Force. The Operational Area Recovery Task Force should consist of members of the community, the private sector, NGOs, local governments, special districts, and State and Federal agencies with roles in supporting recovery in the Operational Area. To meet the long-term community recovery efforts, the EOC will transition to this long-term recovery team. The team leader will be appointed by the Director of Emergency Services and will serve for a minimum of 1 year. Several county departments serving roles in the OA EOC will also transition with the Recovery Team although personnel assigned may change based on the specific effects of the disaster. Included in the Recovery Task Force should be:

- Health Department
- Resource Management Agency
- Economic Development
- Social Services
- Public Information
- Donation/Volunteer Management
- Finance
- Non-government Organizations
- Community Leadership
- County Counsel
- Other Agencies as Needed

COUNTY OF MONTEREY OP AREA EMERGENCY OPERATIONS PLAN

The Recovery Branch ensures that State and Federal support are provided in an efficient and timely manner throughout the recovery process. This is done by developing the Disaster Cost Recovery Group, who reports to the Recovery Branch, and implements the Disaster Cost Recovery Plan. The Recovery Branch acts as the grantee for federally funded disaster assistance programs, as grantor for the State CDAA program, and coordinates recovery assistance for individuals, businesses and the agricultural community. The Recovery Branch provides technical support to reduce the costs and streamline the process of future recovery efforts. Additionally, the Recovery Branch ensures that proposed recovery projects are reviewed for environmental concerns and that historical preservation activities are considered.

In support of these responsibilities, the Recovery Branch performs extensive liaison activities with local, State, and Federal agencies; legislators; various volunteer and nonprofit organizations, as well as the general public. The Recovery Branch emphasizes recovery preparedness through the coordination of recovery planning efforts, the development of recovery training programs and the involvement in emergency management exercises and drills.

9.3.2 STATE AND FEDERAL INTEGRATION

Both the State and Federal governments provide disaster assistance. Emergency proclamation thresholds and resource requests typically determine the amount of assistance required. When the State and Federal government offer assistance, they typically do so through the following assistance programs:

9.3.3 LOCAL ASSISTANCE CENTER

A Local Assistance Center (LAC) is a centralized location where individuals and families can access available disaster assistance programs and services following a disaster. Local, State, and Federal agencies, as well as nonprofit and voluntary organizations, may provide staff at the centers. The Federal Government may open separate assistance centers (FEMA disaster Recovery Centers) through which only the services of Federal programs are offered.

In cooperation with Cal OES Recovery, the County assesses the need for and establishes a Local Assistance Center(s). Cal OES Recovery ensures that an appropriate number of LACs are established, based on assessed needs, and coordinates the participation of State and Federal agencies at the centers. Not all areas affected by an incident require LACs. Cal OES Recovery may provide financial support to the County for the operation of LACs through the California Disaster Assistance Act.

9.3.4 FEDERAL ASSISTANCE PROGRAMS

The Federal government relies primarily on the following programs to assist State and local governments.

DIRECT FEDERAL ASSISTANCE

At the request of the State, FEMA coordinates direct Federal assistance to State and local

NOVEMBER 2020

governments Recovery Programs.

Under the Stafford Act, FEMA also coordinates Federal recovery programs, which may include:

- Assistance for individuals and families through the Individual and Household Program, including provision of temporary housing
- Assistance to State and local governments and certain private nonprofit organizations for extraordinary costs related to response, removal of debris, and damage to buildings and infrastructure through the Public Assistance Program
- Assistance to State and local governments through the Hazard Mitigation Grant Program for measures to reduce damage from future disasters. See Recovery Annex for more detailed information on Federal Assistance thresholds, cost share, etc.

OTHER FEDERAL PROGRAMS

Other Federal agencies may implement non-Stafford Act recovery programs, or programs authorized under disaster-specific legislation. For example:

- The Small Business Administration provides low-interest loans for repairs to damaged homes and for damage to businesses.
- The Federal Highway Administration provides funding to State and local governments for the restoration of damaged roads, bridges, and other features that are part of the system of Federal-aid routes.

10 PLAN DEVELOPMENT AND MAINTENANCE

THE EOP IS DEVELOPED UNDER THE AUTHORITY OF THE COUNTY BOARD OF SUPERVISORS. IT IS A LIVING DOCUMENT, SUBJECT TO REVISION BASED OR AGENCY ORGANIZATIONAL CHANGES, NEW LAWS OR GUIDANCE, AND EXPERIENCE OBTAINED FROM EXERCISES OR RESPONDING TO REAL EVENTS. THIS SECTION DESCRIBES THE DEVELOPMENT AND MAINTENANCE PROCESS FOR KEEPING THE EOP CURRENT, RELEVANT, AND IN COMPLIANCE WITH SEMS, NIMS, AND OTHER APPLICABLE INSTRUCTIONS.

10.1 DEVELOPMENT AND MAINTENANCE RESPONSIBILITIES

MONTEREY COUNTY, CALIFORNIA CODE OF ORDINANCES, TITLE 2 – ADMINISTRATION, 2.68.080 - EMERGENCY PLAN.

The Director of Emergency Services shall be responsible for the development of the County of Monterey Emergency Plan, which plan shall provide for the effective mobilization of all of the resources of this County, both public and private, to meet any condition constituting a local emergency, state of emergency, or state of war emergency; and shall provide for the organization, powers and duties, services, service chiefs, and staff of the emergency organization.

The Emergency Services Manager, under the general direction of the County Administrative Officer, is charged with the preparation, revision, and implementation of the EOP. Each County

Department/Agency tasked with functional responsibility, is responsible for developing and maintaining their portions of the EOP, which include functional annexes.

10.2 **DEVELOPMENT PROCESS**

The initial development and the development on new material follow basic guidelines for strategic planning. The Emergency Services Director initiates the process, which engages the support of County departments, partnering agencies, and entities with relevant EOC responsibilities. OES considers the contributions of the stakeholders and other subject matter experts to develop the draft EOP.

This Emergency Operations Plan (EOP) was developed in compliance with Comprehensive Preparedness Guide (CPG) 101: Developing and Maintaining Emergency Operations Plans and 2017 Cal OES Emergency Operations Plan Crosswalk for Plan Review.

Stakeholders are expected to review the draft EOP and provide final comments to OES. OES addresses the comments, editing the draft EOP as necessary, and produces the final EOP. Stakeholder involvement is key to developing a comprehensive EOP that is useful, applicable, and supported by all County Departments/Agencies and local governments in the Operational Area.

10.3 APPROVAL

The Operational Area Disaster Council has final review and if approval makes recommendation to the Board of Supervisors for adoption.

The California Emergency Services Act, Article 10 – Local Disaster Councils § 8610. ... A disaster council shall develop plans for meeting any condition constituting a local emergency or state of emergency, including, but not limited to, earthquakes, natural or manmade disasters specific to that jurisdiction, or state of war emergency; those plans shall provide for the effective mobilization of all of the resources within the political subdivision, both public and private. The disaster council shall supply a copy of any plans developed pursuant to this section to the California Governor's Office of Emergency Services.

10.4 PROMULGATION AND APPROVAL

This EOP is reviewed by all departments/agencies assigned a primary function in the County's emergency management organization as defined in this EOP. An approved EOP gives both the authority and the responsibility to organizations to perform their tasks; formalizes their responsibilities about preparing and maintaining their own procedures/guidelines; and commits them to carrying out the training, exercises, and plan maintenance necessary to support the EOP. Concurrence of details contained in the EOP is documented using the concurrence agreement, which is included in the back matter of this EOP.

A signature from the following departments confirms that the department has read the EOP and has no conflicts with its content at the time of publishing. Upon review and written concurrence by the departments/agencies, the EOP is submitted to the California Office of Emergency Services (Cal OES) for review and then to the Monterey Operational Area Disaster Council for review and approval. Upon approval by the Council, the EOP is officially adopted and promulgated by the County Board of Supervisors. A letter of promulgation is in the back matter of this Plan, which validates the concepts, roles, and responsibilities and the emergency management system for the County.

- Board of Supervisors
- County Administrative Office
- Office of Emergency Services
- County Counsel
- Sheriff-Coroner
- Resource Management

10.5 PLAN CONCURRENCE

Agency

- Department of Social Services
- California Department of Forestry and Fire Protection-San Benito-Monterey Unit

Supporting agencies and organizations include all county departments who received a copy of this Plan. These county departments are expected to comply with how the EOP describes their tasks.

10.6 REVISION AND MAINTENANCE PROCESS

This EOP and its associated annexes are reviewed, updated, republished, and redistributed on a 3 year review, 5 year revision cycle (in accordance with 2016 State Homeland Security Grant Program guidance).

The plan may be modified as a result of post-emergency analyses and/or post-exercise critiques. The plan may also be modified if responsibilities, procedures, laws, rules, or regulations pertaining to emergency management operations change. Additionally, a review of the EOP is conducted annually to ensure the plan elements are valid, current, and remain in compliance with SEMS, NIMS, and other instructions. All revisions to the EOP that are conducted not in conjuniction with an official review are documented in the Record of Changes at the front of the plan.

Each responsible department/agency reviews and updates its portion of the EOP and/or modifies its SOP as required based on deficiencies identified during exercises or real events. The County departments that have assigned responsibilities under this plan are obligated to inform the Emergency Services Director when organizational or operational changes that could affect this plan are imminent or suddenly occur.

10.7 TRAINING AND EXERCISES

The Monterey County OA has responsibility to plan and train for all potential hazards. This responsibility includes familiarization with local hazards, evacuation procedures, facility emergency management organization. The best method of training public safety emergency responders is through scenarios or simulated exercises. Exercises allow all participants to become familiar with the procedures, facilities, and the system that they will actually use in emergency situations which will enhance their professional skills.

OES will inform county departments and cities/towns and special districts of training opportunities associated with emergency management and response. In addition, OES will coordinate the updating and review of the County's Training and Exercise Plan in conjunction with Training and Exercise committees. An annual Training and Exercise Workshop (TEW) will be conducted each year to identify upcoming exercises, coordinate opportunities for public safety to participate and ensure that county core capabilities are being targeted and strengthened.

All new County employees should receive orientation to the EOC and EOP, ICS/SEMS/NIMS, and Disaster Service Worker training and oaths on employment. Those employees who have key roles to carry out during an emergency receive specialized training to perform the duties required of them. This specialized training could include:

- Emergency Response And Recovery Concepts And Procedures
- EOC Activation And Deactivation
- Organization And Responsibilities Specific To Each Employee's Role

10.7.1 ACCESS AND FUNCTIONAL NEEDS CONSIDERATIONS

- Integrate people with disabilities into emergency planning, exercises and simulations.
- Educate emergency/public safety personnel, and relevant community entities on how to provide communications to people with different disabilities in emergency situations.
- Train appropriate emergency personnel in use of accessible communications technologies for emergency alerting, person-to-person communications, and Next Generation 9-1-1.
- Provide emergency/public safety personnel, and relevant community entities with sensitivity training on the diversity within the population of people with disabilities.
- Empower end-users by providing information and resources on accessible emergency alert and information options.
- Convene stakeholders for workshops on inclusive emergency preparedness/communications.

10.8 AFTER-ACTION REPORTING

After every real event or exercise, the EOC Coordinator, Emergency Services Director or Incident Commander is responsible for facilitating the After-Action Report (AAR) process. The purpose of an AAR is to analyze response efforts, identify strengths to be maintained and built on, identify potential areas for further improvement, and to support the development of corrective actions. Based on items identified in the AAR for improvement, and Improvement Plan is developed with a specific timeline and responsible party for implementation and completion. The AAR and Improvement Plan should be forwarded to the Disaster Council for future planning, training, exercise and grant allocations.

Resource: See Attachement 4 for HSEEP After Action Report Templates

10.8.1 CALIFORNIA CODE OF REGULATIONS, TITLE 19, § 2450

(A) ANY CITY, CITY AND COUNTY, OR COUNTY DECLARING A LOCAL EMERGENCY FOR WHICH THE GOVERNOR PROCLAIMS A STATE OF EMERGENCY, AND ANY STATE AGENCY RESPONDING TO THAT EMERGENCY SHALL COMPLETE AND TRANSMIT AN AFTER ACTION REPORT TO CAL OES WITHIN NINETY (90) DAYS OF THE CLOSE OF THE INCIDENT PERIOD.

The after action report shall, at a minimum:

- Be a review of response actions taken
- Application of SEMS
- Suggested modifications to SEMS
- Necessary modifications to plans and procedures
- Identified training needs
- Recovery activities to date

[Page intentionally left blank.]

APPENDIX A | GLOSSARY

ACRONYM	MEANING				
AAR	After-Action Report				
AFN	Access And Functional Needs				
Cal OES	California Office of Emergency Services				
Cal EMSA	California Emergency Medical Services Authority				
CAO	County Administrative Officer				
CFR	Code of Federal Regulations				
CCR	California Code of Regulations				
CONOPS	Concept of Operations				
CONPLAN	San Francisco Bay Area Catastrophic Earthquake Readiness Response: Concept of Operations Plan				
County	Monterey County				
СООР	Monterey County Continuity of Operations Plan				
DOC	Department Operations Center				
DOT	U.S. Department of Transportation				
DSW	Disaster Service Worke				
EAP	Event Action Plan				
EAS	Emergency Alert System				
EMMA	Emergency Management Mutual Aid (State)				
EOC	Monterey County Emergency Operations Center				
EOP	Monterey County Emergency Operations Plan				
EPA	U.S. Environmental Protection Agency				
ESF #14	Emergency Support Function #14, Long-Term Recovery				
ESP	Emergency Services Planner				
FEMA	Federal Emergency Management Agency				
HSPD	Homeland Security Presidential Directive				
IAP	Incident Action Plan				
ICP	Incident Command Post				

ACRONYM	MEANING					
ICS	Incident Command System					
IMT	Incident Management Team (State or Federal)					
IPAWS	Integrated Public Alert Warning System					
IT	Information technology					
JIC	Joint Information Center					
JIS	Joint Information System					
LAC	Local Assistance Center					
MMAA	California Disaster and Civil Defense Master Mutual Aid Agreement					
NGO	nongovernmental organization					
NIMS	National Incident Management System					
OA	Operational Area (County)					
OES	Monterey County Office of Emergency Services					
PIO	Public Information Officer					
RECP	San Francisco Bay Area Regional Emergency Coordination Plan					
REOC	Regional Emergency Operations Center					
SEMS	State of California Standardized Emergency Management System					
SOC	State Operations Center					
SOG	Standard Operating Guidelines					
SOP	Standard Operating Procedure					
TENS	Telephone Emergency Notification System (AlertMontereyCounty)					
TEW	Training					
UCP	Unified Command Post					
USAR	Urban Search and Rescue (team)					
WEA	Wireless Emergency Alert					
WebEOC	WebEOC Software for EOC management					
AlertMonterey AAR	WWW.AlertMonteryCounty.org (Opt-in notification) After-Action Report					
AFN	access and functional needs					
Cal OES						
Cal EMSA	California Office of Emergency Services California Emergency Medical Services Authority					
CAO	County Administrative Officer					
CAU	Code of Federal Regulations					
CCR	California Code of Regulations					
CONOPS	Concept of Operations					

COUNTY OF MONTEREY OP AREA EMERGENCY OPERATIONS PLAN

ACRONYM	MEANING			
CONPLAN	San Francisco Bay Area Catastrophic Earthquake Readiness Response: Concept of Operations Plan			
СООР	Monterey County Continuity of Operations Plan			
DOC	Department Operations Center			
DOT	U.S. Department of Transportation			
DSW	Disaster Service Worker			
EAS	Emergency Alert System			
EMMA	Emergency Management Mutual Aid (State)			
EOC	Monterey County Emergency Operations Center			
EOP	Monterey County Emergency Operations Plan			
EPA	U.S. Environmental Protection Agency			
ESF #14	Emergency Support Function #14, Long-Term Recovery			
FEMA	Federal Emergency Management Agency			
HSPD	Homeland Security Presidential Directive			
IAP	Incident Action Plan			
ICS	Incident Command System			
IMT	Incident Management Team (State or Federal)			
IPAWS	Integrated Public Alert Warning System			
IT	Information technology			
JIC	Joint Information Center			
JIS	Joint Information System			
LAC	Local Assistance Center			
MMAA	California Disaster and Civil Defense Master Mutual Aid Agreement			
NGO	nongovernmental organization			
NIMS	National Incident Management System			
OA	Operational Area (County)			
OES	Monterey County Office of Emergency Services			
PIO	Public Information Officer			
RECP	San Francisco Bay Area Regional Emergency Coordination Plan			
REOC	Regional Emergency Operations Center			
SEMS	State of California Standardized Emergency Management System			
SOC	State Operations Center			
SOP	Standard Operating Procedure			

ACRONYM	MEANING
TENS	Telephone Emergency Notification System (AlertMontereyCounty)
TEW	Training
USAR	Urban Search and Rescue (team)
WEA	Wireless Emergency Alert

APPENDIX B | AUTHORITIES AND REFERENCES

10.9 AUTHORITIES

The following authorities and references provide direction and guidance for conducting emergency operations by Monterey County. For a complete list see Appendix B.

10.9.1 COUNTY

The following polices stand as authorities directing the County emergency management program:

- Monterey County Code, Chapter 2.68, Emergency Procedures and Organization
- County of Monterey Resolution No. 05-231, Resolution of the Monterey Board of Supervisors adopting NIMS and enhanced by SEMS (September 13, 2005)
- County of Monterey Resolution No. 95-480, Resolution Establishing the Monterey County Operational Area (October 24, 1995)
- County of Monterey Resolution No. 95-481, Resolution Establishing SEMS as the Approved Emergency Management Model for the County (October 24, 1995)
- County of Monterey unnumbered resolution, Resolution Adopting the Monterey County Operational Area EOP and Directing the Emergency Services Manager to Implement the Plan (May 4, 1999)

10.9.2 REGIONAL

Regional references are as follows:

- San Francisco Bay Area Regional Emergency Coordination Plan (RECP) and Annexes
- San Francisco Bay Area Catastrophic Earthquake Readiness Response: Concept of Operations Plan (CONPLAN)

10.9.3 STATE

NOVEMBER 2020

- The following State of California plans and polices stand as authorities directing the Monterey County emergency management program:
- California Emergency Services Act, § 8550 et seq., Government Code
- California Disaster and Civil Defense Master Mutual Aid Agreement
- SEMS: California Code of Regulations (CCR), Title 19, Division 2, Chapter 1
- California Code of Regulations, Title 19
- California Fire and Rescue Emergency Plan
- California Public Health and Medical Emergency Operations Manual (July 2011)
- California Department of Water Resources Flood Control (California Water Code, Section 128)
- Hazardous Materials Area Plan Regulations: CCR, Title 19, Division 2, Chapter 4, Article 3, Sections 2720-2728
- California Health and Safety Code, Division 20, Chapter 6.95, Section 25503.5
- Governor's Executive Order W-9-91
- State Emergency Plan (SEP), State of California, Cal OES, 2009
- Emergency Management Mutual Aid (EMMA), January 2012

10.9.4 FEDERAL

The following Federal plans and polices stand as authorities directing the County emergency management program:

- Robert T. Stafford Emergency Disaster Relief and Emergency Assistance Act (42 United States Code §§ 5121 et seq.)
- Federal Disaster Relief Regulations: 44 Code of Federal Regulations (CFR) Part 206
- Individual Assistance (44 CFR §§ 206.101 et seq.)
- Public Project Assistance (44 CFR §§ 206.200 et seq.)
- Hazard Mitigation (44 CFR §§ 206.430 et seq.)
- NIMS
- Homeland Security Presidential Directive (HSPD) 5, Management of Domestic Incidents
- Presidential Policy Directive 8, National Preparedness
- HSPD 21, Public Health and Medical Preparedness
- Federal Disaster Relief Act of 1974 (Public Law 93-288)
- U.S. Army Corps of Engineers Flood Fighting (Public Law 84-99)
- Federal Civil Defense Act of 1950 (Public Law 920, as amended)

- Homeland Security Act of 2002
- Natural Disaster Assistance Act

10.10 **REFERENCES**

- APTA (American Public Transportation Association), 2001. Checklists for Emergency Response Planning and System Security, December.
- Army Corps of Engineers Flood Fighting (Public Law 84-99).
- Cal OES (California Office of Emergency Services), 1999a. Emergency Planning Guide, January.
- Cal OES (California Office of Emergency Services), 1999b. SEMS Guidance for Special Districts, July.
- Cal OES (California Office of Emergency Services), 2006. SEMS Emergency Guidance, Parts I and II, September: particularly Part 1—System Description, Section C—Local Government Level; and Part II—Planning and Developing SEMS, Section B—Local Government Level.
- Cal OES (California Office of Emergency Services), 2007b. SEMS Emergency Guidance, Part III (Maintenance System Section only), July.
- Cal OES (California Office of Emergency Services), 2009. Foundation for the Standardized Emergency Management System, July.
- California Code of Regulations, Title 19.
- California Department of Water Resource Flood Control (California Water Code, Section 128).
- California Disaster and Civil Defense Master Mutual Aid Agreement.
- California Emergency Services Act (Chapter 7 of Division 1 of Title 2 of the Government Code).
- California Fire and Rescue Emergency Plan.
- California Public Health and Medical Emergency Operations Plan (July 2011)
- California Health and Safety Code, Division 20, Chapter 6.95, Section 25503.5.
- California Law Enforcement Mutual Aid Plan.
- California State Emergency Plan, reviewed for NIMS Compliance, September 2005.
- County of Monterey Resolution No. 05-231, Resolution of the Monterey Board of Supervisors adopting NIMS and enhanced by SEMS (September 13, 2005).
- County of Monterey Resolution No. 93-129, Resolution Adopting the Master Disaster and Emergency Management Plan for the County of Monterey (April 13, 1993).
- County of Monterey Resolution No. 95-480, Resolution Establishing the Monterey County Operational Area (October 24, 1995).

- County of Monterey Resolution No. 95-481, Resolution Establishing the SEMS as the Approved Emergency Management Model for the County (October 24, 1995).
- County of Monterey Resolution, unnumbered, Resolution Adopting the Monterey County Operational Area EOP and Directing the Emergency Services Manager to Implement the Plan (May 4, 1999).
- County of Monterey Resolution No. 98-394, Additional Pay for Exempt Employees and Emergency Overtime for Emempt Employees (July 9, 2019).
- Department of Homeland Security (DHS), National Incident Management System (December 18, 2008).
- Federal Civil Defense Act of 1950 (Public Law 920, as amended).
- Federal Disaster Relief Act of 1974 (Public Law 93-288).
- FEMA (Federal Emergency Management Agency), 2007. Incident Management Handbook, October 1, 2007.
- FEMA (Federal Emergency Management Agency), 2009. Incident Command System Forms Manual.
- FEMA (Federal Emergency Management Agency), 2010. Development and Maintaining Emergency Operations Plans—Comprehensive Preparedness Guide 101, Version 2.0, November.
- FTA (Federal Transit Administration), 1998. Critical Incident Management Guidelines, July.
- FTA (Federal Transit Administration), 2003. The Public Transportation System Security and Emergency Preparedness Planning Guide, January.
- Governor's Executive Order W-9-91.
- Hazardous Materials Area Plan Regulations (Chapter 4 of Division 2, Title 19, Article 3, Section 2720-2728 of the California Code of Regulations).
- Homeland Security Act of 2002.
- Homeland Security Presidential Directive (HSPD 5, Management of Domestic Incidents.
- Homeland Security Presidential Directive/HSPD 8, National Preparedness.
- Monterey County Code, Chapter 2.68, Emergency Procedures and Organization.
- Natural Disaster Assistance Act.
- NFPA (National Fire Protection Administration), 2007. NFPA 1600: Standard on Disaster/ Emergency Management and Business Continuity Programs, 2007.
- Robert T. Stafford Disaster Relief and Emergency Assistance Act of 1988.
- San Francisco Bay Area Catastrophic Earthquake Readiness Response: Concept of Operations Plan (CONPLAN).

- San Francisco Bay Area Regional Emergency Coordination Plan (RECP).
- Standardized Emergency Management System (SEMS) Regulations, Chapter 1 of Division 2 of Title 19 of the California Code of Regulations; and California Government Code Section 8607 et sec.
- Title 44 Code of Federal Regulations.

[Page intentionally left blank.]

APPENDIX C | APPROVAL AND PROMGULATION

THIS PLAN IS A FUNCTIONAL ANNEX TO THE MONTEREY COUNTY EMERGENCY OPERATIONS PLAN AND ESTABLISHES THE EMERGENCY ORGANIZATION, ASSIGNS TASKS, SPECIFIES POLICIES AND GENERAL PROCEDURES, AND PROVIDES FOR COORDINATION OF PLANNING EFFORTS FOR RESPECTIVE STAFF. THIS ANNEX IS REVIEWED BY ALL DEPARTMENTS/AGENCIES WHO HAVE A PRIMARY FUNCTION IN THE COUNTY'S EOP, WHICH ARE LISTED ABOVE IN THE ACKNOWLEDGMENT SECTION. AN APPROVED ANNEX GIVES BOTH THE AUTHORITY AND THE RESPONSIBILITY TO ORGANIZATIONS TO PERFORM THEIR TASKS; FORMALIZES THEIR RESPONSIBILITIES WITH REGARD TO PREPARING AND MAINTAINING THEIR OWN PROCEDURES/GUIDELINES; AND COMMITS THEM TO CARRYING OUT TRAINING, EXERCISES, AND PLAN MAINTENANCE NECESSARY TO SUPPORT THE EOP

A signature from the designated departments confirms that the department has read the document and has no conflicts with its content at the time of publishing. Upon review and written concurrence by the departments/agencies, the Annex is submitted to the Monterey County Operational Area (OA) Disaster Council for review and approval. Upon approval by the Council, this document is officially adopted and promulgated by the County Board of Supervisors. A letter of promulgation is located at the front of this Plan, which validates the concepts, roles and responsibilities, and the emergency management system for the County. [Page intentionally left blank.]

[Insert Letter of Promulgation]

[Page intentionally left blank.]

[Insert Concurrance Signatories.]

[Page intentionally left blank.]

APPENDIX D | RECORD OF DISTRIBUTION

THE MONTEREY COUNTY OES PREPARES, COORDINATES, PUBLISHES, AND DISTRIBUTES THIS EOP AND ANY REVISIONS MADE TO IT. THE EOP IS DISTRIBUTED TO ALL COUNTY DEPARTMENTS/AGENCIES IDENTIFIED BELOW. THE EOP IS ALSO AVAILABLE UPON REQUEST BY THE EXTERNAL ORGANIZATIONS NOT LISTED.

COUNTY DEPARTMENTS

Administrative Office Agricultural Commissioner Assessor/Recorder Auditor-Controller **Board of Supervisors Child Support Services Civil Rights Office** Clerk of the Board **County Counsel District Attorney** Elections **Emergency Communications Department/911** Health Human Resources Information Technology Library

- Military & Veterans' Affairs
 Natividad Medical Center
 Probation
 Public Defender
 Recorder-County Clerk
 Resource Management Agency
 Sheriff-Coroner
 Social Services
 Treasurer-Tax Collector
 Water Resources Agency
 LOCAL GOVERNMENTS
 City of Carmel-by-the-Sea
 City of Del Rey Oaks
 City of Gonzales
 City of Greenfield
 - , City of King City
 - City of Marina

APPENDIX D | RECORD OF DISTRIBUTION

NOVEMBER 2020

City of Monterey City of Pacific Grove City of Salinas City of Sand City City of Seaside City of Soledad

SPECIAL DISTRICTS

Aromas Tri-County Fire PD Big Sur Volunteer Fire Brigade Cachagua Fire PD Carmel Area Waste Water D Carmel Highlands Fire PD **Cypress Fire PD** Marina Coast Water District Monterey Bay Unified Air Pollution Control District Monterey County Regional Fire PD Monterey Peninsula Water Management District Monterey Peninsula Regional Park District Monterey Regional Airport District Monterey Regional Waste Management District Monterey Regional Water Pollution Control District Monterey Salinas Transit District Moss Landing Harbor District North County Fire Protection District North Salinas Valley Mosquito Abatement District Pajaro Sunny Mesa CSD Pebble Beach CSD San Lucas Water District

Soledad Fire PD Spreckels CSD Spreckels Volunteer Fire Company

OTHER ORGANIZATIONS

Cal OES American Medical Response-Monterey American Red Cross – Central Coast Chapter Cal FIRE Monterey-San Benito Unit Cal Trans District 5 California Highway Patrol - Monterey **Community Foundation Monterey County** Fort Hunter Liggett Army Installation National Weather Service - Monterey Bay Naval Support Activity - Monterey Presidio of Monterey / OMC SPCA for Monterey County US Coast Guard - Monterey US Forest Service – Monterey District United Way Monterey County/2-1-1 Soledad State Prison/CTF

SCHOOLS

Cal State University Monterey Bay Hartnell Community College Monterey County Office of Education Monterey Peninsula Community College Naval Postgraduate School

UTILITIES/TRANSPORTATION

Amtrak California Water California American Water

PAGE | 135

COUNTY OF MONTEREY OP AREA EMERGENCY OPERATIONS PLAN

Monterey-Salinas Transit Pacific Gas & Electric Union Pacific Transportation Authority of Monterey County (TAMC)

[Page intentionally left blank.]

APPENDIX E | RECORD OF CHANGES

ANY APPROVED ADDITIONS OR MODIFICATIONS TO THIS PLAN WILL BE DOCUMENTED AND NOTED IN THIS SECTION. THE DATE OF THE CHANGE, THE TITLE OF THE PERSON MAKING THE CHANGE, AND A SUMMARY AND REASON FOR THE MODIFICATIONS WILL BE INSERTED INTO THIS SECTION OF THE PLAN. IF ANY MAJOR OR SIGNIFICANT CHANGES TO THIS PLAN NEED TO BE MADE, THEN THE REVISED PLAN WILL BE CONSIDERED AN UPDATE AND THE COVER PAGE, PROMULGATION PAGE, AND APPROVAL AND IMPLEMENTATION PAGE SHOULD REFLECT THAT IT IS A NEW PLAN.

After any modification to this plan, OES will ensure that the updated version is distributed to all previously listed departments and agencies, and that the revised plan is uploaded to any share sites and/or webpages where this plan resides. Printed material will be available at the (EOC). Personnel with a role in executive leadership, coordination and management, and operational implementation of emergency procedures are encouraged to keep a digital and/or a printed copy of this plan and to make sure it is accessible to them at all times.

CHANGE NUMBER	DATE OF CHANGE	SECTION	SUMMARY OF CHANGE	CHANGE MADE BY (TITLE OR NAME)
1				
2				
3				
4				

NOVEMBER 2020

CHANGE NUMBER	DATE OF CHANGE	SECTION	SUMMARY OF CHANGE	CHANGE MADE BY (TITLE OR NAME)
5				
6				
7				
8				
9				
10				
11				
12				
13				
14				
15				
16				
17				
18				
19				
20				
21				
22				
23				
24				

PAGE | 139

APPENDIX F | EOC CONTACT LISTS

MONTEREY COUNTY OPERATIONAL AREA - EMERGENCY OPERATIONS CENTERS -FOR OFFICIAL USE ONLY-

CITIES, AGENCIES & DISTRICTS	EOC ADDRESS	EOC	MANAGER/ COMMAND	PUBLIC INFORMATION	PLANS	OPS	LOGISTICS	FINANCE & ADMINISTRATION
Monterey County EOC								
Monterey County Alternate EOC								
Carmel-By-The- Sea								
Del Rey Oaks								
Gonzales								
Greenfield								
King City								
Marina								
City of Monterey								
Pacific Grove								
Salinas								
Sand City								
Seaside								
Soledad								
Naval Support Activity Monterey								
CSU Monterey Bay (CSUMB)								
Presidio of Monterey								
Fort Hunter Liggett								

APPENDIX G | CHECKLISTS FOR SUSPENSION OF GOVERNMENT SERVICES

NOVEMBER 2020

Government Services Suspension and Resumption – Partial Suspension of Services

There could conceivably be a time when a credible threat may be issued directly to county agencies or within Monterey's Operational Area or a terrorist attack occurs at another agency in the region, raising the alert level but not requiring a full suspension of government service. At this point, the Office of Emergency Services and the EOC would be activated and the following procedures can be followed. However, these procedures should be reviewed to determine if they are still appropriate on a case-by-case basis.

RESPONSIBLE PARTY	TASK					
Office of Emergency Services	 Based on direction from the Emergency Operations Center or Policy Group, determine that partial service suspension is required Inform the County Emergency Communications Department/911to initiate partial service suspension. Contact appropriate officials to inform the media regarding service suspension in order to get information out to the public. Notify key officials and stakeholders that a partial government service suspension has been instituted; remain on call regarding the service. Monitor the situation to determine when and if regular government service is resumed. On instruction from key officials and stakeholders, determine when government service should be resumed. Direct appropriate staff as to the time of service resumption and initiate notification process to staff, customers and the media. Notify key officials and stakeholders as to time of service resumption. 					
County Emergency Communications Department/911	 Ask all pertinent staff to report their status. Once all pertinent staff have reported their status, the County Communications Center relays information to the OES and appropriate public safety agency(s). This is dependent 					

COUNTY OF MONTEREY OP AREA EMERGENCY OPERATIONS PLAN

Government Services Suspension and Resumption – Partial Suspension of Services

There could conceivably be a time when a credible threat may be issued directly to county agencies or within Monterey's Operational Area or a terrorist attack occurs at another agency in the region, raising the alert level but not requiring a full suspension of government service. At this point, the Office of Emergency Services and the EOC would be activated and the following procedures can be followed. However, these procedures should be reviewed to determine if they are still appropriate on a case-by-case basis.

RESPONSIBLE PARTY	TASK					
	on the level of threat.					
Staff	 Staff should evacuate all general public from the facility and instruct them to carry any personal items and baggage they have off the premises. Staff should perform a visual inspection of the interior and exterior of the building (if in accordance with department policy) and report their observations to the County Emergency Communications Department/911. If a building has a suspicious package or person present, the staff is instructed to immediately instruct all staff and members of the general public to get at least 100 yards away from the building. The staff member should contact the County Emergency Communications Department/911 immediately so the County Emergency Communications Department/911 may contact the proper authorities. If buildings are deemed clear and government service is suspended, all staff should report back to the EOC in their vehicles for possible EOC staffing needs. If government service continues, drivers are instructed to provide a visual sweep of the interior and exterior of the buildings periodically and report back to the County Emergency Communications Department/911 on their status. Staff should report any suspicious activity immediately. 					
Suspension of Government Services and Resumption Procedures – Full Suspension of Services

There may be a time when a credible threat may be issued directly to the county or to a local jurisdiction or target within Monterey County's Operational Area, or a terrorist attack may occur at another agency in the region, justifying a full suspension of those government services that do not address public safety. At this point, the Office of Emergency Services and EOC are activated, and the following procedures can be followed. However, these procedures should be reviewed to determine if they are still appropriate on a case-BY-CASE basis.

RESPONSIBLE PARTY	ТАЅК
Emergency Management Organization	 Based on direction from the Emergency Operations Center or Command Staff, determine that suspension of non-public safety service is required Inform the County Emergency Communications Department/911to initiate total service suspension. Contact appropriate officials to inform the media regarding service suspension in order to get information out to the public. Notify key officials and stakeholders that a non-public safety government service suspension has been instituted; remain on call regarding the service. Monitor the situation to determine when and if regular government service is resumed. On instruction from key officials and stakeholders, determine if government service should be resumed. Resume government services based on established service priorities. Direct appropriate staff as to the time of service resumption and initiate notification process to staff, general public and the media. Notify key officials and stakeholders as to time of non-public safety service resumption.

Suspension of Government Services and Resumption Procedures – Full Suspension of Services

There may be a time when a credible threat may be issued directly to the county or to a local jurisdiction or target within Monterey County's Operational Area, or a terrorist attack may occur at another agency in the region, justifying a full suspension of those government services that do not address public safety. At this point, the Office of Emergency Services and EOC are activated, and the following procedures can be followed. However, these procedures should be reviewed to determine if they are still appropriate on a case-BY-CASE basis.

RESPONSIBLE PARTY	TASK
County Emergency Communications Department/911	 Inform impacted staff that a suspension of non-public safety government service has been instituted. Use call down list to notify all employees not already on duty, to not report for work until notified to do so. Notify staff using the call down list as to time of service resumption and when to report for duty in the EOC.
Staff	 Staff should evacuate all general public from the facility and instruct them to carry any personal items and baggage they have off the premises. Staff should perform a visual inspection of the interior and exterior of the building (if in accordance with department policy) and report their observations to the County Emergency Communications Department/911 If a building has a suspicious package or person present, the staff is instructed to immediately instruct all staff and members of the general public to get at least 100 yards away from the building. The staff member should contact the County Emergency Communications Department/911immediately so the County Emergency Communications Department/911immediately so the County Emergency Communications Department/911immediately so the County Emergency Communications Department/911may contact the proper authorities. If buildings are deemed clear and government service is suspended, all staff should report back to the EOC in their vehicles for possible EOC staffing needs.

Suspension of Government Services and Resumption Procedures – Full Suspension of Services

There may be a time when a credible threat may be issued directly to the county or to a local jurisdiction or target within Monterey County's Operational Area, or a terrorist attack may occur at another agency in the region, justifying a full suspension of those government services that do not address public safety. At this point, the Office of Emergency Services and EOC are activated, and the following procedures can be followed. However, these procedures should be reviewed to determine if they are still appropriate on a case-BY-CASE basis.

RESPONSIBLE PARTY	TASK
	If government service continues, drivers are instructed to provide a visual sweep of the interior and exterior of the buildings periodically and report back to the County Communications Center on their status. Staff should report any suspicious activity immediately.
Maintenance	Prepare facilities for use in normal government service when service is resumed.

ATTACHMENT 1 | CALOES EMERGENCY OPERATIONS PLAN CROSSWALK

EMERGENCY PLAN REVIEW CROSSWALK 2019 LOCAL GOVERNMENT AGENCIES

Introduction

The California Governor's Office of Emergency Services (Cal OES) maintains the State Emergency Plan (SEP), and the coordination of local emergency plans with the SEP in accordance with:

- **Government Code § 8568** making the State Emergency Plan effective in each of the state's political subdivisions, and requiring each governing body to carry out the provisions of that plan.
- GC § 8569 giving the Governor the responsibility to "coordinate the preparation of plans and programs for the mitigation of the effects of an emergency by the political subdivisions of this state, such plans and programs to be integrated into and coordinated with the State Emergency Plan."
- GC § 8570 (d) permitting the Governor to "provide for the approval of local emergency plans".
- GC § 8586 permitting the Governor to "...assign part or all of his powers and duties under this chapter to the Office of Emergency Services".
- GC § 8607 (e) to be eligible for any funding of response-related costs under disaster assistance programs, each local agency shall use the standardized emergency management system.

To assist with this coordination of local emergency plans, Cal OES has developed this checklist (referred to as a crosswalk) of emergency plan elements designed to ensure that the fundamentals of the Standardized Emergency Management System (SEMS) and the National Incident Management System (NIMS) are included in the plan. NIMS concepts may be met by following FEMA's Comprehensive Preparedness Guide (CPG) 101, Version 2.0, which provides guidelines on developing emergency operations plans (EOP).

This crosswalk is not inclusive of all topics that could be addressed in an emergency plan. There is no prescribed format. Users of this crosswalk may alter the sequence or format in any manner that meets their needs and complies with SEMS. The current version of this crosswalk can be found on the <u>Cal OES</u> web page.

A local government's EOP establishes an emergency management organization to provide a basis for the jurisdiction's coordinated actions before, during and after a disaster. The primary purpose of the EOP is to outline the jurisdiction's allhazard approach to emergency operations to protect the safety, health, and welfare of its citizens. The jurisdiction's EOP and Continuity Plan (continuity of operations and continuity of government) complement each other. This crosswalk is designed for reviewing local government EOPs and not continuity plans. More information on continuity planning can be found on the <u>Cal OES</u> <u>Continuity Planning</u> website.

References:

- <u>State of California Emergency Plan</u>
- CA-Emergency Support Functions (CA-ESF)
- <u>Standardized Emergency Management System (SEMS)</u>
- <u>National Incident Management System (NIMS)</u>
- <u>FEMA Developing and Maintaining Emergency Operations Plans</u> -<u>Comprehensive Planning Guide (CPG 101), Version 2</u>
- <u>State of California Alert and Warning Guidelines</u>

How to Use This Checklist

Please submit your EOP with a copy of this crosswalk to your Cal OES Regional Branch. Indicate the page location where that element can be found or state "N/A" if it does not apply to your jurisdiction. Several SEMS and CPG 101 elements overlap. Where that occurs, those elements have been combined in the crosswalk and may be addressed as one element. Cal OES regional staff will review your plan and provide comments or feedback in support of your jurisdiction's emergency planning efforts.

Region Contact Information

Coastal Region: 707-862-2372 Inland Region: 916-657-9107 Southern Region: 562-795-2902

EMERGENCY PLAN REVIEW CROSSWALK 2019 LOCAL GOVERNMENT AGENCIES

Agency: <u>Monterey County Office of Emergency Serives</u>

Plan Name: Monterey County Operational Area Emergency Operations Plan

Submitted by: Gerry Malais

Date:_____

Email: <u>Malaisg@co.monterey.ca.us</u>

Phone Number: (831)-796-1901

Date:_____

Email:

Phone Number:_____

Emergency Operations Plan Crosswalk	Page Where Located	Reviewer Comment or Initials
FOREWORD SECTION – INTRODUCTORY MATERIAL		
 Promulgation Document/Signature Page: This is a promulgation statement recognizing and adopting the plan as the jurisdiction's all-hazards EOP and signed by the senior elected or appointed official. (CPG 101) Provide evidence of a dated letter of promulgation or resolution from the governing board. (SEMS) 	P.112	
 2. Approval and Implementation: Introduces the plan and outlines its applicability. Include a delegation of authority for specific modifications that may be made to the plan without the senior official's signature. (CPG 101) Provide a foreword, preface or introduction that explains why the plan was developed and how the plan is to be used. (SEMS) 	P.11	
3. Plan Concurrence: Provide evidence that the assigned emergency agencies are in agreement with how the plan describes their tasks. This may be in the form of a letter of concurrence or a sign-off sheet. (SEMS)	P.113	
4. Record of Changes:	P. 137	

NOVEMBER 2020

Emergency Operations Plan Crosswalk	Page Where Located	Reviewer Comment or Initials
 Normally a table with fields that track each update or change to the plan. (CPG 101) Who maintains the emergency plan? What is the process? Detail schedules for modifications, revision list, and who has responsibility for ensuring the plan is kept up-to-date. (SEMS) 		
 5. Record of Distribution: Normally a table with fields that indicate who received the plan, date of delivery and number of copies. (CPG 101) Include a distribution method that indicates who received the plan and when. (SEMS) 	P.133	
 6. Table of Contents: Outlines the plan's format, key sections, attachments, charts, etc. Identifies the major chapters and key elements within the EOP. (CPG 101) List of where significant parts of the plan are located by page number and subsection of the plan. (SEMS) 	P. V	
PART I: BASIC PLAN		
7. Purpose : Describe the purpose for developing and maintaining the EOP. (CPG 101)	P. 19	

Emergency Operations Plan Crosswalk	Page Where Located	Reviewer Comment or Initials
8. Scope: Describe at what times or under what conditions the plan will be activated. (CPG 101)	P. 22	
 9. Situation Overview: Provide an overview of the steps taken by the jurisdiction to prepare for disasters. This section should include the following: A) Hazard Analysis Summary; B) Capability Assessment; and C) Mitigation Overview. (CPG 101) Summarizes the Jurisdictional Hazard Analysis. Includes a description of potential hazards. This could be in a narrative with maps, schematic, or matrix indicating severity potential, affected population estimates, frequency, and geographical characteristics of the jurisdiction. This and other relevant information should be included to provide a rationale for prioritizing emergency preparedness actions for specific hazards. (SEMS) 		
10. Planning Assumptions: Identify what are assumed to be facts for planning purposes in order to make it possible to execute the EOP. (CPG 101)	P. 21	
 11. Concept of Operations: Explain in broad terms, the jurisdiction's intent with regard to emergency operations. Provide a clear methodology to realize 	P. 32	

Emergency Operations Plan Crosswalk	Page Where Located	Reviewer Comment or Initials
 the goals and objectives to execute the plan. This may include a brief discussion of the activation levels identified by the jurisdiction for its operations center, and may touch on direction and control, alert and warning, and continuity matters. (CPG 101) Describe the principles and methods used to carry out emergency operations, including the provision of emergency services by government agencies. (Gov. Code Sec. 8560) 		
 12. Organization and Assignment of Responsibilities: Provide an overview of the key functions the jurisdiction will accomplish during an emergency. Include roles that federal, state, territorial, tribal, local, regional and private sector agencies will take to support local operations. Pre-designate jurisdictional and/or functional area representatives to the IC or UC whenever possible. (CPG 101) Identify agency roles and responsibilities during disaster situations and include an emergency organization chart. Indicate how the jurisdiction fulfills the five SEMS sections (Management, Plans/Intelligence, Operations, Logistics, and Finance/Administration). (SEMS) 	P. 43	
13. Direction, Control, and Coordination:	P. 65	

Emergency Operations Plan Crosswalk	Page Where Located	Reviewer Comment or Initials
 Describe the framework for all direction, control, and coordination activities. Identify who has tactical and operational control of response assets. Discuss multijurisdictional coordination systems and processes. (CPG 101) Indicate how the Incident Command System (ICS) will be used in the field. This should include the interface between the field Incident Command Post and the EOC. It should also indicate methods of integrating state and federal field activities into local emergency management operations. (SEMS) 		
14. Information Collection, Analysis and Dissemination: Describe the required critical or essential information common to all operations identified during the planning process. (CPG 101)	P. 77	
 15. Communications: Describe the communications and coordination protocols used between response organizations. (CPG 101) Indicate how the EOC will coordinate and communicate with field units, operational areas, regions, and other entities. (SEMS) 	P. 81	
 16. Administration, Finance, and Logistics: Describe administrative protocols including documentation, after- action reporting, cost recovery, and resource management. (CPG 101) 	P. 95	

Emergency Operations Plan Crosswalk	Page Where Located	Reviewer Comment or Initials
17. Plan development and Maintenance: Describe the process to regularly review and update the EOP. (CPG 101)	P.111	
18. Authorities and References: Provide the legal basis for emergency operations and activities. Describe federal, state, and local laws that specifically apply to the plan. List references used to develop the plan. (CPG 101)	P. 121	
BASIC PLAN (Additional SEMS Elements)		
19. SEMS Coordination Levels: Indicate how the jurisdiction coordinates between the different SEMS levels (field, local, operational areas, region, and state), how information is exchanged, and how and when multi/inter-agency coordination and unified command are used. The Operational Area agreement should also be referenced; and the plan should indicate who performs the Operational Area responsibilities.	P. 39	
20. Emergency Operations Center Organization: Describe the roles and responsibilities of agencies and departments in the EOC, including who is responsible for ensuring the readiness of the EOC.	P. 53	
21. Involvement of special districts, private, and nonprofit agencies: Identify emergency responsibilities of special districts,	Р. 66	

Emergency Operations Plan Crosswalk	Page Where Located	Reviewer Comment or Initials
private, and volunteer agencies, and their roles in the EOC, Incident Command Post, or other emergency facility.		
22. Essential Facilities-Primary and Alternate EOC: Indicate the location of both the primary and alternate EOC and what conditions would cause the alternate EOC to be activated.	P. 140	
23. Essential Facilities-Activation/Deactivation of EOC: Indicates how, when, and by whom, the Emergency Operations Center will be activated and deactivated.	P. 54	
24. Field/EOC Direction and Control Interface: Describe the direction and control relationship between the field responders (ICS) and the EOC. This should include the reporting of pertinent information.	P. 67	
25. Field Coordination with Department Operations Centers (DOC) and EOCs: Include the use and coordination of DOCs and how they fit into the emergency management organization.	P. 68	
26. Essential Facilities-Alternate Government Facilities: Indicate an alternate seat of government to serve as government offices for performing day-to-day functions and a facility that could serve as an alternate emergency operations center.	P. 54	

NOVEMBER 2020

Emergency Operations Plan Crosswalk	Page Where Located	Reviewer Comment or Initials
27. Essential Facilities-Americans with Disabilities Act: Identify how shelter facilities, evacuation/movement, warning, etc. procedures accommodate the provisions of the Americans with Disabilities Act.	P. 13	
28. Continuity of Government: Provide persons by position to succeed key government officials and members of the emergency management organization. Also indicate the level and duration of authority these individuals would assume (Gov. Code Sec. 8560).	P. 97	
29. Vital Record Retention: Indicate how vital records are to be protected in the event of a disaster. Most data storage systems have a back-up system. Identify the system, archiving schedules, and who has responsibility for its maintenance.	P. 98	
30. Notification and Mobilization: Describe how resources are mobilized and managed (Gov. Code Sec. 8560). Include methods to contact emergency response personnel during normal and after hours. This may be in the form of an alert list.	P. 99	
31. Mutual Aid: Include a general description of mutual aid system and processes. (Gov. Code Sec. 8560)	P. 101	

Emergency Operations Plan Crosswalk	Page Where Located	Reviewer Comment or Initials
32. Emergency Proclamations: Indicate the purpose and process of emergency proclamations (include samples).	P. 42	
33. Public Information: Include pre-incident and post-incident public awareness, education, and communications plans and protocols. (Gov. Code Sec. 8560)	P. 81	
34. Recovery Overview: Include a general recovery concept of operations.	P. 103	
35. Recovery Organization: Provide a description of the recovery organization along with a diagram.	P. 108	
36. Recovery Damage Assessment: Describe the damage assessment organization and responsibilities.	P. 104	
37. Recovery Documentation: Describe the documentation process.	P. 96	
38. Recovery After-Action Reports (AAR): Define procedures to submit AAR to Cal OES via Cal EOC.	P.115	
39. Recovery Disaster Assistance: Describe the different programs, their purpose, restrictions, and application process.	P. 107	

Emergency Operations Plan Crosswalk	Page Where Located	Reviewer Comment or Initials
Include Public Assistance, Individual Assistance, and Hazard Mitigation Grant programs.		
40. Standard Operating Procedures (SOP) Development: Ensure emergency response agencies develop and maintain SOPs. Indicate in the plan the relationship and purpose of SOPs to the plan.	P. 113	
41. Training and Exercises: Describe the training and exercise programs for the jurisdiction, including who has personal responsibility for the programs. Training should include EOP orientation, SEMS training, a full-scale exercise, and other training as deemed necessary.	P.114	
APPENDICES (SEMS ELEMENTS)		
42. Glossary of Terms: Include a glossary of terms that includes all the terms used throughout the plan.	P. 117	
43. References: Identify the references used in developing the plan.	P. 121	

Emergency Operations Plan Crosswalk	Page Where Located	Reviewer Comment or Initials
44. Resources: Identify sources for materials and supplies internally and externally.	P. 100	
45. Contact List: Include a list of agencies and personnel not internal to the organization, but critical to emergency operations. May be kept under separate cover.	P. 139	
46. Supporting Documentation: Include material necessary to self-certify compliance with SEMS. This should include evidence of training, planning, exercises, and performance.	P. 190	
PART II: EMERGENCY SUPPORT FUNCTION ANNEXES (If Applicable) (CPG 101 ELEMENTS)		
 47. Functional Support Annexes: Include functional annexes that add specific information and directions to the EOP. These annexes focus on specific responsibilities, tasks, and operational actions that pertain to the performance of emergency support functions to include: CA-ESF 1 – Transportation CA-ESF 2 – Communications CA-ESF 3 – Construction and Engineering CA-ESF 4 – Fire and Rescue 	P.12	

NOVEMBER 2020

Emergency Operations Plan Crosswalk	Page Where Located	Reviewer Comment or Initials
 CA-ESF 5 - Management CA-ESF 6 - Care and Shelter CA-ESF 7 - Resources CA-ESF 8 - Public Health and Medical CA-ESF 10 - Hazardous Materials CA-ESF 11 - Food and Agriculture CA-ESF 12 - Utilities CA-ESF 13 - Law Enforcement CA-ESF 14 - Recovery CA-ESF 15 - Public Information CA-ESF 17 - Volunteers and Donation Management CA-ESF 18 - Cyber Security 		
PART III: FUNCTIONAL ANNEXES (SEMS ELEMENTS)		
 48. Management Section: Include the following activities and responsibilities: Overall EOC management Public information assignment Identification of a media center Rumor control Public inquires Provision for public safety communications and policy Identification of a Safety Officer 	P. 57	

Emergency Operations Plan Crosswalk	Page Where Located	Reviewer Comment or Initials
 Facility security Agency liaison State/Federal field activity coordination 		
49. Operations Section: Include the following activities and responsibilities:		
 General warning Special population warning Authority to activate Emergency Alert System Inmate evacuation Traffic direction and control Debris removal Evacuation Evacuation and care for pets and livestock Access control Hazardous materials management Coroner operations Emergency medical care Transportation management Crisis counseling for emergency responders Urban search and rescue Disease prevention and control Utility restoration 	P. 57	

NOVEMBER 2020

Emergency Operations Plan Crosswalk	Page Where Located	Reviewer Comment or Initials
 Flood operations Initial damage assessments Safety assessments Shelter and feeding operations Emergency food and water distribution 		
 50. Planning/Intelligence Section: Include the following activities and responsibilities: Situation status Situation analysis Information display Documentation Advance planning Technical services Action planning Demobilization 	P. 58	
 51. Logistics Section: Include the following activities and responsibilities: Field incident support Communications support Transportation support Personnel Supply and procurement 	P. 58	

Emergency Operations Plan Crosswalk	Page Where Located	Reviewer Comment or Initials
 Resource tracking Sanitation services Computer support 		
 52. Finance/Administration Section: Include the following activities and responsibilities: Fiscal management Timekeeping Purchasing Compensation and claims Cost recovery Travel request, forms, and claims 	Р. 58	
PART IV: SUPPORT ANNEXES (CPG 101 ELEMENTS)		
 53. Support Functions: Describe critical operational functions and who is responsible for carrying them out. They may include: Continuity of Government/Operations Warning Population Protection Financial Management Mutual aid/Multijurisdictional Coordination Private Sector Coordination Volunteer and Donations Management 	Р. 62	

NOVEMBER 2020

Emergency Operations Plan Crosswalk	Page Where Located	Reviewer Comment or Initials
 Worker Safety and Health Prevention and Protection 		
PART V: HAZARD, THREAT, or INCIDENT SPECIFIC ANNEXES		
54. Threat Specific Appendices: The EOP should address response activities that are specific to all hazards that pose a threat to the jurisdiction. Describe any emergency response strategies that apply to a specific type of hazard. These may include:		
 Avalanche Severe Storm Earthquake Tsunami Volcanic Activity Tornado Floods 	P. 26	
 Dam Failure Hazardous Materials Incident - Incorporate or reference the Hazardous Materials Area Plan Radiological Incident Biological Incident Terrorism Incident Other hazards, threat, or incidents 		

Emergency Operations Plan Crosswalk	Page Where Located	Reviewer Comment or Initials
ADDITIONAL SEMS ELEMENTS FOR CONSIDERATION		
55. Dams: If there are dams in the area, the plan should have or reference inundation maps that indicate what areas could flood, the time the flood wave arrives at specific locations, and when the water will recede. Operational information necessary to carry- out an evacuation of all potentially flooded areas should be indicated for each dam. The information required for each dam should include shelter locations, location of critical facilities such as government center hospitals, nursing homes, schools, day care centers, etc. Each dam evacuation plan should also indicate other facilities with large concentrations of people with disabilities, persons that lack their own transportation, or persons requiring special assistance.	N/A Dam Emergency Action Plans managed by Monterey County Water Resources and located outside of the EOP.	

Comments:

[Page intentionally left blank.]

ATTACHMENT 2 | MONTEREY COUNTY, CALIFORNIA – CODE OF ORDINANCES

CHAPTER 2.68 - EMERGENCY PROCEDURES AND ORGANIZATION

2.68.010 - PURPOSES.

The declared purposes of this Chapter are to provide for the preparation and carrying out of plans for the protection of persons and property under County jurisdiction in the event of an emergency; the direction of the emergency organization; and the coordination of the emergency functions of County government with all other public agencies, corporations, organizations, and affected private persons.

(ORD. 2355 § 1, 1977)

2.68.020 - DEFINITIONS.

As used in this Chapter the following definitions shall apply:

"LOCAL EMERGENCY" shall mean the actual or threatened existence of conditions of disaster or of extreme peril to the safety of persons and property within this County caused by such conditions as air pollution, fire, flood, storm, epidemic, riot, earthquake, or other conditions, including conditions resulting from war or imminent threat of war, but other than conditions resulting from a labor controversy, which conditions are or are likely to be beyond the control of the services, personnel, equipment, and facilities of this County, requiring the combined forces of other political subdivisions to combat.

"EMERGENCY MANAGEMENT" shall mean the development of a comprehensive process involving the mitigation of, preparation for, response to, and recovery from potential natural, technological and human conflict hazards. The process shall include associated emergency planning interagency coordination, public information and education, training, resource management, and incident management efforts.

"DIRECTOR" shall mean the County Administrative Officer, who serves as ex-officio Director of Emergency Services; who is tasked with the overall management, coordination, and control of emergency preparedness and response functions for the County of Monterey. The Director shall serve in the capacity of Operational Area Coordinator, as defined by the State Emergency Plan; to include County government, all cities, special districts and political subdivisions within the physical parameters encompassing the County of Monterey.

"EMERGENCY PLANS" shall mean those official and approved documents which described the principles and methods to be applied in carrying out emergency operations or rendering mutual aid during emergencies. These plans include such elements as structure and function of the emergency management organization, continuity of government, the emergency services of governmental agencies, mobilization of resources, mutual aid, public information, and mitigation and recovery procedures.

"COUNTY AGENCY" shall mean any department, division, office, section, branch, or independent establishment under the control of the Board of Supervisors, or the executive branch of County government.

(ORD. 3471, 1990; ORD. 2355 § 2, 1977)

2.68.030 - DISASTER COUNCIL MEMBERSHIP.

The Monterey County Disaster Council is hereby created and shall consist of the following representative membership:

- A. THE COUNTY ADMINISTRATIVE OFFICER
- B. THE DEPUTY EMERGENCY SERVICES DIRECTOR
- C. THE COUNTY SHERIFF-CORONER
- D. THE COUNTY HEALTH OFFICER
- E. THE COUNTY DIRECTOR OF PUBLIC WORKS
- F. THE COUNTY DIRECTOR OF SOCIAL SERVICES
- G. THE DISTRICT ENGINEER OF THE MONTEREY COUNTY WATER RESOURCES AGENCY
- H. THE CHIEF UNIT RANGER, SAN BENITO-MONTEREY RANGER UNIT, CALIFORNIA DEPARTMENT OF FORESTRY AND FIRE PROTECTION
- I. THE OFFICER IN CHARGE OF THE CALIFORNIA HIGHWAY PATROL IN MONTEREY COUNTY
- J. A REPRESENTATIVE OF THE AMERICAN RED CROSS SELECTED BY THE CHAPTERS THEREOF WITHIN MONTEREY COUNTY
- K. THE DISTRICT RANGER, MONTEREY DISTRICT OF LOS PADRES NATIONAL FOREST, UNITED STATES FOREST SERVICE
- L. REPRESENTATIVE FROM SOUTH COUNTY CITIES
- M. REPRESENTATIVE FROM CITY MANAGERS
- N. REPRESENTATIVE FROM SPECIAL DISTRICTS
- O. REPRESENTATIVE FROM THE BOARD OF EDUCATION
- P. Such additional representation from any other service, support, volunteer, veterans, business, industry, or assistance organization deemed appropriate by the Director. Such representative membership shall be determined on an annual basis by the Director.

(ORD. 3471, 1990, ORD. 2355 § 3, 1977)

2.68.040 - DISASTER COUNCIL POWERS AND DUTIES.

It shall be the duty of the Monterey County Disaster Council, and it is hereby empowered, to consider and recommend for adoption by the Board of Supervisors, emergency and mutual aid plans and agreements and such ordinances and resolutions and rules and regulations as are necessary to implement such plans and agreements. The Disaster Council shall meet

upon call of the Director or, in his or her absence from the County or inability to call such a meeting, upon call of the Deputy Director of Emergency Services. The Disaster Council shall meet not less frequently that annually and shall prescribe its own rules of procedure.

(Ord. 3471, 1990; Ord. 2355 § 4, 1977)

2.68.050 - DIRECTOR/DEPUTY DIRECTOR OF EMERGENCY SERVICES.

- A. There is hereby created the office of Director of Emergency Services. The County Administrative Officer shall be ex-officio Director of Emergency Services.
- B. There is hereby created the position of Deputy Director of Emergency Services. The Deputy Director, under the authority of the Director, shall have the responsibility of managing the day to day administrative and operational activities associated with the management of the County Emergency Management Program as defined within this Chapter or as stipulated by the Director.

(ORD. 3471, 1990; ORD. 2355 § 5, 1977)

2.68.060 - POWERS AND DUTIES OF THE DIRECTOR OF EMERGENCY SERVICES.

A. THE DIRECTOR IS HEREBY EMPOWERED TO:

- Request the Board of Supervisors to proclaim the existence or threatened existence of a "local emergency" if the Board of Supervisors is in session, or to issue such proclamation if the Board of Supervisors is not in session. Whenever a local emergency is proclaimed by the Director, the Board of Supervisors shall take action to ratify the proclamation within seven days thereafter or the proclamation shall have no further force or effect;
- Request the Governor or recommend that the Chairman of the Board of Supervisors request the Governor to proclaim a "State of Emergency" when, in the opinion of the Director, the locally available resources are inadequate to cope with the emergency. Whenever the Director makes such a request, it shall be confirmed by the Board of Supervisors at the earliest practicable time;
- Control and direct the effort of the emergency organization of this County for the accomplishment of the purposes of this Chapter;
- 4. Direct cooperation between and coordination of services and staff of the emergency organization of this County; and resolve

questions of authority and responsibility that may arise between them;

- 5. Represent this County in all dealings with public or private agencies on matters pertaining to emergencies as defined herein. Such day to day dealings of a non-emergency nature may be delegated as appropriate.
- 6. In the event of the proclamation of a "local emergency" as herein provided, the proclamation of a "State of Emergency" by the Governor or the Director of the State Office of Emergency Services, or the existence of a "State of War Emergency," the Director is hereby empowered:
 - a. To make and issue rules and regulations on matters reasonably related to the protection of life and property as affected by such emergency; provided, however, such rules and regulations must be confirmed at the earliest possible practicable time by the Board of Supervisors;
 - b. To obtain vital supplies, equipment, and such other properties found lacking and needed for the protection of life and property and to bind the County for the fair value thereof and, if required immediately, to commandeer the same for public use;
 - c. To require emergency services of any County officer or employee and, in the event of the proclamation of a "State of Emergency" in the County or the existence of a "State of War Emergency," to command the aid of as many citizens of this County as deemed necessary in the execution of emergency duties; such persons shall be entitled to all privileges, benefits, and immunities as are provided by State law for registered Disaster Service Workers;
 - d. To appoint additional emergency service managers as needed, in addition to those established by the County Emergency Plan, and to delegate to those members of the emergency management organization such duties and responsibilities as the Director may deem necessary;
 - e. To requisition necessary personnel or material of any County department or agency; and
 - f. To execute all of his or her ordinary powers as Administrative Officer, all of the special powers conferred upon that position by this Chapter or by resolution or emergency plan pursuant hereto adopted by the Board of Supervisors, all powers conferred upon him or her by any statute, by any agreement approved by the Board of Supervisors, and by any other lawful authority.

- COUNTY OF MONTEREY OP AREA EMERGENCY OPERATIONS PLAN
- B. The Director of Emergency Services shall designate the order of succession to that office, to take effect in the event the Director is unavailable to attend meetings or otherwise perform the duties of that office during an emergency.

(ORD. 3471, 1990; ORD. 2355 § 6, 1977)

2.68.070 - EMERGENCY ORGANIZATION.

All officers and employees of this County, together with those volunteer forces enrolled to aid them during an emergency, and all groups, organizations, and persons who may by agreement or operation of law, including persons impressed into service under the provisions of Section 2.68.060 of this Chapter, be charged with duties incident to the protection of life and property in this County during such emergency, shall constitute the Emergency Organization of the County of Monterey.

(Ord. 3471, 1990; Ord. 2355 § 7, 1977)

2.68.080 - EMERGENCY PLAN.

The Director of Emergency Services shall be responsible for the development of the County of Monterey Emergency Plan, which plan shall provide for the effective mobilization of all of the resources of this County, both public and private, to meet any condition constituting a local emergency, state of emergency, or state of war emergency; and shall provide for the organization, powers and duties, services, service chiefs, and staff of the emergency organization. Such plan shall be submitted to the Disaster Council for review and comment and shall take effect upon adoption by resolution of the Board of Supervisors. The Emergency Plan for the County of Monterey is the Emergency Operations Plan.

(Ord. 3471, 1990, Ord. 2355 § 8, 1977)

2.68.090 - OFFICE OF EMERGENCY SERVICES.

An Office of Emergency Services is hereby established to coordinate all emergency preparedness, response and recovery functions and responsibilities as necessary to carry out the intent of this Chapter.

- A. The Office of Emergency Services shall be headed by the Deputy Director of Emergency Services who shall have the responsibility of the day to day administrative and operational functioning of the office.
- B. Responsibilities and duties of the Deputy Directory of Emergency Services shall include but not be limited to:
 - 1. To develop a comprehensive County Emergency Plan and supporting emergency plans and/or annexes;
 - 2. To develop a viable emergency public information and warning program;

- 3. To conduct an ongoing analysis of risk hazards within the County and to develop recommendations for mitigation of identified hazards;
- To establish and coordinate employee preparedness and emergency training activities for all County personnel, staff and officers;
- 5. To maintain current listings of emergency resources, supplies, equipment, and materials necessary to support emergency response and recovery activities within the County;
- To conduct ongoing public emergency preparedness and education campaigns and programs to include all areas of the County;
- 7. To establish the designated County Emergency Operations Center (EOC) in an acceptable state of readiness;
- 8. To establish and maintain liaison with all County departments and agencies; all cities located within the County; the State Office of Emergency Services; appropriate Federal agencies; and to coordinate effective communications between all agencies regarding emergency matters;
- To document all County actions and responses during an emergency and to prepare supporting documents detailing such actions;
- 10. To coordinate and conduct all day to day emergency management functions and activities as deemed appropriate by the Director of Emergency Services;
- 11. To provide appropriate advice and support to the Director of Emergency Services during any local emergency, state of emergency, or state of war emergency impacting Monterey County;
- 12. To perform in the capacity of acting Director of Emergency Services when the Director is unable or otherwise incapable of performing the duties of that office as provided for within this Chapter.

C. The Director of Emergency Services shall have the authority to procure and/or appoint the staff necessary to carry out the functions of the Office of Emergency Services as detailed within this Chapter and as mandated by the Director.

(ORD. 3471, 1990)

2.68.100 - EXPENDITURES.

Any expenditures made in connection with emergency activities, including mutual aid activities, shall be deemed conclusively to be for the direct protection and benefit of the inhabitants, property, and/or environment of or within the County of Monterey.

(ORD. 3471, 1990; ORD. 2355 § 9, 1977)

2.68.110 - PUNISHMENT OF VIOLATIONS.

It shall be a misdemeanor, punishable by a fine of not to exceed one thousand dollars (\$1,000.00), or by imprisonment for a term not to exceed one year, or both, for any person, during a State of War Emergency, State of Emergency, or local emergency to:

- A. Willfully obstruct, hinder, or delay any member of the emergency organization in the enforcement of any lawful rule or regulation issued pursuant to this Chapter, or in the performance of any duty imposed upon them by virtue of this Chapter;
- B. Commit any act forbidden by any lawful rule or regulation issued pursuant to this Chapter, if such act is of such a nature as to give or be likely to give assistance to the enemy, or to imperil the lives or property of inhabitants of this County, or to prevent, hinder, or delay the defense or protection thereof;
- C. Wear, carry, or display, without authority, any means of identification specified by the emergency agency of the State, this County or any city within this County.

(ORD. 3471, 1990; ORD. 2355 § 10, 1977)

2.68.120 - SEVERABILITY.

If any provision of this Chapter or the application thereof to any person or circumstance is held invalid, such invalidity shall not affect other provisions or applications, and to this end the provisions of this Chapter are declared to be severable.

(Ord. 3471, 1990

[Page intentionally left blank.]
ATTACHMENT 3 | SITUATION REPORT TEMPLATE

MONTEREY COUNTY SITUATION REPORT (SitRep)

Active Event or Incident(s):

Type of Incident:

Date Prepared:

Report #:

Terms and Conditions:

[EVENT NAME] (DR-####)

[ALERT TYPE]

1/12/2021 11:42 AM

[REPORT NUMBER]

FOR OFFICIAL USE ONLY

LOCATION / MAP OF INCIDENT

COUNTY OF MONTEREY OP AREA EMERGENCY OPERATIONS PLAN

SITUATION SUMMARY (*Current Situation Summary Here*)

SUMMARY TOTALS				
Active Events:	Quantity	Area Impacted:	Choose an item.	
Casualties/Fatalities:	Quantity	Population Threatened:	Quantity	
Evacuations:	Quantity	Structures Threatened:	Quantity	
Shelters Open:	Quantity	Structures Destroyed:	Quantity	

THREATS

Alerts and Warnings	 [ALERT TYPE] [ALERT LEVEL] starting [START DATE] through [END DATE] for the [LOCATION] area. [ALERT TYPE] [ALERT LEVEL] starting [START DATE] through [END DATE] for the [LOCATION] area. 			
Active Event or Incident(s) Summary	 [EVENT NAME] (DR-####) - [IC/UC AGENCY NAMES] [EVENT NAME] (DR-####) - [IC/UC AGENCY NAMES] [EVENT NAME] (DR-####) - [IC/UC AGENCY NAMES] 			
Specific Metrics	(<mark>Area flooded, flood de</mark>	pth, total acres burned,	number of aftershocks, etc.)	
Population Threatened	• [QUANTITY O	F PEOPLE] (Note: 3.3)	persons per household) in the [<mark>JURISD</mark> persons per household) in the [<mark>JURISD</mark> persons per household) in the [<mark>JURISD</mark> Total	DICTION] area.
	□Carmel-by-the-Sea	□Aromas	□Del Monte Forest - Pebble Beach	□Notleys Landing
	□Del Rey Oaks	□Asilmor	□Elkhorn	□Pajaro
	□Gonzales	□Big Sur	□Fort Hunter Liggett	□Parkfield
	□Greenfield	□Big Sur Village	□Fort Ord	□Pine Canyon
	□King City	□Boronda	□Gorda	□Plaskett
Jurisdictions	□Marina	□Bradley	□Jacks Peak Park	□Prunedale
JUIISAICHUIIS	□Monterey	□Bryson	□Jolon	□Robles Del Rio
	□Pacific Grove	□Carmel Highlands	□Laguna Seca	□San Ardo
	□Salinas	□Carmel Valley	□Las Lomas	□San Lucas
	\Box Sand City	□Castroville	□Lockwood	□Spreckels
	□Seaside	□Chualar	□Lucia	□Sycamore Flat
	□Soledad	□Corral de Tierra	□Moss Landing	□Tassajara Hot Springs

COUNTY OF MONTEREY OP AREA EMERGENCY OPERATIONS PLAN

IMPACTS

Parcels/Structures	 [QUANTITY] Parcels [QUANTITY] Structures
Fire Assets	 [NAME] [ADDRESS] [NAME] [ADDRESS] [NAME] [ADDRESS] [NAME] [ADDRESS]
Law Enforcement Assets	 [NAME] [ADDRESS] [NAME] [ADDRESS] [NAME] [ADDRESS] [NAME] [ADDRESS]
Hospitals/Clinics	 [NAME] [ADDRESS] [NAME] [ADDRESS] [NAME] [ADDRESS] [NAME] [ADDRESS]
Nursing Homes	 [NAME] [ADDRESS] [NAME] [ADDRESS] [NAME] [ADDRESS] [NAME] [ADDRESS]
County Facilities	 [NAME] [ADDRESS] [NAME] [ADDRESS] [NAME] [ADDRESS] [NAME] [ADDRESS]
Schools	 [NAME] [ADDRESS] [NAME] [ADDRESS] [NAME] [ADDRESS] [NAME] [ADDRESS]
Power / Electric / Utility / Water	 (Click or tap here to enter text.)

EVACUATIONS

Evacuations	[Choose Evacuation Terminology] for the following areas: [Insert Impacted Areas] [Choose Evacuation Terminology] for the following areas: [Insert Impacted Areas] [Choose Evacuation Terminology] for the following areas: [Insert Impacted Areas]
Shelters Open (include location and status)	 [SHELTER/FACILITY NAME]([ADDRESS]) - [RESPONSIBLE AGENCY] [SHELTER/FACILITY NAME]([ADDRESS]) - [RESPONSIBLE AGENCY] [SHELTER/FACILITY NAME]([ADDRESS]) - [RESPONSIBLE AGENCY]
Major Road Closures	(Click or tap here to enter text.)

DAMAGES

Structures Destroyed	 Quantity Structure Type Quantity Structure Type Quantity Structure Type
Extent of Damage	(<mark>Click or tap here to enter text.)</mark>
Communication Issues	(<mark>Click or tap here to enter text.)</mark>
Power / Electric / Utility / Water	(Click or tap here to enter text.)

COUNTY OF MONTEREY OP AREA EMERGENCY OPERATIONS PLAN

WEATHER

PROCLAMATION / DECLARATION INFORMATION

	Date Issued	DR Number	Remarks
Proclamation	(Click or tap to enter a date.)		(Click or tap here to enter text.)
Declaration	(<mark>Click or tap to enter a date.</mark>)	[DR-####]	(<mark>Click or tap here to enter text.</mark>)

OA RESPONSE SUMMARY

Jurisdiction	EOC/DOC Status	Local Proclamation
Monterey County Op Area EOC	<mark>Choose an item.</mark>	
Monterey County Health Department DOC	<mark>Choose an item.</mark>	
Monterey County RMA/Public Works DOC	<mark>Choose an item.</mark>	
Monterey County Sheriff's Office DOC	<mark>Choose an item.</mark>	
Carmel-by-the-Sea	<mark>Choose an item.</mark>	
Gonzales	<mark>Choose an item.</mark>	
Greenfield	<mark>Choose an item.</mark>	
King City	<mark>Choose an item.</mark>	
Monterey Peninsula Regional EOC (Marina, Seaside, Del Rey Oaks)	<mark>Choose an item.</mark>	
Monterey	<mark>Choose an item.</mark>	
Pacific Grove	<mark>Choose an item.</mark>	
Salinas	<mark>Choose an item.</mark>	
Sand City	<mark>Choose an item.</mark>	
Soledad	<mark>Choose an item.</mark>	
CSUMB	<mark>Choose an item.</mark>	
Hartnell	<mark>Choose an item.</mark>	
MST	Choose an item.	

COUNTY OF MONTEREY OP AREA EMERGENCY OPERATIONS PLAN

SIGNIFICANT EVENTS

This is a timeline of International, domestic, and Local significant events related to COVID-19. All new information will be **highlighted at the top.**

- [DATE] (Click or tap here to enter text.)[Hyperlink URL to "More Information"]
- [DATE] (Click or tap here to enter text.)(Click or tap here to enter text.)
- [DATE] (Click or tap here to enter text.)(Click or tap here to enter text.)
- [DATE] (Click or tap here to enter text.)(Click or tap here to enter text.)
- [DATE] (Click or tap here to enter text.)(Click or tap here to enter text.)
- [DATE] (Click or tap here to enter text.)(Click or tap here to enter text.)
- [DATE] (Click or tap here to enter text.)(Click or tap here to enter text.)
- [DATE] (Click or tap here to enter text.)(Click or tap here to enter text.)

ATTACHMENT 4 | OA COORDINATION CALL AGENDA TEMPLATE

COUNTY OF MONTEREY OPERATIONAL AREA



OA COORDINATION CALL AGENDA [EVENT NAME] [DATE]



MONTEREY COUNTY OFFICE OF EMERGENCY SERVICES

Gerry Malais, Emergency Manager Fred Claridge, Emergency Services Planner Kelsey Scanlon, Emergency Services Planner Pat Moore, Emergency Services Planner Lubna Mohammad, Community Resilience PLanner Teresa Meister, Senior Secretary

1322 Natividad Rd, Salinas, CA Info.oes@co.monterey.ca.us Office: 831-796-1905 OES Duty Officer: 831-796-1920

It is the policy of the County of Monterey that no person shall be denied the benefits of or be subjected to discrimination in any City program, service, or activity on the grounds of race, religion, color, national origin, English proficiency, sex, age, disability, religion, sexual orientation, gender identity, or source of income. The County of Monterey also requires its contractors and grantees to comply with this policy

OA COORDINATION CALL AGENDA

OPERATIONAL PERIOD:	CALL #:	
DATE:	TIME:	
EVENT/PURPOSE:		
WEBEOC EVENT		

RESOURCES AND PRODUCTS

NAME [LINK URL]

COOPERATORS

- Carmel-by-the-Sea
- City of Del Rey Oaks
- □ City of Gonzales
- City of Greenfield
- □ King City
- **City of Marina**
- □ City of Monterey
- □ City of Pacific Grove
- City of Salinas
- □ City of Soledad
- □ City of Seaside
- Sand City

- CSUMB
- □ Hartnell College
- □ MPC
- □ Presidio of Monterey
- Naval Support Activity Monterey
- Fort Hunter Liggett
- Camp Roberts
- Cal Fire
- North County Fire
- Regional Fire
- Big Sur Fire Brigade
- Mid Coast Fire
- Cachagua Fire

- SPCA for Monterey County
- American Red Cross
- **D** 211
- American Medical Response
- CAL OES
- California State Parks
- National Parks Service
- □ Los Padres NFS
- □ Pacific Gas and Electric
- Cal Trans
- Monterey Salinas
 Transit

OA COORDINATION CALL AGENDA

AGENDA

1. OPENING COMMENTS	
a. Conference Etiquetteb. Duty Officer Number:c. WEBEOC Event Name	OES
2. IC UPDATE	
3. NATIONAL WEATHER SERVICE - OUTLOOK BRIEFING	NWS
4. OP AREA EOC UPDATE	OES
5. EMS AGENCY / MHOAC / CLINICS	EMS/MHOAC/ CLINICS
6. HEALTH AND LONG-TERM CARE FACILITIES	MCHD
7. SHELTERING OPERATIONS	Ops Section
 8. MUNICIPAL JURISDICTION/SCHOOL REPORTS/QUESTIONS Status Priorities Unmet Needs 	Cooperators List
9. FIRE & LE REPORTS/QUESTIONS	Cooperators List
10. SUPPORTING COUNTY AGENCY REPORTS/QUESTIONS	Cooperators List
11. STATE COOPERATOR REPORTS/QUESTIONS	Cooperators List
12. MILITARY COOPERATOR REPORTS/ QUESTIONS	Cooperators List
13. NEXT COORDINATION CALL	OES

ACTION ITEMS / NOTES

DESCRIPTION	RESPONSIBILITY	DEADLINE

ATTACHMENT 5 | AFTER-ACTION REPORT FORM

MONTEREY COUNTY OPERATIONAL AREA

[EVENT NAME]

After-Action Report [Date]

Part I Incident Overview

Event Name	Event Name (FEMA DR-###)
Event Type	Choose an item.
Threat or Hazard	Choose Hazard
Incident Start	Click or tap to enter a date.
Incident End	Click or tap to enter a date.
Proclamation of Local Emergency	Click or tap to enter a date.
WebEOC Event	Click or tap here to enter text.
Reporting Agency	Agency Name
Agency Type	Choose an item.
CalOES Administrative Region	Coastal Region
Incident Summary	

Form Completion		CalOES USE ONLY	
Name:		Date Received:	Click or tap to enter a
			date.
Agency:		Received By:	
Phone:			
Email:			
Report Due Date:	Click or tap to enter a date.		
Date Completed:	Click or tap to enter a date.		

INCIDENT TIMELINE

DATE	TIME	DESCRIPTION	NOTES

OP AREA EOC SIGNIFICANT EVENTS

DATE	TIME	DESCRIPTION	NOTES

PART II SEMS FUNCTIONS EVALUATED

	TOTAL PARTICIPANTS	EVALUATION	CORRECTIVE ACTION REQUIREMENTS : (Check to indicate corrective actions required)				
SEMS FUNCTIONS			Planning	Training	Personnel	Equipment	Facilities
Management:	Click or tap here to enter number of participants.	Choose an item.					
Command (Field)	Click or tap here to enter number of participants.	Choose an item.					
Operations:	Click or tap here to enter number of participants.	Choose an item.					
Planning/ Intelligence:	Click or tap here to enter number of participants.	Choose an item.					
Logistics:	Click or tap here to enter number of participants.	Choose an item.					
Finance Administration:	Click or tap here to enter number of participants.	Choose an item.					
Other Participants:	Click or tap here to enter number of participants.						
Grand Total:	Click or tap here to enter TOTAL number of participants.						

PART III - AFTER ACTION REPORT QUESTIONNAIRE

Complete this questionnaire for all functional or full-scale exercises, and actual INCIDENTS. Responses to questions 18-26 should address areas identified as "needing improvement and corrective action" in Part I, as well as any "No" answers given to questions 1-17 below:

QUESTION:	YES	NO	N/A			
1. Were procedures established and in place for response to the incident?						
2. Did your jurisdiction organize the response using established procedures?						
3. Did field command use ICS to manage field response?						
4. Did field command use all ICS Sections?						
5. Did field command establish a Unified Command?						
6. Was your EOC and/or DOC activated?						
7. Was the EOC and/or DOC organized according to SEMS?						
8. Did your jurisdiction assign sub-functions in the EOC / DOC around the five SEMS functions?						
9. Did your jurisdiction use trained response personnel in the EOC / DOC?						
10. Did your jurisdiction use action plans in the EOC / DOC?						
11. Did field level personnel use action-planning processes?						
12. Did your jurisdiction coordinate with volunteer agencies?						
13. Did your jurisdiction request and receive Mutual Aid?						
14. Was Mutual Aid coordinated from the EOC / DOC						
15. Did your jurisdiction establish an inter-agency coordination group established at the EOC / DOC level?						
16. Did your jurisdiction conduct public alert and warning according to procedures?						
17. Did your jurisdiction coordinate public safety and incident information media?						

18. During your response, was there any part of SEMS that did not work for your agency? If so, how would (did) you change the system to meet your needs?

Click or tap here to enter text.

19. As a result of your response, are any changes needed in your plans or procedures? Please provide a brief explanation:

Click or tap here to enter text.

20. Identify any specific areas not covered in the current SEMS Approved Course of Instruction or SEMS Guidelines.

Click or tap here to enter text.

21. Did your jurisdiction identify any issues for people with access and functional needs during sheltering, evacuation, alert and warning or access to assistance centers? If so, provide a brief explanation.

Click or tap here to enter text.

22. Did your jurisdiction identify any issues during coordination with any Emergency Function (EF)? If so, provide a brief explanation including the EF number and the issue.

Click or tap here to enter text.

23. Did your jurisdiction use volunteers during this incident or event? If so, please elaborate on the activities performed and any organizational affiliation if any.

Click or tap here to enter text.

24. Did your jurisdiction establish shelters during this incident of event? If so, how many shelters?

Click or tap here to enter text.

25. Did your jurisdiction identify any issues during this incident of event regarding pets or livestock? Please elaborate what the issues were and what actions your jurisdiction took to resolve the issues.

Click or tap here to enter text.

26. Did your jurisdiction establish an assistance center?

Click or tap here to enter text.

PART IV - NARRATIVE

Use the space below to provide additional comments pertaining to Part III questions 18-26, or for any additional observations:

PART V- RESPONSE SUMMARY

State and local agencies response activities chart

The following chart summarizes the wide array of activities that local and state agencies/departments performed during the (*Name of Incident*). It reflects the various mutual aid systems (fire and rescue, law enforcement, medical), as well as other state response capabilities.

Note: Agencies and organizations not required to provide specific information on personnel and equipment deployment. However, if available, include the information in the matrix. N/A= data not available, not submitted.

Agency/Dept.	Period of Commitment	Personnel	Equipment			
Name of State or Local Agency						
		Activities:				
Agency/Dept.	Period of Commitment	Personnel	Equipment			
Name of State or Local Agency						
		Activities:				
Agency/Dept.	Period of Commitment	Personnel	Equipment			
Name of State or Local Agency						
Activities:						

PART VI - RECOVERY SUMMARY

Agency/Dept.	Period of Commitment	Personnel	Equipment				
Name of State or Local Agency							
	Activi	ties:					
Agency/Dept.	Period of Commitment	Personnel	Equipment				
Name of State or Local Agency							
	Activi	ties:					
Agency/Dept.	Period of Commitment	Personnel	Equipment				
Name of State or Local Agency							
Activities:							
Agency/Dept.	Period of Commitment	Personnel	Equipment				
Name of State or Local Agency							
Activities:							
Agency/Dept.	Period of Commitment	Personnel	Equipment				
Name of State or Local Agency							
Activities:							

STANDARDIZED EMERGENCY MANAGEMENT SYSTEM

AFTER-ACTION REPORT INSTRUCTION SHEET

REASONS FOR COMPLETING THIS FORM:

[Note: Pursuant to §2450(a), Chapter 1, Division 2, Title 19 CCR, "any city, city and county declaring a local emergency for which the governor proclaims a state of emergency, and any state agency responding to that emergency, shall complete and transmit an after-action report to OES within ninety (90) days of the close of the emergency period as specified in CCR, Title 19, §2900(j)."]

Beyond the statutory requirement for after-action reports, information collected through this process is important for the California Governor's Office of Emergency Services in ensuring the effectiveness of the Standardized Emergency Management System. Information can also demonstrate grant performance activity associated with FEMA training and exercise programs; thus providing justification for future grant funded emergency management programs for California.

Affiliated agencies such as contract ambulance companies, volunteer agencies to include the American Red Cross and Salvation Army, and any other agency providing a response service during an actual occurrence or functional or full-scale exercise should complete this form.

PART I – GENERAL INFORMATION:

Please fill this information out completely. Check all boxes that apply. The following information provides additional clarification:

- TYPE OF AGENCY: If "other," indicate volunteer, contract, private business, etc.
 DATES OF EVENT: Beginning date is the date your agency first became involved in the response to the event or exercise. Ending date is the date the response phase or exercise officially ended.
- TYPE OF EVENT: Planned events are parades, demonstrations, or similar occurrences.

PART II – SEMS FUNCTIONS EVALUATED:

 SEMS FUNCTION: Descriptors under the principal SEMS functions (Management, Command, Operations, Planning/Intelligence, Logistics, and Finance Administration) are examples only. We recognize that terminology describing the elements of an "Operations Function" may vary according to the type of agency. Provide clarification in Parts III and IV, if necessary. • **TOTAL PARTICIPANTS:** <u>All</u> participants in each <u>principal</u> SEMS function. It is not necessary to itemize the number participating in each element under the principle function.

PART II – SEMS FUNCTIONS EVALUATED:

- EVALUATION: If all elements of principal SEMS function were generally satisfactory, circle (S). If you noted deficiencies, circle (NI).
- CORRECTIVE ACTION: If you circled (NI) under EVALUATION, indicate whether the corrective action pertains to "planning, training, personnel..." etc. Further clarification should be provided in Part II, Questions 18-26, and Part III Narrative as desired.
- OTHER PARTICIPANTS: This box generally applies to exercises. Please indicate the total number of exercise staff, i.e.: controllers, simulators etc., and any community volunteers (simulated victims, moulage, etc.), in the parenthesis. Add this number to the Grand Total box.

PART III - AFTER ACTION REPORT QUESTIONNAIRE:

- **QUESTIONS 1-17:** Answer "YES, NO, or N/A (Not applicable)".
- QUESTIONS 18-26: Responses to these questions should address areas identified as "N/I" or requiring "Corrective Action," in Part I; as well as any "NO" answers given to questions 1-19.

PART IV - NARRATIVE:

This is optional space provided for further clarification and information relating to Parts II &

II.

- FORM COMPLETED BY: Please <u>print</u> your name legibly in the space provided.
- **REPORT DUE DATES:** Please indicate the due date (Ninety days from the end of the response phase, or completion of the exercise).
- DATE COMPLETED: The actual date the report is completed and sent to

OES.

PART V - RESPONSE SUMMARY:

This is an optional space for field level response activities if the information is available.

PART VI - RECOVERY SUMMARY:

This is an optional space for field level recovery activities if the information is available.

COUNTY OF MONTEREY OP AREA EMERGENCY OPERATIONS PLAN

Please forward completed reports to Cal OES at <u>SharedMail.CalAAR@CalOES.ca.gov</u>. If you have questions or need further assistance, please contact Scott Marotte at call (916) 845-8780. Agencies are encouraged to maintain copies of this report on file for recordkeeping purposes.