



County of Monterey

Board of Supervisors
Chambers
168 W. Alisal St., 1st Floor
Salinas, CA 93901

Board Report

File #: 19-0519, **Version:** 1

Introduce, waive reading, and set July 23, 2019, at 1:30 p.m. as the date and time to consider adoption of an ordinance of the County of Monterey, State of California, amending Chapter 10.60 Code regulating noise control, adding of a “plainly audible” noise detection standard and changing the classification for this violation to a misdemeanor.

Proposed CEQA Action: Categorically exempt per Section 15061(b)(3) of the CEQA Guidelines.

RECOMMENDATION:

It is recommended that the Board of Supervisors:

- a. Find the adoption of the ordinance is categorically exempt per Section 15061(b)(3) of the CEQA Guidelines; and
- b. Introduce, waive reading, and set July 23, 2019 at 1:30 as the date and time to consider adoption of the proposed ordinance (Attachment A) amending Chapter 10.60 of the Monterey County Code relating to noise control.

SUMMARY:

The proposed ordinance (Attachment A) amends Chapter 10.60 of the Monterey County Code regulating noise.

Existing County regulations prohibit operation of noise producing devices whose noise exceeds 85 dBA measured fifty feet therefrom and prohibits nighttime noises at certain noise levels between 10 p.m. and 7 a.m.

This proposed ordinance adds a “plainly audible” noise detection standard based on the sound level detected by a reasonable person of ordinary sensitivities using his or her unaided hearing faculties. It prohibits noise-producing devices whose noise is plainly audible at one hundred fifty (150) feet from the source and prohibiting nighttime noise that is “plainly audible” at fifty (50) feet in any direction from the source. The ordinance also classifies the violation of this Chapter as a misdemeanor.

The ordinance will take effect on the thirty-first day after adoption.

DISCUSSION:

On December 16, 2014, the Board of Supervisors adopted the current Noise Ordinance that established reasonable noise levels during day and night hours in all areas of the County. In short, the ordinance established two new standards for nighttime noise - 65dBA (maximum noise level) and 45 Leq dBA (hourly equivalent noise level) - that apply to sound from any source with limited exceptions between the hours of 10 pm. - 7 a.m. It also established procedures for the measurement of sound.

The noise measurements in the existing ordinance require the use of an ANSI certified and calibrated sound level meter. These devices must also be calibrated at the beginning and end of the shift of the enforcement personnel responding to noise complaints. Both the sound level meter and calibrator must be ANSI certified and calibrated annually.

Since the passage of the 2014 Noise Ordinance, issues have risen as to the problematic enforceability of the ordinance due to the need and use of the sound level meter. Issues such as 1) Requirement for ANSI certified and calibrated sound level device and operator. 2) Although the “Bass” (Thump) is clearly audible, the bass tone in the low-pitched range does not measure on the decibel meter. 3) Party goers turn down the noise when deputies respond/arrive so no decibels can be verified. 4) Party goers will not answer the door when deputies knock. On November 28, 2018, Chair Phillips issued a Board of Supervisors Referral (Referral No. 2018.29) requesting that the nighttime noise ordinance be modified to better respond to the needs of the citizens of Monterey County.

In 2018, the Sheriff’s Office responded to 5,921 calls regarding loud music with 573 stemming from the unincorporated area of North Monterey County. From January 1st through June 5th, 2019, the Sheriff’s Office has responded to 2,035 calls regarding loud music with 147 stemming from the unincorporated area of North Monterey County. For the above stated reasons, many of these offenses go uncited and numerous responses are required as the loud music is turned back up after law enforcement leaves. The repeated and continued response to loud music calls is creating an undue strain on the limited resources of the Sheriff’s Office and is negatively affecting communities throughout Monterey County. The updates in the ordinance will create a much simpler standard to enforce potential violations. The new standard will simply be based on “Plainly Audible” based on distance.

Loud music has increasingly become a quality of life issue for residents living in the unincorporated area of Monterey County who have recently been voicing their concerns, opinions, and requesting action. Due to the current state and problematic enforceability of the current noise ordinance, it is requested that Board of Supervisors adopt the proposed Noise Ordinance (Attachment A), which gives law enforcement an additional tool to ensure the continued health and safety of our community. The proposed ordinance would not apply to noise from commercial agricultural operations, to daytime construction noise, or to noise from commercial events.

OTHER AGENCY INVOLVEMENT:

In addition to the Monterey County Sheriff’s Office, the Environmental Health Bureau, and the Resource Management have reviewed the proposed ordinance, and the office of the County Counsel has approved the ordinance as to form.

FINANCING:

The adoption of the proposed ordinance would not have an impact on the County’s General Fund.

BOARD OF SUPERVISORS STRATEGIC INITIATIVES:

This request meets the Board’s strategic initiatives by:

“Promoting an organization that practices efficient and effective resource management and is recognized for responsiveness, strong customer orientation, accountability and transparency”.

“Improving health and quality of life through County supported policies, programs, and services; promoting access to equitable opportunities for healthy choices and healthy environments in collaboration with communities”.

“Creating a safe environment for people to achieve their full potential, leading businesses and communities to thrive and grow by reducing violent crimes as well as crimes in general”.

- Economic Development
- ✓ Administration
- ✓ Health & Human Services
- Infrastructure
- ✓ Public Safety

Prepared by: Commander Joseph Bañuelos, Monterey County Sheriff's Office, Ext. 3807
Approved by: Steve Bernal, Sheriff, X3856

The following attachment is on file with the Clerk of the Board:

Attachment A: Proposed Ordinance Amending Chapter 10.60 of the Monterey County Code Regulating Noise
The adoption of the proposed ordinance would not have an impact on the County's General Fund.

BOARD OF SUPERVISORS STRATEGIC INITIATIVES:

This request meets the Board's strategic initiatives by:

"Promoting an organization that practices efficient and effective resource management and is recognized for responsiveness, strong customer orientation, accountability and transparency".

"Improving health and quality of life through County supported policies, programs, and services; promoting access to equitable opportunities for healthy choices and healthy environments in collaboration with communities".

"Creating a safe environment for people to achieve their full potential, leading businesses and communities to thrive and grow by reducing violent crimes as well as crimes in general".

- Economic Development
- ✓ Administration
- ✓ Health & Human Services
- Infrastructure
- ✓ Public Safety

Prepared by: Commander Joseph Bañuelos, Monterey County Sheriff's Office, Ext. 3807
Approved by: Steve Bernal, Sheriff, X3856

The following attachment is on file with the Clerk of the Board:

Attachment A: Proposed Ordinance Amending Chapter 10.60 of the Monterey County Code Regulating Noise